## CITY OF EVERETT

### **MASSACHUSETTS**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**



For the Year Ended June 30, 2015

Carlo DeMaria, Jr., Mayor Ida Cody, Assistant City Auditor

Prepared by the City of Everett Finance Department

## On the Cover - Veterans Memorial Stadium





## **CITY OF EVERETT, MASSACHUSETTS**

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For the Year Ended June 30, 2015



Prepared by the Finance Department

## CITY OF EVERETT, MASSACHUSETTS

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

## JUNE 30, 2015

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## Introductory Section

Frederick E. Parlin Memorial Library



## **Introductory Section**

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## City of Everett, Massachusetts

Finance Department 484 Broadway Everett, MA 02149 Ph. (617) 394-2214 Fax (617) 394-2453

Richard. Viscay@ci.everett.ma.us

#### **Letter of Transmittal**

December 14, 2015

To the Honorable Mayor, Members of the City Council and Citizens of the City of Everett, Massachusetts:

At the close of each year, state law requires the City of Everett to publish a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report (CAFR) of the City of Everett, Massachusetts, for the year ending June 30, 2015 for your review.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements for the year ended June 30, 2015, are fairly presented in conformity with GAAP.

The City of Everett's financial statements have been audited by Powers & Sullivan, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the year ended June 30, 2015, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the year ended June 30, 2015 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of Everett's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement that analysis and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### Profile of the City

The City of Everett is located in Middlesex County. It is bordered on the north by the City of Malden, on the east by the Cities of Revere and Chelsea, on the west by the Cities of Medford and Somerville, and on the south by the Mystic River and the City of Boston. Everett has a population of 41,667 (according to the 2010 Federal Census) and occupies a land area of 3.36 square miles. Modern transportation facilities are available to residents and commercial enterprises in the City of Everett. The City maintains a total of 56 miles of roads. Bus transportation within the City and throughout the local region is provided by the Massachusetts Bay Transportation Authority (MBTA). The MBTA maintains a major repair facility in the City.

Incorporated as a town in 1870, and as a city in 1892, Everett had been governed by a Mayor-Council-Alderman form of government, with a two year Mayor, seven aldermen (elected at large), and eighteen councilors (3 elected from each ward). However, on January 1, 2014, the City's Council/Aldermen form of government converted to an elected 11 member City Council, and the Mayor's term converted to 4 years.

The Mayor is elected for four years in November of odd-numbered years. The Mayor is the administrative head of the City. The Mayor acts with the City Council to carry out City business. The Mayor appoints his office staff, the City Solicitor, and the Assistant City Solicitor without City Council confirmation. The appointments of most City department heads, and members of the various boards and commissions, however, require City Council confirmation. The Mayor has the right to veto any order, resolution, or ordinance passed by the Council. However, a veto may be overturned by a two-thirds vote of all councilors. After reviewing and revising estimates prepared by department heads, the Mayor submits the budget to the City Council for final action. The Mayor approves all municipal payrolls, vouchers, contracts and instruments; and recommends bond issues, legislations and orders to the City Council; and represents the City with other levels of government. As the general administrator of all City departments, the Mayor is consulted by department heads pertaining to the City's welfare.

The City Council is primarily the legislative branch of the City government. As the legislative body, the Council confirms appointments made by the Mayor and appropriates all monies necessary for City operation. It can approve, disapprove, or reduce the amount of appropriations, but not add to the appropriation. The Council receives orders of recommendation by the Mayor and petitions from the public, and acts on them after committee study. The City Council also has the power to enact the ordinances and other regulations. A majority of the City Council constitutes a quorum, and the affirmative vote of a majority of all the members of the Council is necessary for the adoption of any motion resolution, or ordinance. In some instances, adoption by a two-thirds vote of the members is required by statute.

The City provides general governmental services for the territory within its boundaries, including police and fire protection, disposal of garbage and rubbish, public education in grades K-12, street maintenance, and parks and recreational facilities. Water and sewer services are provided via connections to the Massachusetts Water Resources Authority. Vocational technical education is provided at the high school level by the City. The entire area of the City is served by the municipal water and sewer system.

The Everett Housing Authority is responsible for managing 671 units of State aided elderly and family housing units for the City. Of the 671 units, 279 are for elderly and 392 are designated for families. These units are owned and operated by the Authority. The Everett Housing Authority does not meet the criteria to be considered a component unit of the City.

In the City of Everett, within 170 days after the annual organization of the city government (which is ordinarily in early January), the Mayor is required to submit a budget of proposed expenditures for the year beginning on the next July 1. The City Council may make appropriations for the recommended purposes and may reduce or reject any item. Without a recommendation of the Mayor, the council may not make any appropriation for a purpose not included in the proposed budget, except by a 2/3 vote in the case of a failure of the Mayor to recommend an appropriation for such purpose within seven days after request from the City Council. If the council fails to act on any item of the proposed budget within 45 days, that item takes effect.

The amount raised on the tax recapitulation sheet approved by the Department of Revenue for 2015 totaled approximately \$191.9 million, which includes real and personal property tax revenue, State revenues, Massachusetts School Building Authority (MSBA) revenue, local revenues, a \$650,000 transfer in from parking meter receipts reserved for appropriation to reduce the tax rate, and approximately \$561,000 of indirect costs from the water & sewer enterprise fund. These revenues cover general fund and enterprise fund budgeted expenses and a prior year snow and ice deficit. The 2015 tax recapitulation also included the use of free cash of which \$5.2 million funded 2014 appropriations and \$2.7 million funded 2015 appropriations. The 2015 appropriations from free cash funded transfers to the general stabilization fund, capital stabilization fund and other postemployment benefits trust fund.

The City includes the Everett Retirement System (the System) in its financial reporting since the City represents approximately 96% of the members of the System. The System was established to provide retirement benefits to its members, including employees and beneficiaries of the City of Everett and the Everett Housing Authority.

#### Factors Affecting Economic Condition

According to the Massachusetts Executive Office of Labor and Workforce, as of June 30, 2015, the City had a total labor force of 24,639 of which 23,544 were employed and 1,149 or 4.7% were unemployed as compared with 4.9% for the Commonwealth. Everett is a diverse City, a blue collar community with many of its residents working in the trade, transportation, and utility fields. Closely behind are residents working in the education and health services industry.

#### Power Plant

The City of Everett is home to a power plant containing a multi-unit gas-fueled 1,968 megawatt (MW) steam turbine, electric power generating station. The site was originally developed by Boston Edison Company in the early 1940's with three coal-fired steam generators. The power plant increased development in the 1950's and 1960's; which lead to the construction of three additional units that were eventually converted to oil. A 578 MW unit was added in 1975 and an 8.6 WM jet-turbine generator was added in 1969 and upgraded in 1990 that was used as a "peaking" unit.

As a result of the Massachusetts Electric Utility Restructuring Act of 1997, Boston Edison sold Mystic Station along with its other generating assets for a reported \$536 million to Sithe Energies. Exelon Generation Company, LLC acquired Sithe New England in 2002. In 2003, Exelon completed the addition of two new Raytheon built combined-cycle generators to the site, with a generating capacity of 1,400 MG.

Currently, the plant's primary fuel source is a liquefied natural gas (LNG) terminal adjacent to the facility along the Mystic River, currently owned by Distrigas of Massachusetts, who relies on off-shore supplies of LNG. The site also contains a substation, switchyards and transformers for supplying power to the electricity grid.

The City of Everett entered into a tax increment financing (TIF) agreement allowed under G.L. Chapter 40 Section 59. The TIF is for a twenty (20) year period from 2001 through 2020. The total TIF payment for this period is \$329 million dollars, paid in annual installments of \$17.9 million per year during years 2001 - 2010 and \$15 million per year during years 2011 - 2020.

For year 2015, the power plant's payment of \$15 million represented 16.6% of the total tax levy of \$90.4 million.

#### Wynn Everett

On September 15, 2014, the Massachusetts state gaming commission formally voted to award the eastern Massachusetts casino license to Wynn Resorts for its plan in Everett. Prior to the license being awarded to Wynn, the City and Wynn entered into a host agreement, which memorialized the economic and social commitments to the City of Everett. In summary, the City will receive a \$30 million advance payment for a Community Enhancement Fund that will be paid during the construction period. Also, once the resort opens for business, the City will receive an additional \$25 million per year that will increase 2.5% per year for the life of the agreement. Furthermore, Wynn will fund \$250,000 annually, and shall increase by 2.5% annually, to the Everett Citizens Foundation, which will support local groups, associations, and programs with important City initiatives.

These sum specific payments, as well as the conservatively estimated \$2.5 million per year in hotel and restaurant taxes paid by Wynn customers, will benefit the City and its residents for decades. No payments have been made to the City as of the date of this letter, but the administration has worked these projected payments into future planning and forecasting for the City.

#### Financial Planning and Forecasting

As part of the City's budget process, the City has included a Five Year Financial Forecast in its budget document. This is the third year that such a forecast has been completed. This forecast acts as a useful tool to the Mayor and Council to better identify "budget busters" on the expenditure side and to also determine whether forecasted revenue growth is adequate for future expenses. Also included in the budget was the City's Five Year Capital Improvement Plan (CIP) for the purpose of planning and maintaining the City's capital and infrastructure. The CIP includes policies on debt service and capital improvement budgeting.

As part of the 2015 CIP, the City proposed the use of \$1.3 million of free cash for the purchase of heavy equipment such as a new bucket truck, an F350 dump truck with a plow and sander, and a new bobcat with attachments. Additional items funded by free cash include engineering services, planning and design services as well as other various infrastructure improvements as outlined in the CIP. Other highlights of the 2015 CIP include the investment of \$8 million, to be funded by the issuance of long-term debt, for a complete renovation of the Hancock Street fire station, a new roof for the Whittier School, the renovation of Day Park, street and sidewalk repairs, Shute Library repairs, and other infrastructure improvements.

#### Financial Policy

The City has set a goal to fund the Stabilization Fund in the amount of 10% of the City's current operating budget, or \$15.4 million. As of June 30, 2015, the balance in the City's Stabilization Fund is \$11.5 million. The target date to have the Stabilization Fund fully funded is projected to occur by 2018. The Stabilization Fund shall be funded by appropriations from free cash (available funds), operating budget appropriations when available, and other one-time non-recurring revenues that become available for appropriation per Massachusetts General Law.

In 2014, the City established a second Stabilization Fund (Capital Improvement Stabilization Fund) for the funding of capital items proposed as part of the comprehensive five-year Capital Improvement Program. The City has set a goal to fund the Capital Improvement Stabilization Fund in the amount of 20% of any free cash available after funding a prior year drawdown of the Stabilization Fund. As of June 30, 2015, the balance in the City's Capital Improvement Stabilization Fund is \$477,000.

Also, in 2014, the City established a third Stabilization Fund (Employee Leave Buyback Stabilization Fund) for the funding of retirement buyouts as well as other buybacks of accrued sick and vacation time as allowed by collective bargaining agreements. As of June 30, 2015, the balance of this account was \$200,000. The goal of the Employee Leave Buyback Stabilization Fund is to pay for any unanticipated retirements and buyouts from this fund instead of using general fund appropriations. This will allow the departments to backfill vacancies and pay attendance bonuses in a timely manner without having to request a supplemental appropriation by the Council.

In 2013, the City adopted Massachusetts General Law Chapter 32B, Section 20, establishing the "Other Postemployment Benefits (OPEB) Liability Trust Fund" as a local option. This fund gives communities a mechanism to reduce the unfunded actuarial liability of health care and other postemployment benefits. The City currently has \$1.6 million in the fund. Future appropriations will be made to this fund in accordance with financial policies of the Finance Department of the City.

As defined by the Massachusetts budgetary basis of accounting, free cash is the remaining unrestricted funds from operations of the previous year including unexpended free cash from the previous year, actual receipts in excess of revenue estimates shown on the tax rate recapitulation sheet, and unspent amounts in budget line-items. Unpaid property taxes and certain deficits reduce the amount that can be certified as free cash. The calculation of free cash is based on the balance sheet as of June 30th, which is submitted by the community's auditor, accountant, or comptroller. Free cash is not available for appropriation until certified by the Massachusetts Director of Accounts. Free cash is the term used for a community's funds that are available for appropriation. Once free cash is certified, it is available for appropriation by City Council. The June 30, 2015 balance for free cash was certified in mid-October in the amount of \$5.2 million which is available for use in 2016.

Free cash may be used for any lawful municipal purpose and provides communities with flexibility to fund additional appropriations after the tax rate has been set. Free cash balances do not carry forward to the next year (July 1st). The certification expires on June 30th at the end of the year.

The City's policy is to use free cash for reserves, capital, and special uses in accordance with the policies set forth by the Mayor and Chief Financial Officer. Once free cash is certified by the Director of Accounts, any drawdown of the Stabilization Fund from the prior year shall be replenished from the certified free cash if the free cash exceeds such drawdown. Once any drawdown of Stabilization funds are replenished, allocation of the remaining free cash shall be as follows:

- 15% of any free cash available after funding a prior year drawdown will also be allocated from free cash
  to the Stabilization Fund up to the goal of the Stabilization Fund equaling 10% of the current operating
  budget of the City.
- 20% of any free cash available after funding a prior year drawdown of the Stabilization Fund will also be allocated to the Capital Improvement Fund for funding Capital.
- 15% of any free cash available after funding any drawdown will be allocated to the OPEB Liability Trust Fund.

Any free cash available after funding the above may be used to augment trust funds related to fringe benefits and unfunded liabilities related to employee benefits, including Workers' Compensation Fund, Unemployment Fund, and any health benefits payable through Police and Fire operating budgets (111f settlements). Free cash available may also be used to augment general fund appropriations for expenses that increased due to extraordinary and/or unforeseen events as detailed by the department head of the affected budget.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Everett, Massachusetts for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2014. This was the first year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable program requirements.

A Certificate of Achievement for Excellence in Financial Reporting is valid for a period of one year only. However, we believe that our current CAFR continues to meet the Certificate of Achievement for Excellence in Financial Reporting Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

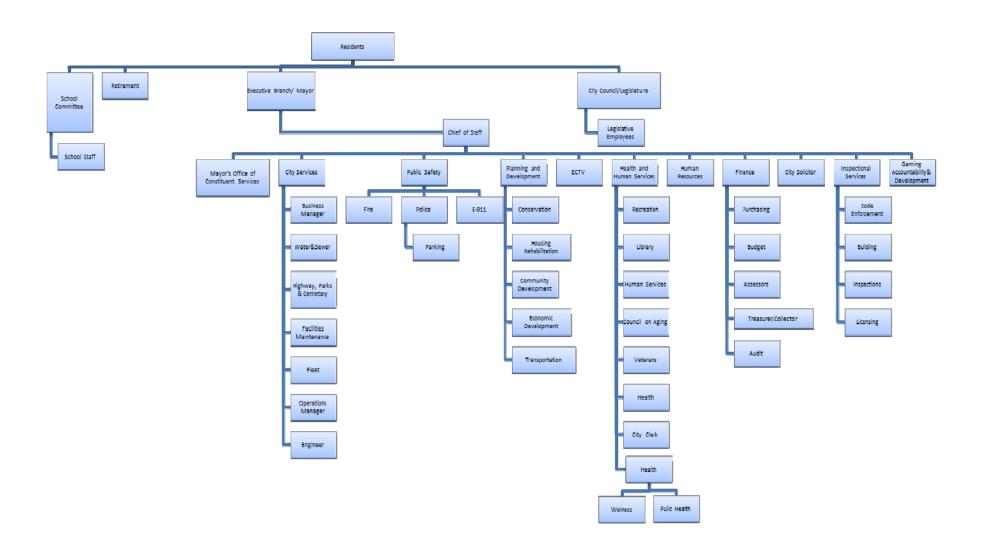
The City also received the GFOA's Distinguished Budget Presentation Award for its annual budget document dated July 1, 2014. To qualify for the Distinguished Budget Presentation Award, the City's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

The preparation of this report would not have been possible without the skill, effort, and dedication of the entire staff of the Finance Department. We wish to thank all government departments for their assistance in providing the data necessary to prepare this report. Credit also is due to the Mayor and the City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Everett, Massachusetts' finances.

Respectfully submitted,

**Assistant City Auditor** 

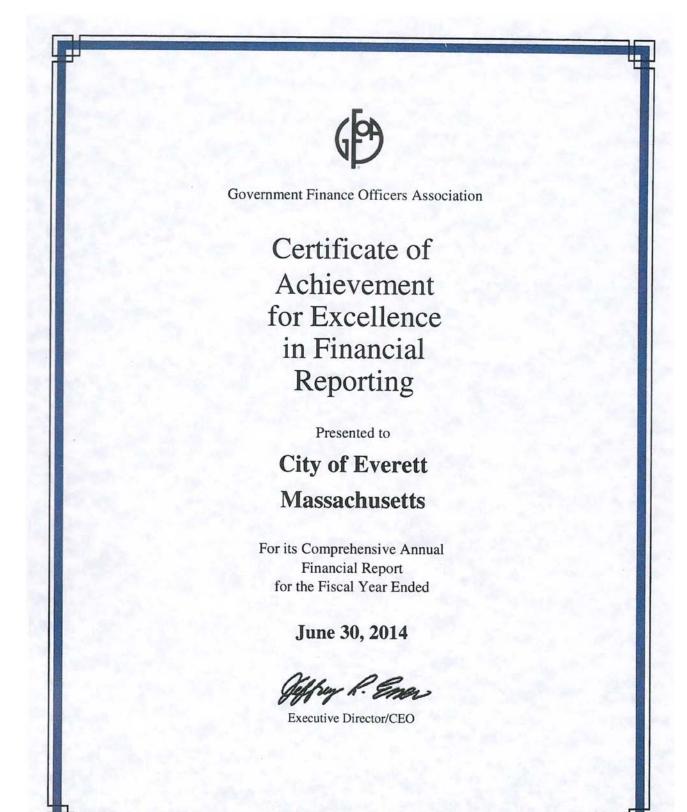
#### **Organizational Chart**





## **Principal Executive Officers**

		<b>MANNER OF</b>	
TITLE	NAME	SELECTION	TERM EXPIRES
Mayor	Carlo DeMaria, Jr.	Elected	2018
Ward One, City Coucil President	Fred Capone	Elected	2015
Ward Two, City Coucilor	Stephen Simonelli	Elected	2015
Ward Three, City Councilor	Michael K. Marchese	Elected	2015
Ward Four, City Coucilor	John Leo McKinnon	Elected	2015
Ward Five, City Coucilor	Rosa DiFlorio	Elected	2015
Ward Six, City Coucilor	Salvatore Sachetta	Elected	2015
At-Large Councilor	Richard J. Dell Isola, Jr.	Elected	2015
At-Large Councilor	John F. Hanlon	Elected	2015
At-Large Councilor	Michael J. Mangan	Elected	2015
At-Large Councilor	Peter A. Napolitano	Elected	2015
At-Large Councilor	Cynthia Sarnie	Elected	2015
CFO-City Auditor	Eric J. Demas	Appointed	2018
Treasurer/Collector	Domenico D'Angelo	Appointed	2011
City Solicitor	Colleen Mejia	Appointed	2010
City Clerk	Michael Matarazzo	Appointed	n/a





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## Financial Section

## **Welcome to Everett**

Everett City Hall



City Council Chambers



## Financial Section

## Powers & Sullivan, LLC

Certified Public Accountants



#### **Independent Auditor's Report**

To the Honorable City Council City of Everett, Massachusetts

100 Quannapowitt Parkway Suite 101 Wakefield, MA 01880 T. 781-914-1700 F. 781-914-1701 www.powersandsullivan.com

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Everett, Massachusetts, as of and for the year ended June 30, 2015 (except for the Everett Contributory Retirement System which is as of and for the year ended December 31, 2014), and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Everett, Massachusetts, as of June 30, 2015 (except for the Everett Contributory Retirement System which is as of December 31, 2014), and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Everett, Massachusetts' basic financial statements. The introductory section, combining and individual fund statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements, as listed in the table of contents, are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2015, on our consideration of the City of Everett, Massachusetts' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Everett, Massachusetts' internal control over financial reporting and compliance.

December 14, 2015

Pomers + Sulling, LCC

Management'	s Discussion	and Analysis

### Management's Discussion and Analysis

As management of the City of Everett, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2015. The City complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB).

The GASB is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with generally accepted accounting principles (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators and others) can assess the financial condition of one government compared to others.

#### **Financial Highlights**

- The City's assets and deferred outflows of resources exceeded its liabilities at the close of the most recent year by \$6.7 million (net position).
- At the close of the current year, the City's general fund reported an ending fund balance of \$25.5 million, a decrease of \$1.8 million in comparison with the prior year. Total fund balance represents 14% of total general fund expenditures.
- The City transferred \$815,000 to the general stabilization fund in 2015. At year-end, the general stabilization fund balance totaled \$11.5 million.
- The City transferred \$1.1 million to the capital improvement stabilization fund in 2015 and appropriated \$1.1 million of to fund the capital improvement plan. At year-end, the capital improvement stabilization fund and the employee leave buy back stabilization funds totaled \$477,000 and \$200,000, respectively.
- The City transferred \$815,000 to the other postemployment benefits (OPEB) trust fund in 2015. At yearend, the net position of the OPEB trust fund totaled \$1.6 million.
- The OPEB liability increased by \$10.9 million during the current year and the year-end balance totaled \$66.3 million.
- In 2015, the City implemented GASB <u>Statement #67</u>, Financial Reporting for Pension Plans; GASB <u>Statement #68</u>, Accounting and Financial Reporting for Pensions; and GASB <u>Statement #71</u> Pension Transition for Contributions Made Subsequent to the Measurement Date. Financial statement changes include the recognition of a \$106.9 million net pension liability, pension expense and deferred outflows of resources. The financial statements also recognized a revision of beginning net position to reflect the net pension liability at the beginning of the year (see note 15). The notes to the basic financial statements and the required supplementary information were expanded to include additional required schedules and disclosures.
- In order to take advantage of favorable interest rates, the City issued \$6,190,000 of General Obligation Refunding Bonds on April 23, 2015. \$6,345,000 of general obligation bonds were advance refunded by placing the proceeds of the refunding bonds in an irrevocable trust to provide for all future debt service payments on the refunded bonds. This advance refunding was undertaken to reduce total debt service payments over the next 11 years by \$416,163 and resulted in an economic gain of \$372,015.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Everett's basic financial statements. These basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The basic financial statements focus on both the City as a whole (government-wide) and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the City as a whole. The fund financial statements focus on the individual parts of the City government, reporting the City's operations in more detail than the government-wide statements. Both presentations (government-wide and fund) allow the user to

address relevant questions, broaden the basis of comparison and enhance the City's accountability. An additional part of the basic financial statements are the notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets, deferred outflows or resources and liabilities with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, public safety, education, city services and facilities, community development, human services, libraries and recreation and interest. The business-type activities include the activities of the water and sewer fund.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** The focus of the City of Everett's governmental funds is to provide information on nearterm inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Everett's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Everett adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** The City maintains two types of propriety funds.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer activities.

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to employees' health insurance, workers compensation insurance and other insurance.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for propriety funds. A legally separate public employee retirement system for which the City of Everett is financially accountable is a *component unit* and reported separately within the fiduciary fund statements. The City established an Other Postemployment Trust fund that is reported as a fiduciary fund.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The City of Everett's net position exceeded liabilities by \$6.7 million at the close of 2015.

Net position of \$136.9 million reflects its net investment in capital assets (e.g., land, land improvements, buildings and building improvements, machinery and equipment, vehicles and infrastructure); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the governmental net position, \$7.4 million, represents resources that are subject to external restrictions on how they may be used. The balance of *unrestricted net position* has a year-end deficit of \$137.6 million. The primary reason for this deficit balance is the recognition of the other postemployment benefits liability and the net pension liability totaling \$66.3 million and \$106.9, respectively.

The governmental and business-type activities of the City are presented on the following pages.

#### Governmental Activities

The 2014 governmental activities net position has been revised by \$107.2 million to reflect the implementation of GASB Statement #68 and the associated net pension liability. The net position has also been restated to reflect the discharge of tax lien receivable and an adjustment to the compensated absences liability, which totaled \$1.5 million and \$1.8 million, respectively. As a result, previously reported net position of \$84.7 million has been revised/restated to a deficit position of \$25.8 million (see Note 15).

The City of Everett's liabilities exceeded assets and deferred outflows or resources for governmental activities by \$39.9 million at the close of 2015.

				2014 (as Revised/
		2015	_	Restated)
Assets:				
Current assets	\$	68,940,858	\$	75,822,545
Noncurrent assets (excluding capital)		6,812,491		6,868,627
Capital assets not being depreciated		9,077,274		9,629,230
Capital assets, net of accumulated depreciation	_	132,430,559		129,022,307
Total assets		217,261,182		221,342,709
Deferred Outflows of Resources:				
Deferred charges on refunding		711,786		349,696
Deferred outflows of resources related to pensions	_	343,000 <b>1,054,786</b>		349,696
		1,054,760		349,090
Liabilities:  Current liabilities (excluding debt)		20,969,501		19,575,736
Noncurrent liabilities (excluding debt)		176,333,637		167,384,639
Current debt		7,262,111		6,530,714
Noncurrent debt.				
Total liabilities	_	53,638,565 <b>258,203,814</b>		53,972,430 <b>247,463,519</b>
Net Position:				,,-
Net investment in capital assets		93,957,633		94,083,135
Restricted		7,318,742		9,824,106
Unrestricted.		(141,164,221)		(129,678,355)
	_	(111,101,221)		(120,070,000)
Total net position	\$ _	(39,887,846)	\$	(25,771,114)
Program revenues:	¢.	4.024.404	φ	E 000 774
Charges for services.	Ф	4,934,101	\$	5,096,771
Operating grants and contributions.		85,931,728 677,897		86,695,171 2,179,025
Capital grants and contributions		077,097		2,179,025
Real estate and personal property taxes,				
net of tax refunds payable		90,166,428		82,487,277
Tax liens		-		1,217,971
Motor vehicle and other excise taxes		3,724,538		3,180,085
Local option meals tax		501,327		488,112
Penalties & interest on taxes		582,610		878,084
Payments in lieu of taxes		28,224		-
Nonrestricted grants		5,882,015		6,505,939
Unrestricted investment income		109,028		118,278
Other revenues		59,308	_	22,449
Total revenues		192,597,204		188,869,162
Expenses:				
General government		12,158,409		11,400,759
Public safety		42,822,289		41,498,564
Education		126,324,128		119,353,198
City services and facilities		15,779,438		12,761,961
Community development		945,813		1,006,713
Human services		3,972,247		3,096,636
Libraries and recreation		3,143,406		2,634,069
Interest  Total expenses	_	2,129,397 <b>207,275,127</b>	_	2,306,058 <b>194,057,958</b>
Total expenses		201,213,121		194,037,936
Change in net position before transfers		(14,677,923)		(5,188,796)
Transfers, net	_	561,191	_	(1,171,143)
Change in net position		(14,116,732)		(6,359,939)
Net position at beginning of the year, as revised/restated	_	(25,771,114)	_	(19,411,175)
Net position at end of the year	\$_	(39,887,846)	\$_	(25,771,114)

The governmental expenses totaled \$207.3 million of which \$91.5 million (44%) was directly supported by program revenues consisting of charges for services, operating and capital grants and contributions. General revenues totaled \$101.1 million, primarily coming from property taxes, motor vehicle excise taxes and non-restricted state aid. Property taxes increased in 2015 due to the use of budgetary surpluses to reduce the 2014 tax burden. Education expenses increased by \$7.0 million due to an increase in the operating budget. City services and facilities increased by \$3.0 million of which \$2.7 million was due to snow and ice removal costs.

The governmental net position decreased by \$14.1 million during the current year. This was primarily due to a \$10.8 million increase in the OPEB liability, a \$1.7 million increase in the compensated absences liability, a \$1.8 million decrease from general fund operations, and depreciation expense exceeding debt principal payments raised in the tax levy by \$1.0 million. These decreases were offset by a \$1.8 million decrease in the net pension liability.

#### **Business-type Activities**

The 2014 business-type activities net position has been revised to reflect the implementation of GASB Statement #68 and the associated net pension liability totaling \$1,641,000. As a result, previously reported net position of \$47,065,731 has been revised to \$45,424,731.

For the City's business-type activities, assets and deferred outflows of resources exceeded liabilities by \$46.6 million at the close of 2015.

		2014
	2015	(as Revised)
Assets:		,
Current assets\$	8,562,541	\$ 7,289,571
Capital assets, net of accumulated depreciation	52,363,707	52,384,989
Total assets	60,926,248	59,674,560
Deferred outflows of resources:		
Deferred outflows of resources related to pensions	5,000	<u> </u>
Liabilities:		
Current liabilities (excluding debt)	531,879	312,186
Noncurrent liabilities (excluding debt)	2,103,699	2,071,809
Current debt	1,213,333	1,163,985
Noncurrent debt	10,517,293	10,701,849
Total liabilities	14,366,204	14,249,829
Net Position:		
Net investment in capital assets	42,966,905	42,882,536
Unrestricted	3,598,139	2,542,195
- · · · · · · · · · · · · · · · · · · ·	-,,	
Total net position\$	46,565,044	\$ 45,424,731
·		
Program revenues:		
Charges for services\$	16,767,337	\$ 13,946,348
Operating grants and contributions	29,849	21,018
Total revenues	16,797,186	13,967,366
Expenses:		
Water and sewer	15,095,682	14,322,052
Change in net position before transfers	1,701,504	(354,686)
	1,101,001	(55.,555)
Transfers, net	(561,191)	1,171,143
Change in net position	1,140,313	816,457
		·
Net position at beginning of the year, as revised	45,424,731	44,608,274
Net position at end of the year\$	46,565,044	\$ 45,424,731

Business-type net position of \$43.0 million (92%) represents the net investment in capital assets while \$3.6 million (8%) is unrestricted. The City's business-type activities net position increased by \$1.1 million in the current year.

The increase in net position was due to water and sewer user charges exceeding projections by \$1.0 million as a result of actual water consumption and sewer use. Costs of water and sewer services are based on assessments which remained consistent with budgeted amounts.

#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$37.1 million of which \$25.5 million is for the general fund; \$4.1 million is for the City capital projects fund and \$7.5 million is for nonmajor governmental funds. Cumulatively there was a decrease of \$5.7 million in fund balances from the prior year which was primarily used to fund capital related expenditures.

The general fund is the chief operating fund. At the end of the current year, unassigned fund balance of the general fund was \$21.6 million, while total fund balance was \$25.5 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and the total fund balance to total fund expenditures. Unassigned fund balance represents 12% of the total general fund expenditures, while total fund balance represents 14% of that same amount. \$2.8 million of fund balance is committed for continuing appropriations and \$1.1 million of fund balance is assigned for encumbrances to be carried forward to the next year.

In 2015, the City's general fund decreased by \$1.8 million. This decrease is primarily due to the use of \$3.2 million of free cash to fund appropriations. The use of free cash was offset by a \$3.5 million budgetary revenue surplus and an overall appropriation deficit of \$1.6 million that is mainly due to snow and ice removal costs. The most significant revenue surpluses include \$710,000 of real estate and personal property tax collections, \$676,000 of tax lien collections, \$857,000 of motor vehicle excise tax collections, \$537,000 of licenses and permits, and \$570,000 for intergovernmental revenues that is mainly due to Medicaid reimbursements.

The City capital projects fund is used to account for the City's capital projects as identified in the City's capital plan, which includes yearly expenditures for infrastructure and other project activities. At the end of the current year, the fund had a positive balance totaling \$4.1 million. The balance is due to timing differences between the receipt and expenditure of proceeds from capital grants and long-term term borrowings that are permanently funding projects.

The internal service fund experienced an increase of \$431,000 that is primarily due to better than anticipated claims experience.

#### General Fund Budgetary Highlights

During 2015, the City Council approved supplemental appropriations totaling \$6.7 million, which primarily consisted of increases in public safety, education, city services and facilities, planning and development, health insurance and stabilization fund transfers.

#### Capital Asset and Debt Administration

**Capital Assets.** In conjunction with the annual operating budget, the City annually prepares a capital budget for the upcoming year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2015, amounts to \$193.9 million (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings and building improvements, machinery and equipment, and infrastructure.

The total additions to the governmental activities investment in capital assets for the current year were \$10.3 million. Major capital asset events during the current year included roadway improvements, the purchase of a new fire truck, the purchase of interactive white boards for school buildings, renovations to the Shute library, and replacement of the Whittier school roof.

The \$1.1 million in additions to the business-type activities are attributable to water meter replacements, water main improvements and other infrastructure improvements.

**Debt Administration.** The City maintains a AA Bond Rating with Standard & Poor's Investors Service and continues to maintain strong market access for both note and bond sales.

Outstanding long-term debt for governmental activities, as of June 30, 2015, totaled \$60.9 million, of which \$39.1 million relates to school buildings, \$2.1 million relates to municipal buildings and \$19.7 million relates to other municipal purposes. The City issued \$12.2 million of additional long-term debt in 2015.

The Commonwealth has approved school construction assistance to the City. The assistance program which is administered by the MSBA provides resources for future debt service of general obligation school bonds outstanding. During 2015, \$1,882,459 of such assistance was received and \$9,412,295 will be received in future years. Of this amount, \$1,121,766 represents reimbursement of long-term interest costs and \$8,290,529 represents reimbursement of approved construction costs. Accordingly, an \$8,290,529 intergovernmental receivable and corresponding deferred inflow of resources – unavailable revenue has been reported in the governmental fund financial statements. The unavailable revenue has been recognized as revenue in the conversion to the government-wide financial statements.

In order to take advantage of favorable interest rates, the City issued \$6,190,000 of General Obligation Refunding Bonds on April 23, 2015. \$6,345,000 of general obligation bonds were advance refunded by placing the proceeds of the refunding bonds in an irrevocable trust to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the statement of net position. The reacquisition price exceeded the net carrying amount of the old debt by \$465,161. This amount is recorded as deferred charges on refunding and is being amortized over the remaining life of the refunded debt. This advance refunding was undertaken to reduce total debt service payments over the next 11 years by \$416,163 and resulted in an economic gain of \$372,015. At June 30, 2015, \$6,345,000 of bonds outstanding from the advance refunding is considered defeased.

At year end, the water and sewer enterprise fund has \$11.7 million of outstanding long-term debt, which funded various water and sewer infrastructure projects and is fully supported by rates and does not rely on a general fund subsidy. The City issued \$1.0 million of additional long-term debt in 2015.

Please refer to notes 4, 7, and 8 to the basic financial statements for further discussion of the major capital and debt activity.

#### Requests for Information

This financial report is designed to provide a general overview of the City of Everett's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Auditor, City Hall, 484 Broadway, Everett, Massachusetts, 02149.

## **Basic Financial Statements**

#### STATEMENT OF NET POSITION

#### JUNE 30, 2015

	Primary Government				
	Governmental Activities		Business-type Activities		Total
ASSETS		•			
CURRENT:					
Cash and cash equivalents\$	55,277,844	\$	2,947,808	\$	58,225,652
Investments	3,722,000		-		3,722,000
Receivables, net of allowance for uncollectibles:					
Real estate and personal property taxes	2,376,771		-		2,376,771
Tax liens  Motor vehicle and other excise taxes	2,249,998 709,969		-		2,249,998 709,969
User fees	703,303		5,614,733		5,614,733
Departmental and other	17,271		-		17,271
Intergovernmental	3,244,871		-		3,244,871
Loans	14,334		-		14,334
Working capital deposit	1,327,800		-		1,327,800
Total current assets	68,940,858		8,562,541		77,503,399
		•			
NONCURRENT:					
Receivables, net of allowance for uncollectibles:					
Intergovernmental	6,801,027		-		6,801,027
Loans	11,464		-		11,464
Capital assets, net of accumulated depreciation:					
Nondepreciable	9,077,274				9,077,274
Depreciable	132,430,559		52,363,707		184,794,266
Total noncurrent assets	148,320,324		52,363,707		200,684,031
TOTAL ASSETS	217,261,182		60,926,248		278,187,430
DEFERRED OUTFLOWS OF RESOURCES					
Deferred charges on refunding	711,786		-		711,786
Deferred outflows of resources related to pensions	343,000		5,000		348,000
TOTAL DEFERRED OUTFLOWS OF RESOURCES	1,054,786		5,000		1,059,786
LIABILITIES					
CURRENT:					
Warrants payable	2,883,027		393,078		3,276,105
Accrued payroll	10,241,383		24,453		10,265,836
Health claims payable	2,170,000		-		2,170,000
Tax refunds payable	633,147		-		633,147
Accrued interest	466,666		73,455		540,121
Other liabilities	609,548		-		609,548
Compensated absences	3,840,449		40,893		3,881,342
Workers' compensation	125,281		-		125,281
Bonds payable	7,262,111		1,213,333		8,475,444
Total current liabilities	28,231,612		1,745,212		29,976,824
NONCURRENT:					
Compensated absences	4,532,182		24,699		4,556,881
Workers' compensation	600,455		-		600,455
Other postemployment benefits	65,874,000		466,000		66,340,000
Net pension liability	105,327,000		1,613,000		106,940,000
Bonds payable	53,638,565		10,517,293		64,155,858
Total noncurrent liabilities	229,972,202		12,620,992		242,593,194
TOTAL LIABILITIES	258,203,814	-	14,366,204		272,570,018
	,-	•			
NET POSITION	00.0== 00.5		10.000.005		100 00 : -0-
Net investment in capital assets	93,957,633		42,966,905		136,924,538
Restricted for:  Loans	25,798		=		25,798
Permanent funds:	25,130		-		25,730
Expendable	238,096		-		238,096
Nonexpendable	1,228,489		-		1,228,489
Gifts and grants	5,826,359		-		5,826,359
Unrestricted	(141,164,221)		3,598,139		(137,566,082)
TOTAL NET POSITION\$	(39,887,846)	\$	46,565,044	\$	6,677,198
	(00,007,040)	Ψ.	-0,000,044	Ψ	0,077,100

See notes to basic financial statements.

#### STATEMENT OF ACTIVITIES

#### YEAR ENDED JUNE 30, 2015

			Program Revenues						
Functions/Programs Primary Government:	Expenses	-	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions	_	Net (Expense) Revenue
Governmental Activities:									
General government\$	12,158,409	\$	1,163,599	\$	575,765	\$	-	\$	(10,419,045)
Public safety	42,822,289		2,548,196		2,249,481		-		(38,024,612)
Education	126,324,128		777,691		81,510,620		-		(44,035,817)
City services and facilities	15,779,438		120,537		-		420,987		(15,237,914)
Community development	945,813		-		632,412		-		(313,401)
Human services	3,972,247		226,284		337,343		47,500		(3,361,120)
Libraries and recreation	3,143,406		97,794		162,467		209,410		(2,673,735)
Interest	2,129,397	-			463,640		-	-	(1,665,757)
Total Governmental Activities	207,275,127	-	4,934,101		85,931,728		677,897		(115,731,401)
Business-Type Activities:									
Water & Sewer	15,095,682	-	16,767,337		29,849		-		1,701,504
Total Primary Government \$	222,370,809	\$	21,701,438	\$	85,961,577	\$	677,897	\$	(114,029,897)

See notes to basic financial statements.

(Continued)

### **STATEMENT OF ACTIVITIES (Continued)**

### YEAR ENDED JUNE 30, 2015

	Primary Government						
	Governmental Activities	71					
Changes in net position:	<b>A</b> ((( <b>A B B A A B A B B B B B B B B B B</b>	<b>.</b> . <b></b> .	<b>A</b> (() () <b>A A B B B B B B B B B B</b>				
Net (expense) revenue from previous page	\$ (115,731,401)	\$ 1,701,504	\$ (114,029,897)				
General revenues:							
Real estate and personal property taxes,							
net of tax refunds payable	90,166,428	-	90,166,428				
Motor vehicle excise taxes	3,724,538	-	3,724,538				
Local options meals tax	501,327	-	501,327				
Penalties and interest on taxes	582,610	-	582,610				
Payments in lieu of taxes	28,224	-	28,224				
Grants and contributions not restricted to							
specific programs	5,882,015	-	5,882,015				
Unrestricted investment income	109,028	-	109,028				
Miscellaneous	59,308	-	59,308				
Transfers, net	561,191	(561,191)					
Total general revenues and transfers	101,614,669	(561,191)	101,053,478				
Change in net position	(14,116,732)	1,140,313	(12,976,419)				
Net Position:							
Beginning of year, as revised/restated	(25,771,114)	45,424,731	19,653,617				
End of year	\$ (39,887,846)	\$ 46,565,044	\$ 6,677,198				

(Concluded)

## **GOVERNMENTAL FUNDS**

## BALANCE SHEET

JUNE 30, 2015

	-	General	•	City Capital Projects Fund	3	Nonmajor Governmental Funds		Total Governmental Funds
ASSETS	•	00 004 000	Φ.	4.054.000	Φ.	7.500.450	Φ.	10 105 750
Cash and cash equivalents	\$	36,681,328	\$	4,851,266	\$	7,593,159	\$	49,125,753
Investments		1,169,162		-		396,922		1,566,084
Receivables, net of uncollectibles:		0.070.774						0.070.774
Real estate and personal property taxes		2,376,771		-		-		2,376,771
Tax liens		2,249,998		-		-		2,249,998
Motor vehicle and other excise taxes		709,969		-		-		709,969
Departmental and other		17,271		-		-		17,271
Intergovernmental		8,283,979		-		1,761,919		10,045,898
Loans		-		-		25,798		25,798
Due from other funds		268,565	-			-		268,565
TOTAL ASSETS	\$	51,757,043	\$	4,851,266	\$	9,777,798	\$	66,386,107
LIABILITIES								
Warrants payable	\$	1,614,323	\$	735,886	\$	532,818	\$	2,883,027
Accrued payroll	*	10,030,515	•	-	*	210,868	*	10,241,383
Tax refunds payable		633,147		_				633,147
Other liabilities		609,548		_		_		609,548
Due to other funds		-	-	_		268,565		268,565
TOTAL LIABILITIES	-	12,887,533	_	735,886		1,012,251		14,635,670
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue		13,401,048	-			1,239,822		14,640,870
FUND BALANCES								
Nonspendable						1,228,489		1,228,489
Restricted.		-		4,115,380		6,297,236		10,412,616
Committed		2,750,852		4,115,360		0,297,230		2,750,852
Assigned		1,121,815		-		-		1,121,815
Unassigned		21,595,795		-		-		21,595,795
Chassignsa		21,000,700	•					21,000,700
TOTAL FUND BALANCES		25,468,462	-	4,115,380		7,525,725		37,109,567
TOTAL LIABILITIES AND FUND BALANCES	\$	51,757,043	\$	4,851,266	\$	9,777,798	\$	66,386,107

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION

## JUNE 30, 2015

Total governmental fund balances		\$	37,109,567
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds			141,507,833
Accounts receivable are not available to pay for current-period expenditures and, therefore, are unavailable in the funds			14,640,870
Certain changes in the net pension liability are required to be included in pension expense over future periods. These changes are reported as deferred outflows of resources or (deferred inflows of resources) related to pensions			343,000
Internal service funds are used by management to account for retirees' health insurance and workers' compensation activities:			
The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position			7,465,807
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due			(466,666)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.			
Bonds payable  Workers' compensation claims  Compensated absences  Other postemployment benefits  Net pension liability	(60,900,676) (725,736) (8,372,631) (65,874,000) (105,327,000)		
Net effect of reporting long-term liabilities			(241,200,043)
In the statement of activities, deferred losses are reported for refundings of debt, which are amortized over the shorter of the remaining life of the refunding bonds or refunded bonds. In governmental funds, defeasances of debt are expensed when the refunding bonds are issued			711,786
Net position of governmental activities		\$_	(39,887,846)

## GOVERNMENTAL FUNDS

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## YEAR ENDED JUNE 30, 2015

	General	City Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:	General	Fullu	Fullus	Fullus
Real estate and personal property taxes,				
net of tax refunds	\$ 88,644,890 \$	- \$	- \$	88,644,890
Tax liens	676,286	·	-	676,286
Motor vehicle excise taxes	3,556,578	_	-	3,556,578
Local options meals tax	501,327	_	-	501,327
Charges for services	-	_	1,156,783	1,156,783
Penalties and interest on taxes	582,610	_	-	582,610
Payments in lieu of taxes	28,224	_	_	28,224
Licenses and permits	1,112,065	_	_	1,112,065
Fines and forfeitures	1,232,782	_	_	1,232,782
Intergovernmental	78,715,959	_	15,339,170	94,055,129
Departmental and other	753,157	_	606,773	1,359,930
Contributions	100,101	_	592,185	592,185
Investment income.	107,138	893	2,685	110,716
Miscellaneous	-		59,308	59,308
TOTAL REVENUES	175,911,016	893	17,756,904	193,668,813
EXPENDITURES:				
Current:				
General government	5,451,638	28,300	694,563	6,174,501
Public safety	23,128,974	723,740	1,572,250	25,424,964
Education	72,279,840	-	15,278,584	87,558,424
City services and facilities	12,193,829	3,839,665	1,166,526	17,200,020
Community development	12,100,020	-	840.934	840,934
Human services	2,509,150	_	258,816	2,767,966
Libraries and recreation.	1,329,910	2,056,183	586,203	3,972,296
Pension benefits	20,093,090	2,000,100	300,203	20,093,090
Property and liability insurance	2,043,298			2,043,298
Employee benefits		_	<del>-</del>	
	20,544,717	-	-	20,544,717
State and county charges  Debt service:	11,194,008	-	-	11,194,008
	6 445 446			6 445 416
Principal	6,445,416	-	-	6,445,416
Interest	2,176,841	<u> </u>	<u>-</u>	2,176,841
TOTAL EXPENDITURES	179,390,711	6,647,888	20,397,876	206,436,475
EXCESS (DEFICIENCY) OF REVENUES				
OVER (UNDER) EXPENDITURES	(3,479,695)	(6,646,995)	(2,640,972)	(12,767,662)
OTHER FINANCING SOURCES (USES):				
Issuance of debt	-	4,925,000	1,100,000	6,025,000
Issuance of refunding bonds	6,190,000	-	-	6,190,000
Premium from issuance of debt	342,114	-	-	342,114
Premium from issuance of refunding bonds	716,132	-	-	716,132
Payments to refunded bond escrow agent	(6,810,161)	-	-	(6,810,161)
Transfers in	1,211,191	-	-	1,211,191
Transfers out		<del>-</del>	(650,000)	(650,000)
TOTAL OTHER FINANCING				
SOURCES (USES)	1,649,276	4,925,000	450,000	7,024,276
NET CHANGE IN FUND BALANCES	(1,830,419)	(1,721,995)	(2,190,972)	(5,743,386)
FUND BALANCES AT BEGINNING OF YEAR	27,298,881	5,837,375	9,716,697	42,852,953
FUND BALANCES AT END OF YEAR	\$25,468,462_5	4,115,380 \$	7,525,725 \$	37,109,567

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

## YEAR ENDED JUNE 30, 2015

Net change in fund balances - total governmental funds		\$	(5,743,386)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.			
Capital outlay	10,328,505 (7,472,209)		
Net effect of reporting capital assets			2,856,296
Revenues in the Statement of Activities that do not provide current financial resources are fully unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in unavailable revenue			(1,096,818)
The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.			
Issuance of debt. Issuance of refunding bonds. Premium from issuance of debt. Premium from issuance of refunding bonds. Payments to refunded bond escrow agent. Debt service principal payments.	(6,025,000) (6,190,000) (342,114) (716,132) 6,810,161 6,445,416		
Net effect of reporting long-term debt			(17,669)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.			
Net change in compensated absences accrual  Net change in workers' compensation accrual  Net change in other postemployment benefits accrual  Net change in deferred outflow/(inflow) of resources related to pensions  Net change in net pension liability  Net change in accrued interest on long-term debt  Amortization of bond issuance costs  Amortization of deferred charges on refunding	(1,660,769) (298,571) (10,815,000) 343,000 1,838,000 65,215 85,299 (103,071)		
Net effect of recording long-term liabilities and amortizing deferred losses		(	10,545,897)
Internal service funds are used by management to account for health insurance and workers' compensation activities.			
The net activity of internal service funds is reported with governmental activities			430,742
Change in net position of governmental activities		\$(	14,116,732)

## PROPRIETARY FUNDS

## STATEMENT OF NET POSITION

## JUNE 30, 2015

	Business-type Activities - Enterprise Fund	
	Water & Sewer Fund	Governmental Activities - Internal Service Funds
ASSETS		
CURRENT:	0.047.000	<b>A</b> 0.450.004
Cash and cash equivalents\$	2,947,808	
Investments	-	2,155,916
Receivables, net of allowance for uncollectibles:	E 044 700	
User fees	5,614,733	4 207 200
Working capital deposit		1,327,800
Total current assets	8,562,541	9,635,807
NONCURRENT:		
Capital assets, net of accumulated depreciation:		
Depreciable	52,363,707	-
·		
TOTAL ASSETS	60,926,248	9,635,807
DEFERRED OUTFLOWS OF RESOURCES  Deferred outflows of resources related to pensions	5,000	
LIABILITIES		
CURRENT:		
Warrants payable	393,078	-
Accrued payroll	24,453	- 470.000
Health claims payable	70.455	2,170,000
Accrued interest	73,455	-
Compensated absences.	40,893	-
Bonds payable	1,213,333	<del>-</del>
Total current liabilities	1,745,212	2,170,000
NONCURRENT:		
Compensated absences	24,699	-
Other postemployment benefits	466,000	-
Net pension liability	1,613,000	-
Bonds payable	10,517,293	
Total noncurrent liabilities	12,620,992	
TOTAL LIABILITIES	14,366,204	2,170,000
NET POSITION		
Net investment in capital assets	42,966,905	_
Unrestricted.	3,598,139	7,465,807
	5,555,155	.,100,001
TOTAL NET POSITION\$	46,565,044	\$

## PROPRIETARY FUNDS

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

## YEAR ENDED JUNE 30, 2015

	Business-type Activities - Enterprise Fund	
	Water & Sewer Fund	Governmental Activities - Internal Service Funds
OPERATING REVENUES:  Employee contributions\$  Employer contributions  Charges for services - water  Charges for services - sewer	- 6,397,903 10,396,687	\$ 4,241,693 17,812,988 - -
TOTAL OPERATING REVENUES	16,794,590	22,079,890
OPERATING EXPENSES:  Cost of services and administration.  MWRA assessments - water.  MWRA assessments - sewer.  Depreciation.	1,365,323 4,612,172 7,816,187 1,103,325	21,649,182 - - -
TOTAL OPERATING EXPENSES	14,897,007	21,649,182
OPERATING INCOME (LOSS)	1,897,583	430,708
NONOPERATING REVENUES (EXPENSES): Investment income	2,596 (198,675)	34
TOTAL NONOPERATING REVENUES (EXPENSES), NET	(196,079)	34_
INCOME (LOSS) BEFORE TRANSFERS	1,701,504	430,742
TRANSFERS: Transfers out	(561,191)	
CHANGE IN NET POSITION	1,140,313	430,742
NET POSITION AT BEGINNING OF YEAR, AS REVISED	45,424,731	7,035,065
NET POSITION AT END OF YEAR\$	46,565,044	\$ 7,465,807

## PROPRIETARY FUNDS

## STATEMENT OF CASH FLOWS

## YEAR ENDED JUNE 30, 2015

	Business-type Activities - Enterprise Fund	
	Water & Sewer Fund	Governmental Activities - Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES:		
Receipts from customers and users\$	15,453,531 \$	-
Receipts from interfund services provided.	- (10.050.657)	22,079,890
Payments to vendors	(12,852,657)	-
Payments for interfund services used	(690,494) -	(21,713,592)
NET CASH FROM OPERATING ACTIVITIES	1,910,380	366,298
CACH ELONG EDOM NONGADITAL EINANGING ACTIVITIES		
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Transfers out	(561,191)	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:	4 00	
Proceeds from the issuance of bonds and notes.	1,000,000	-
Acquisition and construction of capital assets	(1,082,043)	-
Principal payments on bonds and notes	(1,135,208) (202,623)	-
	(202,020)	-
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(1,419,874)	
CASH FLOWS FROM INVESTING ACTIVITIES:		
Purchase of investments.	-	(2,155,916)
Investment income	2,596	34
NET CASH FROM INVESTING ACTIVITIES	2,596	(2,155,882)
NET CHANGE IN CASH AND CASH EQUIVALENTS	(68,089)	(1,789,584)
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	3,015,897	7,941,675
CASH AND CASH EQUIVALENTS AT END OF YEAR\$	2,947,808 \$	6,152,091
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:		
Operating income (loss)\$	1,897,583 \$	430,708
Adjustments to reconcile operating income (loss) to net cash from operating activities:		
Depreciation	1,103,325	_
Deferred outflows of resources related pensions	(5,000)	_
Changes in assets and liabilities:	(0,000)	
User fees	(1,341,059)	_
Working capital deposit	-	(109,201)
Warrants payable	181,050	-
Accrued liabilities	-	(25,209)
Accrued payroll	13,637	-
Health claims payable		70,000
Other postemployment benefits	73,000	-
Net pension liability	(28,000)	-
Accrued compensated absences	15,844	
Total adjustments	12,797	(64,410)
NET CASH FROM OPERATING ACTIVITIES\$	1,910,380 \$	366,298

## FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION

## JUNE 30, 2015

	Pension Trust Fund (as of December 31, 2014)		Other Postemployment Benefits Fund		Agency Funds
ASSETS		_		_	
Cash and cash equivalents\$	471,937	\$	29,000	\$	221,212
Investments:					
PRIT	105,188,280		-		-
Bond mutual funds	-		709,259		-
Equity mutual funds	-		864,291		-
Receivables, net of allowance for uncollectibles:					
Departmental and other	154,451		-		411,842
TOTAL ASSETS	105,814,668	•	1,602,550		633,054
LIABILITIES					
Warrants payable	1,300		-		364,589
Accrued payroll	-		-		105,629
Liabilities due depositors		·	-		162,836
TOTAL LIABILITIES	1,300	•			633,054
NET POSITION					
Restricted for pension benefits	105,813,368		-		-
Held in trust for OPEB benefits		·	1,602,550		
\$	105,813,368	\$	1,602,550	\$	

## **FIDUCIARY FUNDS**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

## YEAR ENDED JUNE 30, 2015

	Pension Trust Fund (as of December 31, 2014)		Other Postemployment Benefits Fund
ADDITIONS:			
Contributions:			
Employer\$	13,028,774	\$	815,320
Employee	3,674,111		<u>-</u>
Total contributions	16,702,885	-	815,320
Net investment income (loss):			
Net change in fair value of investments	4,762,545		(25,238)
Interest and dividends	2,823,785		20,266
		-	
Total investment income (loss)	7,586,330		(4,972)
Less: investment expense	(531,448)		(5,028)
Net investment income (loss)	7,054,882	-	(10,000)
Intergovernmental	330,779		
Transfers from other systems	362,926		
TOTAL ADDITIONS	24,451,472		805,320
DEDUCTIONS:			
Administration	218,887		_
Transfers to other systems	513,649		-
Retirement benefits and refunds	12,804,159	_	-
TOTAL DEDUCTIONS	13,536,695		
CHANGE IN NET ASSETS	10,914,777		805,320
NET POSITION AT BEGINNING OF YEAR	94,898,591		797,230
NET POSITION AT END OF YEAR\$	105,813,368	\$	1,602,550

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the City of Everett, Massachusetts (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described herein.

## A. Reporting Entity

The City is a municipal corporation that is governed by an elected Mayor and an elected City Council.

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and institutions. The City has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the City (the primary government) and its component units. One entity has been included as a component unit in the reporting entity, because of the significance of its operational and/or financial relationship.

Component Unit Presented as a Fiduciary Fund – The following component unit is presented as a Fiduciary Fund of the primary government due to the nature and significance of the relationship between the City and the component unit.

The Everett Contributory Retirement System was established to provide retirement benefits to City employees, the City Housing Authority employees, and their beneficiaries. The System is governed by a five-member board comprised of the City Auditor (ex-officio), two members elected by the System's participants, one member appointed by the Mayor and one member appointed by the Board members. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary fund financial statements.

The System did not issue a separate audited financial statement. The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth of Massachusetts' (Commonwealth) Public Employee Retirement Administration Commission (PERAC). That report may be obtained by contacting the System located at 484 Broadway, Everett, MA 02149.

#### B. Government-Wide and Fund Financial Statements

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

## Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

#### Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets and deferred outflows of resources, liabilities and deferred inflows or resources, etc.) for all funds of that category or type (total governmental or total enterprise funds), and
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Internal service funds and fiduciary funds are reported by fund type.

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

## Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions are charges between the general fund and enterprise funds. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The general fund is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The City capital projects fund is used to account for financial activities associated with City capital acquisitions and improvements that have been authorized and approved by City Council. These projects will be funded through the issuance of long-term bonds and notes, state grants and other available funds.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements.

The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principle ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City reports one major proprietary fund. The water and sewer enterprise fund is used to account for water and sewer activities.

Additionally, the following proprietary fund type is reported:

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to employees' health insurance, workers' compensation claims, and property and liability insurance.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The *pension trust fund* is used to account for the activities of the System, which accumulates resources to provide pension benefits to eligible retirees and their beneficiaries.

The other postemployment benefit trust fund is used to accumulate resources to provide funding for future OPEB liabilities.

The agency fund is used to account for assets held in a purely custodial capacity. Agency funds apply the accrual basis of accounting but do not have a measurement focus. The City's agency fund is used to account for off-duty work details, student activity accounts, and contractor bid deposits.

## D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

#### E. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

## Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessors for 100% of the estimated fair market value. Taxes are due on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup> and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed during the fourth quarter of every year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

## Motor Vehicle and Other Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

#### Water and Sewer User Fees

User fees are levied monthly and quarterly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Unbilled user fees are estimated at year-end and are recorded as revenue in the current period. Water and Sewer liens are processed in December of every year and included as a lien on the property owner's tax bill. Water and Sewer charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

## Departmental and Other

Departmental and other receivables consist primarily of police details, various penalties, fees and fines and are recorded as receivables in the year accrued. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

## Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

## Loans

The Department of Community Development administers loan programs that provide housing assistance to residents and capital needs assistance for small businesses. Upon issuance, a receivable is recorded for the principal amount of the loan.

Since the loans are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

## F. Inventories

Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

## G. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, land improvements, buildings, machinery and equipment, vehicles, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$25,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated
	Useful
	Life
Capital Asset Type	(in years)
Buildings and building improvements	5-40
Machinery and equipment	5-10
Infrastructure	10-40

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

## H. Deferred Outflows/Inflows of Resources

#### Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The City has reported deferred charges on refunding and deferred outflows of resources related to pensions in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City does not have any elements that qualify for reporting in this category.

#### Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents assets that have been recorded in the governmental fund financial statements but the revenue is not available and so will *not* be recognized as an inflow of resources (revenue) until it becomes available. The City has reported unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

## I. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

## Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances."

#### Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

#### J. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

## Government-Wide Financial Statements

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net."

## Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

#### K. Unavailable Revenue

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting, i.e. receivables that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

## L. Net Position and Fund Equity

Government-Wide Financial Statements (Net Position)

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been "restricted for" the following:

"Loans" represents community development outstanding loan receivable balances.

"Permanent funds - expendable" represents the amount of realized and unrealized investment earnings on donor restricted trusts. The restrictions and trustee policies only allow the trustees to approve spending of the realized investment earnings.

"Permanent funds - nonexpendable" represents the endowment portion of donor restricted trusts that support governmental programs.

"Gifts and grants" represents assets that have restrictions placed on them from outside parties.

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Financial Statements (Fund Balances)

Governmental fund equity is classified as fund balance. Fund balance is further classified as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that is either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. The passage of a City

Council Order is the highest level of decision making authority that can commit funds for a specific purpose. Once passed, the limitation imposed by the order remains in place until the funds are used for their intended purpose or a Council Order is passed to rescind the commitment.

"Assigned" fund balance includes amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. The City Council has by resolution authorized the City Auditor to assign fund balance. Funds are assigned when the City has an obligation to purchase goods or services from the current years' appropriation. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

Sometimes the City will fund outlays for a particular purpose from different components of fund balance. In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balances in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. When different components of fund balance can be used for the same purpose, it is the City's policy to consider restricted fund balance to have been depleted first, followed by committed fund balance, and assigned fund balance. Unassigned fund balance is applied last.

## M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Everett Contributory Retirement System and the Massachusetts Teachers Retirement System and additions to/deductions from the System's fiduciary net position have been determined on the same basis as they are reported by the System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## N. Long-term debt

#### Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

## Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

#### O. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL). Investment income earned by proprietary funds is retained by those funds.

## P. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities only if they have matured.

## Q. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

## R. Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

## **NOTE 2 - CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and Cash Equivalents." The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

The City Treasurer is the custodian of funds held in the OPEB trust fund. As of June 30, 2015, \$1,602,550 from the OPEB trust fund is included within the City's cash and investments balances in the following disclosures.

The System participates in the Pension Reserve Investment Trust (PRIT), which meets the criteria of an external investment pool. PRIT is administered by the Pension Reserves Investment Management Board (PRIM), which was established by the Treasurer of the Commonwealth of Massachusetts who serves as Trustee. The fair value of the position in the PRIT is the same as the value of the PRIT shares.

## <u>Custodial Credit Risk – Deposits</u>

In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City does not have a deposit policy for custodial risk. At year-end, the carrying amount of deposits totaled \$56,612,857 and the bank balance totaled \$59,660,582. Of the bank balance, \$2,525,127 was covered by Federal Depository Insurance, \$4,345,540 was covered by the Depository Insurance Fund, \$11,786,507 was covered by the Share Insurance Fund, \$9,041,396 was collateralized and \$31,962,012 was exposed to custodial credit risk because it was uninsured and uncollateralized.

At December 31, 2014, the carrying amount of deposits for the System totaled \$471,937 and the bank balance totaled \$518,699. The entire bank balance was covered by Federal Depository Insurance. The System does not have a deposit policy for custodial risk.

## Interest Rate Risk

The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The System follows PRIM policies for interest rate risk.

The City participates in MMDT, which maintains a cash portfolio and a short-term bond fund with combined average maturities of approximately 3 months.

As of June 30, 2015, the City had the following investments:

		_	Maturity
Investment Type	Fair Value	_	1-5 Years
Debt Securities			
Government Sponsored Enterprises \$	1,698,233	\$	1,698,233.00
U.S. Treasury Notes	230,893		230,893.00
Corporate Bonds	698,875	_	698,875.00
Total Debt Securities	2,628,001	\$	2,628,001
Other Investments			
Equity Securities	700,130		
Equity Mutual Funds	1,258,160		
Bond Mutual Funds	709,259		
MMDT	1,863,007		
Total Investments\$	7,158,557	ł	

The System participates in PRIT. The effective weighted duration rate for PRIT investments ranged from 1.33 to 21.81 years. As of December 31, 2014, the Retirement System had investments in PRIT totaling \$105,188,280.

## <u>Custodial Credit Risk – Investments</u>

For an investment, this is the risk that, in the event of a failure by the counterparty, the City will not be able to recover the value of its investments or collateral security that are in possession of an outside party. The City does not have an investment policy for custodial risk. Of the City's investments, \$1,698,233 of government sponsored enterprises, \$230,893 of U.S. Treasury notes, \$698,875 of corporate bonds, and \$700,130 of equity securities are exposed to custodial credit risk because the related securities are uninsured, unregistered and are held by the counterparty.

At December 31, 2014, the System did not have investments that were subject to custodial credit risk. The System follows PRIM policies for custodial credit risk.

## Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of an investment. The City and the System do not have formal investment policies for credit risk; however investments subject to credit risk are limited by Massachusetts general laws. Standard & Poor's Investors Service rated \$263,899 of corporate bonds A and \$434,976 were rated BBB. \$1,698,233 of government sponsored enterprise securities were rated AA, \$230,893 of U.S Treasury Notes were rated AA, \$709,259 of bond mutual funds and \$1,863,007 of investments in MMDT were unrated. The System's investments in PRIT shares were unrated.

#### Concentration of Credit Risk

The City places no limit on the amount the City may invest in any one issuer. The City did not have any investments that were subject to concentration of credit risk.

The System follows PRIM policies for concentration of credit risk. The System did not have any investments that were subject to concentration of credit risk.

## **NOTE 3 - RECEIVABLES**

At June 30, 2015, receivables for the individual major and non-major governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

			Allowance	
	Gross		for	Net
	Amount		Uncollectibles	Amount
Receivables:		•		
Real estate and personal property taxes\$	2,717,985	\$	(341,214) \$	2,376,771
Tax liens	2,249,998		-	2,249,998
Motor vehicle and other excise taxes	1,899,016		(1,189,047)	709,969
Departmental and other	17,271		-	17,271
Intergovernmental	10,045,898		-	10,045,898
Loans	25,798	_	<u> </u>	25,798
		•		
Total\$	16,955,966	\$	(1,530,261) \$	15,425,705

At June 30, 2015, receivables for the water and sewer enterprise fund consist of the following:

		Allowance						
	Gross Amount			for Uncollectibles	_	Net Amount		
Receivables:								
User fees - water & sewer	\$	5,614,733	\$		\$_	5,614,733		

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

		Other		
	General	Governmental		
	Fund	Funds		Total
Receivables:			-	
Real estate and personal property taxes	\$ 2,133,282	\$ -	\$	2,133,282
Tax liens	2,249,998	-		2,249,998
Motor vehicle and other excise taxes	709,969	-		709,969
Departmental and other	17,271	-		17,271
Intergovernmental	8,290,528	1,239,822	_	9,530,350
Total	\$ 13,401,048	\$ 1,239,822	\$_	14,640,870

## **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2015, was as follows:

## **Governmental Activities:**

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:  Land\$  Construction in progress	9,077,274 551,956	\$ - :	\$ (551,956)	\$ 9,077,274
Total capital assets not being depreciated	9,629,230	<u> </u>	(551,956)	9,077,274
Capital assets being depreciated:  Buildings and building improvements  Machinery and equipment  Infrastructure	122,999,898 30,070,324 74,684,935	2,634,834 3,261,255 4,984,372		125,634,732 33,331,579 79,669,307
Total capital assets being depreciated	227,755,157	10,880,461		238,635,618
Less accumulated depreciation for:  Buildings and building improvements  Machinery and equipment  Infrastructure	(47,578,987) (28,082,599) (23,071,264)	(1,563,030)		(51,541,120) (29,645,629) (25,018,310)
Total accumulated depreciation	(98,732,850)	(7,472,209)		(106,205,059)
Total capital assets being depreciated, net	129,022,307	3,408,252		132,430,559
Total governmental activities capital assets, net \$	138,651,537	\$ 3,408,252	\$ (551,956)	\$ 141,507,833

## **Water and Sewer Activities:**

vater and dewer Activities.	_	Beginning Balance	-	Increases	-	Decreases	į	Ending Balance
Capital assets being depreciated:  Buildings and building improvements.  Machinery and equipment.  Infrastructure.	\$_	123,434 122,603 70,477,777	\$	- 48,163 1,033,880	\$	- - -	\$	123,434 170,766 71,511,657
Total capital assets being depreciated	_	70,723,814	-	1,082,043	-		į	71,805,857
Less accumulated depreciation for:  Buildings and building improvements  Machinery and equipment  Infrastructure	_	(69,860) (51,288) (18,217,677)	-	(17,633) (30,461) (1,055,231)	•	- - -	,	(87,493) (81,749) (19,272,908)
Total accumulated depreciation	_	(18,338,825)	-	(1,103,325)	-		•	(19,442,150)
Total water and sewer activities capital assets, net	\$_	52,384,989	\$	(21,282)	\$		\$	52,363,707

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental	Activities:
--------------	-------------

Covernmental Addivides.		
General government	\$	389,010
Public safety		668,086
Education		3,855,823
City services and facilities		2,069,892
Libraries and recreation		489,398
Total depreciation expense - governmental activities	\$_	7,472,209
Business-Type Activities:		
Water and sewer	\$	1,103,325

## NOTE 5 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivables and payables, for the year ended June 30, 2015, total \$268,565 and represent temporary funding by the general fund for a cash deficit in the State special education reimbursement fund.

Interfund transfers for the year ended June 30, 2015, are summarized as follows:

	Transfers In:	
Transfers Out:	General Fund	_
Nonmajor Governmental Funds \$ Water & Sewer Enterprise Fund	650,000 561,191	٠,
Total\$	1,211,191	

- (1) Budgeted transfer from parking meter receipts to the general fund to reduce the tax rate.
- (2) Budgeted transfer from the water and sewer enterprise fund for indirect costs.

#### **NOTE 6 - OPERATING LEASE**

The City entered into a ten year commercial lease, on June 17, 2013, for a building to be used by the school department for the Devan's Elementary School. The lease agreement includes level annual payments totaling \$429,742 beginning on July 1, 2013 with the final lease payment due on July 1, 2022.

#### **NOTE 7 – SHORT-TERM FINANCING**

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and each applicable enterprise fund.

The City did not have short-term debt activity during the year ended June 30, 2015.

## **NOTE 8 - LONG-TERM DEBT**

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit."

Details related to the outstanding indebtedness at June 30, 2015, and the debt service requirements are as follows:

## **Bonds Payable Schedule – Governmental Funds**

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Beginning Balance	Issued	Redeemed	Ending Balance
General Obligation Refunding Bonds of 2005	2020 \$	22,270,000	4.11	\$ 16,885,000	\$ - \$	2,485,000 \$	14,400,000
General Obligation Bonds of 2007	2026	18,187,000	4.13	9,890,000	-	7,530,000	2,360,000
General Obligation Bonds of 2008	2033	11,235,383	1.99	8,538,891	-	449,415	8,089,476
Section 108 HUD Loan	2028	1,000,000	0.00	1,000,000	-	-	1,000,000
General Obligation Bonds of 2010	2030	11,268,000	3.91	8,195,000	-	1,070,000	7,125,000
General Obligation Refunding Bonds of 2013	2022	2,445,000	1.43	2,405,000	-	375,000	2,030,000
General Obligation Bonds of 2014	2034	7,636,000	2.81	7,636,000	-	341,000	7,295,000
General Obligation Bonds of 2014	2029	5,325,000	3.08	5,325,000	-	540,000	4,785,000
General Obligation Refunding Bonds of 2015	2026	6,190,000	2 - 4	-	6,190,000	-	6,190,000
General Obligation Bonds of 2014	2035	6,025,000	2 - 4		6,025,000		6,025,000
Total governmental bonds payable				59,874,891	12,215,000	12,790,415	59,299,476
Add: unamortized premium				628,253	1,058,246	85,299	1,601,200
Total governmental bonds payable, net				\$ 60,503,144 \$	13,273,246 \$	12,875,714 \$	60,900,676

Debt service requirements for principal and interest for governmental bonds payable in future years are as follows:

Year	Principal	_	 Total	
2016\$	7,064,415	\$	1,981,111	\$ 9,045,526
2017	7,267,415		1,786,233	9,053,648
2018	7,395,415		1,477,712	8,873,127
2019	7,598,415		1,166,852	8,765,267
2020	7,512,415		847,062	8,359,477
2021	2,815,415		643,142	3,458,557
2022	2,754,422		557,793	3,312,215
2023	2,638,415		471,604	3,110,019
2024	2,587,415		388,566	2,975,981
2025	2,237,415		311,335	2,548,750
2026	2,151,415		239,290	2,390,705
2027	1,481,415		185,227	1,666,642
2028	1,488,415		146,069	1,634,484
2029	1,244,415		108,746	1,353,161
2030	974,415		73,069	1,047,484
2031	629,415		48,876	678,291
2032	624,415		34,158	658,573
2033	624,414		19,589	644,003
2034	175,000		4,941	179,941
2035	35,000	_	1,094	36,094
_			_	<u> </u>
Total\$	59,299,476	\$	10,492,469	\$ 69,791,945

## Bonds Payable Schedule - Water and Sewer Enterprise Fund

Project	Maturities Through	Original Loan Amount	Interest Rate (%)		Beginning Balance	 Issued	 Redeemed	 Ending Balance
MWRA Bonds	2023	\$ 5,843,221	0.00	\$	3,087,825	\$ 1,000,000	\$ 539,755	\$ 3,548,070
MCWT Bonds	2033	4,054,425	2.00		3,798,009	-	145,453	3,652,556
General Obligation Bonds of 2014	2034	1,930,000	2.81		1,930,000	-	210,000	1,720,000
General Obligation Bonds of 2014	2034	3,050,000	3.08	_	3,050,000	 -	 240,000	 2,810,000
Total enterprise bonds payable		 		. \$	11,865,834	\$ 1,000,000	\$ 1,135,208	\$ 11,730,626

Debt service requirements for principal and interest for governmental bonds payable in future years are as follows:

Year	Principal		Interest		Total
		_			
2016\$	1,213,333	\$	202,650	\$	1,415,983
2017	1,161,682		186,448		1,348,130
2018	1,175,107		170,137		1,345,244
2019	1,128,203		153,945		1,282,148
2020	981,969		138,140		1,120,109
2021	990,620		121,423		1,112,043
2022	959,348		103,478		1,062,826
2023	945,315		84,488		1,029,803
2024	673,863		66,929		740,792
2025	387,839		53,799		441,638
2026	291,901		47,041		338,942
2027	296,051		40,201		336,252
2028	300,290		33,153		333,443
2029	304,622		25,895		330,517
2030	209,046		18,300		227,346
2031	213,569		14,117		227,686
2032	206,826		9,958		216,784
2033	211,321		5,823		217,144
2034	39,432		1,594		41,026
2035	40,289	_	806		41,095
_		_	<u></u>	•	
Total \$ _	11,730,626	\$	1,478,325	\$	13,208,951

The Commonwealth has approved school construction assistance to the City. The assistance program which is administered by the MSBA provides resources for future debt service of general obligation school bonds outstanding. During 2015, \$1,882,459 of such assistance was received and \$9,412,295 will be received in future years. Of this amount, \$1,121,766 represents reimbursement of long-term interest costs and \$8,290,529 represents reimbursement of approved construction costs. Accordingly, an \$8,290,529 intergovernmental receivable and corresponding deferred inflow of resources – unavailable revenue has been reported in the governmental fund financial statements. The unavailable revenue has been recognized as revenue in the conversion to the government-wide financial statements.

In order to take advantage of favorable interest rates, the City issued \$6,190,000 of General Obligation Refunding Bonds on April 23, 2015. \$6,345,000 of general obligation bonds were advance refunded by placing the proceeds of the refunding bonds in an irrevocable trust to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the statement of net position. The reacquisition price exceeded the net carrying amount of the old debt by \$465,161. This amount is recorded as deferred charges on refunding and is being amortized over the remaining life of the refunded debt. This advance refunding was undertaken to reduce total debt service payments over the next 11 years by \$416,163 and resulted in an economic gain of \$372,015. At June 30, 2015, \$6,345,000 of bonds outstanding from the advance refunding is considered defeased.

The City is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2015, the City had the following authorized and unissued debt:

Purpose	Amount
Schute library construction	\$ 223,650
Water system improvements	2,172,000
Hancock street fire station improvements	3,500,000
Fiscal 2016 capital improvements	14,457,500
Sewer system infiltration and inflow	2,088,000
Elementary school feasibility study	1,500,000
Total	\$ 23,941,150

## Changes in Long-term Liabilities

During the year ended June 30, 2015, the following changes occurred in long-term liabilities:

		Beginning Balance		Additions		Reductions		Ending Balance		Current Portion
Governmental Activities:	-	Dalarice	-	Additions		Reductions	•	Dalarice	-	1 Ortion
Long-term bonds payable Add: unamortized premium		59,874,891 628,253	\$	12,215,000 1,058,246	\$	(12,790,415) (85,299)	\$	59,299,476 1,601,200	\$	7,064,415 197,696
Total bonds payable	-	60,503,144	_	13,273,246	•	(12,875,714)	-	60,900,676	-	7,262,111
Compensated absences		4,898,254		5,270,952		(1,796,575)		8,372,631		3,840,449
Workers' compensation		427,165		978,260		(679,689)		725,736		125,281
Other postemployment benefits		55,059,000		17,400,000		(6,585,000)		65,874,000		-
Net pension liability	_	107,165,000	_	-		(1,838,000)	_	105,327,000	_	-
Total governmental activity long-term liabilities	\$	228,052,563	\$ <u></u>	36,922,458	\$	(23,774,978)	\$	241,200,043	\$_	11,227,841
Business-Type Activities:										
Long-term bonds payable Other postemployment benefits Compensated absences Net pension liability		11,865,834 393,000 49,748 1,641,000	\$	1,000,000 147,000 27,549	\$	(1,135,208) (74,000) (11,705) (28,000)	\$	11,730,626 466,000 65,592 1,613,000	\$	1,213,333 - 40,893 -
Total business type activity long-term liabilities	\$	13,949,582	\$_	1,174,549	\$	(1,248,913)	\$	13,875,218	\$	1,254,226

The long-term liabilities will be liquidated in the future by the general fund and enterprise fund.

## **NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS**

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources. GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- <u>Committed:</u> fund balances that contain self-imposed constraints of the government from its highest level of decision making authority.
- <u>Assigned:</u> fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- <u>Unassigned:</u> fund balance of the general fund that is not constrained for any particular purpose.

The City's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body.

At year end, the balances of the general, capital improvement and employee leave buyback stabilization funds totaled \$11,544,904, \$477,093 and \$200,000, respectively and are reported as unassigned fund balance within the general fund.

The City has classified its fund balances with the following hierarchy:

<u>-</u>	GOVERNMENTAL FUNDS						
<u>-</u>	General	City Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds			
FUND BALANCES							
Nonspendable:							
Permanent fund principal\$  Restricted for:	- \$	- \$	1,228,489 \$	1,228,489			
City capital projects fund	-	4,115,380		4,115,380			
City federal and state grant funds	-	-	661,575	661,575			
City gifts and other grants	-	-	1,389,570	1,389,570			
School federal and state grant funds	-	-	205,526	205,526			
School gifts and other grants	-	-	29,003	29,003			
City/School revolving funds	-	-	1,041,028	1,041,028			
School lunch fund	-	-	1,088,748	1,088,748			
Receipts reserved for appropriations	-	-	846,810	846,810			
Community development	-	-	564,099	564,099			
School capital projects	-	-	232,781	232,781			
Permanent trust funds	-	-	238,096	238,096			
Committed to:							
General government	575,439	-	-	575,439			
Public safety	338,726	-	-	338,726			
City services and facilities	781,865	-	-	781,865			
Human services	963,887	-	-	963,887			
Library and recreation	90,935	-	-	90,935			
Assigned to:							
General government	143,304	-	-	143,304			
Public safety	125,975	-	-	125,975			
Education	576,110	-	-	576,110			
City services and facilities	220,829	-	-	220,829			
Human services	35,579	-	-	35,579			
Library and recreation	14,259	-	-	14,259			
Property and liability insurance	5,759	-	-	5,759			
Unassigned	21,595,795	<u> </u>	<u> </u>	21,595,795			
TOTAL FUND BALANCES\$	25,468,462 \$	4,115,380 \$	7,525,725 \$	37,109,567			

The committed balances in the general fund are capital articles carried forward to the next year. Assigned balances in the general fund are encumbrances carried forward to next year. The detail of each article and encumbrance is included in the budgetary comparison schedule presented as required supplementary information.

#### **NOTE 10 - RISK FINANCING**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. In addition, the City is self-insured for damages not covered by commercial insurance. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The City is self-insured for its workers' compensation and its health insurance activities. The health insurance activities are accounted for in the internal service fund where revenues are recorded when earned and expenses

are recorded when the liability is incurred and the workers' compensation activities are accounted for in the general fund and the internal service fund.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many factors. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claims settlement trends, and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expense regardless of whether allocated to specific claims.

#### Health Insurance

The estimate of IBNR claims is based on a historical trend analysis and recent trends. The City purchases individual stop loss insurance for claims in excess of \$110,000. Settled claims have not exceeded this third party insurance coverage in any of the previous past three years. Changes in the reported liability since July 1, 2012, are as follows:

	Balance at Beginning of Year	Current Year Claims and Changes in Estimate	 Claims Payments	Balance at Year-End
2014\$ 2015	3,301,359 2,100,000	\$ 20,475,038 21,758,382	\$ (21,676,397) (21,688,382)	\$ 2,100,000 2,170,000

## Workers' Compensation

Workers' compensation claims are administered by the City's Personnel Department and is funded on a pay-as-you-go basis from annual appropriations. The estimated future workers' compensation liability is based on history and injury type. Changes in the reported liability since July 1, 2012, are as follows:

	Balance at Beginning of Year	Current Year Claims and Changes in Estimate	. <u>-</u>	Claims Payments	_	Balance at Year-End
2014	\$ 523,344 427,165	\$ 714,916 978,260	\$	(811,095) (679,689)	\$	427,165 725,736

#### **NOTE 11 - PENSION PLAN**

The City is a member of the Everett Contributory Retirement System (ECRS), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 2 member units. The System is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The System is a component unit and is reported as a pension trust fund in the fiduciary fund financial statements.

The City is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is

responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting http://www.mass.gov/osc/publications-and-reports/financial-reports/.

## Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the City to the MTRS. Therefore, the City is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2014. The City's portion of the collective pension expense, contributed by the Commonwealth, of \$7,533,536 is reported in the general fund as intergovernmental revenue and pension benefits in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the City is \$108,435,522 as of the measurement date.

#### Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The Systems provide retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

At December 31, 2014, the System's membership consists of the following:

Active members	729
Inactive members	146
Disabled members	86
Retirees and beneficiaries currently receiving benefits	448
Total	1,409

## **Contributions**

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the ECRS a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The total member units' contribution for the year ended December 31, 2014 was \$13,011,000, 35.97% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The City's proportionate share of the required contribution was \$12,526,000 which equaled its actual contribution.

## Pension Liabilities

The components of the net pension liability of the participating member units at June 30, 2015 were as follows:

Total pension liability\$	216,770,000
The pension plan's fiduciary net position	(105,813,000)
The net pension liability\$	110,957,000
The pension plan's fiduciary net position as a percentage of the total pension liability	48.81%

At June 30, 2015, the City reported a liability of \$106,940,000 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2014. Accordingly, update procedures were used to roll forward the total pension liability to the measurement date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating members. At December 31, 2014, the City's proportion was 96.38%, which did not change from its proportion measured at December 31, 2013.

## Pension Expense

For the year ended June 30, 2015, the City recognized pension expense of \$10,312,000. At June 30, 2015, the City reported deferred outflows of resources related to pensions of \$348,000, from the net difference between projected and actual investment earnings on pension plan investments. Since the System performs an actuarial valuation bi-annually, there are no reported differences between expected and actual experience or changes of assumptions as of December 31, 2014.

The City's deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Voor anded June 20:

real ended Julie 30.	
2016\$	87,000
2017	87,000
2018	87,000
2019	87,000
	_
Total\$	348,000

## Actuarial Assumptions

The total pension liability in the January 1, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement that was updated to December 31, 2014:

Valuation date	January 1, 2014
Actuarial cost method	Individual entry age normal
Amortization method	4.5% increasing total appropriation
Remaining amortization period	15 years
Asset valuation method	Actuarial value, 5-year smoothing
Inflation rate	Not explicitly assumed
Investment rate of return/Discount rate	7.75%
Projected salary increases	Varies by length of service with ultimate rates of 4.25% for Group 1, 4.50% for Group 2 and 4.75% for Group 4.
Cost of living adjustments	3.0% of the first \$14,000 of retirement income.
Rates of retirement	Varies based upon age for general employees, police and fire employees.
Rates of disability	Based on an analysis of past experience. It is also assumed that the percentage of job-related disabilities is 55% for Groups 1 & 2 and 90% for Group 4.
Mortality Rates:	
Pre-Retirement	The RP-2000 Employee Mortality Table projected 22 years with Scale AA (gender distinct).
Healthy Retiree	The RP-2000 Healthy Annuitant Mortality Table projected 17 years with Scale AA (gender distinct).
Disabled Retiree	The RP-2000 Healthy Annuitant Mortality Table set forward three years for males. It is assumed that 55% of pre-retirement deaths are job-related for Group 1 and 2 members and 90% are job-related for Group 4 members. For members retired under an Accidental Disability, 40% of deaths are assumed to be from

## Investment policy

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

the same cause as the disability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of January 1, 2014 are summarized in the following table:

Target	Long-Term Expected
Allocation	Real Rate of Return
14.50%	7.75%
3.50%	8.00%
16.00%	8.25%
6.00%	9.50%
1.50%	6.00%
1.50%	6.25%
1.00%	7.00%
2.00%	7.25%
3.00%	4.50%
10.00%	4.25%
10.00%	9.75%
4.00%	8.25%
10.00%	6.50%
9.00%	7.00%
4.00%	6.88%
4.00%	N/A
100.00%	
	Allocation  14.50% 3.50% 16.00% 6.00% 1.50% 1.50% 1.00% 2.00% 3.00% 10.00% 4.00% 4.00% 4.00% 4.00%

#### Rate of return

For the year ended December 31, 2014, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 7.31%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Discount rate

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability, calculated using the discount rate of 7.75%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	1% Decrease (6.75%)		Current Discount (7.75%)		1% Increase (8.75%)
The City's proportionate share of the net pension liability\$	129,890,000	\$_	106,940,000	\$_	87,129,000
ECRS total net pension liability\$	134,769,000	\$_	110,957,000	\$_	90,402,000

#### NOTE 12- POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description – The City of Everett administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the City's group health insurance plan, which covers both 1,540 active and 1,069 retired members. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the City and the unions representing City employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report.

Funding Policy – Contribution requirements are also negotiated between the City and union representatives. The required contribution is based on a pay-as-you-go financing requirement. Depending on the healthcare plan, the City contributes between 85 to 90 percent of the cost of current-year premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 10 to 15 percent of their premium costs. For life insurance, the City contributes 85 to 90 percent of the cost of current year premiums and plan members contribute the remaining 10 to 15 percent. For 2015, the City contributed \$6.7 million to the plan.

Annual OPEB Cost and Net OPEB Obligation – The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in the July 1, 2013, actuarial valuation in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation are summarized in the table shown below:

Annual required contribution\$ Interest on net OPEB obligation Adjustments to annual required contribution	15,594,000 2,265,000 (312,000)
Annual OPEB cost (expense)	17,547,000
Contributions made	(6,659,000)
Increase in net OPEB obligation	10,888,000
Net OPEB obligationbeginning of year	55,452,000
Net OPEB obligationend of year\$	66,340,000

The City adopted Massachusetts General Law Chapter 32B, Section 20 that allowed the City to establish the Other Postemployment Benefits Trust fund which allows the City to set aside amounts to begin pre-funding its OPEB liabilities. During 2015, the City's OPEB contributions totaled \$6,659,000 which included \$5,843,680 of pay-as-you go payments as well as \$815,320 to pre-fund future OPEB liabilities. The balance in the OPEB Trust Fund at June 30, 2015 was \$1,603,000.

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2015 was as follows:

				Percentage of	f	
	Year		Annual	Annual OPEE	3	Net OPEB
	Ended	ed OPEB C		ost Cost Contributed		Obligation
•						
	6/30/2015	\$	17,547,000	38%	\$	66,340,000
	6/30/2014		16,616,000	44%		55,452,000
	6/30/2013		15,552,000	41%		46,207,000

Funded Status and Funding Progress – For the most recent actuarial valuation, the actuarial accrued liability for benefits was \$161.5 million, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) was \$60.5 million, and the ratio of the UAAL to the covered payroll was 266.74 percent. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of the sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the most recent actuarial valuation, the actuarial liabilities were determined using the projected unit credit cost method. The actuarial assumptions included a 4% investment return assumption, which is based on the expected yield on the assets of the City, calculated based on the funded level of the plan at the valuation date, salary increases at 3% per year, a general inflation rate of 2.5%, an annual medical care inflation rate of 11% initially, graded to 5% over 7 years, and an annual dental care inflation rate of 8.0% initially, graded to 5% over 7 years. The UAAL is being amortized over a 30 year period, using a level dollar amortization method on a closed basis. The remaining amortization period at June 30, 2015, is 22 years.

#### **NOTE 13 – COMMITMENTS AND CONTINGENCIES**

The City participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of the Single Audit Act Amendments of 1996 through June 30, 2015, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected that such amounts, if any, will be immaterial.

Proprietary

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2015, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2015.

The City has entered into, or is planning to enter into, contracts totaling approximately \$4.3 million for water and sewer infrastructure improvements.

The City has entered into, or is planning to enter into, contracts totaling approximately \$3.5 million for Hancock Street fire station improvements.

The City has entered into, or is planning to enter into, contracts totaling approximately \$1.5 million for an elementary school feasibility study.

#### **NOTE 14 - SUBSEQUENT EVENTS**

Management has evaluated subsequent events through December 14, 2015, which is the date the financial statements were available to be issued.

#### NOTE 15 – REVISION/RESTATEMENT OF NET POSITION PREVIOUSLY REPORTED

Beginning net position of governmental activities, business-type activities and the water and sewer enterprise fund has been revised to reflect the implementation of GASB Statement #68. Governmental activities have also been restated to reflect the discharge of a prior year tax lien and an increase in the compensated absences liability. The revised and restated balances are summarized in the following table:

	Governm Financial S	Fund Financial Statements	
	Governmental Activities	Business-type Activities	Water & Sewer Enterprise Fund
June 30, 2014 previously reported balances \$	84,658,783 \$	47,065,731 \$	47,065,731
Revision Implementation of GASB 68	(107,165,000)	(1,641,000)	(1,641,000)
Restatements To correct the previously reported compensated absences liability	(1,813,608)	-	-
To record the discharge of a tax lien not previously recorded	(1,451,289)		
June 30, 2014 revised/restated balances\$	(25,771,114) \$	45,424,731 \$	45,424,731

#### **NOTE 16 - IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS**

During 2015, the following GASB pronouncements were implemented:

- GASB <u>Statement #67</u>, Financial Reporting for Pension Plans; GASB <u>Statement #68</u>, Accounting and Financial Reporting for Pensions; and GASB <u>Statement #71</u> Pension Transition for Contributions Made Subsequent to the Measurement Date. Financial statement changes include the recognition of a net pension liability, pension expense and deferred outflows/inflows of resources depending on the nature of the change each year. The financial statements also recognized a restatement of the beginning net position to reflect the net pension liability at the beginning of the year. The notes to the basic financial statements and the required supplementary information were expanded to include additional required schedules and disclosures.
- GASB <u>Statement #69</u>, Governmental Combinations and Disposals of Government Operations. This pronouncement did not impact the basic financial statements.

The following GASB pronouncements will be implemented in the future:

- The GASB issued <u>Statement #72</u>, Fair Value Measurement and Application, which is required to be implemented in 2016.
- The GASB issued <u>Statement #73</u>, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. The provisions of this Statement are effective for 2016—except those provisions that address employers and governmental non-employer contributing entities for pensions that are not within the scope of Statement 68, which is required to be implemented in 2017.
- The GASB issued <u>Statement #74</u>, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, which is required to be implemented in 2017.
- The GASB issued <u>Statement #75</u>, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which is required to be implemented in 2018.
- The GASB issued <u>Statement #76</u>, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, which is required to be implemented in 2016.
- The GASB issued <u>Statement #77</u>, Tax Abatement Disclosures, which is required to be implemented in 2017.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

Required	Suppl	ementary	Information
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# General Fund Budgetary Comparison Schedule

The General Fund is the general operating fund of the City. It is used to account for all of the City's financial resources, except those required to be accounted for in another fund.

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### YEAR ENDED JUNE 30, 2015

_	Budgeted A	mounts			
	Original	Final	Actual Budgetary	Amounts Carried Forward	Variance To Final
REVENUES:	Budget	Budget	Amounts	To Next Year	Budget
Real estate and Personnel property taxes,					
net of tax refunds\$	87,890,074 \$	87,890,074 \$	88,599,738	\$ - \$	709,664
Tax liens	-	-	676,286	-	676,286
Motor vehicle excise taxes	2,700,000	2,700,000	3,556,578	-	856,578
Local options meals tax	400,000	400,000	501,327	-	101,327
Penalties and interest on taxes	775,000	775,000	582,610	-	(192,390)
Payments in lieu of taxes	15,000	15,000	28,224	-	13,224
Licenses and permits	575,000	575,000	1,112,065	-	537,065
Fines and forfeitures	1,000,000	1,000,000	1,232,782	-	232,782
Intergovernmental	70,611,526	70,611,526	71,181,959	-	570,433
Departmental and other	762,000	762,000	753,157	-	(8,843)
Investment income	35,000	35,000	32,302		(2,698)
TOTAL REVENUES	164,763,600	164,763,600	168,257,028	<u> </u>	3,493,428
EXPENDITURES:					
Current: General government:					
City council:					
Personnel services	253,216	253,216	252,789	_	427
General expenditures	75,272	75,272	12,910	35,814	26,548
- Contrar experiantaree	10,212	10,212	12,010	00,011	20,010
TOTAL	328,488	328,488	265,699	35,814	26,975
Mayor:					
Personnel services	615,966	575,966	573,866	_	2,100
General expenditures	171,259	211,259	167,115	43,825	319
Capital improvement plan	762,705	762,705	465,833	296,872	-
Reserve fund	400,000	125,800		<u> </u>	125,800
TOTAL	1,949,930	1,675,730	1,206,814	340,697	128,219
·				·	
City auditor:					
Personnel services	318,735	319,735	316,731	45.400	3,004
General expenditures	222,581 7,890	222,581 7,890	207,543 646	15,432 7,244	(394)
Capital Atticles	7,090	7,090	040	1,244	
TOTAL	549,206	550,206	524,920	22,676	2,610
Budget:					
General expenditures	1,280	1,278			1,278
TOTAL	1,280	1,278	-	-	1,278
·	· ·	<u>.                                      </u>			•
Purchasing:	400.000	400,000	400 507		470
Personnel services	168,060	169,060	168,587	44.004	473
General expenditures	54,292	54,292	37,749	14,001	2,542
TOTAL	222,352	223,352	206,336	14,001	3,015
Assessors:					
Personnel services	287,998	290,698	281,879	-	8,819
General expenditures	109,830	28,605	4,393	304	23,908
Professional services	43,616	449,841	354,619	91,597	3,625
·					
TOTAL	441,444	769,144	640,891	91,901	36,352

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### YEAR ENDED JUNE 30, 2015

<u>-</u>	Budgeted A	mounts			
	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance To Final Budget
Treasurer/ collector:					
Personnel services	478,533	478,533	480,298	-	(1,765)
General expenditures	369,669	314,669	280,201	17,399	17,069
Postage	<u> </u>	55,000	52,007	<del>-</del>	2,993
TOTAL	848,202	848,202	812,506	17,399	18,297
City solicitor:					
Personnel services	213,877	213,877	191,193	-	22,684
General expenditures	44,250	74,250	72,806	<u> </u>	1,444
TOTAL	258,127	288,127	263,999		24,128
łuman resources:					
Personnel services	206,959	214,459	203,894	-	10,565
General expenditures	30,500	23,000	21,859	-	1,141
Capital Articles	100,000	100,000	-	-	100,000
Employee leave buyback		300,000	297,262	2,738	-
TOTAL	337,459	637,459	523,015	2,738	111,706
nformation technologies:					
Personnel services	178,313	178,313	178,532	-	(219
General expenditures	323,648	373,649	274,510	14,040	85,099
Capital Articles	226,989	176,989		176,989	-
TOTAL	728,950	728,951	453,042	191,029	84,880
City clerk:					
Personnel services	281,608	281,608	279,215	-	2,393
General expenditures	32,474	12,674	9,610	2,394	670
Election expenditures	<u> </u>	19,800	14,614	<del>-</del>	5,186
TOTAL	314,082	314,082	303,439	2,394	8,249
/oter registrations:					
Personnel services	96,734	97,634	96,679	-	955
General expenditures	17,470	17,470	12,727	<del>-</del>	4,743
TOTAL	114,204	115,104	109,406		5,698
icensing:					
Personnel services	4,200	4,200	3,450	-	750
General expenditures	500	500	443	50	7
TOTAL	4,700	4,700	3,893	50	757
Conservation commission:					
Personnel services	28,900	28,900	28,874	-	26
General expenditures	800	800	396	44	360
TOTAL	29,700	29,700	29,270	44	386
				<del></del>	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### YEAR ENDED JUNE 30, 2015

	Budgeted A	mounts			
	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance To Final Budget
Planning board:	<u> </u>				<u> </u>
Personnel services	5,200	5,200	5,296	-	(96
General expenditures	482	482	250	<del>-</del>	232
TOTAL	5,682	5,682	5,546	<u> </u>	136
Appeals board:					
Personnel services	7,600	7,600	6,316	-	1,284
General expenditures	596	596	575	<del>-</del> .	21
TOTAL	8,196	8,196	6,891	<u> </u>	1,305
Total general government	6,142,002	6,528,401	5,355,667	718,743	453,991
ublic safety:					
Police:					
Personnel services	10,439,297	10,521,297	10,524,054	-	(2,757
General expenditures	246,703	435,703	406,518	28,183	1,002
Capital Articles	189,000	150,000		150,000	-
TOTAL	10,875,000	11,107,000	10,930,572	178,183	(1,755
Fire:	0.000.400	0.775.400	0.040.757		(405 504
Personnel services	8,600,193	8,775,193	8,940,757	40.470	(165,564
General expenditures	210,969	240,969	228,789	12,170	10
Capital Articles	101,000	201,000	93,486	100,000	7,514
TOTAL	8,912,162	9,217,162	9,263,032	112,170	(158,040
Inspectional services:					
Personnel services	904,188	904,188	891,780	-	12,408
General expenditures	793,732	943,732	861,890	79,277	2,565
Capital Articles	288,141	198,141	109,416	88,725	-
TOTAL	1,986,061	2,046,061	1,863,086	168,002	14,973
Parking clerk:					
Personnel services	188,068	188,068	163,312	-	24,756
General expenditures	78,957	78,957	71,088	6,346	1,523
TOTAL	267,025	267,025	234,400	6,346	26,279
Emergency communications center:					
Personnel services	776,534	795,734	810,909	-	(15,175
General expenditures	27,500	27,500	26,975	<del></del>	525
TOTAL	804,034	823,234	837,884	<u> </u>	(14,650)
Total public safety	22,844,282	23,460,482	23,128,974	464,701	(133,193)
ducation	78,286,789	79,212,138	71,870,235	6,971,956	369,947

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### YEAR ENDED JUNE 30, 2015

<u>-</u>	Budgeted A	mounts			
			Actual	Amounts	Variance
	Original	Final	Budgetary	Carried Forward	To Final
	Budget	Budget	Amounts	To Next Year	Budget
ty services facility:					
Executive division	3,356,750	4,165,750	3,582,971	523,647	59,132
Facilities/maintenance	1,414,621	1,614,620	1,431,851	120,467	62,302
Engineering	324,694	224,694	12,413	211,049	1,232
Parks and cemeteries	262,827	362,827	339,676	18,574	4,57
Stadium	25,012	25,012	17,143	-	7,869
Highway	1,187,386	1,187,386	1,063,119	60,173	64,094
Snow & Ice	375,000	375,000	3,110,850	-	(2,735,850
Solid Waste	2,711,510	2,711,510	2,635,806	68,784	6,920
Total city services and facilities	9,657,800	10,666,799	12,193,829	1,002,694	(2,529,724
ıman services:					
Health inspection services:					
Personnel services	954,120	955,020	969,410	-	(14,390
General expenditures	21,443	28,693	23,921	3,479	1,29
Capital Outlay	-	30,000	-	30,000	
Inspection of school children	7,249	<u> </u>			
TOTAL	982,812	1,013,713	993,331	33,479	(13,097
Planning & development:					
Personnel services	341,168	342,168	342,054	-	114
General expenditures	153,000	153,000	115,373	19,816	17,81
Capital Outlay	350,000	1,000,000	216,113	783,887	
TOTAL	844,168	1,495,168	673,540	803,703	17,925
Council on aging:					
General expenditures	43,800	43,800	43,012	745	43
Veterans services:					
Personnel services	81,054	81,554	81,238	-	310
General expenditures	474,950	474,950	335,975	10,974	128,00
TOTAL	556,004	556,504	417,213	10,974	128,317
Commission on disability:					
Personnel services	3,700	3,700	1,408	-	2,292
General expenditures	250	250		<del>-</del>	250
TOTAL	3,950	3,950	1,408		2,542
Mayor's office of human services:					
Personnel services	302,754	303,754	305,129	-	(1,37
General expenditures	78,000	78,000	75,517	565	1,91
Capital Outlay	150,000	150,000		150,000	
TOTAL	530,754	531,754	380,646	150,565	543
Total human services	2,961,488	3,644,889	2,509,150	999,466	136,273

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### YEAR ENDED JUNE 30, 2015

	Budgeted A	Amounts			
	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance To Final Budget
Libraries and recreation:					
Library - parlin and shute:					
Personnel services	757,216	757,217	686,407	-	70,81
General expenditures	213,633	203,009	188,750	14,259	
Capital Outlay	80,000	90,623	10,623	80,000	
TOTAL	1,050,849	1,050,849	885,780	94,259	70,81
Recreation:					
Personnel services	366,739	366,739	344,315	-	22,42
General expenditures	19,587	19,587	16,801	_	2,78
Capital Outlay	47,000	47,000	36,065	10,935	
TOTAL	433,326	433,326	397,181	10,935	25,21
Gaming accountability and development:					
Personnel services	_	67,500	46,621	-	20,87
General expenditures	-	26,566	328	-	26,23
TOTAL	<del>-</del>	94,066	46,949	<del>-</del>	47,11
Total libraries and recreation	1,484,175	1,578,241	1,329,910	105,194	143,13
Pension benefits:					
Retirement board:					
Pension fund contribution	12,436,168	12,436,168	12,491,434	-	(55,26
Non-contributory pensions	69,700	69,700	67,656		2,0
Total pension benefits	12,505,868	12,505,868	12,559,090		(53,22
Property and liability insurance:					
Employee injuries	706,382	706,382	679,690	5,759	20,93
Property/ liability insurance	1,211,720	1,341,720	1,363,608		(21,88
Total property and liability insurance	1,918,102	2,048,102	2,043,298	5,759	(9:
Employee benefits:					
Unemployment compensation	447,836	447,836	408,469	-	39,3
Employee insurance:					
Life insurance	81,885	80,901	79,386	-	1,5
Health insurance	18,136,059	18,951,379	18,834,359	-	117,0
AD&D Insurance	18,000	18,983	18,983	-	
FICA	1,102,500	1,202,500	1,203,520	<u> </u>	(1,02
Total employee benefits	19,786,280	20,701,599	20,544,717		156,88
tate and county charges	10,945,809	10,945,809	11,194,008	-	(248,19
ebt service:					
Principal	6,445,416	6,445,416	6,445,416	-	
Interest	2,306,218	2,306,218	2,176,841		129,37
TOTAL EXPENDITURES	175,284,229	180,043,962	171,351,135	10,268,513	(1,575,68
ESS (DEFICIENCY) OF REVENUES					
VER (UNDER) EXPENDITURES	(10,520,629)	(15,280,362)	(3,094,107)	(10,268,513)	1,917,74

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### YEAR ENDED JUNE 30, 2015

<u>-</u>	Budgeted A	mounts			
OTHER FINANCING COURCES (HOFE)	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance To Final Budget
OTHER FINANCING SOURCES (USES): Premium from issuance of debt Transfers in Transfers out	- 1,211,191 -	2,321,191 (1,902,413)	342,114 2,321,191 (1,902,413)	- - -	342,114
TOTAL OTHER FINANCING SOURCES (USES)	1,211,191	418,778	760,892	<u> </u>	342,114
NET CHANGE IN FUND BALANCE	(9,309,438)	(14,861,584)	(2,333,215)	(10,268,513)	2,259,856
BUDGETARY FUND BALANCE, Beginning of year	22,365,656	22,365,656	22,365,656	<u> </u>	
BUDGETARY FUND BALANCE, End of year\$	13,056,218 \$	7,504,072 \$	20,032,441	\$ (10,268,513)	2,259,856

See notes to required supplementary information.

(Concluded)

# Pension Plan Schedules – Retirement System

The Pension Plan's Schedule of Changes in the Net Pension Liability presents multi-year trend information on the net pension liability and related ratios.

The Pension Plan's Schedule of Contributions presents multi-year trend information on the required and actual contributions to the pension plan and related ratios.

The Pension Plan's Schedule of Investment Return presents multi-year trend information on the money-weighted investment return on retirement assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

#### EVERETT CONTRIBUTORY RETIREMENT SYSTEM

		December 31, 2014
Total pension liability:  Service cost	\$	5,511,000 16,044,000
Changes in benefit terms  Differences between expected and actual experience  Changes in assumptions  Benefit payments, including refunds of employee contributions.		- - - (12,592,000)
Net change in total pension liability	•	8,963,000
Total pension liability, beginning		207,807,000
Total pension liability, ending (a)	\$	216,770,000
Plan fiduciary net position:  Member contributions	<b>\$</b>	3,642,000
Employer contributions		13,011,000
Net investment income (loss)		7,053,000 (12,592,000)
Administrative expenses  Net increase (decrease) in fiduciary net position	•	(219,000) 10,914,000
Fiduciary net position at beginning of year		
Fiduciary net position at end of year (b)	\$	105,813,000
Net pension liability - ending (a) - (b)	\$	110,957,000
Plan fiduciary net position as a percentage of the total pension liability		48.81%
Covered-employee payroll	\$	36,167,000
Net pension liability as a percentage of covered-employee payroll		306.79%
Note: this schedule is intended to present information for 10 year	۰ς	

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF CONTRIBUTIONS EVERETT CONTRIBUTORY RETIREMENT SYSTEM

	December 31, 2014
Actuarially determined contribution (a)  Contributions in relation to the actuarially	\$ 13,011,000
determined contribution	13,011,000
Contribution deficiency (excess)	\$ 
Covered-employee payroll	\$ 36,167,000
Contributions as a percentage of covered- employee payroll	35.97%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

(a) Based on the results of the January 1, 2014 actuarial valuation (including assumptions and methods) which determined budgeted appropriations for fiscal 2015.

# SCHEDULE OF INVESTMENT RETURN EVERETT CONTRIBUTORY RETIREMENT SYSTEM

	December 31, 2014
Annual money-weighted rate of return, net of investment expense	7.31%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

The annual money-weighted rate of return has been calculated by the Pension Reserves Investment Management Board (PRIM).

## Pension Plan Schedules - City

The Schedule of the City's Proportionate Share of the Net Pension Liability presents multi-year trend information on the City's net pension liability and related ratios.

The Schedule of City's Contributions presents multi-year trend information on the City's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the City along with related ratios.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

#### EVERETT CONTRIBUTORY RETIREMENT SYSTEM

	December 31, 2014
City's proportion of the net pension liability (asset)	96.38%
City's proportionate share of the net pension liability (asset)\$	106,940,000
City's covered employee payroll (*)\$	34,858,000
Net pension liability as a percentage of covered-employee payroll	306.79%
Plan fiduciary net position as a percentage of the total pension liability	48.81%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

<sup>\*</sup>Covered employee payroll as reported in the January 1, 2014 funding

# SCHEDULE OF THE CITY'S CONTRIBUTIONS EVERETT CONTRIBUTORY RETIREMENT SYSTEM

	December 31, 2014
Actuarially determined contribution (a)\$  Contributions in relation to the actuarially	12,526,000
determined contribution	12,526,000
Contribution deficiency (excess)\$	-
Covered-employee payroll (*)\$	34,858,000
Contributions as a percentage of covered- employee payroll	35.97%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

(a) Based on the results of the January 1, 2014 actuarial valuation (including assumptions and methods) which determined budgeted appropriations for fiscal 2015.

### SCHEDULE OF THE SPECIAL FUNDING AMOUNTS OF THE NET PENSION LIABILITY

#### MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the City; the portion of the collective pension expense as both a revenue and pension expense recognized by the City; and the Plan's fiduciary net position as a percentage of the total liability.

	Commonwealth's	City's Expense	
	100% Share of the	and Revenue	
	Net Pension	Recognized for	Plan Fiduciary Net
	Liability	the	Position as a
	Associated with	Commonwealth's	Percentage of the
Fiscal Year	the City	 Support	Total Liability
2015\$	108,435,522	\$ 7,533,536	61.64%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

# Other Postemployment Benefit Plan Schedules

The Schedule of Funding progress compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents, over time, the ratio of the actual annual employer contributions to the annual required contribution.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

# OTHER POSTEMPLOYMENT BENEFIT PLAN SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS

#### Schedule of Funding Progress

A atuanial	Actuarial	Actuarial Accrued Liability (AAL)	Unfunded	For dod	On and	UAAL as a Percentage
Actuarial Valuation	Value of Assets	Projected Unit Credit	AAL (UAAL)	Funded Ratio	Covered Payroll	of Covered Payroll
Date	 (A)	 (B)	 (B-A)	(A/B)	 (C)	((B-A)/C)
7/1/2013	\$ -	\$ 161,490,260	\$ 161,490,260	0%	\$ 60,542,904	266.74%
7/1/2011	-	150,920,638	150,920,638	0%	56,964,818	264.94%
7/1/2009	-	145,636,000	145,636,000	0%	53,598,198	271.72%

#### Schedule of Employer Contributions

Year Ended		Annual Required Contribution		Actual Contributions Made	_	Percentage Contributed
2015	\$	15,594,000	\$	6,659,000		43%
2014	Ψ	15,230,000	Ψ	7,371,000		48%
2013		15,552,000		6,350,000		41%
2012		13,602,000		5,969,000		44%
2011		12,902,000		6,341,000		49%
2010		13,043,000		6,143,000		47%
2009		12,574,000		5,183,000		41%

# OTHER POSTEMPLOYMENT BENEFIT PLAN ACTUARIAL METHODS AND ASSUMPTIONS

#### **Actuarial Methods:**

Valuation date	July 1, 2013 Projected unit credit Level dollar amortization, closed basis 24 years at July 1, 2013
Actuarial Assumptions:	
Investment rate of return	4.0% 11.0% decreasing to 5.0% over 7 years 8.0% decreasing to 5.0% over 7 years 2.5% 3.0%
Plan Membership:	
Current retirees, beneficiaries, and dependents  Current active members	1,069 1,540

See notes to required supplementary information.

#### **NOTE A - BUDGETARY BASIS OF ACCOUNTING**

#### 1. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is approved by the Mayor and the City Council (the Council). The Mayor presents an annual budget to the Council, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Expenditures are budgeted by categories that are broken down by personal services, expenses, debt service and capital outlay, which are mandated by Municipal Law. The Council, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between departments subsequent to the approval of the annual budget, requires majority Council approval via a supplemental appropriation or Council order.

The majority of the City's appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending authorized (functional level). However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by two-thirds majority vote of the Council.

The City adopts an annual budget for the General Fund in conformity with the guidelines described above. The original 2015 budget authorized \$175.3 million in appropriations and other amounts to be raised; which includes \$10.0 million of amounts carried forward from the prior year. During 2015, the Council also approved supplemental appropriations totaling \$6.7 million, which primarily consisted of increases in public safety, education, city services and facilities, planning and development, health insurance and stabilization fund transfers. The Office of the City Auditor has the responsibility to ensure that budgetary control is maintained on an individual line item appropriation basis. Budgetary control is exercised through the City's accounting system.

#### 2. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2015, is presented below:

Net change in fund balance - budgetary basis\$	(2,333,215)
Perspective differences: Activity of the stabilization funds recorded in the general fund for GAAP	867,249
Basis of accounting differences:	
Net change in recording accrued payroll	(409,605)
Net change in recording tax refunds payable	(103,912)
Net change in recording 60 day receipts	149,064
Recognition of revenue for on-behalf payments	7,533,536
Recognition of expenditures for on-behalf payments	(7,533,536)
Net change in fund balance - GAAP basis\$	(1,830,419)

#### 3. Appropriation Deficits

During 2015, actual expenditures and encumbrances exceeded budgeted appropriations for various general government, public safety and human services - personal services accounts as well as city auditor general expenditures, snow and ice removal, the pension fund contribution, property/liability insurance, FICA tax, and state and county charges. State and county charges are assessments from the Commonwealth which are directly deducted from local receipts provided by the state. The over-expenditure in state county charges relates to special education charges, school choice tuition and charter school tuition. The over-expenditure in snow and ice removal costs is allowable per Massachusetts general law. These over-expenditures will be funded by the subsequent years' tax levy.

#### **NOTE B - PENSION PLAN**

#### Pension Plan Schedules – Retirement System

#### A. Schedule of Changes in the Net Pension Liability and Related Ratios

The Schedule of Changes in the Net Pension Liability and Related Ratios includes the detailed changes in the systems total pension liability, changes in the systems net position, and the ending net pension liability. It also demonstrates the plan's net position as a percentage of the total pension liability and the net pension liability as a percentage of covered payroll.

Since the retirement system performs an actuarial valuation bi-annually, there are no reported amounts for the changes in benefit terms, differences between expected and actual experience and changes in assumptions as of December 31, 2014.

#### B. Schedule of Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The total appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The total appropriations are payable on July 1 and January 1. Employers may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual employer contributions may be less than the "total appropriation". The pension fund appropriations are allocated amongst employers based on covered payroll.

#### C. Schedule of Investment Return

The money weighted rate of return is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense. A money weighted rate of return expresses investment performance, net of pension plan investment expense, adjusted for the changing amounts actually invested. Inputs to the money weighted rate of return calculation are determined monthly.

#### Pension Plan Schedules - City

#### A. Schedule of the City's Proportionate Share of the Net Pension Liability

The Schedule of the City's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

#### B. Schedule of City's Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The City may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the City based on covered payroll.

#### C. Schedule of the Special Funding Amounts of the Net Pension Liabilities

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the City; the portion of the collective pension expense as both revenue and pension expense recognized by the City; and the Plan's fiduciary net position as a percentage of the total liability.

Changes in Assumptions - None

Changes in Plan Provisions - None

#### NOTE C - OTHER POSTEMPLOYMENT BENEFITS

The City administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the City's health insurance plan, which covers both active and retired members, including teachers.

The City currently finances its other postemployment benefits (OPEB) on a pay-as-you-go basis. As a result, the funded ratio (actuarial value of assets expressed as a percentage of the actuarial accrued liability) is 0%. In accordance with Governmental Accounting Standards, the City has recorded its OPEB cost equal to the actuarial determined annual required contribution (ARC) which includes the normal cost of providing benefits for the year and a component for the amortization of the total unfunded actuarial accrued liability of the plan.

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents, over time, the ratio of the actual annual employer contributions to the annual required contribution.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

Combining a	and Individ	dual Fund S	Statements

# Nonmajor Governmental Funds

#### Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

City Federal & State Grants Fund – This fund is used to account for non-school related activity specifically financed by federal and state grants which are designated for specific programs.

Other City Grants & Gifts Fund – This fund is used to account for non-school related activity specifically financed by other grants and gifts which are designated for specific programs.

School Federal & State Grants Fund – This fund is used to account for the educational programs specifically financed by federal and state grants which are designated for specific programs.

Other School Grants & Gifts Fund – This fund is used to account for the educational programs specifically financed by other grants and gifts which are designated for specific programs.

City/School Revolving Fund – This fund is used to account for revolving funds specifically allowed by the laws of the Commonwealth of Massachusetts. These funds are expended for purposes specified by the enabling statutes.

School Lunch Fund – This fund is used to account for all cafeteria activities and is funded by user charges, federal and state grants and commodities received.

Receipts Reserved Fund – This fund is used to account for receipts reserved for appropriation.

Community Development Grants Fund – This fund is used to account for community development activity specifically financed by federal, state, and other grants which are designated for specific programs.

#### Capital Project Funds

Capital project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

School Capital Projects Fund – The school capital projects fund is used to account for school capital projects as identified in the City's capital plan, which includes yearly expenditures for infrastructure and other project activities.

Highway Improvements Fund – This fund is used to account for construction, reconstruction and improvements to roadways, streets and sidewalks. Funding is provided primarily by grants.

#### Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

City/School Trust Fund – This fund is used to account for various contributions associated with educational, cemetery and library operations.

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#### NONMAJOR GOVERNMENTAL FUNDS

#### COMBINING BALANCE SHEET

JUNE 30, 2015

#### Special Revenue Funds

	City Federal & State Grants	Other City Grants & Gifts		School Federal & State Grants	Other School Grants & Gifts
ASSETS					
Cash and cash equivalents\$ Investments	722,163 -	\$ 1,423,647 -	\$	206,578	\$ 29,003 -
Receivables, net of uncollectibles: Intergovernmental Loans	- -	 -		522,097	<u>-</u>
TOTAL ASSETS\$	722,163	\$ 1,423,647	\$	728,675	\$ 29,003
LIABILITIES					
Warrants payable\$	5,257	\$ 21,716	\$	115,021	\$ -
Accrued payroll  Due to other funds	55,331 -	 12,361 -	_	139,563 268,565	- -
TOTAL LIABILITIES	60,588	 34,077		523,149	
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue		 -	-		
FUND BALANCES					
Nonspendable	-	-		-	-
Restricted	661,575	 1,389,570	-	205,526	29,003
TOTAL FUND BALANCES	661,575	 1,389,570	-	205,526	29,003
TOTAL LIABILITIES, DEFERRED INFLOWS					
OF RESOURCES AND FUND BALANCES \$	722,163	\$ 1,423,647	\$	728,675	\$ 29,003

#### Special Revenue Funds

City/School Revolving Fund		School Lunch		Receipts Reserved		Community Development		Subtotal
\$ 1,072,701	\$	1,441,678	\$	846,810	\$	548,135	\$	6,290,715
-		-		-		-		-
-		-		-		-		522,097
		-		-		25,798		25,798
\$ 1,072,701	\$	1,441,678	\$	846,810	\$	573,933	\$	6,838,610
	= =						;	
\$ 30,755	\$	352,930	\$	-	\$	7,139	\$	532,818
918		-		-		2,695		210,868
		-		-		-		268,565
31,673		352,930		-		9,834		1,012,251
-		-		-		-		-
							•	_
_		-		_		_		_
1,041,028	_	1,088,748	_	846,810	_	564,099		5,826,359
1,041,028		1,088,748		846,810		564,099		5,826,359
							•	
\$ 1,072,701	\$	1,441,678	\$	846,810	\$	573,933	\$	6,838,610

#### NONMAJOR GOVERNMENTAL FUNDS

#### COMBINING BALANCE SHEET

#### JUNE 30, 2015

<u>-</u>		(	Capital Projec Funds	:t		<u>-</u>	Permanent Funds	-	
	School Capital Projects Fund	_ !	Highway Improvements	8	Subtotal	•	City/School Trust Fund	•	Total Nonmajor Governmental Funds
ASSETS Cash and cash equivalents\$ Investments Receivables, net of uncollectibles:	232,781	\$	-	\$	232,781	\$	1,069,663 396,922	\$	7,593,159 396,922
Intergovernmental	-		1,239,822		1,239,822		-		1,761,919 25,798
TOTAL ASSETS\$	232,781	\$	1,239,822	\$	1,472,603	\$	1,466,585	\$	9,777,798
LIABILITIES  Warrants payable\$  Accrued payroll  Due to other funds	- - -	\$	- - -	\$	- - -	\$	- - -	\$	532,818 210,868 268,565
TOTAL LIABILITIES	-		-		-		-	•	1,012,251
DEFERRED INFLOWS OF RESOURCES Unavailable revenues			1,239,822		1,239,822	-	<u>-</u>	-	1,239,822
FUND BALANCES  Nonspendable  Restricted	- 232,781		- -		- 232,781		1,228,489 238,096	-	1,228,489 6,297,236
TOTAL FUND BALANCES	232,781		-		232,781	•	1,466,585	•	7,525,725
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES \$	232,781	\$	1,239,822	\$	1,472,603	\$	1,466,585	\$	9,777,798

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#### NONMAJOR GOVERNMENTAL FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 2015

#### Special Revenue Funds Other City City School Other School Federal & State Grants & Federal & State Grants & Grants Gifts Grants Gifts **REVENUES:** Charges for services.....\$ Intergovernmental..... 2,494,636 7,607,575 Departmental and other..... 148,689 6,000 Contributions..... 592,070 Investment income..... Miscellaneous..... TOTAL REVENUES..... 2,494,636 740,759 6,000 7,607,575 **EXPENDITURES:** Current: 147,801 General government..... 509,435 Public safety..... 1,504,018 7,421 Education..... 7,699,878 9,756 Public works..... 4,850 Community development..... Health and human services..... 118,563 41,092 Library and recreation..... 306,713 168,473 TOTAL EXPENDITURES..... 2,077,095 731,271 7.699.878 9,756 EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES..... 417,541 9,488 (92,303)(3,756)OTHER FINANCING SOURCES (USES): Issuance of debt..... Transfers out..... TOTAL OTHER FINANCING SOURCES (USES)..... NET CHANGE IN FUND BALANCES..... 417,541 9,488 (92,303)(3,756)FUND BALANCES AT BEGINNING OF YEAR..... 244,034 1,380,082 297,829 32,759 FUND BALANCES AT END OF YEAR.....\$ 661,575 \$ 1,389,570 \$ 205,526 29,003

Special	Revenue	Funds
---------	---------	-------

_	City/School Revolving Fund	 School Lunch	_	Receipts Reserved		Community Development	Subtotal
\$	203,302 45,600	\$ 676,549 3,474,218	\$	276,932	\$	- 592,141	\$ 1,156,783 14,214,170
	452,053	-		31		-	606,773
	-	-		-		-	592,070
	- - 200	-		-		795	795
-	59,308	 	_			<u>-</u>	59,308
_	760,263	 4,150,767	_	276,963	·	592,936	16,629,899
	37,327	-		-		-	694,563
	60,811	-		-		-	1,572,250
	58,206	6,605,200		-		-	14,373,040
	36,676	-		-		-	41,526
	<u>-</u>	-		-		840,934	840,934
	99,161	-		-		-	258,816
_	110,950	 	_	-			586,136
_	403,131	 6,605,200	_		•	840,934	18,367,265
_	357,132	 (2,454,433)	_	276,963		(247,998)	(1,737,366)
_	- -	 - -	_	(650,000)	•		(650,000)
_	-	 -	_	(650,000)	į		(650,000)
_	357,132	 (2,454,433)	_	(373,037)	,	(247,998)	(2,387,366)
_	683,896	 3,543,181	_	1,219,847		812,097	8,213,725
\$	1,041,028	\$ 1,088,748	\$_	846,810	\$	564,099	\$ 5,826,359

#### NONMAJOR GOVERNMENTAL FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 2015

<u>-</u>	Capital Project Funds			Permanent Funds	
	School Capital Projects Fund	Highway Improvements	Subtotal	City/School Trust Fund	Total Nonmajor Governmental Funds
REVENUES:	•	Φ.			<b>4.450.700</b>
Charges for services\$	- \$	- \$	- \$	-	\$ 1,156,783
Intergovernmental	-	1,125,000	1,125,000	-	15,339,170
Departmental and other	-	-	-	-	606,773
Contributions	-	-	-	115	592,185
Investment income	-	-	-	1,890	2,685
Miscellaneous	<u>-</u>		<u>-</u>		59,308
TOTAL REVENUES		1,125,000	1,125,000	2,005	17,756,904
EXPENDITURES:					
Current:					
General government				_	694,563
Public safety	_	-	_	_	1,572,250
Education	905,544	-	905,544	_	15,278,584
Public works	903,344	1,125,000	1,125,000	_	1,166,526
	-	1,125,000	1,125,000	-	
Community development	-	-	-	-	840,934
Health and human services	-	-	-	-	258,816
Library and recreation	<u> </u>	<del></del> -	<u> </u>	67	586,203
TOTAL EXPENDITURES	905,544	1,125,000	2,030,544	67	20,397,876
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	(905,544)	_	(905,544)	1,938	(2,640,972)
OVER (ONDER) EXILENDITORES	(000,044)		(000,044)	1,000	(2,040,072)
OTHER FINANCING SOURCES (USES):	4 400 000		4 400 000		4 400 000
Issuance of debt	1,100,000	-	1,100,000	-	1,100,000
Transfers out	<u>-</u>		<u>-</u>		(650,000)
TOTAL OTHER FINANCING					
	1 100 000		1 100 000		450,000
SOURCES (USES)	1,100,000		1,100,000		450,000
NET CHANGE IN FUND BALANCES	194,456		194,456	1,938	(2,190,972)
FUND BALANCES AT BEGINNING OF YEAR	38,325	<u> </u>	38,325	1,464,647	9,716,697
FUND BALANCES AT END OF YEAR\$	232,781 \$	<u> </u>	232,781 \$	1,466,585	\$ 7,525,725

(Concluded)

### Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

Health Insurance Fund – This fund is used to account for the accumulation of costs, and employer and employee contributions associated with health insurance.

Workers' Compensation and Other Insurance Fund – This fund is used to account for the accumulation of costs, and employer contributions associated with worker's compensation and property and liability insurance.

## **INTERNAL SERVICE FUNDS**

## COMBINING STATEMENT OF NET POSITION

## JUNE 30, 2015

	Health Insurance	Workers' Compensation & Other Insurance	Total
ASSETS CURRENT:			
Cash and cash equivalents\$	5,953,037	\$ 199,054 \$	6,152,091
Investments	2,155,916	-	2,155,916
Working capital deposit	1,327,800	<u> </u>	1,327,800
TOTAL ASSETS	9,436,753	199,054	9,635,807
LIABILITIES			
CURRENT:  Health claims payable	2,170,000	<u> </u>	2,170,000
NET POSITION			
Unrestricted\$	7,266,753	\$ 199,054 \$	7,465,807

## **INTERNAL SERVICE FUNDS**

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

## YEAR ENDED JUNE 30, 2015

	Health	Workers' Compensation &		
	Insurance	Other Insurance		Total
OPERATING REVENUES:			-	
Employee contributions\$	4,241,693	\$ -	\$	4,241,693
Employer contributions	17,812,988	-		17,812,988
Other	_	25,209		25,209
•			-	
TOTAL OPERATING REVENUES	22,054,681	25,209		22,079,890
•			-	
OPERATING EXPENSES:				
Cost of interfund services provided	21,644,190	4,992		21,649,182
•			-	
OPERATING INCOME (LOSS)	410,491	20,217		430,708
•			-	
NONOPERATING REVENUES (EXPENSES):				
Investment income	-	34		34
CHANGE IN NET ASSETS	410,491	20,251		430,742
NET POSITION AT BEGINNING OF YEAR	6,856,262	178,803	_	7,035,065
			_	
NET POSITION AT END OF YEAR\$	7,266,753	\$ 199,054	\$	7,465,807

## **INTERNAL SERVICE FUNDS**

## COMBINING STATEMENT OF CASH FLOWS

## YEAR ENDED JUNE 30, 2015

_	Health Insurance	Workers' Compensation 8 Other Insurance	Total
CASH FLOWS FROM OPERATING ACTIVITIES:  Receipts from interfund services provided\$  Payments for interfund services used	22,054,681 (21,683,391)	\$ - (4,992)	\$ 22,054,681 (21,688,383)
NET CASH FROM OPERATING ACTIVITIES	371,290	(4,992)	 366,298
CASH FLOWS FROM INVESTING ACTIVITIES: Purchase of investments	(2,155,916)	34	 (2,155,916) 34
NET CHANGE IN CASH AND CASH EQUIVALENTS	(1,784,626)	(4,958)	(1,789,584)
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	7,737,663	204,012	 7,941,675
CASH AND CASH EQUIVALENTS AT END OF YEAR\$	5,953,037	\$ 199,054	\$ 6,152,091
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:			
Operating income (loss)\$_ Adjustments to reconcile operating income (loss) to net cash from operating activities:	410,491	\$ 20,217	\$ 430,708
Changes in assets and liabilities:  Working capital deposit	(109,201)	-	(109,201)
Accrued liabilities	70,000	(25,209)	 (25,209) 70,000
Total adjustments	(39,201)	(25,209)	 (64,410)
NET CASH FROM OPERATING ACTIVITIES\$	371,290	\$ (4,992)	\$ 366,298

# Agency Fund

The Agency fu	ınd is used	to account for	off-duty work	details,	student activi	ty accounts,	and contractor b	oid
deposits.								

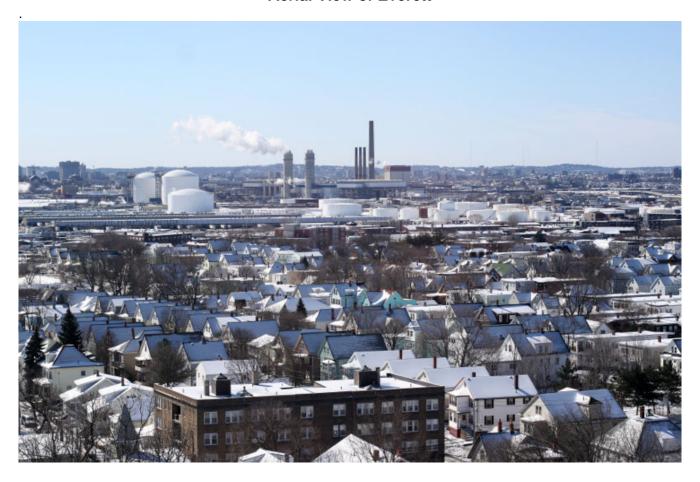
## **AGENCY FUND**STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

## YEAR ENDED JUNE 30, 2015

	Beginning of Year		Additions		Deletions	End of Year
ASSETS		-		_		
CURRENT:						
Cash and cash equivalents\$  Receivables, net of allowance for uncollectibles:	46,227	\$	3,825,859	\$	(3,650,874) \$	221,212
Departmental and other	378,004		2,782,142		(2,748,304)	411,842
TOTAL ASSETS\$ =	424,231	\$	6,608,001	\$ _	(6,399,178) \$	633,054
LIABILITIES						
Warrants payable\$	-	\$	364,589	\$	- \$	364,589
Accrued payroll	112,613		105,629		(112,613)	105,629
Liabilities due depositors	311,618		6,137,783		(6,286,565)	162,836
TOTAL LIABILITIES\$	424,231	\$	6,608,001	\$	(6,399,178) \$	633,054

# Statistical Section

**Aerial View of Everett** 



## Statistical Section

This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### Financial Trends

 These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

## Revenue Capacity

 These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

## **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels
of outstanding debt and the City's ability to issue additional debt in the future.

## Demographic and Economic Information

• These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

## Operating Information

• These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### **Net Position By Component**

#### Last Ten Years 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 Governmental activities 71,123,993 104,811,292 114,658,086 117,273,796 118,277,758 124,490,889 82,438,762 98,104,115 94,083,135 93,957,633 Net investment in capital assets.....\$ \$ 5,990,073 Restricted..... 5,574,699 5,176,712 5,673,871 6,898,579 7,940,594 11,308,017 5,999,017 9,824,106 7,318,742 Unrestricted..... 22,247,682 26,514,171 18,719,343 14,221,046 5,870,743 (5,361,232)(2,010,411)(13,084,410)(129,678,355) (141,164,221) Total governmental activities net position..... 98,946,374 136,502,175 139,051,300 \$ 137,484,915 \$ 131,047,080 127,070,251 91,736,368 91,018,722 (25,771,114) (39,887,846) Business-type activities Net investment in capital assets (A)......\$ - \$ - \$ 43,501,105 \$ 42,401,805 \$ 42.882.536 \$ 42.966.905 2,790,282 3,847,469 2,542,195 3,598,139 46,291,387 46,249,274 45,424,731 \$ 46,565,044 Primary government Net investment in capital assets.....\$ 71,123,993 \$ 104,811,292 \$ 114,658,086 \$ 117,273,796 \$ 118,277,758 \$ 124,490,889 \$ 125,939,867 140,505,920 136,965,671 136,924,538 Restricted..... 5,574,699 5,176,712 5,673,871 5,990,073 6,898,579 7,940,594 11,308,017 5,999,017 9,824,106 7,318,742 22,247,682 26,514,171 18,719,343 14,221,046 5,870,743 (5,361,232)779,871 (9,236,941) (127, 136, 160) (137,566,082) Total primary government net position......\$ 98,946,374 136,502,175 139,051,300 \$ 137,484,915 131,047,080 127,070,251 138,027,755 137,267,996 19,653,617 6,677,198

(B)

<sup>(</sup>A) Prior to 2012, water and sewer activities were accounted for in governmental funds.

<sup>(</sup>B) 2014 and subsequent years reflect the implementation of GASB 68

#### **Changes in Net Position**

_				Last Ten Years						
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Expenses						-				
Governmental activities:										
General government (B)\$	5.118.279 \$	5.937.418 \$	7,740,656 \$	7,231,594 \$	6,560,589 \$	6,609,901 \$	9,445,386 \$	10,218,563 \$	11,400,759 \$	12,158,409
Public safety	16,977,690	18,222,831	19,338,874	20,322,856	18,719,453	18,943,531	26,249,785	37,783,905	41,498,564	42,822,289
Education	54,162,104	58,967,084	67,613,849	71,312,196	75,765,242	79,171,561	111,173,712	113,182,318	119,353,198	126,324,128
City services and facilities	7,574,213	8.841.289	8.996.815	8.817.415	8,850,504	10,194,913	12,256,790	13,467,451	12,761,961	15,779,438
Water & Sewer (A)	9,337,776	9,505,056	10,270,891	10,700,171	11,498,967	11,327,039	12,200,100	10,107,101	12,701,001	10,770,400
Community development (B)	5,557,776	3,303,030	10,270,031	10,700,171	11,430,307	11,021,000	_	492,590	1,006,713	945,813
	1.952.842	2.098.774	1.975.423	1.947.477	1.909.596	1.926.020	2.093.982	2.986.073	3.096.636	3,972,247
Human services	, , -	, ,	,, -	,- ,	, ,	, ,	, ,	, ,	-,	
Libraries and recreation	1,061,563	1,215,480	1,252,932	1,488,016	1,350,901	1,346,732	2,066,192	2,389,294	2,634,069	3,143,406
Employee Benefits	20,308,828	20,622,351	32,694,849	34,454,036	34,400,055	36,235,857	-	-	-	
Interest	4,079,027	3,006,127	3,409,078	3,255,936	2,321,225	2,778,837	2,639,622	2,601,124	2,306,058	2,129,397
Intergovernmental (C)	6,238,382	7,162,529	7,468,292	8,426,222	9,058,965	8,851,801	9,180,689	<del>-</del> -	<del>-</del> -	<u> </u>
Total government activities expenses	126,810,704	135,578,939	160,761,659	167,955,919	170,435,497	177,386,192	175,106,158	183,121,318	194,057,958	207,275,127
Business-type activities:										
Water & Sewer (A)	<u> </u>	12,885,454	13,475,796	14,322,052	15,095,682					
Total primary government expenses\$	126,810,704 \$	135,578,939 \$	160,761,659 \$	167,955,919 \$	170,435,497 \$	177,386,192 \$	187,991,612 \$	196,597,114 \$	208,380,010 \$	222,370,809
Program Revenues										
Governmental activities:										
General government charges for services\$	956,940 \$	1,036,809 \$	1,002,266 \$	919,967 \$	893,294 \$	1,124,204 \$	1,300,567 \$	934,003 \$	1,131,393 \$	1,163,599
Public Safety charges for services	2,346,868	2,045,821	2,641,714	2,077,219	2,150,594	1,982,510	1,652,923	2,850,724	2,353,477	2,548,196
Education charges for services	848,844	1,011,315	1,069,192	1,134,942	952,887	892,832	994,766	829,899	1,207,084	777,691
Other charges for services	10,578,273	11,749,365	15.598.685	11,281,732	10,601,840	9.065,255	433,779	373,782	404,817	444.615
Education operating grants and contributions	34,555,133	38,937,917	45,112,147	52,015,568	55,811,485	60,542,836	63,266,603	72,050,490	82,317,733	81,510,620
Public safety operating grants and contributions	1,416,784	1,555,986	1,228,876	1,420,846	1,458,037	2,122,973	922,474	881,640	1,372,560	2,249,481
Other operating grants and contributions	789,004	265,394	2,013,118	2,687,906	1,245,364	1,605,839	1,599,040	2,153,721	3,004,878	2,171,627
City services and facitlities capital	769,004	205,594	2,013,116	2,007,900	1,245,304	1,005,659	1,399,040	2,133,721	3,004,676	2,171,027
grants and contributions	792,857	508,637	567,371	356,301	653,207	1,270,635	1,461,575	1,307,829	832,729	420,987
Education capital grants and contributions	21,005,458	32,473,692	3,911,268	330,301	033,207	1,270,033	1,401,575	1,307,029	032,729	420,907
	, ,			-	0.040	474.750	-	-	4 0 4 0 0 0 0	050.040
Other capital grants and contributions	3,114,586	3,037,721	38,351	<del></del> -	9,918	471,750	677,021	670,947	1,346,296	256,910
Total government activities program revenues	76,404,747	92,622,657	73,182,988	71,894,481	73,776,626	79,078,834	72,308,748	82,053,035	93,970,967	91,543,726
Business-type activities:										
Charges for services - Water & Sewer	-	-	-	-	-	-	11,133,398	13,891,640	13,946,348	16,767,337
Operating grants and contributions - Water & Sewer	<u> </u>	<u> </u>	<u> </u>		<u> </u>	<u> </u>	<u> </u>	8,636	21,018	29,849
Total business-type activities program revenues	<u> </u>	<u> </u>	<u> </u>	<u> </u>			11,133,398	13,900,276	13,967,366	16,797,186
Total primary government program revenues\$	76,404,747 \$	92,622,657 \$	73,182,988 \$	71,894,481 \$	73,776,626 \$	79,078,834 \$	83,442,146 \$	95,953,311 \$	107,938,333 \$	108,340,912
Net (Expense)/Revenue										
Governmental activities\$	(50,405,957) \$	(42,956,282) \$	(87,578,671) \$	(96,061,438) \$	(96,658,871) \$	(98,307,358) \$	(102,797,410) \$	(101,068,283) \$	(100,086,991) \$	(115,731,401)
Business-type activities	(50,405,351) Ø	(¬∠,♂∪,∠∪∠) ⊅	(01,010,011) \$	(30,001,430) \$	(50,050,071) \$	(30,301,330) \$	(1,752,056)	424,480	(354,686)	1,701,504
Dusiness-type activities							(1,132,030)	424,400	(334,000)	1,701,504
Total primary government net expense\$	(50,405,957) \$	(42,956,282) \$	(87,578,671) \$	(96,061,438) \$	(96,658,871) \$	(98,307,358) \$	(104,549,466) \$	(100,643,803) \$	(100,441,677) \$	(114,029,897)

(Continued)

#### **Changes in Net Position**

<u>-</u>	Last Ten Years													
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015				
General Revenues and other Changes in Net Position Governmental activities: Real estate and personal property taxes,														
net of tax refunds payable\$ Tax liens (D)	60,669,190 \$	63,225,476 \$	66,462,361 \$	71,751,780 \$	77,682,298 \$	78,396,428 \$	81,146,891 \$ -	88,633,872 \$ 1,387,186	82,487,277 \$ 1,217,971	90,166,428				
Motor vehicle excise taxes	4,030,677	2,815,180	3,364,667	2,642,652	2,607,898	2,741,051	2,810,116	2,940,909 457,561	3,180,085 488.112	3,724,538 501.327				
Penalties, interest on taxes, and other taxes	1,386,997	2,826,429	2,417,251	3,204,544	3,455,534	3,473,012	6,783,311	932,498	878,084	582,610				
specific programs	7,727,847 875,913	8,724,177 1,388,757	11,807,447 1,056,395	10,922,399 577,393	8,955,937 342,719	8,709,312 315,099	6,066,395 82,234	5,958,553 87,761	6,505,939 118,278	5,882,015 109,028				
Miscellaneous Transfers, net	1,244,600	1,532,064 -	1,548,670 -	5,396,285	1,144,086 -	695,627 	1,893,325 (108,482)	23,521 466,593	22,449 (1,171,143)	87,532 561,191				
Total governmental activities	75,935,224	80,512,083	86,656,791	94,495,053	94,188,472	94,330,529	98,673,790	100,888,454	93,727,052	101,614,669				
Business-type activities: Transfers,net	<u>-</u>	<u>-</u>	<u>-</u>	<u> </u>	<u>-</u>	<u>-</u>	108,482	(466,593)	1,171,143	(561,191)				
Total primary government\$	75,935,224 \$	80,512,083 \$	86,656,791 \$	94,495,053 \$	94,188,472 \$	94,330,529 \$	98,782,272 \$	100,421,861 \$	94,898,195 \$	101,053,478				
Changes in Net Position Governmental activities	25,529,267 \$	37,555,801 \$	(921,880) \$	(1,566,385) \$	(2,470,399) \$	(3,976,829) \$	(4,123,620) \$ (1,643,574)	(179,829) \$ (42,113)	(6,359,939) \$ 816,457	(14,116,732) 1,140,313				
Total primary government\$	25,529,267 \$	37,555,801 \$	(921,880) \$	(1,566,385) \$	(2,470,399) \$	(3,976,829) \$	(5,767,194) \$	(221,942) \$	(5,543,482) \$	(12,976,419)				

<sup>(</sup>A) Prior to 2012, water and sewer activities were accounted for in governmental funds.

(Concluded)

<sup>(</sup>B) Prior to 2013, community development expenditures were reported as general government expenditures.

<sup>(</sup>C) Prior to 2013, employee benefits and state and county charges (intergovernmental) were not charged to functional line-items.

<sup>(</sup>D) Prior to 2013, tax liens were reported as penalties and interest on taxes.

#### Fund Balances, Governmental Funds

#### Last Ten Years

_							Last Ten	Yea	rs									
-	2006	2	2007	_	2008		2009	_	2010	_	2011	2012	_	2013	_	2014		2015
General Fund Reserved\$ Unreserved Committed Assigned Unassigned	1,211,877 10,395,649 - -		938,495 743,780 - -	\$	2,563,356 7,494,555 - -	\$	2,587,913 6,475,706 - -	\$	3,057,027 4,163,863 - -	\$	- \$ - - 723,121 15,528,899	838,622 980,880 16,464,364	\$	- 2,000,446 7,532,724 14,141,312	•	- 5 2,397,168 7,577,487 17,324,226	•	- 2,750,852 1,121,815 21,595,795
Total general fund\$	11,607,526	\$ 14,6	682,275	\$_	10,057,911	\$_	9,063,619	\$_	7,220,890	\$_	16,252,020 \$		\$_					25,468,462
All Other Governmental Funds Unreserved, reported in: Special revenue funds\$ Capital projects funds Permanent funds Nonspendable Restricted Unassigned	10,150,234 (21,818,905) 362,599 1,232,401	(5,4	570,745 420,227) 309,305 232,239 - -	\$	12,818,986 2,985,866 331,256 1,237,051	\$	13,499,740 5,335,790 207,010 1,239,784	\$	14,580,651 3,812,981 212,089 1,227,921	\$	- \$ - 1,228,670 9,105,484 (91,118)	1,227,488 8,781,762 (235,241)	\$	1,180,193 10,790,455 (311,932)	•	- ( - 1,232,351 14,321,721 -	•	1,228,489 10,412,616
Total all other governmental funds \$	(10,073,671)	\$ 6,6	692,062	\$_	17,373,159	\$_	20,282,324	\$_	19,833,642	\$_	10,243,036 \$	9,774,009	\$_	11,658,716	\$	15,554,072	\$	11,641,105

<sup>(</sup>A) Prior to 2012, water and sewer activities were accounted for in governmental funds.

Note: The City implemented GASB 54 in 2011, fund balances prior to 2011 have been reported in the pre-GASB 54 format.

#### Changes in Fund Balances, Governmental Funds

#### Last Ten Years

_	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Revenues:										
Real estate and personal property taxes,										
net of tax refunds\$	60,826,611	\$ 63,183,960 \$	66,486,677 \$	70,861,889 \$	76,516,681 \$	80,110,135 \$	82,642,350 \$	85,418,506 \$	86,690,275 \$	88,644,890
Tax liens (C)	00,020,011	φ 05,105,500 φ	00,400,077 φ	70,001,009 ¥	70,510,001 ¥	ου, 110, 133 φ	02,042,330 φ	1,387,186	1,217,971	676,286
Motor vehicle excise taxes	3,713,719	3,030,908	3,273,301	2,896,358	2,561,308	2,805,452	2,780,238	2,751,895	3,397,069	3,556,578
	3,713,719	3,030,906	3,273,301	2,090,330	2,301,300	2,000,402	2,760,236			
Local options meals tax (B)  Penalties and interest on taxes (C)	4 505 400	2,426,692	2,323,439	2.405.200	3,276,698	2 440 450	2 405 500	457,561 918,384	488,112 878,084	501,327 582,610
. ,	1,585,430			3,195,309		3,110,150	2,195,506			
Charges for services	2,341,487	3,013,383	3,190,137	3,292,530	3,003,980	2,930,244	3,154,253	2,562,994	2,519,813	1,156,783
Charges for service-water & sewer (A)	11,004,766	11,815,721	10,754,599	10,619,705	10,509,979	10,306,220		-		-
Licenses and permits	1,081,510	502,486	654,005	339,958	463,831	450,644	276,832	1,128,765	1,030,195	1,112,065
Fines and forfeitures	906,097	1,002,611	1,367,717	1,130,956	1,099,831	1,033,634	950,950	1,062,118	880,428	1,232,782
Intergovernmental	69,716,954	85,425,034	63,523,303	65,758,923	67,971,020	74,474,637	75,950,473	83,012,265	94,679,962	94,055,129
Departmental & other (B)	-	-	-	-	-	-	-	414,673	1,204,203	1,359,930
Contributions (B)	-	-	-	-	-	-	-	407,191	692,386	592,185
Investment income	822,767	1,420,316	998,581	604,505	387,816	345,758	121,509	90,054	119,077	110,716
Other (B)	1,278,571	8,144,039	1,652,642	5,634,009	1,557,224	1,011,751	2,172,710		22,449	87,532
Total Revenue	153,277,912	179,965,150	154,224,401	164,334,142	167,348,368	176,578,625	170,244,821	179,611,592	193,820,024	193,668,813
Expenditures:										
General government	5,134,831	5,630,789	6,378,800	5,987,552	6,160,773	6,049,347	5,918,735	5,023,161	5,996,564	6,174,501
Public safety	16,762,506	18,089,425	18,957,985	20,221,569	18,761,928	19,154,247	19,518,680	21,315,481	23,762,446	23,872,516
Education	52,347,457	57,030,700	64,602,482	71,232,999	73,987,685	77,929,114	80,278,029	72,222,186	78,728,794	86,100,924
City services and facilities	7,360,174	8,161,326	8,507,750	9,867,089	8,235,036	10,382,560	9,740,880	9,214,646	10,365,574	12,199,957
Water & Sewer (A)	9,337,776	9,546,269	10,272,030	10,409,070	11,104,702	10,781,046	-	-	-	-
Community development (D)	-	-	-	-	-	-	-	492,590	1,006,713	840,934
Human services	1,499,686	1,638,853	1,954,593	1,951,303	1,905,598	1,906,595	1,661,168	2,027,407	2,157,424	2,767,966
Libraries and recreation	1,000,986	1,120,397	1,166,324	1,130,516	1,037,818	1,033,459	1,057,040	1,165,247	1,336,851	1,653,802
Pension benefits	-	-	-	-	-	-	-	22,257,469	22,973,735	20,093,090
Property and liability insurance	-	-	-	-	-	-	-	1,729,712	1,996,230	2,043,298
Employee benefits	18,944,251	21,145,043	24,802,889	24,708,998	28,473,455	29.256.093	30,746,642	18,334,278	19,452,261	20,544,717
State and county charges	6,238,382	7,162,529	7,468,292	8,426,222	9,058,965	8,851,801	9,180,689	10,211,682	10,418,587	11,194,008
Capital outlay	25,374,581	43,996,163	8,103,776	1,226,876	4,487,033	3,790,538	2,103,799	5,560,342	8,565,559	10,328,505
Debt service		,,	4,,	.,===,	.,,	-,,	_,,.	-,,- :=	-,,	, ,
Principal	7,397,541	6,956,174	8,492,130	8,805,131	8,426,786	8,753,301	8,263,363	5,279,415	5,414,415	6,445,416
Interest	7,007,011	0,000,111	0,102,100	0,000,101	0, 120,700	0,700,007	-	2,423,492	2.186.221	2.176.841
			_					2,420,432	2,100,221	2,170,041
Total Expenditures	151.398.171	180,477,668	160,707,051	163,967,325	171.639.779	177,888,101	168.469.025	177,257,108	194,361,374	206.436.475
- Com Exponential Science	101,000,171	100,111,000	100,101,001	100,007,020	111,000,110	111,000,101	100,100,020	,201,100	10 1,00 1,01 1	200, 100, 170
Excess of revenues over (under) expenditures	1,879,741	(512,518)	(6,482,650)	366,817	(4,291,411)	(1,309,476)	1,775,796	2,354,484	(541,350)	(12,767,662)
Excess of foreitage ever (ander) experiances	1,070,711	(012,010)	(0,102,000)		(1,201,111)	(1,000,110)	1,110,100	2,001,101	(011,000)	(12,101,002)
Other Financing Sources (Uses)										
Issuance of bonds	943,800	20,353,000	12,539,383	1,548,056	2,000,000	750,000	_	4,370,000	8,591,000	6,025,000
Issuance of refunding bonds		,,	-	-	_,,	-	_	2,445,000	-	6,190,000
Premium from issuance of bonds	_	_	_	_	_	_	_	104,024	641,248	342,114
Premium from issuance of refunding bonds	_	_	_			_	_	.01,021	011,210	716,132
Payments to refunded bond escrow agent	_	_	_			_	_	(2,464,779)	_	(6,810,161)
Transfers in	2,377,203	1,495,136	1,845,642	4,137,593	908,000	671,472	202,033	827,086	1,178,544	1,211,191
Transfers out	(2,377,203)	(1,495,136)	(1,845,642)	(4,137,593)	(908,000)	(671,472)	(310,515)	(360,493)	(2,349,687)	(650,000)
riansicio vul	(2,311,203)	(1,490,100)	(1,040,042)	(4,137,383)	(900,000)	(0/1,4/2)	(310,313)	(300,493)	(2,349,007)	(000,000)
Total other financing sources (uses)	943,800	20,353,000	12,539,383	1,548,056	2,000,000	750,000	(108,482)	4,920,838	8,061,105	7,024,276
Total other infalleling sources (uses)	343,000	20,000,000	12,000,000	1,040,000	2,000,000	730,000	(100,402)	4,320,030	0,001,103	1,024,210
Net change in fund balance\$	2,823,541	\$ 19,840,482 \$	6,056,733 \$	1,914,873 \$	(2,291,411) \$	(559,476) \$	1,667,314 \$	7,275,322 \$	7,519,755 \$	(5,743,386)
-										
Debt service as a percentage of noncapital expenditures	5.87%	3.85%	5.56%	5.41%	5.04%	5.03%	4.97%	4.59%	4.09%	4.40%

<sup>(</sup>A) Prior to 2012, water and sewer activities were accounted for in governmental funds.

<sup>(</sup>B) Prior to 2013, local options meals tax, departmental and other revenues, and contributions were reported as other income.

<sup>(</sup>C) Prior to 2013, tax liens were reported as penalties and interest on taxes.

<sup>(</sup>D) Prior to 2013, community development expenditures were reported as general government expenditures.

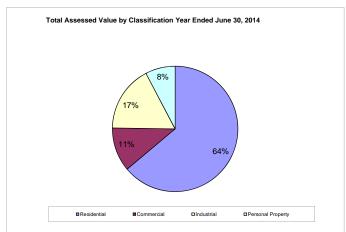
<sup>(</sup>E) Prior to 2013, pension benefits were reported as employee benefits.

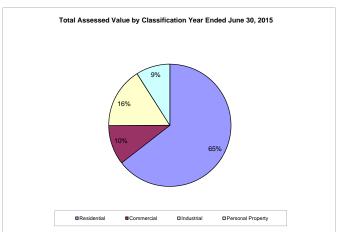
<sup>(</sup>F) Prior to 2013, property and liability insurance was reported as general government expenditures.

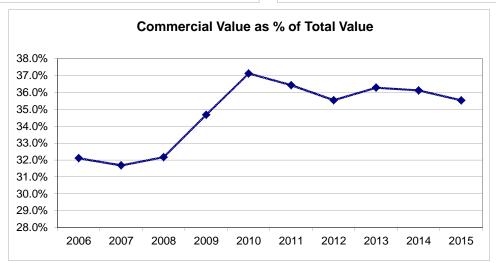
<sup>(</sup>G) Prior to 2013, debt principal and interest were reported as one line-item.

#### Last Ten Years

					Assessed and	Acti	ual Values and ∃	Гах В	Rates				
Year		Residential Value	Residential Tax Rate	Commercial Value	Industrial Value		Personal Property		Total Commercial Value	Commercial Tax Rate		Total Direct Rate (2)	Total City Value
										_			
2006	\$	3,096,499,500		\$ 343,071,595	\$ 934,921,471	\$	186,133,800	\$	1,464,126,866	\$	25.69	\$ 14.36	\$ 4,560,626,366
2007	(1)	3,256,839,000	8.34	353,528,995	965,056,994		191,549,000		1,510,134,989		24.80	13.55	4,766,973,989
2008		3,280,413,000	10.35	391,596,195	959,875,707		203,966,200		1,555,438,102		24.61	14.94	4,835,851,102
2009		2,866,802,631	11.18	479,870,815	833,114,957		208,591,600		1,521,577,372		28.98	17.35	4,388,380,003
2010	(1)	2,331,177,875	13.51	417,812,915	736,864,600		221,547,200		1,376,224,715		37.02	22.24	3,707,402,590
2011		2,083,037,260	15.89	391,577,840	565,481,528		236,601,200		1,193,660,568		43.74	26.04	3,276,697,828
2012		2,279,045,425	15.52	389,212,235	620,877,328		246,297,300		1,256,386,863		41.66	24.81	3,535,432,288
2013	(1)	2,260,825,559	15.64	407,665,811	616,972,410		262,526,300		1,287,164,521		43.04	25.58	3,547,990,080
2014	` '	2,309,644,676	15.04	409,935,794	616,975,000		278,875,000		1,305,785,794		40.95	24.40	3,615,430,470
2015		2,584,829,341	14.61	418,981,469	644,761,387		360,687,000		1,424,429,856		39.45	23.44	4,009,259,197







<sup>(1)</sup> Revaluation year.

Source: Assessor's Department

All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the City. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding fiscal year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

<sup>(2)</sup> The direct rate is the weighted average of the residential and commercial tax rates.

## **Principal Taxpayers**

## **Current Year and Nine Years Ago**

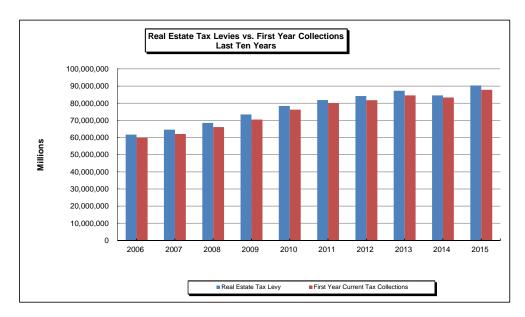
			2015			2006	
Name	Nature of Business	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value
Exelon formerly Sithe Mystic, LLC	Electric Power Plant	\$ 380,238,137	1	9.5%	\$ 696,769,171	1	15.3%
Distrigas/Suez Energy North	LNG Facility	\$ 130,564,300	2	3.3%	\$ 140,548,000	2	3.1%
DDRC Gateway LLC	Power Shopping Center	\$ 73,632,600	3	1.8%	\$ 86,580,095	3	1.9%
Nstar Electric Company	Transmission of Electricity	\$ 81,433,200	4	2.0%	\$ 30,301,200	4	0.7%
Massachusetts Electric Co.	Transmission of Electricity	\$ 32,596,700	5	0.8%	\$ 16,505,600	6	0.4%
GP Portland Investment Co.	Banking	\$ 26,878,600	6	0.7%	\$ -	-	0.0%
Exxon Corp	Oil Tank Field	\$ 25,219,200	7	0.6%	\$ 21,010,400	5	0.5%
Boston Gas Co.	Natural Gas Transmission	\$ 19,031,300	8	0.5%	\$ -	-	0.0%
THT Development LLC	Apartment	\$ 17,480,400	9	0.4%	\$ -	-	0.0%
Prolerized New England Co.	Scrap Metal Processing & Shipment	\$ 15,838,000	10	0.4%	\$ -	-	0.0%
Keyspan	Utility	\$ -	-	0.0%	\$ 11,484,100	7	0.3%
General Electric Corp.	Manufacturing	\$ -	-	0.0%	\$ 10,227,200	8	0.2%
GP Portland Limited Partnership	Mellon Bank	\$ -	-	0.0%	\$ 9,990,600	9	0.2%
JP Foodservice, Inc.	Food Processing	\$ 	-	0.0%	\$ 9,104,100	10	0.2%
	Totals	 \$802,912,437		20.0%	 \$1,032,520,466		22.6%

Source: Board of Assessors

#### **Property Tax Levies and Collections**

**Last Ten Years** 

Year		(2) Total Tax Levy		Less Abatements & Exemptions		(2) Net Tax Levy		Current Tax Collections	Percent of Net Levy Collected		Delinquent Tax Collections		Total Tax Collections	(3) Percent of Total Tax Collections to Net Tax Levy
2006	\$	61,665,663	\$	1,091,868	\$	60,573,795	\$	59,800,351	98.7%	\$	773.444	\$	60,573,795	100.0%
2007	(1) <sup>Ψ</sup>	64,613,385	Ψ	1,251,997	Ψ	63,361,388	Ψ	62,080,302	98.0%	Ψ	668,155	Ψ	62,748,457	99.0%
2008	(.)	68,496,349		1,042,735		67,453,614		66,056,103	97.9%		212,923		66,269,026	98.2%
2009		73,489,234		1,238,829		72,250,405		70,483,420	97.6%		571,030		71,054,450	98.3%
2010	(1)	78,427,724		1,360,857		77,066,867		76,257,993	99.0%		133,270		76,391,263	99.1%
2011	` ,	81,890,151		868,942		81,021,209		80,032,183	98.8%		989,026		81,021,209	100.0%
2012		84,165,711		904,352		83,261,359		81,751,173	98.2%		1,510,186		83,261,359	100.0%
2013	(1)	87,262,044		1,014,876		86,247,168		84,532,449	98.0%		1,714,719		86,247,168	100.0%
2014		84,594,327		480,514		84,113,813		83,311,626	99.0%		802,187		84,113,813	100.0%
2015		90,369,956		2,479,822		87,890,134		87,778,714	99.9%		-		87,778,714	99.9%



- (1) Revaluation Year
- (2) Includes tax liens.
- (3) If the actual abatements and exemptions are lower than the estimate the actual collections can exceed the net levy. Source: Massachusetts Department of Revenue; Board of Assessors

#### **Ratios of Outstanding Debt and General Bonded Debt**

#### **Last Ten Years**

				-	Governmental Activities Debt								
Year	U. S. Census Population	Personal Income	Assessed Value		General Obligation Bonds		Capital Leases	Per Capita	Percentage of Personal Income	Percentage of Assessed Value			
2006	38,037	\$ 769,941,150	\$ 4,560,626,366	\$	55,246,180	\$	- \$	, -	7.18%	1.21%			
2007	38,037	785,339,973	4,766,973,989		72,148,112		-	1,897	9.19%	1.51%			
2008	38,037	801,046,773	4,835,851,102		78,553,071		-	2,065	9.81%	1.62%			
2009	38,037	817,067,708	4,388,380,003		75,596,165		-	1,987	9.25%	1.72%			
2010	38,037	833,409,062	3,707,402,590		71,462,003		-	1,879	8.57%	1.93%			
2011	41,667	931,203,000	3,276,697,828		66,245,379		-	1,590	7.11%	2.02%			
2012	41,667	970,343,160	3,535,432,288		57,497,721		-	1,380	5.93%	1.63%			
2013	41,667	1,005,108,350	3,547,990,080		56,698,306		-	1,361	5.64%	1.60%			
2014	41,667	1,025,210,517	3,615,430,470		60,503,144		-	1,452	5.90%	1.67%			
2015	41,667	1,045,714,727	4,009,259,197		60,900,676		-	1,462	5.82%	1.52%			

	_	Business-ty	tivities (1)		Total Primary Government								
Year		General Obligation Bonds	Capital Leases			Total Debt Outstanding		Per Capita	Percentage of Personal Income	Percentage of Assessed Value			
2006	\$	-	\$		-	\$	55,246,180	\$	1,452	7.18%	1.21%		
2007		-			-		72,148,112		1,897	9.19%	1.51%		
2008		-			-		78,553,071		2,065	9.81%	1.62%		
2009		-			-		75,596,165		1,987	9.25%	1.72%		
2010		-			-		71,462,003		1,879	8.57%	1.93%		
2011		-			-		66,245,379		1,590	7.11%	2.02%		
2012		2,871,636			-		60,369,357		1,449	6.22%	1.71%		
2013		8,047,251			-		64,745,557		1,554	6.44%	1.82%		
2014		11,865,834			-		72,368,978		1,737	7.06%	2.00%		
2015		11,730,626			-		72,631,302		1,743	6.95%	1.81%		

<sup>(1)</sup> Prior to 2012, water and sewer enterprise long-term debt activity was accounted for in the general fund. Source: Audited Financial Statements, U. S. Census

## **Direct and Overlapping Governmental Activities Debt**

## As of June 30, 2015

	Debt	Estimated Percentage		Estimated Share of Overlapping
City of Everett, Massachusetts	Outstanding	Applicable (1)	_	Debt
Debt repaid with property taxes:  Massachusetts Bay Transportation Authority\$	5,499,988,000	1.48%	\$	81,234,823
City direct debt			_	60,900,676
Total direct and overlapping debt			\$	142,135,499

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of the overlapping governments that is borne by the taxpayers of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) The percentage applicable for the Massachusetts Bay Transportation Authority is based on total assessments issued on services.

Source: Official Statement for Sale of Bonds

#### Computation of Legal Debt Margin

#### Last Ten Years

				2001 1011 11	Ju. 0					
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Equalized Valuation\$	4,750,510,800 \$	4,750,510,800 \$	5,037,814,900 \$	5,037,814,900 \$	4,013,223,400 \$	4,013,223,400 \$	3,653,316,400 \$	3,653,316,400 \$	3,794,616,400 \$	3,794,616,400
Debt Limit -5% of Equalized Valuation\$	237,525,540 \$	237,525,540 \$	251,890,745 \$	251,890,745 \$	200,661,170 \$	200,661,170 \$	182,665,820 \$	182,665,820 \$	189,730,820 \$	189,730,820
Less:										
Outstanding debt applicable to limit	6,869,373 52,322,776	21,606,216	19,705,302 45,870,299	18,009,665	18,321,634	16,867,141	15,172,538 59,481,367	16,923,690 17,765,907	28,562,042 4,066,597	32,887,556 23,941,150
Legal debt margin\$	178,333,391 \$	215,919,324 \$	186,315,144 \$	233,881,080 \$	182,339,536 \$	183,794,029 \$	108,011,915 \$	147,976,223 \$	157,102,181 \$	132,902,114
Total debt applicable to the limit as a percentage of debt limit	24.92%	9.10%	26.03%	7.15%	9.13%	8.41%	40.87%	18.99%	17.20%	29.95%

Source: Audited Financial Statements; Statement of Indebtedness; and the Massachusetts Department of Revenue, Bureau of Local Assessment.

## **Demographic and Economic Statistics**

**Last Ten Years** 

Year	Population Estimates	Personal Income			Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2006	38,037	\$	769,941,150	\$	20,242	35.3	5,353	5.5%
2007	38,037		785,339,973		20,647	35.3	5,526	4.4%
2008	38,037		801,046,773		21,060	35.3	5,690	5.7%
2009	38,037		817,067,708		21,481	35.3	5,710	8.8%
2010	38,037		833,409,062		21,910	35.6	5,992	9.1%
2011	41,667		931,203,000		22,349	35.6	6,262	7.8%
2012	42,567		970,343,160		22,796	35.6	6,498	6.9%
2013	42,935		1,005,108,350		23,410	35.6	6,796	6.5%
2014	42,935		1,025,210,517		23,878	35.6	7,008	5.2%
2015	42,935		1,045,714,727		24,356	35.6	7,071	4.4%

Note: Per Capita Personal Income based on 2010 U.S Census

Source: Massachusetts Department of Revenue, Division of Local Services; U.S. Census Bureau

## **Principal Employers (excluding City)**

## **Current Year and Nine Years Ago**

			2015			200	)6
	Nature of			Percentage of Total City			Percentage of Total City
Employer	Business	Employees	Rank	Employment	Employees	Rank	Employment
Mellon Bank	Banking/Financial Institution	1,286	1	6.3%	1,200	1	6.7%
Cambridge Health Alliance	Hospital	825	2	4.0%	715	2	4.0%
MBTA	Transportatoin	600	3	2.9%	-	-	-
Boston Coach	Transportatoin	299	4	1.5%	-	-	-
Farget Farget	Retail	235	5	1.1%	230	8	1.3%
Distrigas GDF/SUEZ	LNG Terminal	170	6	0.8%	-	-	-
Everett Nursing and Rehab	Health Care/Rehabilitation	165	7	0.8%	-	-	-
Home Depot	Retail	150	8	0.7%	250	7	1.4%
Alliance Detection	Security	150	9	0.7%	170	9	1.0%
Schnitzer Northeaster	Metal Recycling	139	10	0.7%	-	-	-
Costco	Wholesale	135	-	-	359	3	2.0%
Best Buy	Retail	120	-	-	325	4	1.8%
Гехаs Roadhouse	Restaurant	110	-	-	300	5	1.7%
Dunkin Donuts	Coffee/Fast Food	100	-	-	275	6	1.5%
Restaurant Depot	Wholesale	90	-		133	10	0.7%
		4,574		19.6%	3,957		22.2%

Source: Official Statement for Sale of Bonds

## Full-time Equivalent City Employees by Function

## Last Ten Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Function										
General government	51	63	62	54	49	45	43	43	46	49
Public safety	242	246	262	249	226	241	235	245	253	256
Education	693	744	778	758	776	815	823	635	700	730
Public works	69	71	70	69	51	66	43	45	47	52
Health and human services	35	42	50	38	38	40	30	32	28	32
Culture and recreation	25	25	27	24	24	23	15	16	16	19
Total	1,115	1,191	1,249	1,192	1,164	1,230	1,188	1,015	1,090	1,138

Source: Various City Departments

## **Operating Indicators by Function/Program**

## **Last Ten Years**

Function/Program	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
General government										
Marriage recordings	340	320	356	340	359	329	385	384	332	303
Birth recordings	527	531	560	557	561	598	613	637	592	478
Death recordings	536	504	484	469	455	470	441	423	398	386
Police										
Physical arrests	1,351	1,481	1,375	956	875	822	833	752	810	922
Motor vehicle violations	9,059	9,189	7,450	1,026	5,762	3,575	4,135	3,262	3889	3307
Police personnel and officers	92	98	100	100	95	98	89	94	100	106
Fire										
Inspections	2,452	2,773	2,784	2,832	2,785	2,477	4,413	2,988	2650	3198
Emergency responses	5,143	5,391	5,268	5,010	4,898	4,575	4,781	5,167	5259	5752
Fire personnel and officers	100	106	107	107	93	99	95	95	95	103
Education										
Number of students	5,526	5,690	5,710	5,995	6,262	6,498	6,796	7,008	7168	7231
Number of graduates	353	352	340	367	411	324	348	408	404	490
Number of teachers	386	402	402	423	416	434	464	463	485	522
Health and human services										
Number of persons using COA transportation	-	-	164	142	132	142	185	212	218	217

Source: Various City Departments; Massachusetts Department of Education

## **Capital Asset Statistics by Function/Program**

## **Last Ten Years**

Function/Program	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
General government										
Number of buildings	3	3	3	3	3	3	3	3	3	3
Police										
Number of stations	1	1	1	1	1	1	1	1	1	1
Fire										
Number of stations	3	3	3	3	3	3	3	3	3	3
Education										
Number of elementary schools	6	6	6	6	6	6	6	6	6	6
Number of middle schools	5	5	5	5	5	5	5	5	5	5
Number of high schools	1	1	1	1	1	1	1	1	1	1
Public Works										
Cemeteries	3	3	3	3	3	3	3	3	3	3

Source: Various City Departments, Manual of the City Government

## **Free Cash and Stabilization Fund Balances**

## **Last Ten Years**

<u>Year</u>	Free Cash	Stabilization Fund
2015	\$ 5,194,938	\$ 12,221,997
2014	\$ 5,435,464	\$ 11,354,748
2013	\$ 5,156,668	\$ 10,941,602
2012	\$ 5,305,529	\$ 9,001,217
2011	\$ 3,578,286	\$ 9,224,016
2010	\$ 830,286	\$ 9,122,082
2009	\$ 3,631,421	\$ 8,974,432
2008	\$ 5,683,502	\$ 8,713,422
2007	\$ 11,625,470	\$ 6,935,577
2006	\$ 4,864,104	\$ 6,775,993

Source: City Records & Annual Report from FirstSouthwest