# CITY OF EVERETT

## **MASSACHUSETTS**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**



For the Year Ended June 30, 2020

Carlo DeMaria, Jr., Mayor Eric J. Demas, Chief Financial Officer/City Auditor

Prepared by the City of Everett Finance Department

On the Cover - Everett Square

## **CITY OF EVERETT, MASSACHUSETTS**

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended June 30, 2020



Prepared by the Finance Department

## CITY OF EVERETT, MASSACHUSETTS

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

## JUNE 30, 2020

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## Introductory Section

Gazebo at Glenwood



## **Introductory Section**

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## City of Everett, Massachusetts

Finance Department 484 Broadway Everett, MA 02149 Ph. (617) 394-2210 Fax (617) 394-2453

Eric.Demas@ci.everett.ma.us

#### **Letter of Transmittal**

January 15, 2021

To the Honorable Mayor, Members of the City Council and Citizens of the City of Everett, Massachusetts:

At the close of each year, state law requires the City of Everett to publish a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report (CAFR) of the City of Everett, Massachusetts, for the year ending June 30, 2020 for your review.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements for the year ended June 30, 2020, are fairly presented in conformity with GAAP.

The City of Everett's financial statements have been audited by Powers & Sullivan, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the year ended June 30, 2020, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the year ended June 30, 2020 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of Everett's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement that analysis and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

## Profile of the City

The City of Everett is located in Middlesex County. It is bordered on the north by the City of Malden, on the east by the Cities of Revere and Chelsea, on the west by the Cities of Medford and Somerville, and on the south by the Mystic River and the City of Boston. Everett has a population of 41,667 (according to the 2010 Federal Census) and occupies a land area of 3.36 square miles. Modern transportation facilities are available to residents and commercial enterprises in the City of Everett. The City maintains a total of 56 miles of roads. Bus transportation within the City and throughout the local region is provided by the Massachusetts Bay Transportation Authority (MBTA). The MBTA maintains a major repair facility in the City.

Incorporated as a town in 1870, and as a city in 1892, Everett had been governed by a Mayor-Council-Alderman form of government, with a two year Mayor, seven aldermen (elected at large), and eighteen councilors (3 elected from each ward). However, on January 1, 2014, the City's Council/Aldermen form of government converted to an elected 11 member City Council, and the Mayor's term converted to 4 years.

The Mayor is elected for four years in November of odd-numbered years. The Mayor is the administrative head of the City. The Mayor acts with the City Council to carry out City business. The Mayor appoints his office staff, the City Solicitor, and the Assistant City Solicitor without City Council confirmation. The appointments of most City department heads, and members of the various boards and commissions, however, require City Council confirmation. The Mayor has the right to veto any order, resolution, or ordinance passed by the Council. However, a veto may be overturned by a two-thirds vote of all councilors. After reviewing and revising estimates prepared by department heads, the Mayor submits the budget to the City Council for final action. The Mayor approves all municipal payrolls, vouchers, contracts and instruments; and recommends bond issues, legislations and orders to the City Council; and represents the City with other levels of government. As the general administrator of all City departments, the Mayor is consulted by department heads pertaining to the City's welfare.

The City Council is primarily the legislative branch of the City government. As the legislative body, the Council confirms appointments made by the Mayor and appropriates all monies necessary for City operation. It can approve, disapprove, or reduce the amount of appropriations, but not add to the appropriation. The Council receives orders of recommendation by the Mayor and petitions from the public, and acts on them after committee study. The City Council also has the power to enact the ordinances and other regulations. A majority of the City Council constitutes a quorum, and the affirmative vote of a majority of all the members of the Council is necessary for the adoption of any motion resolution, or ordinance. In some instances, adoption by a two-thirds vote of the members is required by statute.

The City provides general governmental services for the territory within its boundaries, including police and fire protection, disposal of garbage and rubbish, public education in grades K-12, street maintenance, and parks and recreational facilities. Water and sewer services are provided via connections to the Massachusetts Water Resources Authority. Vocational technical education is provided at the high school level by the City. The entire area of the City is served by the municipal water and sewer system.

The Everett Housing Authority is responsible for managing 671 units of State aided elderly and family housing units for the City. Of the 671 units, 279 are for elderly and 392 are designated for families. These units are owned and operated by the Authority. The Everett Housing Authority does not meet the criteria to be considered a component unit of the City.

In the City of Everett, within 170 days after the annual organization of the city government (which is ordinarily in early January), the Mayor is required to submit a budget of proposed expenditures for the year beginning on the next July 1<sup>st</sup>. The City Council may make appropriations for the recommended purposes and may reduce or reject any item. Without a recommendation of the Mayor, the council may not make any appropriation for a purpose not included in the proposed budget, except by a 2/3 vote in the case of a failure of the Mayor to recommend an appropriation for such purpose within seven days after request from the City Council. If the council fails to act on any item of the proposed budget within 45 days, that item takes effect.

The amount raised on the tax recapitulation sheet approved by the Department of Revenue for 2020 totaled approximately \$247.5 million, which includes real and personal property tax revenues, State revenues, Massachusetts School Building Authority (MSBA) revenue, local revenues, indirect costs from the water and sewer enterprise fund and the use of \$7.0 million of free cash to reduce the tax. These revenues cover general fund and enterprise fund budgeted expenses and a prior year snow and ice deficit. The 2020 tax recapitulation also included the use of \$3.9 million of free cash that was used to fund 2019 appropriations.

The City includes the Everett Retirement System (the System) as a fiduciary component unit in its financial reporting since the City represents approximately 97% of the Systems' membership. The System was established to provide retirement benefits to its members, including employees and beneficiaries of the City of Everett and the Everett Housing Authority.

#### Factors Affecting Economic Condition

According to the Massachusetts Department of Unemployment Assistance, as of June 30, 2020, the City had a total labor force of 28,467 of which 21,913 were employed and 6,554 or 23.0% were unemployed as compared with 17.8% for the Commonwealth. Everett is a diverse City, a blue-collar community with many of its residents working in the trade, transportation, and utility fields. Closely behind are residents working in the education and health services industry.

#### Power Plant

The City of Everett is home to a power plant containing a multi-unit gas-fueled 1,968 megawatt (MW) steam turbine, electric power generating station. The site was originally developed by Boston Edison Company in the early 1940's with three coal-fired steam generators. The power plant increased development in the 1950's and 1960's; which lead to the construction of three additional units that were eventually converted to oil. A 578 MW unit was added in 1975 and an 8.6 WM jet-turbine generator was added in 1969 and upgraded in 1990 that was used as a "peaking" unit.

As a result of the Massachusetts Electric Utility Restructuring Act of 1997, Boston Edison sold Mystic Station along with its other generating assets for a reported \$536 million to Sithe Energies. Exelon Generation Company, LLC acquired Sithe New England in 2002. In 2003, Exelon completed the addition of two new Raytheon built combined-cycle generators to the site, with a generating capacity of 1,400 MG.

Currently, the plant's primary fuel source is a liquefied natural gas (LNG) terminal adjacent to the facility along the Mystic River, currently owned by Distrigas of Massachusetts, who relies on offshore supplies of LNG. The site also contains a substation, switchyards and transformers for supplying power to the electricity grid.

The City of Everett entered into a tax increment financing (TIF) agreement allowed under G.L. Chapter 40 Section 59. The TIF is for a twenty (20) year period from 2001 through 2020. The total TIF payment for this period is \$329 million dollars, paid in annual installments of \$17.9 million per year during years 2001 - 2010 and \$15 million per year during years 2011 - 2020.

For 2020, the power plant's payment of \$15 million represented 16.1% of the total tax levy of \$93.1 million.

#### Wynn Everett

On September 15, 2014, the Massachusetts state gaming commission formally voted to award the eastern Massachusetts casino license to Wynn Resorts for its plan in Everett. Prior to the license being awarded to Wynn, the City and Wynn entered into a host agreement, which memorialized the economic and social commitments to the City of Everett. In summary, the City received \$30 million of advance payments for a Community Enhancement Fund that was paid during the construction period. Also, once the resort opened for business, which occurred on June 23, 2019, the City began receiving an additional \$25 million per year, which increases 2.5% per year for the life of the agreement. Furthermore, Wynn agreed to fund \$250,000 annually, increasing by 2.5% per year, to the Everett Citizens Foundation, which will support local groups, associations, and programs with important City initiatives.

These sum specific payments, as well as the conservatively estimated \$2.5 million per year in hotel and restaurant taxes paid by Wynn customers, will benefit the City and its residents for decades.

## Financial Planning and Forecasting

As part of the City's budget process, the City has included a Five-Year Financial Forecast in its budget document. This is the fifth year that such a forecast has been completed. This forecast acts as a useful tool to the Mayor and Council to better identify "budget busters" on the expenditure side and to also determine whether forecasted revenue growth is adequate for future expenses. Also included in the budget was the City's Five-Year Capital Improvement Plan (CIP) for the purpose of planning and maintaining the City's capital and infrastructure. The CIP includes policies on debt service and capital improvement budgeting.

As part of the 2020 CIP, the City Council approved \$21.7 million in capital expenditures, of which \$20.2 million will be funded through the issuance of general obligation bonds. The remainder will be funded by federal and state grants totaling \$929,000, and \$534,000 was appropriated within the operating budget.

#### Financial Policy

The City has set a goal to fund the stabilization account in the amount of 10% of the City's current operating budget, or \$22.2 million. As of June 30, 2020, the balance in the City's stabilization account is \$4.9 million. The stabilization account shall be funded by appropriations from free cash (available funds), operating budget appropriations when available, and other one-time non-recurring revenues that become available for appropriation per Massachusetts General Law.

In 2014, the City established a second stabilization account (capital improvement stabilization account) for the funding of capital items proposed as part of the comprehensive five-year Capital Improvement Program. The City has set a goal to fund the capital improvement stabilization account in the amount of 20% of any free cash available after funding a prior year drawdown of the stabilization account. As of June 30, 2020, the balance in the City's capital improvement stabilization account is \$4.7 million.

Also, in 2014, the City established a third stabilization account (employee leave buyback stabilization account) for the funding of retirement buyouts as well as other buybacks of accrued sick and vacation time as allowed by collective bargaining agreements. During FY16, the City experienced a number of unanticipated retirements and used the majority of this fund to meet the retirement obligations. The goal of the employee leave buyback stabilization account is to pay for any unanticipated retirements and buyouts from this fund instead of using general fund appropriations. This will allow the departments to backfill vacancies and pay attendance bonuses in a timely manner without having to request a supplemental appropriation by the Council.

In 2013, the City adopted Massachusetts General Law Chapter 32B, Section 20, establishing the "Other Postemployment Benefits (OPEB) Liability Trust Fund" as a local option. This fund gives communities a mechanism to reduce the unfunded actuarial liability of health care and other postemployment benefits. The City currently has \$7.4 million in the fund. Future appropriations will be made to this fund in accordance with financial policies of the Finance Department of the City.

As defined by the Massachusetts budgetary basis of accounting, free cash is the remaining unrestricted funds from operations of the previous year including unexpended free cash from the previous year, actual receipts in excess of revenue estimates shown on the tax rate recapitulation sheet, and unspent amounts in budget line-items. Unpaid property taxes and certain deficits reduce the amount that can be certified as free cash. The calculation of free cash is based on the balance sheet as of June 30th, which is submitted by the community's auditor, accountant, or comptroller. Free cash is not available for appropriation until certified by the Massachusetts Director of Accounts. Free cash is the term used for a community's funds that are available for appropriation. Once free cash is certified, it is available for appropriation by City Council. The June 30, 2020 balance for free cash was certified in the amount of \$10.6 million which is available for use in 2021.

Free cash may be used for any lawful municipal purpose and provides communities with flexibility to fund additional appropriations after the tax rate has been set. Free cash balances do not carry forward to the next year (July 1st). The certification expires on June 30th at the end of the year.

The City's policy is to use free cash for reserves, capital, and special uses in accordance with the policies set forth by the Mayor and Chief Financial Officer. Once free cash is certified by the Director of Accounts, any drawdown of the stabilization account from the prior year shall be replenished from the certified free cash if the free cash exceeds such drawdown. Once any drawdown of stabilization accounts are replenished, allocation of the remaining free cash shall be as follows:

- 15% of any free cash available after funding a prior year drawdown will also be allocated from free cash
  to the stabilization account up to the goal of the stabilization account equaling 10% of the current
  operating budget of the City.
- 20% of any free cash available after funding a prior year drawdown of the stabilization account will also be allocated to the capital improvement fund for funding capital.
- 15% of any free cash available after funding any drawdown will be allocated to the OPEB Liability Trust Fund.

Any free cash available after funding the above may be used to augment trust funds related to fringe benefits and unfunded liabilities related to employee benefits, including Workers' Compensation Fund, Unemployment Fund, and any health benefits payable through Police and Fire operating budgets (111f settlements). Free cash available may also be used to augment general fund appropriations for expenses that increased due to extraordinary and/or unforeseen events as detailed by the department head of the affected budget.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Everett, Massachusetts for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2019. This was the sixth year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable program requirements.

A Certificate of Achievement for Excellence in Financial Reporting is valid for a period of one year only. However, we believe that our current CAFR continues to meet the Certificate of Achievement for Excellence in Financial Reporting Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The City also received the GFOA's Distinguished Budget Presentation Award for its annual budget document dated July 1, 2019. To qualify for the Distinguished Budget Presentation Award, the City's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

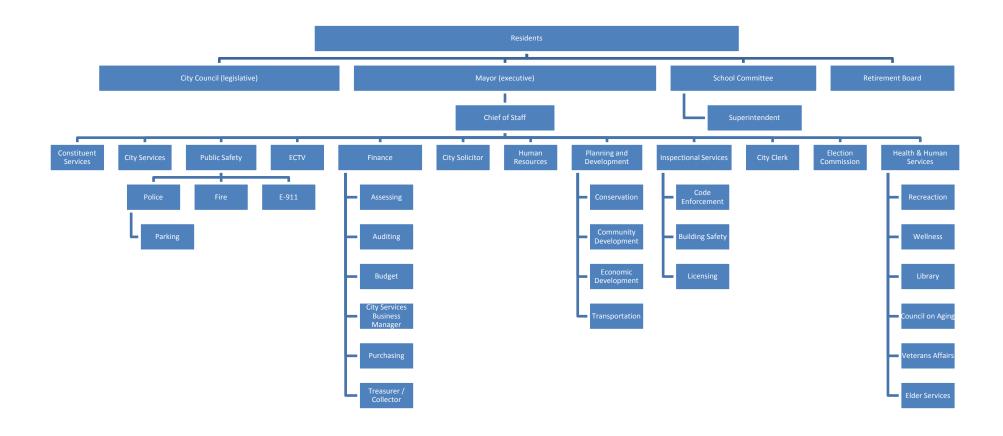
The preparation of this report would not have been possible without the skill, effort, and dedication of the entire staff of the Finance Department. We wish to thank all government departments for their assistance in providing the data necessary to prepare this report. Credit also is due to the Mayor and the City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Everett, Massachusetts' finances.

Respectfully submitted,

Eric J. Demas, CFE

Chief Financial Officer / City Auditor

## **Organizational Chart**





## **Principal Executive Officers**

|  |                       | MANNER OF |              |
|--|-----------------------|-----------|--------------|
| TITLE  | NAME                  | SELECTION | TERM EXPIRES |
|  |                       |           |              |
| Mayor  | Carlo DeMaria, Jr.    | Elected   | 2022         |
| Ward One, City Councilor                                 | Fred Capone           | Elected   | 2022         |
| Ward Two, City Councilor                                 | Stephanie Martins     | Elected   | 2022         |
| Ward Three, City Councilor                               | Anthony DiPierro      | Elected   | 2022         |
| Ward Four, City Councilor                                | Jimmy Tri Le          | Elected   | 2022         |
| Ward Five, City Councilor                                | Rosa DiFlorio         | Elected   | 2022         |
| Ward Six, City Councilor                                 | Michael J. McLaughlin | Elected   | 2022         |
| President, Councilor At Large                            | Peter A. Napolitano   | Elected   | 2022         |
| Councilor At Large                                       | Gerly Adrien          | Elected   | 2022         |
| Councilor At Large                                       | Michael Marchese      | Elected   | 2022         |
| Councilor At Large                                       | Wayne A. Matewsky     | Elected   | 2022         |
| Councilor At Large                                       | John F. Hanlon        | Elected   | 2022         |
| Chief Einaneial Officer/City Auditor                     | Eric J. Demas         | Appointed | 2022         |
| Chief Financial Officer/City Auditor Treasurer/Collector | Rocco Pesce           | Appointed | 2022         |
|  |                       | Appointed |              |
| City Solicitor   | Colleen Mejia         | Appointed | 2022         |
| City Clerk   | Sergio Cornelio       | Appointed | 2022         |



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Everett Massachusetts

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2019

Christopher P. Morrill

Executive Director/CEO



## GOVERNMENT FINANCE OFFICERS ASSOCIATION

# Distinguished Budget Presentation Award

PRESENTED TO

City of Everett Massachusetts

For the Fiscal Year Beginning

July 1, 2019

Christopher P. Morrill

Executive Director

## Financial Section

## **Grace Food Pantry**







## Financial Section

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## Powers & Sullivan, LLC

Certified Public Accountants

# - IRS

100 Quannapowitt Parkway

## **Independent Auditor's Report**

To the Honorable City Council City of Everett, Massachusetts

Suite 101
Wakefield, MA 01880
T. 781-914-1700
F. 781-914-1701
www.powersandsullivan.com

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Everett, Massachusetts, as of and for the year ended June 30, 2020 (except for the Everett Contributory Retirement System which is as of and for the year ended December 31, 2019), and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Everett, Massachusetts, as of June 30, 2020 (except for the Everett Contributory Retirement System which is as of December 31, 2019), and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Everett, Massachusetts' basic financial statements. The introductory section, combining and individual fund statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements, as listed in the table of contents, are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 15, 2021, on our consideration of the City of Everett, Massachusetts' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Everett, Massachusetts' internal control over financial reporting and compliance.

January 15, 2021

Ponex Alli, Lec

| Management's | Discussion | and Analysis | 5 |
|--------------|------------|--------------|---|
|              |            |              |   |
|              |            |              |   |

## Management's Discussion and Analysis

As management of the City of Everett (City), we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2020. The City complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB).

The GASB is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with generally accepted accounting principles (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators and others) can assess the financial condition of one government compared to others.

## **Financial Highlights**

- The City has maintained its bond rating of AA+ by Standard & Poor's Investors Service.
- The City's liabilities and deferred inflows exceeded its assets and deferred outflows of resources at the close of the most recent year by \$150.1 million (net position).
- At the close of the current year, the City's general fund reported an ending fund balance of \$39.4 million, an increase of \$3.3 million in comparison with the prior year. Total fund balance represents 17% of total general fund expenditures.
- The City transferred \$1.1 million to the general stabilization account in 2020. At year-end, the general stabilization account balance totaled \$4.9 million.
- The City transferred \$1.5 million to the capital improvement stabilization account and appropriated \$215,000 for general fund capital items. At year-end, the capital improvement stabilization account totaled \$4.7 million.
- The employee leave buy-back stabilization account did not have any activity in 2020 and the account balance totaled \$7,900 at year-end.
- The City appropriated \$7 million in free cash to reduce the 2020 tax rate.
- The City transferred \$1.1 million to the other postemployment benefits (OPEB) trust fund in 2020. At year-end, the net position of the OPEB trust fund totaled \$7.4 million.
- The net OPEB liability increased by \$10.8 million during the current year and the year-end balance totaled \$282.6 million.
- The net pension liability decreased by \$12 million during the current year and the year-end balance totaled \$94.3 million.
- In 2020, the City incurred \$1.2 million of expenses related to the COVID-19 Pandemic, which were funded by Federal and State grants (see note 17).
- On July 1, 2019, the City Council voted to establish the Everett Community Television (ECTV) Enterprise fund as of July 1, 2019, as such, beginning net position/fund balance has been restated to reflect the change from a governmental fund (see note 18).

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Everett's basic financial statements. These basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The basic financial statements focus on both the City as a whole (government-wide) and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the City as a whole. The fund financial statements focus on the individual parts of the City government, reporting the City's operations in more detail than the government-wide statements. Both presentations (government-wide and fund) allow the user to address relevant questions, broaden the basis of comparison and enhance the City's accountability. An additional part of the basic financial statements are the notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets, deferred outflows or resources and liabilities with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, public safety, education, city services and facilities, community development, human services, libraries and recreation, COVID-19 and interest. The business-type activities include the activities of the water and sewer fund and the Everett community television fund.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** The City maintains two types of propriety funds.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer activities and its community television activities.

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to employees' health insurance, workers compensation insurance and other insurance.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for propriety funds. A legally separate public employee retirement system for which the City of Everett is financially accountable is a *component unit* and reported separately within the fiduciary fund statements. The City established the Other Postemployment Trust fund that is reported as a fiduciary fund.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The City's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources by \$150.1 million at the close of 2020 (net position), an increase of \$1.9 million from the prior year.

Net position of \$149.4 million reflects its net investment in capital assets (e.g., land, land improvements, buildings and building improvements, machinery and equipment, vehicles and infrastructure); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the governmental net position, \$8.2 million, represents resources that are subject to external restrictions on how they may be used. The balance of *unrestricted net position* has a year-end deficit of \$307.8 million. The primary reason for this deficit balance is the recognition of the net other postemployment benefits liability and the net pension liability totaling \$282.6 million and \$94.3 million, respectively.

On July 1, 2019, by order of the City Council, the Everett community television enterprise fund was established. Accordingly, beginning net position of the governmental activities, the business-type activities and the enterprise fund were restated to reflect the reclassification of the ECTV net position, including the applicable share of the net pension liability and the net OPEB liability. The nonmajor governmental funds were also restated to reflect the reclassification of the ECTV fund balance to the enterprise fund (see note 18).

## Governmental Activities

The City's liabilities and deferred inflows exceeded assets and deferred outflows or resources for governmental activities by \$199.7 million at the close of 2020.

| Current assets  |   | 2020          |    | 2019<br>(as restated) |
|---|---|---------------|----|-----------------------|
| Current assets.         \$ 128,977,690         \$ 124,709,271           Capital assets, nondepreciable.         9,556,588         9,556,588           Capital assets, net of accumulated depreciation.         162,987,765         147,553,636           Total assets.         301,522,043         281,819,495           Deferred outflows of resources.         28,886,289         37,649,177           Liabilities.         29,699,467         26,698,881           Current liabilities (excluding debt).         379,712,586         381,095,570           Current debt.         29,740,871         14,099,375           Noncurrent debt.         29,740,871         14,099,375           Noncurrent debt.         503,795,173         495,909,946           Total liabilities.         503,795,173         495,909,946           Deferred inflows of resources.         26,325,415         24,895,220           Net position:         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Program Revenues:         7,104,522         11,048,387           Capital grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         17,  | Assets:                                       | 2020          | -  | (do rootatoa)         |
| Capital assets, nondepreciable.         9,556,588         9,556,588           Capital assets.         162,987,765         147,553,636           Total assets.         301,522,043         281,819,495           Deferred outflows of resources.         28,886,289         37,649,177           Liabilities:         Current liabilities (excluding debt).         29,699,467         26,698,881           Noncurrent liabilities (excluding debt).         379,712,586         381,095,575           Current debt.         29,740,871         14,099,375           Noncurrent debt.         64,642,249         74,016,120           Total liabilities.         503,795,173         495,909,946           Deferred inflows of resources.         26,325,415         24,895,220           Net investment in capital assets.         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         8,208,875         6,609,591           Unrestricted.         8,208,875         6,609,591           Unrestricted.         9,0680,855         106,337,634           Capital grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues  |   | 128.977.690   | \$ | 124.709.271           |
| Capital assets, net of accumulated depreciation.         162,987,765         147,553,636           Total assets.         301,522,043         281,819,495           Deferred outflows of resources.         28,886,289         37,649,177           Liabilities:         Current liabilities (excluding debt).         29,699,467         26,698,881           Noncurrent liabilities (excluding debt).         379,712,586         381,095,570           Current debt.         64,642,249         74,016,120           Total liabilities.         503,795,173         495,909,946           Deferred inflows of resources.         26,325,415         24,895,220           Net position:         Net investment in capital assets.         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         3(312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:         7,104,522         11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:         90,680,955         105,329,207           Tax liens.         788,037  | ·   |               | Ψ  |                       |
| Total assets.         301,522,043         281,819,495           Deferred outflows of resources.         28,886,289         37,649,177           Liabilities:         29,699,467         26,698,881           Current liabilities (excluding debt).         379,712,586         381,095,570           Current debt.         29,740,871         14,099,375           Noncurrent debt.         64,642,249         74,016,120           Total liabilities.         503,795,173         495,909,946           Deferred inflows of resources.         26,325,415         24,895,220           Net position:         105,053,162         106,096,350         6,609,591           Unrestricted.         8,208,875         6,609,591         6,609,591           Unrestricted.         3(312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:         7,104,522         11,048,387           Charges for services.         7,104,522         11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         17,64,974         2,494,563           General Revenues:         90,680,955         105,329,207           Tax liens.  |   |               |    |                       |
| Liabilities:         29,699,467         26,698,881           Current liabilities (excluding debt).         379,712,586         381,095,570           Current debt.         29,740,871         14,099,375           Noncurrent debt.         64,642,249         74,016,120           Total liabilities.         503,795,173         495,909,946           Deferred inflows of resources.         26,325,415         24,895,220           Net position:         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:         7,104,522         11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000 </td <td></td> <td></td> <td>-</td> <td></td>  |   |               | -  |                       |
| Liabilities:         29,699,467         26,698,881           Current liabilities (excluding debt).         379,712,586         381,095,570           Current debt.         29,740,871         14,099,375           Noncurrent debt.         64,642,249         74,016,120           Total liabilities.         503,795,173         495,909,946           Deferred inflows of resources.         26,325,415         24,895,220           Net position:         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:         7,104,522         11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000 </td <td></td> <td></td> <td></td> <td></td>   |   |               |    |                       |
| Current liabilities (excluding debt)         29,699,467         26,698,881           Noncurrent liabilities (excluding debt)         379,712,586         381,095,570           Current debt         29,740,871         14,099,375           Noncurrent debt         64,642,249         74,016,120           Total liabilities         503,795,173         495,909,946           Deferred inflows of resources         26,325,415         24,895,220           Net position:         3,208,875         6,609,591           Net investment in capital assets         105,053,162         106,096,350           Restricted         8,208,875         6,609,591           Unrestricted         (312,974,293)         (314,042,435)           Total net position         \$ (199,712,256)         (201,336,494)           Program Revenues:         7,104,522         11,048,387           Operating grants and contributions         114,586,310         106,337,634           Capital grants and contributions         1,764,974         2,494,563           General Revenues:         8         1,764,974         2,494,563           General Revenues:         8         1,050,000         105,329,207           Tax liens         788,037         2220,384           Motor vehicle excise taxes   | Deferred outflows of resources                | 28,886,289    | _  | 37,649,177            |
| Noncurrent liabilities (excluding debt)         379,712,586         381,095,570           Current debt         29,740,871         14,099,375           Noncurrent debt         64,642,249         74,016,120           Total liabilities         503,795,173         495,909,946           Deferred inflows of resources         26,325,415         24,895,220           Net position:         Net investment in capital assets         105,053,162         106,096,350           Restricted         8,208,875         6,609,591           Unrestricted         (312,974,293)         (314,042,435)           Total net position         (199,712,256)         (201,336,494)           Program Revenues:         7,104,522         11,048,387           Operating grants and contributions         114,586,310         106,337,634           Capital grants and contributions         1,764,974         2,494,563           General Revenues:         8         1,764,974         2,494,563           General Revenues:         8         1,764,974         2,494,563           General Revenues:         8         1,686,984         4,520,275           Tax liens         7,88,037         220,384           Motor vehicle excise taxes         4,686,984         4,520,275 <td< td=""><td>Liabilities:</td><td></td><td></td><td></td></td<>   | Liabilities:                                  |               |    |                       |
| Current debt.         29,740,871         14,099,375           Noncurrent debt         64,642,249         74,016,120           Total liabilities.         503,795,173         495,909,946           Deferred inflows of resources.         26,325,415         24,895,220           Net position:         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:           Charges for services.         7,104,522         11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:         8         1,764,974         2,494,563           General Revenues:         90,680,955         105,329,207         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589  | Current liabilities (excluding debt)          | 29,699,467    |    | 26,698,881            |
| Noncurrent debt.         64,642,249         74,016,120           Total liabilities.         503,795,173         495,909,946           Deferred inflows of resources.         26,325,415         24,895,220           Net position:         Net investment in capital assets.         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:           Charges for services.         \$ 7,104,522         \$ 11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:           Real estate and personal property taxes,         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,  | Noncurrent liabilities (excluding debt)       | 379,712,586   |    | 381,095,570           |
| Total liabilities.         503,795,173         495,909,946           Deferred inflows of resources.         26,325,415         24,895,220           Net position:         Net investment in capital assets.         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:         7,104,522         11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:         Real estate and personal property taxes, net of tax refunds payable.         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,109           Meals tax.         1,090,679         712,076           Penalties and interest on taxes.         367,259 </td <td>Current debt</td> <td>29,740,871</td> <td></td> <td>14,099,375</td> | Current debt                                  | 29,740,871    |    | 14,099,375            |
| Deferred inflows of resources.         26,325,415         24,895,220           Net position:  | Noncurrent debt                               | 64,642,249    |    | 74,016,120            |
| Net position:           Net investment in capital assets.         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:         7,104,522         11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:         8         8           Real estate and personal property taxes, net of tax refunds payable.         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,109           Meals tax.         1,090,679         712,076           Penalties and interest on taxes.         367,259         410,658           Payments in lieu of taxes.         14,112         14,112   | Total liabilities                             | 503,795,173   | -  | 495,909,946           |
| Net investment in capital assets.         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         \$ (199,712,256)         \$ (201,336,494)           Program Revenues:           Charges for services.         \$ 7,104,522         \$ 11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:           Real estate and personal property taxes,         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,109           Meals tax.         1,090,679         712,076           Penalties and interest on taxes.         367,259         410,658           Payments in lieu of taxes.         14,112         14,112           Grants and contributions not restricted to   | Deferred inflows of resources                 | 26,325,415    | _  | 24,895,220            |
| Net investment in capital assets.         105,053,162         106,096,350           Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         \$ (199,712,256)         \$ (201,336,494)           Program Revenues:           Charges for services.         \$ 7,104,522         \$ 11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:           Real estate and personal property taxes,         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,109           Meals tax.         1,090,679         712,076           Penalties and interest on taxes.         367,259         410,658           Payments in lieu of taxes.         14,112         14,112           Grants and contributions not restricted to   | Net position:                                 |               |    |                       |
| Restricted.         8,208,875         6,609,591           Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:           Charges for services.         \$ 7,104,522         \$ 11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:         8         8           Real estate and personal property taxes,         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,109           Meals tax.         1,090,679         712,076           Penalties and interest on taxes.         367,259         410,658           Payments in lieu of taxes.         14,112         14,112           Grants and contributions not restricted to specific programs.         8,479,582         7,551,355   | •   | 105.053.162   |    | 106.096.350           |
| Unrestricted.         (312,974,293)         (314,042,435)           Total net position.         (199,712,256)         (201,336,494)           Program Revenues:         7,104,522         11,048,387           Charges for services.         5,7,104,522         11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:         8         8           Real estate and personal property taxes, net of tax refunds payable.         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,109           Meals tax.         1,090,679         712,076           Penalties and interest on taxes.         367,259         410,658           Payments in lieu of taxes.         14,112         14,112           Grants and contributions not restricted to specific programs.         8,479,582         7,551,355           Unrestricted i   | •   |               |    |                       |
| Program Revenues:           Charges for services  | Unrestricted                                  | (312,974,293) | _  |                       |
| Charges for services.         \$ 7,104,522         \$ 11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:           Real estate and personal property taxes,         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,109           Meals tax.         1,090,679         712,076           Penalties and interest on taxes.         367,259         410,658           Payments in lieu of taxes.         14,112         14,112           Grants and contributions not restricted to specific programs.         8,479,582         7,551,355           Unrestricted investment income.         806,559         1,072,733   | Total net position\$                          | (199,712,256) | \$ | (201,336,494)         |
| Charges for services.         \$ 7,104,522         \$ 11,048,387           Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:           Real estate and personal property taxes,         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,109           Meals tax.         1,090,679         712,076           Penalties and interest on taxes.         367,259         410,658           Payments in lieu of taxes.         14,112         14,112           Grants and contributions not restricted to specific programs.         8,479,582         7,551,355           Unrestricted investment income.         806,559         1,072,733   | Program Revenues                              |               |    |                       |
| Operating grants and contributions.         114,586,310         106,337,634           Capital grants and contributions.         1,764,974         2,494,563           General Revenues:         Real estate and personal property taxes, net of tax refunds payable.         90,680,955         105,329,207           Tax liens.         788,037         220,384           Motor vehicle excise taxes.         4,686,984         4,520,275           Chapter 121A excise payments in lieu of taxes.         20,000,000         438,356           Community impact fee.         5,000,000         109,589           Hotel/motel tax.         3,295,972         237,109           Meals tax.         1,090,679         712,076           Penalties and interest on taxes.         367,259         410,658           Payments in lieu of taxes.         14,112         14,112           Grants and contributions not restricted to specific programs.         8,479,582         7,551,355           Unrestricted investment income.         806,559         1,072,733  | -   | 7.104.522     | \$ | 11.048.387            |
| Capital grants and contributions       1,764,974       2,494,563         General Revenues:       Real estate and personal property taxes, net of tax refunds payable       90,680,955       105,329,207         Tax liens       788,037       220,384         Motor vehicle excise taxes       4,686,984       4,520,275         Chapter 121A excise payments in lieu of taxes       20,000,000       438,356         Community impact fee       5,000,000       109,589         Hotel/motel tax       3,295,972       237,109         Meals tax       1,090,679       712,076         Penalties and interest on taxes       367,259       410,658         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,479,582       7,551,355         Unrestricted investment income       806,559       1,072,733  | •   |               | Ψ  |                       |
| General Revenues:         Real estate and personal property taxes,       90,680,955       105,329,207         Tax liens   |   |               |    |                       |
| Real estate and personal property taxes,       90,680,955       105,329,207         Tax liens   |   | .,,           |    | _,,                   |
| net of tax refunds payable       90,680,955       105,329,207         Tax liens       788,037       220,384         Motor vehicle excise taxes       4,686,984       4,520,275         Chapter 121A excise payments in lieu of taxes       20,000,000       438,356         Community impact fee       5,000,000       109,589         Hotel/motel tax       3,295,972       237,109         Meals tax       1,090,679       712,076         Penalties and interest on taxes       367,259       410,658         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,479,582       7,551,355         Unrestricted investment income       806,559       1,072,733  |   |               |    |                       |
| Tax liens       788,037       220,384         Motor vehicle excise taxes       4,686,984       4,520,275         Chapter 121A excise payments in lieu of taxes       20,000,000       438,356         Community impact fee       5,000,000       109,589         Hotel/motel tax       3,295,972       237,109         Meals tax       1,090,679       712,076         Penalties and interest on taxes       367,259       410,658         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,479,582       7,551,355         Unrestricted investment income       806,559       1,072,733  |   | 90,680,955    |    | 105,329,207           |
| Motor vehicle excise taxes       4,686,984       4,520,275         Chapter 121A excise payments in lieu of taxes       20,000,000       438,356         Community impact fee       5,000,000       109,589         Hotel/motel tax       3,295,972       237,109         Meals tax       1,090,679       712,076         Penalties and interest on taxes       367,259       410,658         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,479,582       7,551,355         Unrestricted investment income       806,559       1,072,733  | · •   |               |    |                       |
| Chapter 121A excise payments in lieu of taxes       20,000,000       438,356         Community impact fee       5,000,000       109,589         Hotel/motel tax       3,295,972       237,109         Meals tax       1,090,679       712,076         Penalties and interest on taxes       367,259       410,658         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,479,582       7,551,355         Unrestricted investment income       806,559       1,072,733   | Motor vehicle excise taxes                    |               |    | •                     |
| Community impact fee       5,000,000       109,589         Hotel/motel tax       3,295,972       237,109         Meals tax       1,090,679       712,076         Penalties and interest on taxes       367,259       410,658         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,479,582       7,551,355         Unrestricted investment income       806,559       1,072,733  | Chapter 121A excise payments in lieu of taxes | 20,000,000    |    |                       |
| Hotel/motel tax.       3,295,972       237,109         Meals tax.       1,090,679       712,076         Penalties and interest on taxes.       367,259       410,658         Payments in lieu of taxes.       14,112       14,112         Grants and contributions not restricted to specific programs.       8,479,582       7,551,355         Unrestricted investment income.       806,559       1,072,733   |   |               |    |                       |
| Penalties and interest on taxes       367,259       410,658         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,479,582       7,551,355         Unrestricted investment income       806,559       1,072,733   |   | 3,295,972     |    | 237,109               |
| Penalties and interest on taxes       367,259       410,658         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,479,582       7,551,355         Unrestricted investment income       806,559       1,072,733   |   | 1,090,679     |    |                       |
| Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,479,582       7,551,355         Unrestricted investment income       806,559       1,072,733   | Penalties and interest on taxes               |               |    |                       |
| Grants and contributions not restricted to specific programs  |   |               |    |                       |
| specific programs         8,479,582         7,551,355           Unrestricted investment income         806,559         1,072,733  |   | ,             |    | ,                     |
| Unrestricted investment income         806,559         1,072,733  |   | 8,479,582     |    | 7,551,355             |
|   |   |               |    |                       |
|   |   |               | -  |                       |

|  |                  | 2019          |
|--|------------------|---------------|
|  | 2020             | (as restated) |
| Expenses:                                    |                  |               |
| General government                           | 15,084,350       | 15,445,120    |
| Public safety                                | 48,490,141       | 54,265,497    |
| Education                                    | 157,602,324      | 149,917,677   |
| City services and facilities                 | 20,342,165       | 19,869,772    |
| Community development                        | 593,893          | 1,313,332     |
| Human services                               | 5,952,381        | 5,470,779     |
| Libraries and recreation                     | 3,859,677        | 3,696,343     |
| COVID-19                                     | 1,203,874        | -             |
| Interest                                     | 2,154,330        | 1,918,885     |
| Total expenses                               | 255,283,135      | 251,897,405   |
| Excess (Deficiency) before transfers         | 3,382,810        | (11,400,967)  |
| Capital transfers                            | (1,758,572)      | <u>-</u>      |
| Change in net position                       | 1,624,238        | (11,400,967)  |
| Net position, beginning of year, as restated | (201,336,494)    | (189,935,527) |
| Net position, end of year\$                  | (199,712,256) \$ | (201,336,494) |

The governmental expenses totaled \$255.3 million of which \$123.5 million (48%) was directly supported by program revenues consisting of charges for services, operating and capital grants and contributions. General revenues totaled \$135.2 million, primarily coming from property taxes, Chapter 121A excise payments in lieu taxes and non-restricted state aid.

The governmental net position increased by \$1.6 million during the current year. The primarily elements of this increase include the recognition of \$1.8 million in capital grants, a \$3.5 million increase from the net change in the net pension liability and related deferred outflows and inflows of resources, a general fund operating surplus of \$3.3 million related to better than anticipated budgetary results, \$2.3 million from the excess of debt principal payments raised on the tax rate and depreciation expense which is unbudgeted, a \$1.0 million increase in the health insurance internal service fund and a \$942,000 increase in the nonmajor governmental funds that is due to expected timing differences between the receipt and expenditure of gifts, grants and other funds. These increases were offset by an \$11.5 million decrease from the net change in the net OPEB liability and related deferred outflows and inflows of resources

Public safety reflects the largest decrease in expenses of \$5.8 million from the prior year as the inspectional costs within the general fund declined. During fiscal year 2019, the City's expenses were more significant than the current year as Wynn Resorts was building the resort casino, as further discussed in Note 10, and the process involved a substantial amount of inspections. As the Casino was operational for fiscal year 2020, the department did not incur additional expenses.

## **Business-type Activities**

For the City's business-type activities, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$49.6 million at the close of 2020.

| of resources by \$49.6 million at the close of 2020.             |                                 |      | 0040          |
|--|---------------------------------|------|---------------|
|  | 0000                            |      | 2019          |
| A(   | 2020                            | -    | (as restated) |
| Assets:  | 12 004 220                      | Ф    | 11 020 570    |
| Current assets\$ Capital assets, net of accumulated depreciation |                                 | \$   | 11,939,579    |
|  | 54,056,245<br><b>67,960,474</b> | _    | 55,054,358    |
| Total assets   | 67,960,474                      |      | 66,993,937    |
| Deferred outflows of resources                                   | 424,203                         | _    | 557,977       |
| Liabilities:   |                                 |      |               |
| Current liabilities (excluding debt)                             | 246,409                         |      | 772,864       |
| Noncurrent liabilities (excluding debt)                          | 5,203,632                       |      | 5,191,713     |
| Current debt   | 2,028,282                       |      | 1,757,954     |
| Noncurrent debt  | 10,919,231                      |      | 10,231,861    |
| Total liabilities  | 18,397,554                      | _    | 17,954,392    |
| Deferred inflows of resources                                    | 405,261                         | _    | 325,264       |
| No.  |                                 |      |               |
| Net position:  | 44,363,296                      |      | 44,519,111    |
| Net investment in capital assets                                 |                                 |      |               |
| Onlestricted   | 5,218,566                       | -    | 4,753,147     |
| Total net position\$   | 49,581,862                      | \$ _ | 49,272,258    |
| Program Revenues:  |                                 |      |               |
| Charges for services\$   | 18,969,543                      | \$   | 17,199,879    |
| Operating grants and contributions                               | 56,884                          | Ψ    | 185,033       |
| Total revenues   | 19,026,427                      | -    | 17,384,912    |
|  | ,,                              |      | ,             |
| Expenses:  |                                 |      |               |
| Water and sewer  | 19,995,720                      |      | 18,264,477    |
| Everett community television                                     | 479,675                         | _    | -             |
| Total expenses   | 20,475,395                      |      | 18,264,477    |
| Excess (Deficiency) before capital contributions                 | (1,448,968)                     |      | (879,565)     |
| Capital contributions  | 1,758,572                       |      | -             |
| <del></del>  | ·                               | _    |               |
| Change in net position   | 309,604                         |      | (879,565)     |
| Net position, beginning of year, as restated                     | 49,272,258                      | _    | 50,151,823    |
| Net position, end of year\$                                      | 49,581,862                      | \$_  | 49,272,258    |
|  |                                 | _    |               |

Business-type net position of \$44.4 million (89%) represents the net investment in capital assets while \$5.2 million (11%) is unrestricted. The City's business-type activities net position increased by \$310,000 in the current year.

The \$189,000 increase in water and sewer net position is primarily due to a \$1.8 million capital transfer from the governmental funds for future infrastructure improvements. This increase was offset by \$136,000 of capital project expenditures that did not meet the capitalization criteria, an \$811,000 increase in depreciation expense from current and previous year additions that were placed in service, and a \$248,000 decrease from accruals such as the net pension and net OPEB liabilities, net of the related deferred outflows and deferred inflows of resources.

The \$121,000 increase in the ECTV net position is due to an operating surplus which is primarily due to unexpended appropriations.

## Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$62.2 million; of which, \$39.4 million is for the general fund, \$5.9 million is for the City capital projects fund and \$16.9 million is for the nonmajor governmental funds. Cumulatively there was a decrease of \$18.7 million in fund balances from the prior year.

The general fund is the chief operating fund. At the end of the current year, unassigned fund balance of the general fund was \$28.3 million, while total fund balance was \$39.4 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and the total fund balance to total fund expenditures. Unassigned fund balance represents 12% of the total general fund expenditures, while total fund balance represents 17% of that same amount. Fund balance of \$1.3 million is committed for continuing appropriations and \$9.8 million of fund balance is assigned for encumbrances to be carried forward to the next year.

In 2020, the City's general fund increased by \$3.3 million. This increase is primarily due to a \$2.5 million budgetary basis operating surplus and a \$2.4 million increase in the stabilization funds which are reported as a component of the general fund on the GAAP basis financial statements. These increases were offset by a \$912,000 increase in the tax refunds payable liability and a \$976,000 increase in accrued payroll.

The City capital projects fund is used to account for the City's capital projects as identified in the City's capital plan, which includes yearly expenditures for infrastructure and other project activities. At the end of the current year, the fund had a positive balance totaling \$5.9 million, a decrease of \$23.0 million from the prior year. The decrease is due to timing differences between the receipt and expenditure of proceeds from capital contributions and long-term term borrowings.

The internal service fund experienced an increase of \$1.0 million that is primarily due to better than anticipated claims experience.

**COVID-19.** In 2020, the Federal Government approved the Coronavirus Aid, Relief, and Economic Security (CARES) Act which provides federal funding to assist communities in paying costs incurred between March 1, 2020, and December 30, 2020, that are directly related to the COVID-19 pandemic. The Commonwealth of Massachusetts was awarded \$2.7 billion which is to be allocated among local governments based on population. The State has made a portion of these funds available as of June 30, 2020. During 2020, the City incurred \$1.2 million of COVID related expenditures. The City plans to submit reimbursements to the Federal Emergency Management Agency (FEMA), apply for funding from the CARES Act, and use other local grant receipts to cover these costs (See Note 17 for further information).

## General Fund Budgetary Highlights

During 2020, the City Council approved supplemental appropriations from free cash of \$4.2 million for police salaries, contributions to the OPEB trust fund, and contributions to the capital improvement and general stabilization funds.

Actual revenues exceeded budgeted revenues by \$5.2 million, while actual expenditures, including carry forwards, were less than budgeted amounts by \$6.1 million. The most significant turn backs related to public safety and City services and facilities.

## Capital Asset and Debt Administration

**Capital Assets.** In conjunction with the annual operating budget, the City annually prepares a capital budget for the upcoming year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2020, amounts to \$226.6 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and building improvements, machinery and equipment, and infrastructure.

The total additions to the governmental activities investment in capital assets for the current year were \$26.3 million. Major capital asset events during the current year included roadway improvements, purchase of the Pope John property and the Central Fire Station project.

The \$1.2 million in additions to the business-type activities is attributable to water and sewer main improvements and inflow infiltration projects.

**Debt Administration.** The City's bond rating was maintained at AA+ by Standard & Poor's Investors Service. The City continues to maintain strong market access for both note and bond sales.

Outstanding long-term debt for governmental activities, as of June 30, 2020, totaled \$74 million, of which \$19.7 million relates to the schools, \$8.8 million relates to municipal buildings, \$5.4 million relates to equipment, \$4.5 million relates to unamortized debt premiums and \$35.6 million relates to other municipal purposes.

The City received its final reimbursement of \$1.7 million from the Massachusetts School Building Authority (MSBA) for approved school construction assistance related to the Lafayette, Madeline English and New Hamilton elementary schools. The assistance program which is administered by the MSBA provides resources for future debt service of general obligation school bonds outstanding.

At year end, the water and sewer enterprise fund had \$12.9 million of outstanding long-term debt, which funded various water and sewer infrastructure projects and is fully supported by rates and does not rely on a general fund

subsidy. The enterprise fund issued \$2.7 million of long-term debt in 2020 through the Massachusetts Water Resource Authority.

Please refer to notes 4, 7, and 8 to the basic financial statements for further discussion of the major capital and debt activity.

## Requests for Information

This financial report is designed to provide a general overview of the City of Everett's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer/City Auditor, City Hall, 484 Broadway, Everett, Massachusetts, 02149.

## **Basic Financial Statements**

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## STATEMENT OF NET POSITION

## JUNE 30, 2020

|   | Primary Government         |                             |                          |
|---|----------------------------|-----------------------------|--------------------------|
|   | Governmental<br>Activities | Business-type<br>Activities | Total                    |
| ASSETS  |                            |                             |                          |
| CURRENT:  |                            |                             |                          |
| Cash and cash equivalents\$   | 98,424,868                 | \$ 11,838,995 \$            |                          |
| Investments   | 4,326,036                  | -                           | 4,326,036                |
| Receivables, net of allowance for uncollectibles:   |                            |                             |                          |
| Real estate and personal property taxes   | 5,919,620                  | -                           | 5,919,620                |
| Tax liens   | 2,553,812                  | -                           | 2,553,812                |
| Motor vehicle excise taxes  | 1,507,426                  | -                           | 1,507,426                |
| User charges  | -                          | 2,065,234                   | 2,065,234                |
| Departmental and other  | 10,016,686                 | -                           | 10,016,686               |
| Intergovernmental   | 2,945,931                  | -                           | 2,945,931                |
| Due from agency fund  | 1,024,911                  | -                           | 1,024,91                 |
| Working capital deposit   | 2,258,400                  |                             | 2,258,400                |
| Total current assets  | 128,977,690                | 13,904,229                  | 142,881,919              |
| NONCURRENT:   |                            |                             |                          |
| Capital assets, nondepreciable  | 9,556,588                  |                             | 9,556,588                |
| Capital assets, net of accumulated depreciation   | 162,987,765                | 54,056,245                  | 217,044,010              |
| Total noncurrent assets   | 172,544,353                | 54,056,245                  | 226,600,598              |
| TOTAL ASSETS  | 301,522,043                | 67,960,474                  | 369,482,517              |
| DEFERRED OUTFLOWS OF RESOURCES  |                            |                             |                          |
| Deferred outflows for refunding debt  | 173,069                    |                             | 173,069                  |
| Deferred outflows related to pensions   | 9,529,000                  | 249,000                     | 9,778,000                |
| Deferred outflows related to other postemployment benefits                                      | 19,184,220                 | 175,203                     | 19,359,423               |
| TOTAL DEFERRED OUTFLOWS OF RESOURCES  | 28,886,289                 | 424,203                     | 29,310,492               |
| LIABILITIES   |                            |                             |                          |
| CURRENT:  |                            |                             |                          |
| Warrants payable  | 5,572,808                  | 87,518                      | 5,660,326                |
| Accrued payroll   | 9,581,141                  | 23,201                      | 9,604,342                |
| Health claims payable   | 2,250,000                  | -                           | 2,250,000                |
| Tax refunds payable   | 5,300,000                  | -                           | 5,300,000                |
| Accrued interest  | 775,376                    | 58,934                      | 834,310                  |
| Other liabilities   | 539,712                    | -                           | 539,712                  |
| Unearned revenue  | 399,118                    | -                           | 399,118                  |
| Compensated absences  | 5,223,412                  | 52,356                      | 5,275,768                |
| Workers' compensation   | 57,900                     | 24,400                      | 82,300                   |
| Notes payable   | 20,367,000                 | -                           | 20,367,000               |
| Bonds payable   | 9,373,871                  | 2,028,282                   | 11,402,153               |
| Total current liabilities   | 59,440,338                 | 2,274,691                   | 61,715,029               |
| NONCURRENT:   |                            |                             |                          |
| Compensated absences  | 7,301,956                  | 23,450                      | 7,325,406                |
| Workers' compensation   | 521,100                    | 219,100                     | 740,200                  |
| Net pension liability   | 91,891,000                 | 2,404,000                   | 94,295,000               |
| Net other postemployment benefits liability   | 279,998,530                | 2,557,082                   | 282,555,612              |
| Bonds payable   | 64,642,249                 | 10,919,231                  | 75,561,480               |
| Total noncurrent liabilities  | 444,354,835                | 16,122,863                  | 460,477,698              |
| TOTAL LIABILITIES   | 503,795,173                | 18,397,554                  | 522,192,727              |
| DEFERRED INFLOWS OF RESOURCES   |                            |                             |                          |
| Taxes paid in advance   | 907,795                    | -                           | 907,795                  |
| Deferred inflows related to pensions  Deferred inflows related to other postemployment benefits | 10,169,000<br>15,248,620   | 266,000<br>139,261          | 10,435,000<br>15,387,881 |
| · · · · · · · · · · · · · · · · · · ·   |                            |                             |                          |
| TOTAL DEFERRED INFLOWS OF RESOURCES   | 26,325,415                 | 405,261                     | 26,730,676               |
| NET POSITION  | 405.050.455                | 44.000.000                  | 440 440 :=:              |
| Net investment in capital assets  | 105,053,162                | 44,363,296                  | 149,416,458              |
| Restricted for:   |                            |                             |                          |
| Permanent funds:  |                            |                             |                          |
| Expendable  | 312,951                    | -                           | 312,951                  |
| Nonexpendable   | 1,048,919                  | -                           | 1,048,919                |
| Gifts and grants  | 6,847,005                  | -                           | 6,847,005                |
| Unrestricted  | (312,974,293)              | 5,218,566                   | (307,755,727             |
|   | (199,712,256)              | \$ 49,581,862 \$            | (150,130,394             |

See notes to basic financial statements.

# STATEMENT OF ACTIVITIES

# YEAR ENDED JUNE 30, 2020

|                                |             | _  |                      | Pr | ogram Revenue                      | S  |                                  |                          |
|--------------------------------|-------------|----|----------------------|----|------------------------------------|----|----------------------------------|--------------------------|
| Functions/Programs             | Expenses    |    | Charges for Services |    | Operating Grants and Contributions |    | Capital Grants and Contributions | Net (Expense)<br>Revenue |
| Primary Government:            |             |    |                      | _  |                                    |    |                                  |                          |
| Governmental Activities:       |             |    |                      |    |                                    |    |                                  |                          |
| General government\$           | 15,084,350  | \$ | 747,805              | \$ | 219,315                            | \$ | -                                | \$<br>(14,117,230)       |
| Public safety                  | 48,490,141  |    | 4,679,811            |    | 1,913,275                          |    | -                                | (41,897,055)             |
| Education                      | 157,602,324 |    | 953,862              |    | 109,576,987                        |    | -                                | (47,071,475)             |
| City services and facilities   | 20,342,165  |    | 136,609              |    | -                                  |    | 1,278,505                        | (18,927,051)             |
| Community development          | 593,893     |    | -                    |    | 1,059,863                          |    | -                                | 465,970                  |
| Human services                 | 5,952,381   |    | 198,569              |    | 95,894                             |    | 486,469                          | (5,171,449)              |
| Libraries and recreation       | 3,859,677   |    | 387,866              |    | 473,426                            |    | -                                | (2,998,385)              |
| COVID-19                       | 1,203,874   |    | -                    |    | 1,203,874                          |    | -                                | -                        |
| Interest                       | 2,154,330   |    | -                    | -  | 43,676                             |    | -                                | (2,110,654)              |
| Total Governmental Activities  | 255,283,135 |    | 7,104,522            |    | 114,586,310                        |    | 1,764,974                        | (131,827,329)            |
| Business-Type Activities:      |             |    |                      |    |                                    |    |                                  |                          |
| Water and sewer                | 19,995,720  |    | 18,369,190           |    | 56,884                             |    | -                                | (1,569,646)              |
| Everett community television   | 479,675     |    | 600,353              | -  | -                                  |    |                                  | 120,678                  |
| Total Business-Type Activities | 20,475,395  |    | 18,969,543           |    | 56,884                             |    |                                  | (1,448,968)              |
| Total Primary Government \$    | 275,758,530 | \$ | 26,074,065           | \$ | 114,643,194                        | \$ | 1,764,974                        | \$<br>(133,276,297)      |

See notes to basic financial statements.

(Continued)

# STATEMENT OF ACTIVITIES

# YEAR ENDED JUNE 30, 2020

|   | Primary Government         |                             |               |  |  |  |
|---|----------------------------|-----------------------------|---------------|--|--|--|
|   | Governmental<br>Activities | Business-Type<br>Activities | Total         |  |  |  |
| Changes in net position:                      |                            |                             |               |  |  |  |
| Net (expense) revenue from previous page\$    | (131,827,329) \$           | (1,448,968)                 | (133,276,297) |  |  |  |
| General revenues:                             |                            |                             |               |  |  |  |
| Real estate and personal property taxes,      |                            |                             |               |  |  |  |
| net of tax refunds payable                    | 90,680,955                 | _                           | 90,680,955    |  |  |  |
| Tax liens                                     | 788,037                    | _                           | 788,037       |  |  |  |
| Motor vehicle excise taxes                    | 4,686,984                  | <u>-</u>                    | 4,686,984     |  |  |  |
| Chapter 121A excise payments in lieu of taxes | 20,000,000                 | _                           | 20,000,000    |  |  |  |
| Community impact fee                          | 5,000,000                  | -                           | 5,000,000     |  |  |  |
| Hotel/motel tax                               | 3,295,972                  | -                           | 3,295,972     |  |  |  |
| Meals tax                                     | 1,090,679                  | -                           | 1,090,679     |  |  |  |
| Penalties and interest on taxes               | 367,259                    | -                           | 367,259       |  |  |  |
| Payments in lieu of taxes                     | 14,112                     | -                           | 14,112        |  |  |  |
| Grants and contributions not restricted to    |                            |                             |               |  |  |  |
| specific programs                             | 8,479,582                  | -                           | 8,479,582     |  |  |  |
| Unrestricted investment income                | 806,559                    | -                           | 806,559       |  |  |  |
| Capital transfers, net                        | (1,758,572)                | 1,758,572                   | <u> </u>      |  |  |  |
| Total general revenues                        | 133,451,567                | 1,758,572                   | 135,210,139   |  |  |  |
| Change in net position                        | 1,624,238                  | 309,604                     | 1,933,842     |  |  |  |
| Net position:                                 |                            |                             |               |  |  |  |
| Beginning of year, as restated                | (201,336,494)              | 49,272,258                  | (152,064,236) |  |  |  |
| End of year\$                                 | (199,712,256)              | S <u>49,581,862</u> \$      | (150,130,394) |  |  |  |

See notes to basic financial statements.

(Concluded)

# GOVERNMENTAL FUNDS

# BALANCE SHEET

JUNE 30, 2020

|   | _    | General    | _  | City<br>Capital Projects<br>Fund |    | Nonmajor<br>Governmental<br>Funds |    | Total<br>Governmental<br>Funds |
|---|------|------------|----|----------------------------------|----|-----------------------------------|----|--------------------------------|
| ASSETS  | •    | 45 405 000 | •  | 07.445.004                       | •  | 40.074.050                        | •  | 00 000 715                     |
| Cash and cash equivalents   |      | 45,135,898 | \$ | 27,115,864                       | \$ | 16,374,953                        | \$ | 88,626,715                     |
| Investments   | • •  | 1,358,902  |    | -                                |    | 461,338                           |    | 1,820,240                      |
| Receivables, net of uncollectibles:                                 |      |            |    |                                  |    |                                   |    |                                |
| Real estate and personal property taxes                             |      | 5,919,620  |    | -                                |    | -                                 |    | 5,919,620                      |
| Tax liens   |      | 2,553,812  |    | -                                |    | -                                 |    | 2,553,812                      |
| Motor vehicle excise taxes  |      | 1,507,426  |    | -                                |    | -                                 |    | 1,507,426                      |
| Departmental and other  |      | 10,016,686 |    | -                                |    | -                                 |    | 10,016,686                     |
| Intergovernmental   |      | 358,231    |    | -                                |    | 2,587,700                         |    | 2,945,931                      |
| Due from other funds  |      | 1,083,639  | -  |                                  |    | -                                 |    | 1,083,639                      |
| TOTAL ASSETS  | \$ _ | 67,934,214 | \$ | 27,115,864                       | \$ | 19,423,991                        | \$ | 114,474,069                    |
| LIABILITIES   |      |            |    |                                  |    |                                   |    |                                |
| Warrants payable  | \$   | 3,433,370  | \$ | 1,260,748                        | \$ | 878,437                           | \$ | 5,572,555                      |
| Accrued payroll   |      | 9,581,141  |    | -                                |    | -                                 |    | 9,581,141                      |
| Tax refunds payable   |      | 5,300,000  |    | -                                |    | -                                 |    | 5,300,000                      |
| Due to other funds  |      | -          |    | -                                |    | 58,728                            |    | 58,728                         |
| Other liabilities   |      | 539,712    |    | -                                |    | -                                 |    | 539,712                        |
| Unearned revenue  |      | -          |    | -                                |    | 399,118                           |    | 399,118                        |
| Notes payable   |      | -          | -  | 19,917,000                       |    | 450,000                           |    | 20,367,000                     |
| TOTAL LIABILITIES   |      | 18,854,223 | _  | 21,177,748                       |    | 1,786,283                         |    | 41,818,254                     |
| DEFERRED INFLOWS OF RESOURCES                                       |      |            |    |                                  |    |                                   |    |                                |
| Taxes paid in advance   |      | 907,795    |    | -                                |    | -                                 |    | 907,795                        |
| Unavailable revenue   |      | 8,778,951  | _  |                                  |    | 771,749                           |    | 9,550,700                      |
| TOTAL DEFERRED INFLOWS OF RESOURCES                                 |      | 9,686,746  | _  |                                  |    | 771,749                           |    | 10,458,495                     |
| FUND BALANCES   |      |            |    |                                  |    |                                   |    |                                |
| Nonspendable  |      | -          |    | -                                |    | 1,049,074                         |    | 1,049,074                      |
| Restricted  |      | -          |    | 5,938,116                        |    | 15,816,885                        |    | 21,755,001                     |
| Committed   |      | 1,282,728  |    | -                                |    | -                                 |    | 1,282,728                      |
| Assigned  |      | 9,790,334  |    | -                                |    | -                                 |    | 9,790,334                      |
| Unassigned  |      | 28,320,183 | _  |                                  |    | -                                 |    | 28,320,183                     |
| TOTAL FUND BALANCES   |      | 39,393,245 | _  | 5,938,116                        |    | 16,865,959                        |    | 62,197,320                     |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES | \$ _ | 67,934,214 | \$ | 27,115,864                       | \$ | 19,423,991                        | \$ | 114,474,069                    |

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION

#### JUNE 30, 2020

| Total governmental fund balances   |  | \$  | 62,197,320    |
|--|--|-----|---------------|
| Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds   |  |     | 172,544,353   |
| Accounts receivable are not available to pay for current-period expenditures and, therefore, are unavailable in the funds  |  |     | 9,550,700     |
| The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods.  In governmental funds, these amounts are not deferred |  |     | 3,468,669     |
| The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position  |  |     | 12,312,096    |
| In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due  |  |     | (775,376)     |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:  Bonds payable   | (74,016,120)<br>(91,891,000)<br>(279,998,530)<br>(579,000) |     |               |
| Net effect of reporting long-term liabilities  | (12,525,368)   | _   | (459,010,018) |
| Net position of governmental activities  |  | \$_ | (199,712,256) |

#### GOVERNMENTAL FUNDS

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 2020

|   | Company     |    | City Capital Projects |     | Nonmajor<br>Governmental |    | Total<br>Governmental |
|---|-------------|----|-----------------------|-----|--------------------------|----|-----------------------|
| REVENUES:                                       | General     | -  | Fund                  | =   | Funds                    | -  | Funds                 |
| Real estate and personal property taxes,        |             |    |                       |     |                          |    |                       |
| net of tax refunds\$                            | 91,230,752  | \$ | _                     | \$  | _                        | \$ | 91,230,752            |
| Tax liens                                       | 446,224     | Ψ  | _                     | Ψ   | _                        | Ψ  | 446,224               |
| Motor vehicle excise taxes.                     | 4,248,629   |    | -                     |     | _                        |    | 4,248,629             |
| Chapter 121A excise payments in lieu of taxes   | 20,000,000  |    | -                     |     | _                        |    | 20,000,000            |
| Community impact fee                            | 5,000,000   |    | -                     |     | -                        |    | 5,000,000             |
| Hotel/motel tax                                 | 3,295,972   |    | -                     |     | -                        |    | 3,295,972             |
| Meals tax                                       | 1,090,679   |    | -                     |     | -                        |    | 1,090,679             |
| Charges for services                            | -           |    | -                     |     | 465,192                  |    | 465,192               |
| Penalties and interest on taxes                 | 367,259     |    | -                     |     | -                        |    | 367,259               |
| Payments in lieu of taxes                       | 14,112      |    | -                     |     | -                        |    | 14,112                |
| Licenses and permits                            | 1,866,483   |    | -                     |     | -                        |    | 1,866,483             |
| Fines and forfeitures                           | 1,211,590   |    | -                     |     | -                        |    | 1,211,590             |
| Intergovernmental - state aid                   | 83,653,373  |    | -                     |     | -                        |    | 83,653,373            |
| Intergovernmental - School Building Authority   | 1,730,060   |    | -                     |     | -                        |    | 1,730,060             |
| Intergovernmental - Teachers Retirement         | 21,543,559  |    | -                     |     | -                        |    | 21,543,559            |
| Intergovernmental                               | -           |    | -                     |     | 16,130,731               |    | 16,130,731            |
| Intergovernmental - COVID-19 relief             | 2 902 050   |    | -                     |     | 1,203,874                |    | 1,203,874             |
| Departmental and other                          | 3,892,050   |    | -                     |     | 1,408,291<br>928,383     |    | 5,300,341<br>928,383  |
| Investment income.                              | 688,463     |    | -                     |     | 17,153                   |    | 705,616               |
| investment income                               | 000,403     | -  |                       | -   | 17,100                   | -  | 705,616               |
| TOTAL REVENUES                                  | 240,279,205 | _  |                       | _   | 20,153,624               | -  | 260,432,829           |
| EXPENDITURES:                                   |             |    |                       |     |                          |    |                       |
| Current:  |             |    |                       |     |                          |    |                       |
| General government                              | 7.718.691   |    | -                     |     | 289,763                  |    | 8,008,454             |
| Public safety                                   | 30,050,456  |    | 2,272,505             |     | 1,821,383                |    | 34,144,344            |
| Education                                       | 86,399,165  |    | -                     |     | 11,334,866               |    | 97,734,031            |
| City services and facilities                    | 12,749,997  |    | 16,563,521            |     | 1,605,627                |    | 30,919,145            |
| Community development                           | -           |    | 3,744,974             |     | 554,857                  |    | 4,299,831             |
| Human services                                  | 3,737,674   |    | 145,675               |     | 348,809                  |    | 4,232,158             |
| Libraries and recreation                        | 1,330,010   |    | 259,448               |     | 386,338                  |    | 1,975,796             |
| COVID-19  | -           |    | -                     |     | 1,203,874                |    | 1,203,874             |
| Pension benefits                                | 15,970,286  |    | -                     |     | -                        |    | 15,970,286            |
| Pension benefits - Teachers Retirement          | 21,543,559  |    | -                     |     | -                        |    | 21,543,559            |
| Property and liability insurance                | 2,948,925   |    | -                     |     | -                        |    | 2,948,925             |
| Employee benefits                               | 23,993,817  |    | -                     |     | -                        |    | 23,993,817            |
| State and county charges                        | 14,214,449  |    | -                     |     | -                        |    | 14,214,449            |
| Debt service:                                   |             |    |                       |     |                          |    |                       |
| Principal                                       | 13,185,415  |    | -                     |     | -                        |    | 13,185,415            |
| Interest  | 3,087,997   | -  |                       | -   | -                        | =  | 3,087,997             |
| TOTAL EXPENDITURES                              | 236,930,441 | -  | 22,986,123            | -   | 17,545,517               | -  | 277,462,081           |
| EXCESS (DEFICIENCY) OF REVENUES                 |             |    |                       |     |                          |    |                       |
| OVER (UNDER) EXPENDITURES                       | 3,348,764   |    | (22,986,123)          |     | 2,608,107                |    | (17,029,252)          |
| OVER (UNDER) EXPENDITURES                       | 3,346,764   | -  | (22,900,123)          | -   | 2,008,107                | -  | (17,029,232)          |
| OTHER FINANCING SOURCES (USES):                 |             |    |                       |     |                          |    |                       |
| Premium from issuance of notes                  | -           |    | -                     |     | 92,466                   |    | 92,466                |
| Capital transfers out                           | -           |    | -                     |     | (1,758,572)              |    | (1,758,572)           |
| ·   |             | -  |                       | -   |                          | -  |                       |
| TOTAL OTHER FINANCING SOURCES (USES)            | -           | -  |                       | -   | (1,666,106)              | -  | (1,666,106)           |
| NET CHANGE IN FUND BALANCES                     | 3,348,764   |    | (22,986,123)          |     | 942,001                  |    | (18,695,358)          |
| FUND BALANCES AT BEGINNING OF YEAR, AS RESTATED | 36,044,481  | -  | 28,924,239            | -   | 15,923,958               | -  | 80,892,678            |
| FUND BALANCES AT END OF YEAR\$                  | 39,393,245  | \$ | 5,938,116             | \$_ | 16,865,959               | \$ | 62,197,320            |

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### YEAR ENDED JUNE 30, 2020

| Net change in fund balances - total governmental funds   |   | \$ (18,695,358) |
|--|---|-----------------|
| Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital outlay  Depreciation expense.  | 26,296,454<br>(10,862,325)  |                 |
| Net effect of reporting capital assets   |   | 15,434,129      |
| Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable differ between the two statements. This amount represents the net change in unavailable revenue.   |   | (1,867,827)     |
| The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are unavailable and amortized in the Statement of Activities.  Premium from issuance of notes.  Net amortization of premium from issuance of bonds.  Net change in deferred charge on refunding.  Debt service principal payments. | (92,466)<br>1,006,426<br>(71,696)<br>13,185,415   | 44.007.070      |
| Net effect of reporting long-term debt  Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.  Net change in compensated absences accrual  | (635,900)<br>(1,063)<br>(8,324,000)<br>11,820,000<br>(889,592)<br>(10,654,178)<br>392,849 | 14,027,679      |
| Net effect of recording long-term liabilities  |   | (8,291,884)     |
| The net activity of internal service funds is reported with Governmental Activities  |   | 1,017,499       |
| Change in net position of governmental activities  |   | \$1,624,238     |

# PROPRIETARY FUNDS STATEMENT OF NET POSITION

# JUNE 30, 2020

| <u>-</u>   | Business-typ       |                                    |               |  |
|--|--------------------|------------------------------------|---------------|--|
|  | Water and<br>Sewer | Everett<br>Community<br>Television | Total         | Governmental<br>Activities -<br>Internal Service<br>Fund |
| ASSETS   |                    |                                    |               |  |
| CURRENT:   |                    |                                    |               |  |
| Cash and cash equivalents\$ Investments                    | 10,683,621 \$      | 1,155,374 \$                       | 11,838,995 \$ | 9,798,153<br>2,505,796                                   |
| Receivables, net of allowance for uncollectibles:          |                    |                                    |               | 2,303,730  |
| User charges   | 2,065,234          | _                                  | 2,065,234     | _  |
| Working capital deposit.                                   |                    | <u>-</u>                           | -             | 2,258,400  |
| Total current assets                                       | 12,748,855         | 1,155,374                          | 13,904,229    | 14,562,349   |
| NONCURRENT:  |                    |                                    |               |  |
| Capital assets, net of accumulated depreciation            | 54,056,245         | -                                  | 54,056,245    | _  |
| <u> </u>   | - 1,000,000        |                                    | - 1,000,000   |  |
| TOTAL ASSETS   | 66,805,100         | 1,155,374                          | 67,960,474    | 14,562,349   |
| DEFERRED OUTFLOWS OF RESOURCES                             |                    |                                    |               |  |
| Deferred outflows related to pensions                      | 174,000            | 75,000                             | 249,000       | -  |
| Deferred outflows related to other postemployment benefits | 141,324            | 33,879                             | 175,203       |  |
| TOTAL DEFERRED OUTFLOWS OF RESOURCES                       | 315,324            | 108,879                            | 424,203       |  |
| LIABILITIES  |                    |                                    |               |  |
| CURRENT:   |                    |                                    |               |  |
| Warrants payable   | 84,458             | 3,060                              | 87,518        | 253  |
| Accrued payroll  | 23,201             | -                                  | 23,201        | -  |
| Health claims payable                                      | -                  | -                                  | -             | 2,250,000  |
| Accrued interest   | 58,934             | -                                  | 58,934        | -  |
| Compensated absences                                       | 52,356             | -                                  | 52,356        | -  |
| Workers' compensation                                      | 24,400             | -                                  | 24,400        | -  |
| Bonds payable  | 2,028,282          | <del></del>                        | 2,028,282     |  |
| Total current liabilities                                  | 2,271,631          | 3,060                              | 2,274,691     | 2,250,253  |
| NONCURRENT:  |                    |                                    |               |  |
| Compensated absences                                       | 23,450             | -                                  | 23,450        | -  |
| Workers' compensation                                      | 219,100            | -                                  | 219,100       | -  |
| Net pension liability                                      | 1,678,000          | 726,000                            | 2,404,000     | -  |
| Net other postemployment benefits liability                | 2,062,589          | 494,493                            | 2,557,082     | -  |
| Bonds payable  | 10,919,231         | <u> </u>                           | 10,919,231    |  |
| Total noncurrent liabilities                               | 14,902,370         | 1,220,493                          | 16,122,863    |  |
| TOTAL LIABILITIES  | 17,174,001         | 1,223,553                          | 18,397,554    | 2,250,253  |
| DEFERRED INFLOWS OF RESOURCES                              |                    |                                    |               |  |
| Deferred inflows related to pensions                       | 186,000            | 80,000                             | 266,000       | -  |
| Deferred inflows related to other postemployment benefits  | 112,332            | 26,929                             | 139,261       |  |
| TOTAL DEFERRED INFLOWS OF RESOURCES                        | 298,332            | 106,929                            | 405,261       |  |
| NET POSITION   |                    |                                    |               |  |
| Net investment in capital assets                           | 44,363,296         | -                                  | 44,363,296    | -  |
| Unrestricted   | 5,284,795          | (66,229)                           | 5,218,566     | 12,312,096   |
| TOTAL NET POOLTION   | 40.040.004         | (00.000) +                         | 40 504 000 \$ | 10.010.05  |
| TOTAL NET POSITION\$                                       | 49,648,091 \$      | (66,229) \$                        | 49,581,862 \$ | 12,312,096   |

#### PROPRIETARY FUNDS

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

# YEAR ENDED JUNE 30, 2020

|  | Business-ty        |                              |             |   |
|--|--------------------|------------------------------|-------------|---|
|  | Water and<br>Sewer | Everett Community Television | Total       | Governmental Activities - Internal Service Fund |
| OPERATING REVENUES:                            | _                  |                              |             |   |
| Employee contributions\$                       | - \$               | - \$                         | -           | \$ 4,536,112                                    |
| Employer contributions                         | -                  | -                            | -           | 21,667,685                                      |
| Charges for services - water                   | 5,210,190          | -                            | 5,210,190   | -   |
| Charges for services - sewer                   | 12,142,337         | -                            | 12,142,337  | -   |
| Charges for services - ECTV                    | 1 017 012          | 600,353                      | 600,353     | -   |
| Liens - charges for services                   | 1,017,013          |                              | 1,017,013   |   |
| TOTAL OPERATING REVENUES                       | 18,369,540         | 600,353                      | 18,969,893  | 26,203,797                                      |
| OPERATING EXPENSES:                            |                    |                              |             |   |
| Cost of services and administration            | 2,825,595          | 479,675                      | 3,305,270   | -   |
| MWRA assessment - water                        | 5,543,676          | -                            | 5,543,676   | _   |
| MWRA assessment - sewer                        | 9,293,792          | -                            | 9,293,792   | -   |
| Depreciation                                   | 2,148,918          | -                            | 2,148,918   | -   |
| Employee benefits                              |                    |                              |             | 25,287,241                                      |
| TOTAL OPERATING EXPENSES                       | 19,811,981         | 479,675                      | 20,291,656  | 25,287,241                                      |
| OPERATING INCOME (LOSS)                        | (1,442,441)        | 120,678                      | (1,321,763) | 916,556   |
| NONOPERATING REVENUES (EXPENSES):              |                    |                              |             |   |
| Investment income (loss)                       | 56,534             | _                            | 56,534      | 100,943   |
| Interest expense.                              | (183,739)          | _                            | (183,739)   | 100,040   |
| micrest expense                                | (100,700)          |                              | (100,709)   |   |
| TOTAL NONOPERATING                             |                    |                              |             |   |
| REVENUES (EXPENSES), NET                       | (127,205)          |                              | (127,205)   | 100,943   |
| INCOME (LOSS) BEFORE CAPITAL                   |                    |                              |             |   |
| CONTRIBUTIONS                                  | (1,569,646)        | 120,678                      | (1,448,968) | 1,017,499                                       |
|  | (1,000,010)        |                              | (1,110,000) |   |
| CAPITAL CONTRIBUTIONS                          | 1,758,572          |                              | 1,758,572   |   |
| CHANGE IN NET POSITION                         | 188,926            | 120,678                      | 309,604     | 1,017,499                                       |
| NET POSITION AT BEGINNING OF YEAR, AS RESTATED | 49,459,165         | (186,907)                    | 49,272,258  | 11,294,597                                      |
| NET POSITION AT END OF YEAR\$                  | 49,648,091 \$      | 66,229) \$                   | 49,581,862  | \$12,312,096                                    |

# PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

#### YEAR ENDED JUNE 30, 2020

|   | Business             | Business-type Activities - Enterprise Funds |                                    |      |                      |      |   |
|---|----------------------|---|------------------------------------|------|----------------------|------|---|
|   | Water and<br>Sewer   |   | Everett<br>Community<br>Television |      | Total                | •    | Governmental Activities - Internal Service Fund |
| CASH FLOWS FROM OPERATING ACTIVITIES:   |                      |   |                                    |      |                      |      |   |
| Receipts from customers and users   | \$ 20,387,395        | \$  | 600,353                            | \$   | 20,987,748           | \$   | -   |
| Receipts from interfund services provided   | -                    |   | -                                  |      | -                    |      | 26,075,797                                      |
| Payments to vendors   | (16,526,898)         |   | (103,733)                          |      | (16,630,631)         |      | -   |
| Payments to employees   | (906,849)            |   | (373,969)                          |      | (1,280,818)          |      | (05.040.000)                                    |
| Payments for interfund services used  |                      |   | -                                  | -    | -                    |      | (25,316,988)                                    |
| NET CASH FROM OPERATING ACTIVITIES  | 2,953,648            |   | 122,651                            | -    | 3,076,299            |      | 758,809   |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:                           |                      |   |                                    |      |                      |      |   |
| Proceeds from the issuance of bonds   | 2,721,300            |   | -                                  |      | 2,721,300            |      | -   |
| Capital contributions.  | 1,758,572            |   | -                                  |      | 1,758,572            |      | -   |
| Acquisition and construction of capital assets                                      | (1,677,836)          |   | -                                  |      | (1,677,836)          |      | -   |
| Principal payments on bonds and notes   | (1,744,333)          |   | -                                  |      | (1,744,333)          |      | -   |
| Interest expense  | (208,031)            |   | -                                  |      | (208,031)            |      | -   |
| NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES                              | 849,672              |   | -                                  |      | 849,672              |      |   |
| CASH FLOWS FROM INVESTING ACTIVITIES:   |                      |   |                                    |      |                      |      |   |
| Sales and (purchases) of investments, net   | _                    |   | _                                  |      | _                    |      | 175.096   |
| Investment income (loss)  | 56,534               |   | -                                  |      | 56,534               |      | 100,943   |
| ,   | ,                    |   |                                    |      | •                    |      | ,   |
| NET CASH FROM INVESTING ACTIVITIES  | 56,534               |   | -                                  |      | 56,534               |      | 276,039   |
| NET CHANGE IN CASH AND CASH EQUIVALENTS   | 3,859,854            |   | 122,651                            |      | 3,982,505            |      | 1,034,848                                       |
| CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR                                      | 6,823,767            |   | 1,032,723                          |      | 7,856,490            |      | 8,763,305                                       |
| CASH AND CASH EQUIVALENTS AT END OF YEAR  | 10,683,621           | \$  | 1,155,374                          | \$   | 11,838,995           | \$   | 9,798,153                                       |
| RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH                               |                      |   |                                    |      |                      |      |   |
| FROM OPERATING ACTIVITIES:  | <b>1</b> (4 440 444) | •   | 400.070                            | Φ.   | (4.004.700)          | Φ    | 040.550   |
| Operating income (loss)   | \$ (1,442,441)       | \$  | 120,678                            | . \$ | (1,321,763)          | , \$ | 916,556   |
| Adjustments to reconcile operating income to net<br>cash from operating activities: |                      |   |                                    |      |                      |      |   |
| Depreciation  | 2,148,918            |   | _                                  |      | 2,148,918            |      | _   |
| Deferred (outflows)/inflows related to pensions                                     | 141,000              |   | 65,000                             |      | 206,000              |      | -   |
| Deferred (outflows)/inflows related to other postemployment benefits                | 6,300                |   | 1,471                              |      | 7,771                |      | -   |
| Changes in assets and liabilities:  |                      |   |                                    |      |                      |      |   |
| User charges  | 2,017,855            |   | -                                  |      | 2,017,855            |      | -   |
| Working capital deposit   | -                    |   | -                                  |      | -                    |      | (128,000)                                       |
| Warrants payable  | (29,980)             |   | 3,060                              |      | (26,920)             |      | 253   |
| Accrued payroll   | 11,119               |   | -                                  |      | 11,119               |      | -   |
| Health claims payable   | -                    |   | -                                  |      | -                    |      | (30,000)  |
| Compensated absences.   | 16,256               |   | -                                  |      | 16,256               |      | -   |
| Workers' compensation   | 46,062               |   | (02 000)                           |      | 46,062               |      | -   |
| Net pension liability  Net other postemployment benefits liability                  | (54,000)<br>92,559   |   | (92,000)<br>24,442                 |      | (146,000)<br>117,001 |      | -   |
|   |                      |   | 2.,112                             |      | ,501                 | ,    |   |
| Total adjustments   | 4,396,089            |   | 1,973                              |      | 4,398,062            |      | (157,747)                                       |
| NET CASH FROM OPERATING ACTIVITIES  | \$ 2,953,648         | \$ .  | 122,651                            | \$   | 3,076,299            | \$   | 758,809   |
| NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:                               |                      |   |                                    |      |                      |      |   |
| Acquisition of capital assets on account  | \$ 527,031           | \$  | -                                  | \$   | 527,031              | \$   | -   |

# FIDUCIARY FUNDS

# STATEMENT OF FIDUCIARY NET POSITION

# JUNE 30, 2020

| ASSETS  | Pension and Other<br>Employee<br>Benefit<br>Trust Funds (1) |    | Agency<br>Funds |
|---|---|----|-----------------|
|   | 1 050 100   | ф  |                 |
| Cash and cash equivalents\$ Investments:          | 1,852,122   | \$ | -               |
| Investments in Pension Reserve Investment Trust   | 184,997,067   |    | _               |
| Government sponsored enterprises                  | 722,966   |    | _               |
| Corporate bonds                                   | 622,158   |    | _               |
| U.S. Government securities                        | 465,449   |    |                 |
| Equity securities                                 | 3,720,466   |    |                 |
| Bond mutual funds                                 | 676,983   |    | -               |
| Receivables, net of allowance for uncollectibles: | 070,903   |    | -               |
| Departmental and other                            | 138,757   |    | 1,846,839       |
| Departmental and other                            | 130,737   |    | 1,040,039       |
| TOTAL ASSETS                                      | 193,195,968   |    | 1,846,839       |
| LIABILITIES                                       |   |    |                 |
| Warrants payable                                  | 226,242   |    | 2,400           |
| Liabilities due depositors                        | ,<br>-  |    | 819,528         |
| Due to other funds                                | -   |    | 1,024,911       |
|   | -   |    | , , , , , , ,   |
| TOTAL LIABILITIES                                 | 226,242   |    | 1,846,839       |
| NET POSITION                                      |   |    |                 |
| Restricted for pensions                           | 185,587,206   |    | -               |
| Restricted for other postemployment benefits      | 7,382,520   |    |                 |
| TOTAL NET POSITION\$                              | 192,969,726   | \$ | <u> </u>        |

(1) The Pension Trust Fund is as of December 31, 2019.

#### FIDUCIARY FUNDS

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

# YEAR ENDED JUNE 30, 2020

|  |          | Pension and Other |
|--|----------|-------------------|
|  |          | Employee          |
|  |          | Benefit           |
|  |          | Trust Funds (1)   |
| ADDITIONS:   |          | Trust Furius (1)  |
| ADDITIONS:   |          |                   |
| Contributions:   | <b>ው</b> | 47.540.000        |
| Employer contributions.  | Ф        | 17,549,206        |
| Employer contributions for other postemployment benefit payments |          | 8,490,326         |
| Member contributions   |          | 4,870,135         |
| Transfers from other systems                                     |          | 149,587           |
| Retirement benefits - 3(8)c contributions from other systems     |          | 356,451           |
| Interest not refunded  |          | 1,161             |
| Retirement benefits - Intergovernmental                          |          | 225,135           |
|  |          |                   |
| Total contributions  |          | 31,642,001        |
|  |          |                   |
| Net investment income:   |          |                   |
| Investment income  |          | 26,263,778        |
| Less: investment expense   |          | (876,407)         |
|  |          |                   |
| Net investment income  |          | 25,387,371        |
|  |          |                   |
| TOTAL ADDITIONS  |          | 57,029,372        |
|  |          |                   |
| <u>DEDUCTIONS:</u>   |          |                   |
| Administration   |          | 283,407           |
| Transfers to other systems                                       |          | 468,664           |
| Retirement benefits - 3(8)c transfer to other systems            |          | 531,834           |
| Retirement benefits and refunds                                  |          | 14,587,352        |
| Other postemployment benefit payments                            |          | 8,490,326         |
|  |          |                   |
| TOTAL DEDUCTIONS   |          | 24,361,583        |
|  |          |                   |
| NET INCREASE (DECREASE) IN NET POSITION                          |          | 32,667,789        |
|  |          |                   |
| NET POSITION AT BEGINNING OF YEAR                                |          | 160,301,937       |
|  |          |                   |
| NET POSITION AT END OF YEAR                                      | \$       | 192,969,726       |
|  |          |                   |

(1) The Pension Trust Fund is as of December 31, 2019.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the City of Everett, Massachusetts (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described herein.

#### A. Reporting Entity

The City is a municipal corporation that is governed by an elected Mayor and an elected City Council.

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and institutions. The City has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the City (the primary government) and its component units. One entity has been included as a component unit in the reporting entity, because of the significance of its operational and/or financial relationship.

Component Unit Presented as a Fiduciary Fund – The following component unit is presented as a Fiduciary Fund of the primary government due to the nature and significance of the relationship between the City and the component unit.

The Everett Contributory Retirement System (System) was established to provide retirement benefits to City employees, the City Housing Authority employees, and their beneficiaries. The System is governed by a five-member board comprised of the City Auditor (ex-officio), two members elected by the System's participants, one member appointed by the Mayor and one member appointed by the Board members. The System is presented using the accrual basis of accounting and is reported as a pension and other employee benefit trust fund in the fiduciary fund financial statements.

The System did not issue a separate audited financial statement. The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth of Massachusetts' (Commonwealth) Public Employee Retirement Administration Commission (PERAC). That report may be obtained by contacting the System located at 484 Broadway, Everett, MA 02149.

#### B. Government-Wide and Fund Financial Statements

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

#### Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets and deferred outflows of resources, liabilities and deferred inflows or resources, etc.) for all funds of that category or type (total governmental or total enterprise funds), and
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Internal service funds and fiduciary funds are reported by fund type.

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions are charges between the general fund and enterprise funds. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The City capital projects fund is used to account for financial activities associated with City capital acquisitions and improvements that have been authorized and approved by City Council. These projects will be funded through the issuance of long-term bonds and notes, state grants and other available funds.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements.

The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the

proprietary funds principle ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The water and sewer enterprise fund is used to account for water and sewer activities.

The Everett community television enterprise fund is used to account for the community television operations.

Additionally, the following proprietary fund type is reported:

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to employees' health insurance, workers' compensation claims, and property and liability insurance.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The pension and other postemployment benefit trust fund is used to account for the activities of the System, which accumulates resources to provide pension benefits to eligible retirees and their beneficiaries and to accumulate resources to provide funding for future OPEB liabilities.

The agency fund is used to account for assets held in a purely custodial capacity. Agency funds apply the accrual basis of accounting but do not have a measurement focus. The City's agency fund is used to account for off-duty work details, student activity accounts, and contractor bid deposits.

#### D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

#### E. Fair Value Measurements

The City reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the City to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances, the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the City's financial instruments, see Note 2 – Cash and Investments.

#### F. Accounts Receivable

#### Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

#### Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessors for 100% of the estimated fair value. Taxes are due on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup> and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed during the fourth quarter of every year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

#### Motor Vehicle Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

#### Water and Sewer User Charges

User charges are levied monthly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Unbilled user charges are estimated at year-end and are recorded as revenue in the current period. Water and Sewer liens are processed in December of every year and included as a lien on the property owner's tax bill. Water and Sewer charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

## Departmental and Other

Departmental and other receivables consist primarily of police details, various penalties, fees and fines and are recorded as receivables in the year accrued. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

# Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

# G. Inventories

Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

#### H. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, land improvements, buildings, machinery and equipment, vehicles, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets; donated works of art, historical treasurers and similar assets; and capital assets received in service concession arrangements are recorded at acquisition value. Except for the capital assets of the governmental activities' column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$25,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

|                            | Estimated   |
|----------------------------|-------------|
|                            | Useful Life |
| Capital Asset Type         | (in years)  |
|                            |             |
| Buildings and improvements | 5 - 40      |
| Machinery and equipment    | 5 - 10      |
| Infrastructure             | 10 - 40     |

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

#### Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

### I. Deferred Outflows/Inflows of Resources

Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City has reported deferred charges on refunding and deferred outflows of resources related to pensions and OPEB in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has reported taxes paid in advance and deferred inflows of resources related to pensions and OPEB in this category.

#### Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents assets that have been recorded in the governmental fund financial statements, but the revenue is not available and so will *not* be recognized as an inflow of resources (revenue) until it becomes available. The City has reported taxes paid in advance and unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

#### J. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

#### Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances."

#### Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

#### K. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

#### Government-Wide Financial Statements

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net."

#### Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

# L. Unavailable Revenue

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting, i.e. receivables that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

#### M. Net Position and Fund Equity

Government-Wide Financial Statements (Net Position)

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been "restricted for" the following:

"Permanent funds - expendable" represents the amount of realized and unrealized investment earnings on donor restricted trusts. The restrictions and trustee policies only allow the trustees to approve spending of the realized investment earnings.

"Permanent funds - nonexpendable" represents the endowment portion of donor restricted trusts that support governmental programs.

"Gifts and grants" represents assets that have restrictions placed on them from outside parties.

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Financial Statements (Fund Balances)

Governmental fund equity is classified as fund balance. Fund balance is further classified as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that is either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision-making authority. The passage of a City Council Order is the highest level of decision-making authority that can commit funds for a specific purpose. Once passed, the limitation imposed by the order remains in place until the funds are used for their intended purpose or a Council Order is passed to rescind the commitment.

"Assigned" fund balance includes amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. The City Council has by resolution authorized the City Auditor to assign fund balance. Funds are assigned when the City has an obligation to purchase goods or services from the current years' appropriation. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount.

Sometimes the City will fund outlays for a particular purpose from different components of fund balance. In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balances in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. When different components of fund balance can be used for the same purpose, it is the City's policy to consider restricted fund balance to have been depleted first, followed by committed fund balance, and assigned fund balance. Unassigned fund balance is applied last.

#### N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Everett Contributory Retirement System and the Massachusetts Teachers Retirement System and additions

to/deductions from the System's fiduciary net position have been determined on the same basis as they are reported by the System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### O. Long-term debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

#### P. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL). Investment income earned by proprietary funds is retained by those funds.

#### Q. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities only if they have matured.

#### R. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

#### S. Total Column

#### Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

#### Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

#### **NOTE 2 - CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and Cash Equivalents." The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

The City Treasurer is the custodian of funds held in the OPEB trust fund. As of June 30, 2020, \$7,382,520 from the OPEB trust fund is included within the City's cash and investments balances in the following disclosures.

The System participates in the Pension Reserve Investment Trust (PRIT), which meets the criteria of an external investment pool. PRIT is administered by the Pension Reserves Investment Management Board (PRIM), which was established by the Treasurer of the Commonwealth of Massachusetts who serves as Trustee. The fair value of the position in the PRIT is the same as the value of the PRIT shares.

#### Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's policy allows unlimited deposits in bank accounts or CD's (up to one-year maturity) that are fully collateralized through a third-party agreement and up to the coverage limit for insured accounts. For unsecured bank deposits and CD's, these deposits are limited to no more than 25% of the City's cash. This percentage may be increased for not more than 30 days during times of heavy collection or in anticipation of large payments that will be made by the entity in the near future. Their credit worthiness will be tracked by Veribanc, or other bank credit worthiness reporting systems. They will be diversified as much as possible. The City's policy also allows unlimited investments in money market mutual funds that are registered with the Securities and Exchange Commission that have received the highest possible rating from at least one nationally recognized statistical rating organization and as otherwise referenced in the Massachusetts General Law Chapter 44, Section 55.

At year-end, the carrying amount of deposits totaled \$105,790,681 and the bank balance totaled \$110,367,382. Of the bank balance, \$1,750,000 was covered by Federal Depository Insurance, \$50,124,793 was covered by the Depository Insurance Fund, \$12,499,607 was collateralized, and \$45,992,982 was uncollateralized.

At December 31, 2019, the carrying amount of deposits for the System totaled \$677,624 and the bank balance of \$746,042 was covered by Federal Depository Insurance. The System does not have a deposit policy for custodial credit risk.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City will manage interest rate risk by managing the duration in the account. The System follows PRIM policies for interest rate risk.

The City participates in MMDT, which maintains a cash portfolio with a weighted average maturity of 52 days.

As of June 30, 2020, the City had the following investments:

|   |             |    |              |    | Maturities |    |            |
|---|-------------|----|--------------|----|------------|----|------------|
| Investment Type                         | Fair value  | _  | Under 1 Year |    | 1-5 Years  |    | 6-10 Years |
| Debt accomition                         |             |    |              |    |            |    |            |
| Debt securities:                        |             | _  |              | _  |            | _  |            |
| U.S. Government securities\$            | 1,332,086   | \$ | 436,014      | \$ | 793,550    | \$ | 102,522    |
| Government sponsored enterprises        | 1,235,526   |    | 50,408       |    | 1,131,302  |    | 53,816     |
| Corporate bonds                         | 2,848,221   |    | 645,708      |    | 2,089,956  |    | 112,557    |
| Bond mutual funds                       | 676,983     |    | , <u>-</u>   |    | 467,462    |    | 209,521    |
| •                                       |             | •  |              |    |            | _  |            |
| Total debt securities                   | 6,092,816   | \$ | 1,132,130    | \$ | 4,482,270  | \$ | 478,416    |
|   |             |    |              | -  |            | =  |            |
| Other investments:                      |             |    |              |    |            |    |            |
| Equity securities                       | 4,441,242   |    |              |    |            |    |            |
| Money market mutual funds               | 186,975     |    |              |    |            |    |            |
| •                                       |             | -  |              |    |            |    |            |
| Total other investments                 | 4,628,217   |    |              |    |            |    |            |
|   |             |    |              |    |            |    |            |
| Investments measured at amortized cost: |             |    |              |    |            |    |            |
| MMDT - Cash portfolio                   | 5,460,705   |    |              |    |            |    |            |
|   | -, 30,-00   | -  |              |    |            |    |            |
| Total investments\$                     | 16,181,738  |    |              |    |            |    |            |
| 10ιαι πινουιποπιο ψ                     | 10, 101,700 | :  |              |    |            |    |            |

The System participates in PRIT. The effective weighted duration rate for PRIT investments ranged from 0.14 to 16.03 years. As of December 31, 2019, the Retirement System had investments in PRIT totaling \$184,997,067.

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the City will not be able to recover the value of its investments or collateral security that are in possession of an outside party. The City will review the financial institution's financial statements and the background of the Advisor. The intent of this qualification is to limit the City's exposure to only those institutions with a proven financial strength, Capital adequacy of the firm, and overall affirmative reputation in the municipal industry. Further, all securities not held directly by the City, will be held in the City's name and tax identification number by a third-party custodian

approved by the Treasurer and evidenced by safekeeping receipts showing individual CUSIP numbers for each security.

Of the City's investments, \$1,332,086 of U.S. government securities, \$1,235,526 of government sponsored enterprises, \$2,848,221 of corporate bonds and \$4,441,242 of equity securities are subject to custodial credit; however, the custodial credit risk has been minimized through the City's investment policy as previously stated.

At December 31, 2019, the System did not have investments that were subject to custodial credit risk. The System follows PRIM policies for custodial credit risk.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of an investment. The City will manage credit risk several ways. There will be no limit to the amount of United States Treasury and United States Government Agency obligations. In regard to other investments, the City will only purchase investment grade securities with a high concentration in securities rated A or better. The City may invest in the Massachusetts Municipal Depository Trust (MMDT) with no limit to the amount of funds placed in the fund. The City's investments are rated as follows by Standard & Poor's Investors Service:

| Quality Rating | Government<br>Sponsored<br>Enterprises | <br>Corporate<br>Bonds | _ , | Bond<br>Mutual<br>Funds |
|----------------|--|------------------------|-----|-------------------------|
| AA+\$          | 1,235,526                              | \$<br>_                | \$  | _                       |
| AA             |  | 257,784                |     | 119,857                 |
| A+             | -                                      | 328,359                |     |                         |
| A              | -                                      | 468,065                |     | -                       |
| A              | -                                      | 252,864                |     | -                       |
| BBB+           | -                                      | 764,685                |     | -                       |
| BBB            | -                                      | 500,919                |     | 193,383                 |
| BB             | -                                      | 275,545                |     | 89,664                  |
| В              |  | <br>-                  | _   | 274,079                 |
|                |  |                        |     |                         |
| Total\$        | 1,235,526                              | \$<br>2,848,221        | \$  | 676,983                 |

The City's investments of \$5,460,705 of in MMDT were unrated.

The System's investments of \$184,997,067 in PRIT shares were also unrated.

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City will minimize concentration of credit risk by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. The City did not have any investments in anyone issuer exceeding 5 percent of the total investments.

The System follows PRIM policies for concentration of credit risk. The System did not have any investments that were subject to concentration of credit risk.

# Fair Value of Investments

The City holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the City's mission, the City determines that the disclosures related to these investments only need to be disaggregated by major type. The City chooses a tabular format for disclosing the levels within the fair value hierarchy.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The City has the following recurring fair value measurements as of June 30, 2020:

|  |               | Fair Value Measurements Using                        |                                     |                                       |  |  |  |
|--|---------------|--|-------------------------------------|---------------------------------------|--|--|--|
|  | June 30,      | Quoted Prices in Active Markets for Identical Assets | Significant Other Observable Inputs | Significant<br>Unobservable<br>Inputs |  |  |  |
| Investment Type  | 2020          | (Level 1)  | (Level 2)                           | (Level 3)                             |  |  |  |
| Investments measured at fair value:                            |               |  |                                     |                                       |  |  |  |
| Debt securities:   |               |  |                                     |                                       |  |  |  |
| U.S. Government securities\$                                   | 1,332,086 \$  | 1,332,086  | \$ - :                              | \$ -                                  |  |  |  |
| Government sponsored enterprises                               | 1,235,526     | 1,235,526  | -                                   | -                                     |  |  |  |
| Corporate Bonds  | 2,848,221     | -  | 2,848,221                           | -                                     |  |  |  |
| Bond mutual funds  | 676,983       | 676,983  | <u>-</u>                            | _                                     |  |  |  |
| Total debt securities  | 6,092,816     | 3,244,595  | 2,848,221                           |                                       |  |  |  |
| Other investments:   |               |  |                                     |                                       |  |  |  |
| Equity securities  | 4,441,242     | 4,441,242  | -                                   | -                                     |  |  |  |
| Money market mutual funds                                      | 186,975       | 186,975  | -                                   |                                       |  |  |  |
| Total other investments  | 4,628,217     | 4,628,217  | <u>-</u>                            |                                       |  |  |  |
| Total investments measured at fair value                       | 10,721,033 \$ | 7,872,812  | \$ 2,848,221                        | \$                                    |  |  |  |
| Investments measured at amortized cost:  MMDT - Cash portfolio | 5,460,705     |  |                                     |                                       |  |  |  |
| Total investments\$  | 16,181,738    |  |                                     |                                       |  |  |  |

U.S. government securities, government sponsored enterprises, bond mutual funds, equity securities and money market mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Corporate bonds classified in Level 2 of the fair value hierarchy are valued using a

matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

MMDT investments are valued at amortized cost. Under the amortized cost method, an investment is valued initially at its cost and adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by the Advisor.

At December 31, 2019, the System's investments in PRIT totaled \$184,997,067. PRIT investments are valued using the net asset value (NAV) method. This investment pool was established by the Treasurer of the Commonwealth of Massachusetts, who serves as Trustee. PRIT is administered by the Pension Reserves Investment Management Board (PRIM). The fair values of the positions in each investment Pool are the same as the value of each Pool's shares. The System does not have the ability to control any of the investment decisions relative to its funds in PRIT.

#### **NOTE 3 - RECEIVABLES**

At June 30, 2020, receivables for the individual major and non-major governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

|  |            |    | Allowance      |    |            |
|--|------------|----|----------------|----|------------|
|  | Gross      |    | for            |    | Net        |
|  | Amount     |    | Uncollectibles |    | Amount     |
| Receivables:                               |            | •  |                | _  |            |
| Real estate and personal property taxes \$ | 6,605,620  | \$ | (686,000)      | \$ | 5,919,620  |
| Tax liens                                  | 2,553,812  |    | -              |    | 2,553,812  |
| Motor vehicle excise taxes                 | 3,085,426  |    | (1,578,000)    |    | 1,507,426  |
| Departmental and other                     | 16,686     |    | -              |    | 16,686     |
| Departmental and other - Host agreement    | 10,000,000 |    | -              |    | 10,000,000 |
| Intergovernmental                          | 2,945,931  |    |                |    | 2,945,931  |
| _  |            | •  |                |    |            |
| Total\$                                    | 25,207,475 | \$ | (2,264,000)    | \$ | 22,943,475 |

At June 30, 2020, the water and sewer enterprise fund reported \$2,065,234 of user charges receivable.

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

|  |           | Other         |                 |
|--|-----------|---------------|-----------------|
|  | General   | Governmental  |                 |
|  | Fund      | Funds         | Total           |
| Receivables:                               |           |               |                 |
| Real estate and personal property taxes \$ | 4,701,027 | \$<br>-       | \$<br>4,701,027 |
| Tax liens                                  | 2,553,812 | -             | 2,553,812       |
| Motor vehicle excise taxes                 | 1,507,426 | -             | 1,507,426       |
| Departmental and other                     | 16,686    | -             | 16,686          |
| Intergovernmental - highway improvements   | -         | 771,749       | 771,749         |
|  |           |               |                 |
| Total\$                                    | 8,778,951 | \$<br>771,749 | \$<br>9,550,700 |

# **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2020, was as follows:

| Governmental Activities:                             |      | Beginning<br>Balance |      | Increases    |     | Decreases   |      | Ending<br>Balance |
|--|------|----------------------|------|--------------|-----|-------------|------|-------------------|
| Capital assets not being depreciated:                | -    |                      | -    |              | -   |             | -    |                   |
|  | \$ _ | 9,556,588            | \$_  | -            | \$_ | <u> </u>    | \$   | 9,556,588         |
| Capital assets being depreciated:                    |      |                      |      |              |     |             |      |                   |
| Buildings and improvements                           |      | 137,502,616          |      | 12,829,950   |     | (363,001)   |      | 149,969,565       |
| Machinery and equipment                              |      | 22,967,143           |      | 4,244,889    |     | (1,938,534) |      | 25,273,498        |
| Infrastructure                                       | -    | 101,060,293          | -    | 9,221,615    | -   | -           | -    | 110,281,908       |
| Total capital assets being depreciated               | -    | 261,530,052          | -    | 26,296,454   | -   | (2,301,535) | -    | 285,524,971       |
| Less accumulated depreciation for:                   |      |                      |      |              |     |             |      |                   |
| Buildings and improvements                           |      | (65,819,416)         |      | (4,585,883)  |     | 363,001     |      | (70,042,298)      |
| Machinery and equipment                              |      | (12,880,075)         |      | (2,907,142)  |     | 1,938,534   |      | (13,848,683)      |
| Infrastructure                                       | _    | (35,276,925)         | _    | (3,369,300)  | _   | <u>-</u>    | -    | (38,646,225)      |
| Total accumulated depreciation                       | -    | (113,976,416)        | _    | (10,862,325) | _   | 2,301,535   | -    | (122,537,206)     |
| Total capital assets being depreciated, net          | -    | 147,553,636          | _    | 15,434,129   | _   |             | -    | 162,987,765       |
| Total governmental activities capital assets, net    | \$   | 157,110,224          | \$ _ | 15,434,129   | \$  |             | \$   | 172,544,353       |
| Water and Sewer Activities:                          |      | Beginning<br>Balance |      | Increases    |     | Decreases   |      | Ending<br>Balance |
| Capital assets being depreciated:                    | -    |                      | _    |              | -   |             | _    |                   |
| Machinery and equipment                              | \$   | 1,030,470            | \$   | -            | \$  | (363,942)   | \$   | 666,528           |
| Infrastructure                                       | -    | 76,115,494           | _    | 1,150,805    | -   | -           | -    | 77,266,299        |
| Total capital assets being depreciated               | _    | 77,145,964           | _    | 1,150,805    | -   | (363,942)   | _    | 77,932,827        |
| Less accumulated depreciation for:                   |      |                      |      |              |     |             |      |                   |
| Machinery and equipment                              |      | (459, 172)           |      | (148,351)    |     | 363,942     |      | (243,581)         |
| Infrastructure                                       | _    | (21,632,434)         | _    | (2,000,567)  | _   | ·<br>=      | _    | (23,633,001)      |
| Total accumulated depreciation                       |      | (22,091,606)         | _    | (2,148,918)  | _   | 363,942     |      | (23,876,582)      |
| Total water and sewer activities capital assets, net | \$ . | 55,054,358           | \$ _ | (998,113)    | \$  |             | \$ _ | 54,056,245        |

Depreciation expense was charged to functions/programs of the primary government as follows:

| 257,287    |
|------------|
| 827,248    |
| 4,534,671  |
| 4,015,347  |
| 218,347    |
| 1,009,425  |
| 10,862,325 |
| 2,148,918  |
|            |

#### NOTE 5 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivables and payables totaled \$1,083,639 and represent funding by the general fund for temporary cash deficits in the highway improvements capital project fund and agency fund of \$58,728 and \$1,024,911, respectively.

On a budgetary basis, the general fund "transfers in" totaled \$930,665; which included \$214,625 from the stabilization account for departmental expenditures and \$716,040 from the water and sewer enterprise fund for indirect costs. The transfer from stabilization is eliminated on a GAAP basis since the stabilization fund is reported as a component of the general fund. The transfer from the water and sewer enterprise fund was for health insurance costs and is reported as such for the GAAP basis financial statements.

On a budgetary basis, the general fund "transfers out" total \$2,559,442 and include \$1,096,904 to the general stabilization account and \$1,462,538 to the capital improvement stabilization account. These transfers are eliminated on a GAAP basis since the stabilization accounts are reported as component of the general fund.

The nonmajor governmental funds reported a capital contribution from the inflow infiltration fund to the water and sewer enterprise fund totaling \$1,758,572 to fund capital projects.

#### **NOTE 6 – OPERATING LEASE**

The City entered into a ten-year commercial lease, on June 17, 2013, for a building to be used by the school department for the Devan's Elementary School. The lease agreement includes level annual payments totaling \$429,742 beginning on July 1, 2013 with the final lease payment due on July 1, 2022.

#### NOTE 7 - SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and each applicable enterprise fund.

The City had the following outstanding short-term debt activity for the year ended June 30, 2020:

| Туре                  | Purpose                             | Rate<br>(%) | Due Date | <br>Balance at<br>June 30,<br>2019 | _    | Renewed/<br>Issued | -  | Retired/<br>Redeemed | · - | Balance at<br>June 30,<br>2020 |
|-----------------------|-------------------------------------|-------------|----------|------------------------------------|------|--------------------|----|----------------------|-----|--------------------------------|
| <b>Governn</b><br>BAN | nental Funds:<br>General obligation | 1.50%       | 02/12/21 | \$<br>-                            | - \$ | 20,367,000         | \$ | -                    | \$  | 20,367,000                     |

#### **NOTE 8 - LONG-TERM DEBT**

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit."

Details related to the outstanding indebtedness at June 30, 2020, and the debt service requirements are as follows:

# **Bonds Payable Schedule – Governmental Funds**

| Project                                    | Maturities<br>Through | Original<br>Loan<br>Amount | Interest<br>Rate<br>(%) | Outstanding<br>at June 30,<br>2020 |
|--|-----------------------|----------------------------|-------------------------|------------------------------------|
| General Obligation Bonds Payable:          |                       |                            |                         |                                    |
| General Obligation Bonds of 2008           | 2033 \$               | 11,235,383                 | 1.99 \$                 | 5,842,401                          |
| General Obligation Bonds of 2010           | 2030                  | 11,268,000                 | 3.91                    | 1,000,000                          |
| General Obligation Refunding Bonds of 2013 | 2022                  | 2,445,000                  | 1.43                    | 245,000                            |
| General Obligation Bonds of 2014           | 2034                  | 7,636,000                  | 2.81                    | 4,395,000                          |
| General Obligation Bonds of 2014           | 2029                  | 5,325,000                  | 3.08                    | 2,385,000                          |
| General Obligation Refunding Bonds of 2015 | 2026                  | 6,190,000                  | 2.00-4.00               | 4,090,000                          |
| General Obligation Bonds of 2014           | 2035                  | 6,025,000                  | 2.00-4.00               | 3,775,000                          |
| General Obligation Bonds of 2016           | 2036                  | 17,857,000                 | 2.00-4.00               | 11,055,000                         |
| General Obligation Bonds of 2017           | 2037                  | 12,417,000                 | 3.00-5.00               | 9,705,000                          |
| General Obligation Bonds of 2018           | 2038                  | 13,525,450                 | 3.00-5.00               | 10,570,000                         |
| General Obligation Bonds of 2019           | 2039                  | 17,613,000                 | 3.00-5.00               | 15,755,000                         |
| Subtotal General Obligation Bonds Payable  |                       |                            |                         | 68,817,401                         |
| Direct Borrowings Payable:                 |                       |                            |                         |                                    |
| Section 108 HUD Loan                       | 2028                  | 1,000,000                  | 0.00                    | 729,000                            |
| Add: Unamortized premium on bonds          |                       |                            |                         | 4,469,719                          |
| Total Bonds Payable, net                   |                       |                            | \$                      | 74,016,120                         |

Debt service requirements for principal and interest for governmental general obligation bonds and direct borrowings payable in future years are as follows:

|         | Genera     | al C | bligation Bonds | Pa | yable:     |
|---------|------------|------|-----------------|----|------------|
| Year    | Principal  |      | Interest        |    | Total      |
|         |            | •    |                 | •  |            |
| 2021\$  | 8,534,414  | \$   | 2,636,893       | \$ | 11,171,307 |
| 2022    | 7,659,422  |      | 2,278,192       |    | 9,937,614  |
| 2023    | 7,279,415  |      | 1,952,053       |    | 9,231,468  |
| 2024    | 6,379,415  |      | 1,642,017       |    | 8,021,432  |
| 2025    | 4,979,415  |      | 1,380,036       |    | 6,359,451  |
| 2026    | 4,874,415  |      | 1,175,489       |    | 6,049,904  |
| 2027    | 4,059,415  |      | 989,628         |    | 5,049,043  |
| 2028    | 3,949,415  |      | 824,368         |    | 4,773,783  |
| 2029    | 3,764,415  |      | 687,947         |    | 4,452,362  |
| 2030    | 3,474,415  |      | 559,368         |    | 4,033,783  |
| 2031    | 3,109,415  |      | 448,627         |    | 3,558,042  |
| 2032    | 2,509,415  |      | 348,059         |    | 2,857,474  |
| 2033    | 2,279,415  |      | 265,588         |    | 2,545,003  |
| 2034    | 1,635,000  |      | 189,561         |    | 1,824,561  |
| 2035    | 1,200,000  |      | 140,337         |    | 1,340,337  |
| 2036    | 1,145,000  |      | 102,306         |    | 1,247,306  |
| 2037    | 980,000    |      | 65,613          |    | 1,045,613  |
| 2038    | 645,000    |      | 33,018          |    | 678,018    |
| 2039    | 360,000    |      | 11,700          | _  | 371,700    |
| •       |            |      |                 |    |            |
| Total\$ | 68,817,401 | \$   | 15,730,800      | \$ | 84,548,201 |

|         | Direct Borrowings Payable: |    |            |         |  |  |  |  |  |  |
|---------|----------------------------|----|------------|---------|--|--|--|--|--|--|
| Year    | Principal                  |    | Interest   | Total   |  |  |  |  |  |  |
|         |                            |    |            |         |  |  |  |  |  |  |
| 2021\$  | 76,000                     | \$ | - \$       | 76,000  |  |  |  |  |  |  |
| 2022    | 80,000                     |    | -          | 80,000  |  |  |  |  |  |  |
| 2023    | 84,000                     |    | -          | 84,000  |  |  |  |  |  |  |
| 2024    | 88,000                     |    | -          | 88,000  |  |  |  |  |  |  |
| 2025    | 93,000                     |    | -          | 93,000  |  |  |  |  |  |  |
| 2026    | 97,000                     |    | -          | 97,000  |  |  |  |  |  |  |
| 2027    | 102,000                    |    | -          | 102,000 |  |  |  |  |  |  |
| 2028    | 109,000                    |    | <u>-</u> _ | 109,000 |  |  |  |  |  |  |
| -       |                            | •  | <u> </u>   |         |  |  |  |  |  |  |
| Total\$ | 729,000                    | \$ | \$         | 729,000 |  |  |  |  |  |  |

# **Bonds Payable Schedule – Water and Sewer Enterprise Fund**

| Project                             | Maturities<br>Through |    | Original<br>Loan<br>Amount | Interest<br>Rate<br>(%) | _   | Outstanding<br>at June 30,<br>2020 |
|-------------------------------------|-----------------------|----|----------------------------|-------------------------|-----|------------------------------------|
| General Obligation Bonds Payable:   |                       |    |                            |                         |     |                                    |
| General Obligation Bonds of 2014    | 2024                  | \$ | 1,930,000                  | 2.81                    | \$  | 695,000                            |
| General Obligation Bonds of 2014    | 2029                  |    | 3,050,000                  | 3.08                    |     | 1,560,000                          |
| General Obligation Bonds of 2016    | 2026                  |    | 325,000                    | 4.00                    |     | 185,000                            |
| General Obligation Bonds of 2017    | 2022                  |    | 101,000                    | 3.00-5.00               |     | 40,000                             |
| General Obligation Bonds of 2018    | 2023                  |    | 364,550                    | 3.00-5.00               |     | 200,000                            |
| General Obligation Bonds of 2019    | 2029                  |    | 397,000                    | 3.00-5.00               |     | 360,000                            |
| Subtotal General Obligation Bonds P | ayable                |    |                            |                         | _   | 3,040,000                          |
| Direct Borrowings Payable:          |                       |    |                            |                         |     |                                    |
| MWRA Bonds                          | 2030                  |    | 10,547,813                 | 0.00                    |     | 6,644,171                          |
| MCWT Bonds                          | 2037                  |    | 4,615,501                  | 2.00                    |     | 3,204,422                          |
| Subtotal Direct Borrowings Payable  |                       |    |                            |                         | _   | 9,848,593                          |
| Add: Unamortized premium on bonds   |                       |    |                            |                         | _   | 58,920                             |
| Total Bonds Payable, net            |                       |    |                            |                         | \$_ | 12,947,513                         |

Debt service requirements for principal and interest for enterprise general obligation bonds and direct borrowings payable in future years are as follows:

|         | General Obligation Bonds Payable: |    |          |    |           |  |  |  |  |  |
|---------|-----------------------------------|----|----------|----|-----------|--|--|--|--|--|
| Year    | Principal                         |    | Interest |    | Total     |  |  |  |  |  |
|         |                                   |    |          |    | _         |  |  |  |  |  |
| 2021\$  | 620,000                           | \$ | 102,114  | \$ | 722,114   |  |  |  |  |  |
| 2022    | 625,000                           |    | 80,901   |    | 705,901   |  |  |  |  |  |
| 2023    | 605,000                           |    | 59,350   |    | 664,350   |  |  |  |  |  |
| 2024    | 430,000                           |    | 40,526   |    | 470,526   |  |  |  |  |  |
| 2025    | 170,000                           |    | 27,876   |    | 197,876   |  |  |  |  |  |
| 2026    | 170,000                           |    | 21,676   |    | 191,676   |  |  |  |  |  |
| 2027    | 140,000                           |    | 15,476   |    | 155,476   |  |  |  |  |  |
| 2028    | 140,000                           |    | 10,350   |    | 150,350   |  |  |  |  |  |
| 2029    | 140,000                           |    | 5,100    |    | 145,100   |  |  |  |  |  |
| _       |                                   |    |          |    |           |  |  |  |  |  |
| Total\$ | 3,040,000                         | \$ | 363,369  | \$ | 3,403,369 |  |  |  |  |  |

|         | Direct Borrowings Payable: |    |          |    |            |  |  |  |  |  |
|---------|----------------------------|----|----------|----|------------|--|--|--|--|--|
| Year    | Principal                  |    | Interest |    | Total      |  |  |  |  |  |
|         |                            |    |          |    |            |  |  |  |  |  |
| 2021\$  | 1,392,506                  | \$ | 64,806   | \$ | 1,457,312  |  |  |  |  |  |
| 2022    | 1,117,108                  |    | 59,714   |    | 1,176,822  |  |  |  |  |  |
| 2023    | 1,103,640                  |    | 54,406   |    | 1,158,046  |  |  |  |  |  |
| 2024    | 942,765                    |    | 48,790   |    | 991,555    |  |  |  |  |  |
| 2025    | 917,332                    |    | 44,668   |    | 962,000    |  |  |  |  |  |
| 2026    | 821,997                    |    | 40,460   |    | 862,457    |  |  |  |  |  |
| 2027    | 826,763                    |    | 36,158   |    | 862,921    |  |  |  |  |  |
| 2028    | 696,106                    |    | 31,766   |    | 727,872    |  |  |  |  |  |
| 2029    | 606,982                    |    | 27,274   |    | 634,256    |  |  |  |  |  |
| 2030    | 512,062                    |    | 22,693   |    | 534,755    |  |  |  |  |  |
| 2031    | 240,317                    |    | 18,004   |    | 258,321    |  |  |  |  |  |
| 2032    | 234,155                    |    | 13,420   |    | 247,575    |  |  |  |  |  |
| 2033    | 239,244                    |    | 8,739    |    | 247,983    |  |  |  |  |  |
| 2034    | 67,962                     |    | 3,952    |    | 71,914     |  |  |  |  |  |
| 2035    | 69,439                     |    | 2,593    |    | 72,032     |  |  |  |  |  |
| 2036    | 29,784                     |    | 1,204    |    | 30,988     |  |  |  |  |  |
| 2037    | 30,431                     |    | 613      |    | 31,044     |  |  |  |  |  |
| •       |                            |    |          |    |            |  |  |  |  |  |
| Total\$ | 9,848,593                  | \$ | 479,260  | \$ | 10,327,853 |  |  |  |  |  |

The Commonwealth has approved school construction assistance to the City. The assistance program which is administered by the MSBA provides resources for future debt service of general obligation school bonds outstanding. During 2020, \$1,730,060 of such assistance was received and represents the final payment. Of this amount, \$43,676 represents reimbursement of long-term interest costs and \$1,686,384 represents reimbursement of approved construction costs.

The City is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2020, the City had the following authorized and unissued debt:

| Purpose                                |    | Amount     |
|--|----|------------|
|  |    | _          |
| Water main replacements                | \$ | 8,428,100  |
| Sewer system inflow & infiltration     |    | 2,598,386  |
| Park construction                      |    | 6,367,500  |
| Schools                                |    | 1,600,000  |
| Streets and sidewalks                  |    | 4,750,000  |
| Property acquisitions                  |    | 11,000,000 |
| Northern strand bike path expansion    |    | 1,500,000  |
| Everett square improvements            |    | 1,000,000  |
| Citywide design and refurbish tot lots |    | 700,000    |
| Elton and Tremont drainage             |    | 650,000    |
| Lower Broadway bus land design         |    | 250,000    |
| Shute library construction             |    | 223,650    |
| Commercial triangle improvements       |    | 200,000    |
| Snow-ops software                      |    | 40,000     |
|  | ,  |            |
| Total                                  | \$ | 39,307,636 |

#### Changes in Long-term Liabilities

During the year ended June 30, 2020, the following changes occurred in long-term liabilities:

|  | Beginning<br>Balance | Bonds and<br>Notes<br>Issued | Bonds and<br>Notes<br>Redeemed | Other<br>Increases | Other<br>Decreases | Ending<br>Balance | Due Within<br>One Year |
|--|----------------------|------------------------------|--------------------------------|--------------------|--------------------|-------------------|------------------------|
| Governmental Activities:                         |                      |                              |                                |                    |                    |                   |                        |
| Long-term general obligation bonds payable\$     | 81,929,816 \$        | - \$                         | (13,112,415) \$                | - \$               | - \$               | 68,817,401 \$     | 8,534,414              |
| Long-term direct borrowing payable               | 802,000              | -                            | (73,000)                       | -                  | -                  | 729,000           | 76,000                 |
| Add: Unamortized premium on bonds                | 5,383,679            | 92,466                       | (1,006,426)                    | -                  | -                  | 4,469,719         | 763,457                |
| Total bonds payable                              | 88,115,495           | 92,466                       | (14,191,841)                   | -                  |                    | 74,016,120        | 9,373,871              |
| Compensated absences                             | 11,889,468           | -                            | -                              | 5,359,814          | (4,723,914)        | 12,525,368        | 5,223,412              |
| Workers' compensation                            | 971,849              | -                            | -                              | 103,837            | (496,686)          | 579,000           | 57,900                 |
| Net pension liability, as restated (see Note 18) | 103,771,000          | -                            | -                              | 4,090,000          | (15,970,000)       | 91,891,000        | -                      |
| Net OPEB liability, as restated (see Note 18)    | 269,344,352          |                              | <del>-</del>                   | 20,241,408         | (9,587,230)        | 279,998,530       | -                      |
| Total governmental activity                      |                      |                              |                                |                    |                    |                   |                        |
| long-term liabilities\$                          | 474,092,164 \$       | 92,466 \$                    | (14,191,841) \$                | 29,795,059 \$      | (30,777,830) \$    | 459,010,018 \$    | 14,655,183             |
| Business-Type Activities:                        |                      |                              |                                |                    |                    |                   |                        |
| Long-term general obligation bonds payable\$     | 3,662,000 \$         | - \$                         | (622,000) \$                   | - \$               | - \$               | 3,040,000 \$      | 620,000                |
| Long-term direct borrowing payable               | 8,249,626            | 2,721,300                    | (1,122,333)                    | -                  | -                  | 9,848,593         | 1,392,506              |
| Add: Unamortized premium on bonds                | 78,189               | -                            | (19,269)                       | -                  | -                  | 58,920            | 15,776                 |
| Total bonds payable                              | 11,989,815           | 2,721,300                    | (1,763,602)                    | -                  | -                  | 12,947,513        | 2,028,282              |
| Compensated absences                             | 59,550               | -                            | -                              | 51,868             | (35,612)           | 75,806            | 52,356                 |
| Workers' compensation                            | 197,438              | -                            | -                              | 254,944            | (208,882)          | 243,500           | 24,400                 |
| Net pension liability, as restated (see Note 18) | 2,490,000            | -                            | -                              | 321,000            | (407,000)          | 2,404,000         | -                      |
| Net OPEB liability, as restated (see Note 18)    | 2,440,081            | <del>-</del> -               | <del>-</del> -                 | 204,001            | (87,000)           | 2,557,082         | <u> </u>               |
| Total business-type activity                     |                      |                              |                                |                    |                    |                   |                        |
| long-term liabilities\$                          | 17,176,884           | 2,721,300 \$                 | (1,763,602) \$                 | 831,813 \$         | (738,494) \$       | 18,227,901 \$     | 2,105,038              |

The long-term liabilities will be liquidated in the future by the general fund and enterprise funds.

#### **NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS**

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources. GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- <u>Committed:</u> fund balances that contain self-imposed constraints of the City from its highest level of decision-making authority.
- <u>Assigned:</u> fund balances that contain self-imposed constraints of the City to be used for a particular purpose.
- <u>Unassigned:</u> fund balance of the general fund that is not constrained for any particular purpose.

The City's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

Massachusetts General Law Ch.40 §5B allows for the establishment of stabilization accounts for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body.

At year-end, the balances of the general, capital improvement and employee leave buyback stabilization accounts totaled \$4,907,685, \$4,654,838 and \$7,874, respectively and are reported as unassigned fund balance within the general fund.

The City has classified its fund balances with the following hierarchy:

| _                                       | General       | City<br>Capital Projects<br>Fund | Nonmajor<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|---------------|----------------------------------|-----------------------------------|--------------------------------|
| Fund Balances:                          |               |                                  |                                   |                                |
| Nonspendable:                           |               |                                  |                                   |                                |
| Permanent fund principal\$              | - \$          | -                                | \$ 1,049,074                      | \$ 1,049,074                   |
| Restricted for:                         |               |                                  |                                   |                                |
| City capital projects                   | -             | 5,938,116                        | -                                 | 5,938,116                      |
| City federal and state grants           | -             | -                                | 1,843,566                         | 1,843,566                      |
| Other City grants and gifts             | -             | -                                | 1,317,506                         | 1,317,506                      |
| School federal and state grants         | -             | -                                | 2,436,967                         | 2,436,967                      |
| Other school grants and gifts           | -             | -                                | 292,526                           | 292,526                        |
| Revolving funds                         | -             | -                                | 4,218,184                         | 4,218,184                      |
| School lunch                            | -             | -                                | 2,674,240                         | 2,674,240                      |
| Receipts reserved for appropriation     | -             | -                                | 1,350,916                         | 1,350,916                      |
| Community development                   | -             | -                                | 956,440                           | 956,440                        |
| School capital projects                 | -             | -                                | 413,744                           | 413,744                        |
| Permanent trust funds                   | -             | -                                | 312,796                           | 312,796                        |
| Committed to:                           |               |                                  |                                   |                                |
| Articles and continuing appropriations: |               |                                  |                                   |                                |
| General government                      | 677,815       | -                                | -                                 | 677,815                        |
| Public safety                           | 2,980,959     | -                                | -                                 | 2,980,959                      |
| City services executive division        | 1,955,202     | -                                | -                                 | 1,955,202                      |
| Human services                          | 640,257       | -                                | -                                 | 640,257                        |
| Libraries and recreation                | 73,046        | -                                | -                                 | 73,046                         |
| Assigned to:                            |               |                                  |                                   |                                |
| Encumbrances:                           |               |                                  |                                   |                                |
| General government                      | (677,815)     | -                                | -                                 | (677,815)                      |
| Public safety                           | (2,980,959)   | -                                | -                                 | (2,980,959)                    |
| Education                               | 2,006,793     | -                                | -                                 | 2,006,793                      |
| City services and facilities            | (1,955,202)   | -                                | -                                 | (1,955,202)                    |
| Human services                          | (640, 257)    | -                                | -                                 | (640,257)                      |
| Libraries and recreation                | (73,046)      | -                                | -                                 | (73,046)                       |
| Property and liability insurance        | -             | -                                | -                                 | -                              |
| Employee benefits                       | -             | -                                | -                                 | -                              |
| Unassigned                              | 28,320,183    |                                  |                                   | 28,320,183                     |
| Total Fund Balances\$                   | 30,326,976 \$ | 5,938,116                        | \$ 16,865,959                     | \$ 53,131,051                  |

The details for the committed and assigned amounts in the preceding table are provided on the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual in the *Required Supplementary Information* section of this report. The amounts are listed under the column titled Amounts Carried Forward to Next Year. The restricted amounts presented above are for funds that are subject to externally imposed constraints relating to grants, contributions, or laws and regulations by other governments.

#### **NOTE 10 - HOST COMMUNITY AGREEMENT**

The City entered into a Host Community Agreement (Agreement) with Wynn MA, LLC (Wynn) a subsidiary of Wynn Resorts, Limited on April 19, 2013 for the development of a luxury hotel and a destination resort casino (the Project), which opened for business in June 2019. Under the agreement, the City is entitled to an annual community impact fee and an annual excise payment in lieu of taxes.

#### Annual Community Impact Fee Payment

Wynn shall pay an annual community impact fee to Everett in the sum of \$5,000,000. The annual community impact fee shall continue for as long as Wynn (or any parent, subsidiary or related entities) owns, controls or operates a commercial gaming facility at the Project site and shall increase by 2.5% per annum. The impact fee is based on the Project substantially as proposed, containing approximately 1.32 million square feet of building area. If total square footage of the Project building area exceeds 1.75 million square feet, then the parties shall renegotiate the impact fee in good faith based on the actual impacts resulting from such additional square footage. However, if, after Wynn commences operations, Wynn undertakes any substantial new construction on property which is not a part of the Project site as of the date Wynn commences operations then the parties shall renegotiate the impact fee or negotiate a separate impact fee in good faith based on the actual impacts resulting from such substantial new construction on such New Property. For the year ended June 30, 2020, the City recognized \$5,000,000 of community impact fee revenue.

#### Annual Excise Payment In lieu of Taxes - Chapter 121A

Wynn shall make an annual payment in lieu of taxes of \$20,000,000 to Everett. Massachusetts General law Chapter 121A authorizes the creation of single-purpose, project-specific, for-profit companies for undertaking commercial projects in areas which are considered to be decadent, substandard, or blighted. Chapter 121A sets forth the procedures for negotiating an alternative tax payment which benefits a municipality by: (1) creating agreed upon tax payments for a period of years, (2) eliminating the uncertainty and expense associated with the property tax assessment process, (3) allowing the municipality to use the full amount of tax prepayments without regard to possible abatement claims, and (4) allowing the municipality to receive advance payments on dates certain during the development and construction of the project. The annual payment shall continue for as long as Wynn (or any parent, subsidiary or related entity) owns, controls or operates a commercial gaming facility at the Project site and shall increase by 2.5% per annum. The payment is based on the Project substantially as proposed, containing approximately 1.32 million square feet of building area. If total square footage of the Project building area exceeds 1.75 million square feet, then the parties shall renegotiate the payment in good faith based on the full amount of additional space above the currently proposed 1.32 million square feet. However, if, after Wynn commences operations, Wynn undertakes any substantial new construction on property which is not a part of the Project site as of the date Wynn commences operations, then the parties shall renegotiate the payment or negotiate a separate real estate tax arrangement in good faith based on such substantial new construction on such New Property. For the year ended June 30, 2020, the City recognized \$20,000,000 of revenue for the payment in lieu of taxes.

#### **NOTE 11 - RISK FINANCING**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. In addition, the City is self-insured for damages not covered by commercial insurance. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The City is self-insured for its workers' compensation and its health insurance activities. The health insurance activities are accounted for in the internal service fund where revenues are recorded when earned and expenses are recorded when the liability is incurred, and the workers' compensation activities are accounted for in the general fund and the internal service fund.

Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many factors. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claims settlement trends, and other economic and social factors. The estimate of the claims liability also includes amounts for non-incremental claim adjustment expenses related to specific claims and other claim adjustment expense regardless of whether allocated to specific claims.

#### Health Insurance

The estimate of IBNR claims is based on a historical trend analysis and recent trends. The City purchases individual stop loss insurance for claims in excess of \$110,000. Settled claims have not exceeded this third-party insurance coverage in any of the previous past three years. Changes in the reported liability since July 1, 2018 are as follows:

|                | Balance at<br>Beginning of<br>Year | Current Year Claims and Changes in Estimate |    | Claims<br>Payments           | Balance at<br>Year-End       | _ |
|----------------|------------------------------------|---|----|------------------------------|------------------------------|---|
| 2019\$<br>2020 | 2,000,000                          | \$<br>26,819,000<br>25,415,000              | \$ | (26,539,000)<br>(25,445,000) | \$<br>2,280,000<br>2,250,000 |   |

#### Workers' Compensation

Workers' compensation claims are administered by the City's Personnel Department and is funded on a pay-as-you-go basis from annual appropriations. The estimated future workers' compensation liability is based on history and injury type. Changes in the reported liability since July 1, 2018, are as follows:

|        |              | Current Year  |                 |                 |               |   |
|--------|--------------|---------------|-----------------|-----------------|---------------|---|
|        | Balance at   | Claims and    |                 |                 |               |   |
|        | Beginning of | Changes in    | Claims          | Balance at      | Current       |   |
|        | Year         | Estimate      | Payments        | Year-End        | Portion       |   |
|        |              |               |                 |                 |               | • |
| 2019\$ | 1,101,291    | \$<br>846,908 | \$<br>(778,912) | \$<br>1,169,287 | \$<br>116,929 |   |
| 2020   | 1,169,287    | 358,781       | (705,568)       | 822,500         | 82,300        |   |

### **NOTE 12 - PENSION PLAN**

The City is a member of the Everett Contributory Retirement System (System), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 2 member units. The System is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The System is a component unit and is reported as a pension trust fund in the fiduciary fund financial statements.

The City is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting http://www.mass.gov/osc/publications-and-reports/financial-reports/.

Special Funding Situation – The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the City to the MTRS. Therefore, the City is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2019. The City's portion of the collective pension expense, contributed by the Commonwealth, of \$21,543,559 is reported in the general fund as intergovernmental revenue and pension benefits in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the City is \$177,653,405 as of the measurement date.

Benefits Provided – Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The Systems provide retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

At December 31, 2019, the System's membership consists of the following:

| Active members  | 731   |
|---|-------|
| Inactive members  | 215   |
| Retirees and beneficiaries currently receiving benefits | 504   |
|   | 4 450 |
| Total   | 1,450 |

Contributions – Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the System a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The total member units' contribution for the year ended December 31, 2019, was \$16,452,000, or 34.47% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The City's proportionate share of the required contribution was \$15,970,000, which equaled its actual contribution.

*Pension Liabilities* – The components of the net pension liability of the participating member units at June 30, 2020, were as follows:

| Total pension liability\$  | 282,738,000   |
|--|---------------|
| Total pension plan's fiduciary net position  | (185,587,000) |
| Total net pension liability\$  | 97,151,000    |
| The pension plan's fiduciary net position as a percentage of the total pension liability | 65.64%        |

At June 30, 2020, the City reported a liability of \$94,295,000 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2020. Accordingly, updated procedures were used to roll back the total pension liability to the measurement date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating members. At December 31, 2019, the City's proportion was 97.06%, which increased from its proportion measured at December 31, 2018, of 96.89%.

*Pension Expense* – For the year ended June 30, 2020, the City recognized pension expense of \$12,534,000. At June 30, 2020, the City reported deferred outflows of resources related to pensions of \$9,778,000 and deferred inflows of resources related to pensions of \$10,435,000.

The balances of deferred outflows and inflows at June 30, 2020, consist of the following:

| Deferred Category  | Deferred<br>Outflows of<br>Resources | <br>Deferred<br>Inflows of<br>Resources | -  | Total       |
|--|--------------------------------------|---|----|-------------|
| Differences between expected and actual experience\$           | 999,000                              | \$<br>(4,407,000)                       | \$ | (3,408,000) |
| Difference between projected and actual earnings, net          | -                                    | (6,028,000)                             |    | (6,028,000) |
| Changes of assumptions   | 8,324,000                            | -                                       |    | 8,324,000   |
| Changes in proportion and proportionate share of contributions | 455,000                              | <br>                                    | -  | 455,000     |
| Total deferred outflows/(inflows) of resources\$               | 9,778,000                            | \$<br>(10,435,000)                      | \$ | (657,000)   |

The City's deferred outflows of resources related to pensions will be recognized in pension expense as follows:

| Year ended June 30:                            |              |
|--|--------------|
| 2021   | \$ (228,000) |
| 2022   | (733,000)    |
| 2023   | 1,508,000    |
| 2024   | (1,516,000)  |
| 2025   | 312,000      |
| Total deferred outflows/(inflows) of resources | \$ (657,000) |

Actuarial Assumptions – The total pension liability in the January 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement that was rolled back to December 31, 2019:

| Valuation date                          | January 1, 2020   |
|---|---|
| Actuarial cost method                   | Individual Entry Age Normal Cost Method.  |
| Amortization method                     | Total payments increase 5.01% per year until FY29 with a final amortization payment in FY30.  |
| Remaining amortization period           | 10 years from July 1, 2020.   |
| Asset valuation method                  | Fair value.   |
| Inflation rate                          | Not explicitly assumed.   |
| Investment rate of return/Discount rate | 7.375%, (previously 7.50%) net of pension plan investment expense, including inflation.       |
| Projected salary increases              | Select and ultimate by job group; ultimate rates of 4.25% for Group 1, and 4.75% for Group 4. |
| Cost of living adjustments              | 3.0% for the first \$14,000 of retirement income.   |
| Rates of retirement                     | Varies based upon age for general employees, and police and fire employees.                   |

| Rates of disability | Based on an analysis of past experience. It is also assumed that the percentage of job-related disabilities is 55% for Groups 1 & 2 and 90% for Group 4.      |
|---------------------|---|
| Mortality rates     | Pre-retirement rates reflect the RP-2014 Blue Collar Employees table projected generationally with Scale MP-2018, gender distinct.                            |
|                     | Post-retirement rates reflect the RP-2014 Blue Collar Healthy Annuitant table projected generationally with Scale MP-2018, gender distinct.                   |
|                     | For disabled retirees, rates reflect the Blue Collar Healthy Annuitant table set forward 1 year projected generationally with Scale MP-2018, gender distinct. |

*Investment policy* – The System's policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of January 1, 2019, are summarized in the following table:

| Asset Class                     | Long-Term Expected Asset Allocation | Long-Term Expected Real Rate of Return |
|---------------------------------|-------------------------------------|--|
|                                 |                                     |  |
| U.S. equity                     | 22.50%                              | 6.90%                                  |
| International equities          | 15.10%                              | 7.00%                                  |
| Emerging international equities | 6.40%                               | 9.20%                                  |
| Core fixed income               | 14.70%                              | 2.94%                                  |
| Value added fixed income        | 7.50%                               | 6.80%                                  |
| Private equity                  | 11.00%                              | 10.90%                                 |
| Real estate                     | 9.50%                               | 6.10%                                  |
| Timberland                      | 3.50%                               | 6.70%                                  |
| Hedge funds                     | 9.20%                               | 6.20%                                  |
| Portfolio completion            | 0.60%                               | 5.80%                                  |
| Total                           | 100.00%                             |  |

Rate of return – For the year ended December 31, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 16.00%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount rate – The discount rate used to measure the total pension liability was 7.375%, previously 7.50%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined

contribution rate. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate – The following presents the net pension liability, calculated using the discount rate of 7.375%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.375%) or 1-percentage-point higher (8.375%) than the current rate:

| _                                     |             |     |                  |    | 1% Increase<br>(8.375%) |
|---------------------------------------|-------------|-----|------------------|----|-------------------------|
| The City's proportionate share of the | Deceml      | ber | 31, 2019 Measure | me | nt Date                 |
| net pension liability\$               | 126,054,000 | \$  | 94,295,000       | \$ | 67,449,000              |
| ECRS total net pension liability\$    | 129,872,000 | \$  | 97,151,000       | \$ | 69,492,000              |

### Changes of Assumptions:

- The discount rate was lowered from 7.50% to 7.375%.
- The mortality tables were updated from the RP-2000 tables to the RP-2014 tables.

Changes in Plan Provisions - None.

### NOTE 13 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description – The City of Everett administers a single-employer defined benefit healthcare plan (Plan). The Plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the City's group health insurance plan, which covers both active and retired members. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the City and the unions representing City employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report.

Summary of Significant Accounting Policies – For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

Funding Policy – Contribution requirements are also negotiated between the City and union representatives. The required contribution is based on a pay-as-you-go financing requirement. The City contributes 85 percent of the cost of current-year medical premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 15 percent of their premium costs. The City contributes 85 to 90

percent of the cost of current-year medical premiums for eligible retired teachers and their spouses. Plan members receiving benefits contribute the remaining 10 to 15 percent of their premium costs. For life insurance, the City contributes 85 percent of the cost of current year premiums and plan members contribute the remaining 15 percent. Retirees contribute 100% of the premium cost for dental coverage. For the year ended June 30, 2020, the City's average contribution rate was 9.88% of covered-employee payroll.

The Commonwealth of Massachusetts passed special legislation that has allowed the City to establish a postemployment benefit trust fund and to enable the City to begin pre-funding its other postemployment benefit (OPEB) liabilities. During 2020, the City pre-funded future OPEB liabilities totaling \$1,096,904 by contributing funds to the OPEB trust fund in excess of the pay-as-you-go required contribution. These funds are reported within the fiduciary funds' financial statements. As of June 30, 2020, the balance of this fund totaled \$7,382,520.

Investment policy – The City's policy in regard to the allocation of invested assets is established and may be amended by the City Council by a majority vote of its members. The OPEB plan's assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the OPEB plan. The long-term real rate of return on OPEB investments was determined using the City's investment policy.

Employees Covered by Benefit Terms – The following table represents the Plan's membership as of June 30, 2020:

| Active members                                | 1,530 |
|---|-------|
| Inactive members currently receiving benefits | 980   |
|   |       |
| Total   | 2,510 |

Components of OPEB Liability – The following table represents the components of the Plan's OPEB liability as of June 30. 2020:

| Total OPEB liability\$                   | 289,938,132 |
|--|-------------|
| Less: OPEB plan's fiduciary net position | (7,382,520) |
| -  |             |
| Net OPEB liability\$                     | 282,555,612 |
| •  |             |
| The OPEB plan's fiduciary net position   |             |

Significant Actuarial Methods and Assumptions – The total OPEB liability in the July 1, 2018 actuarial valuation was determined by using the following actuarial assumptions, applied to all periods included in the measurement that was updated to June 30, 2020:

as a percentage of the total OPEB liability....

2.55%

Index - SAPIHG).

Single equivalent discount rate.. 3.75% as of June 30, 2020 and June 30, 2019, net of OPEB plan investment

expense, including inflation.

Healthcare cost trend rate....... 4.50% per year for active and medicare supplement plans.

Annual salary increases........... 3.00% annually as of June 30, 2020, and for future periods.

Pre- Retirement mortality ....... General: RP-2014 Mortality Table for Blue Collar Employees projected

generationally with scale MP-2016 for males and females, set forward 1 year for

females.

Teachers: RP-2014 Mortality Table for White Collar Employees projected

generationally with scale MP-2016 for males and females.

Post- Retirement mortality ...... General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected

generationally with scale MP-2016 for males and females, set forward 1 year for

females.

Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected

generationally with scale MP-2016 for males and females.

Disabled mortality............. General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected

generationally with scale MP-2016 for males and females, set forward 1 year.

Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected

generationally with scale MP-2016 for males and females.

Rate of return. For the year ended June 30, 2020, the annual money-weighted rate of return on investments, net of investment expense, was 4.32%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The Plan's expected future real rate of return of 3.96% is added to the expected inflation of 2.50% to produce the long-term expected nominal rate of return of 6.46%.

Best estimates of geometric real rates of return for each major asset class included in the OPEB plan's target asset allocation as of June 30, 2020, are summarized in the following table:

| Asset Class                             | Long-Term Expected Asset Allocation | Long-Term Expected Real Rate of Return |
|---|-------------------------------------|--|
| Domestic Equity - Large Cap             | 40.00%                              | 4.80%                                  |
| Domestic Equity - Small/Mid Cap         | 5.00%                               | 5.29%                                  |
| International Equity - Developed Market | 5.00%                               | 5.45%                                  |
| International Equity - Emerging Market  | 5.00%                               | 6.42%                                  |
| Domestic Fixed Income                   | 35.00%                              | 2.05%                                  |
| International Fixed Income              | 5.00%                               | 3.00%                                  |
| Real Estate                             | 5.00%                               | 6.25%                                  |
| Total                                   | 100.00%                             |  |

Discount rate – The discount rate used to measure the total OPEB liability was 3.75% as of June 30, 2020, and June 30, 2019. The projection of cash flows used to determine the discount rate assumed that contributions will be made in accordance with the Plan's funding policy. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be insufficient to make all projected benefit payments to current plan members. Therefore, the long-term expected rate of return on the OPEB plan assets was applied to the projected benefit payments which the Plan fiduciary net position is expected to be sufficient to cover and the municipal bond rate was applied thereafter. The municipal bond rate was based on the S&P Municipal Bond 20 – Year High Grade Index (SAPIHG), which was 2.66% as of June 30, 2020. The S&P Municipal Bond 20 – Year High Grade Index is the index rate for 20-year, tax exempt general obligation municipal bonds with an average rate of AA/Aa or higher.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate – The following table presents the net other postemployment benefit liability and service cost, calculated using the discount rate of 3.75%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a discount rate that is 1-percentage-point lower (2.75%) or 1-percentage-point higher (4.75%) than the current rate:

| _                     |             |    | Current<br>Discount Rate<br>(3.75%) | <br>1% Increase<br>(4.75%) |  |
|-----------------------|-------------|----|-------------------------------------|----------------------------|--|
| Net OPEB liability \$ | 333,851,265 | \$ | 282,555,612                         | \$<br>242,338,701          |  |

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend Rate – The following table presents the net other postemployment benefit liability and service cost, calculated using the current healthcare trend rate of 4.50%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher:

|                       | 1% Decrease<br>(3.50%) | Current Trend<br>(4.50%) | 1% Increase<br>(5.50%) |
|-----------------------|------------------------|--------------------------|------------------------|
| Net OPEB liability \$ | 237,885,066            | \$<br>282,555,612        | \$<br>340,564,092      |

Changes in the Net OPEB Liability:

|  |             | Increase (Decrease) |             |
|--|-------------|---------------------|-------------|
| _  | -           | Plan                |             |
|  | Total OPEB  | Fiduciary           | Net OPEB    |
|  | Liability   | Net Position        | Liability   |
| _  | (a)         | (b)                 | (a) - (b)   |
| Balances at June 30, 2019\$                        | 277,809,805 | \$ 6,025,372 \$     | 271,784,433 |
| Changes for the year:                              |             |                     |             |
| Service cost                                       | 10,142,202  | -                   | 10,142,202  |
| Interest   | 10,640,472  | -                   | 10,640,472  |
| Differences between expected and actual experience | (164,021)   | -                   | (164,021)   |
| Employer contributions                             | -           | 9,587,230           | (9,587,230) |
| Net investment income                              | -           | 260,244             | (260,244)   |
| Benefit payments                                   | (8,490,326) | (8,490,326)         |             |
| Net change   | 12,128,327  | 1,357,148           | 10,771,179  |
| Balances at June 30, 2020\$                        | 289,938,132 | \$ 7,382,520 \$     | 282,555,612 |

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2020, the City recognized OPEB expense of \$21,255,772. At June 30, 2020, the City reported deferred outflows and (inflows) of resources related to OPEB from the following sources:

|   | Deferred Outflows of | Deferred<br>Inflows of |              |
|---|----------------------|------------------------|--------------|
| Deferred Category                                     | Resources            | <br>Resources          | Total        |
| Differences between expected and actual experience \$ | -                    | \$<br>(15,387,881) \$  | (15,387,881) |
| Difference between projected and actual earnings, net | 86,542               | -                      | 86,542       |
| Changes in assumptions                                | 19,272,881           | <br><u> </u>           | 19,272,881   |
| Total deferred outflows/(inflows) of resources\$      | 19,359,423           | \$<br>(15,387,881) \$  | 3,971,542    |

The City's deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expenses as follows:

| Year ended June 30:                               |           |
|---|-----------|
|   |           |
| 2021\$  | 880,820   |
| 2022  | 880,818   |
| 2023  | 867,634   |
| 2024  | 886,986   |
| 2025  | 469,287   |
| Thereafter  | (14,003)  |
|   |           |
| Total deferred outflows/(inflows) of resources \$ | 3,971,542 |

Changes of Assumptions – None.

Changes in Plan Provisions – None.

## NOTE 14 – FINANCIAL STATEMENTS FOR INDIVIDUAL PENSION AND OTHER POSTEMPLOYMENT BENEFIT TRUST FUNDS

GAAP requires that all Pension and Other Postemployment Trust Funds be combined and presented in one column in the Fiduciary Funds financial statements and that the individual financial statements for each trust fund plan are reported in the notes to the financial statements. Provided below are the individual financial statements for the pension and OPEB plans that are included in the Fiduciary Funds as Pension and Other Postemployment Benefit Trust Funds.

|   |                 |                | Total Pension     |
|---|-----------------|----------------|-------------------|
|   | Pension         | Other          | and Other         |
|   | Trust Fund      | Postemployment | Employee          |
|   | (as of December | Benefit        | Benefit           |
|   | 31, 2019)       | Trust Fund     | Trust Funds       |
| ASSETS  |                 |                |                   |
| Cash and cash equivalents\$                       | 677,624         | \$ 1,174,498   | \$<br>1,852,122   |
| Investments:                                      |                 |                |                   |
| Investments in Pension Reserve Investment Trust   | 184,997,067     | -              | 184,997,067       |
| Government sponsored enterprises                  | -               | 722,966        | 722,966           |
| Corporate bonds                                   | -               | 622,158        | 622,158           |
| U.S. Government securities                        | -               | 465,449        | 465,449           |
| Equity securities                                 | -               | 3,720,466      | 3,720,466         |
| Bond mutual funds                                 | -               | 676,983        | 676,983           |
| Receivables, net of allowance for uncollectibles: |                 |                |                   |
| Departmental and other                            | 138,757         |                | <br>138,757       |
| TOTAL ASSETS                                      | 185,813,448     | 7,382,520      | <br>193,195,968   |
| LIABILITIES                                       |                 |                |                   |
| Warrants payable                                  | 226,242         |                | <br>226,242       |
| NET POSITION                                      |                 |                |                   |
| Restricted for pensions                           | 185,587,206     | -              | 185,587,206       |
| Restricted for other postemployment benefits      | -               | 7,382,520      | 7,382,520         |
|   |                 | .,552,625      | <br>.,002,020     |
| TOTAL NET POSITION\$                              | 185,587,206     | \$ 7,382,520   | \$<br>192,969,726 |

|   | Danaian         | Othern         | Total Pension  |
|---|-----------------|----------------|----------------|
|   | Pension         | Other          | and Other      |
|   | Trust Fund      | Postemployment | Postemployment |
|   | (as of December | Benefit        | Benefit        |
| A DDITIONIO   | 31, 2019)       | Trust Fund     | Trust Funds    |
| ADDITIONS:  |                 |                |                |
| Contributions:  | 40.450.000 •    |                |                |
| Employer contributions\$  | 16,452,302 \$   |                |                |
| Employer contributions for other postemployment benefit payments. | <del>-</del>    | 8,490,326      | 8,490,326      |
| Member contributions  | 4,870,135       | -              | 4,870,135      |
| Transfers from other systems                                      | 149,587         | -              | 149,587        |
| Retirement benefits - 3(8)c contributions from other systems      | 356,451         | -              | 356,451        |
| Interest not refunded   | 1,161           | -              | 1,161          |
| Retirement benefits - Intergovernmental                           | 225,135         | <del>-</del>   | 225,135        |
| Total contributions   | 22,054,771      | 9,587,230      | 31,642,001     |
| Net investment income:  |                 |                |                |
| Investment income   | 26,003,534      | 260,244        | 26,263,778     |
| Less: investment expense  | (876,407)       | <del>-</del>   | (876,407)      |
| Net investment income   | 25,127,127      | 260,244        | 25,387,371     |
| TOTAL ADDITIONS   | 47,181,898      | 9,847,474      | 57,029,372     |
| DEDUCTIONS:   |                 |                |                |
| Administration  | 283,407         | -              | 283,407        |
| Transfers to other systems  | 468,664         | -              | 468,664        |
| Retirement benefits - 3(8)c transfer to other systems             | 531,834         | -              | 531,834        |
| Retirement benefits and refunds                                   | 14,587,352      | -              | 14,587,352     |
| Other postemployment benefit payments                             | <u>-</u>        | 8,490,326      | 8,490,326      |
| TOTAL DEDUCTIONS  | 15,871,257      | 8,490,326      | 24,361,583     |
| NET INCREASE IN NET POSITION                                      | 31,310,641      | 1,357,148      | 32,667,789     |
| NET POSITION AT BEGINNING OF YEAR                                 | 154,276,565     | 6,025,372      | 160,301,937    |
| NET POSITION AT END OF YEAR\$                                     | 185,587,206 \$  | 7,382,520      | 192,969,726    |

### NOTE 15 – COMMITMENTS AND CONTINGENCIES

The City participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of the Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial. Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2020, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2020.

The City has entered into, or is planning to enter into, contracts totaling approximately \$11 million for water and sewer infrastructure improvements. The City has entered into, or is planning to enter into, contracts totaling approximately \$11 million for property acquisitions. The City has entered into, or is planning to enter into, contracts totaling approximately \$6.4 million for park construction. The City has entered into, or is planning to enter into, contracts totaling approximately \$4.8 million for street and sidewalk improvements. The City has entered into, or is planning to enter into, contracts totaling approximately \$6.1 million for other various City-wide projects.

### **NOTE 16 – TAX INCREMENT FINANCING AGREEMENTS**

The City enters into tax increment financing (TIF) agreements with local businesses under Chapter 40, Section 59 of the Massachusetts General Laws. Under this section of the law, localities may grant property tax exemptions of a business' property tax bill for the purpose of attracting or retaining businesses within their jurisdictions. The exemptions may be granted to any business located within or promising to relocate to the City.

For the fiscal year ended June 30, 2020, the City exempted property taxes totaling \$22,829,443 under this program.

Note 10 describes the various agreements for chapter 121A excise payments related to the Host Community Agreement (Agreement) with Wynn MA, LLC a subsidiary of Wynn Resorts, Limited on April 19, 2013, for the development of a luxury hotel and a destination resort casino.

The City has not made any commitments as part of the agreements other than to reduce taxes. The City is not subject to any tax abatement agreements entered into by other governmental entities.

### **NOTE 17 - COVID-19**

On March 10, 2020, the Massachusetts Governor declared a state of emergency in response to the coronavirus outbreak. The World Health Organization officially declared the novel Coronavirus (COVID-19) a pandemic the following day. In an attempt to slow the spread of COVID-19, governments issued various stay at home orders that caused global economic shutdowns and substantial financial market impact. Starting in March 2020, the Governor continued to issue orders allowing governments to operate and carry out essential functions safely. These included modifying the state's Open Meeting Law, issuing a stay-at-home order, and introducing a phased approach to reopening State businesses. The City is considered an essential business and although it was closed to the public for a period of time, departments remained operational and most employees continued to perform their daily duties.

On March 27, 2020, the United States Federal Government established the Coronavirus Aid, Relief and Economic Security (CARES) Act in response to the economic downfall caused by the COVID-19 pandemic. This Act requires that the payment from these funds be used only to cover expenses that; are necessary expenditures incurred due to the public health emergency with respect to COVID-19; were not accounted for in the budget most recently approved as of March 27, 2020; and were incurred during the period that begins on March 1, 2020, and ends on December 30, 2020. The Commonwealth and communities throughout the Commonwealth were awarded a portion of this federal funding. In addition to funding from the CARES Act, there are several other federal and state grants available.

As a result of the pandemic, a number of businesses have been forced to stop or significantly reduce operations decreasing certain City revenues. Through June 30, 2020, the City has incurred unanticipated costs specifically related to the pandemic of \$1,203,874 and has recognized an equal amount of reimbursements and unearned

revenue totaling \$399,118 from the CARES Act; however, the full extent of the financial impact cannot be determined as of the date of the financial statements.

### NOTE 18 - RESTATEMENT OF NET POSITION/FUND BALANCE PREVIOUSLY REPORTED

Beginning net position/fund balance of the governmental activities, business-type activities, and governmental funds has been restated as a result of the City Council establishing the ECTV enterprise fund on July 1, 2019. The fund was previously recorded as a nonmajor governmental fund. Accordingly, net position/fund balance previously reported has been restated as follows:

|  | 06/30/2019<br>Previously<br>Reported<br>Balances | Fund<br>balance   | Reclass<br>net OPEB<br>liability | Reclass<br>net pension<br>liability | , <u>-</u> | 07/01/19<br>Restated<br>Balances |
|--|--|-------------------|----------------------------------|-------------------------------------|------------|----------------------------------|
| Government-Wide Financial Statements       |  |                   |                                  |                                     |            |                                  |
| Governmental activities\$                  | (201,523,401)                                    | \$<br>(1,032,723) | \$<br>461,630                    | \$<br>758,000                       | \$         | (201, 336, 494)                  |
| Business-type activities                   | 49,459,165                                       | 1,032,723         | (461,630)                        | (758,000)                           |            | 49,272,258                       |
| Total\$                                    | (152,064,236)                                    | \$<br>            | \$<br>                           | \$<br>                              | \$         | (152,064,236)                    |
| Business-type Activities - Enterpise Funds |  |                   |                                  |                                     |            |                                  |
| ECTV Enterprise fund\$                     |  | \$<br>1,032,723   | \$<br>(461,630)                  | \$<br>(758,000)                     | \$         | (186,907)                        |
| Governmental funds                         |  |                   |                                  |                                     |            |                                  |
| Nonmajor governmental funds\$              | 16,956,681                                       | \$<br>(1,032,723) | \$<br>                           | \$<br>                              | \$         | 15,923,958                       |

### **NOTE 19 - SUBSEQUENT EVENTS**

Management has evaluated subsequent events through January 15, 2021, which is the date the financial statements were available to be issued.

#### NOTE 20 - IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2020, the following GASB pronouncement was implemented:

GASB <u>Statement #95</u>, Postponement of the Effective Dates of Certain Authoritative Guidance. This
pronouncement postponed the effective dates of certain provisions in GASB Statements and
Implementation Guides that first became effective or are scheduled to be effective for periods beginning
after June 15, 2018 or later.

The following GASB pronouncements will be implemented in the future:

- The GASB issued <u>Statement #84</u>, *Fiduciary Activities*, which is required to be implemented in 2021.
- The GASB issued <u>Statement #87</u>, <u>Leases</u>, which is required to be implemented in 2022.
- The GASB issued <u>Statement #89</u>, Accounting for Interest Cost Incurred before the End of a Construction *Period*, which is required to be implemented in 2022.

- The GASB issued <u>Statement #90</u>, *Majority Equity Interests an amendment of GASB Statements #14 and #61*, which is required to be implemented in 2021.
- The GASB issued <u>Statement #91</u>, *Conduit Debt Obligations*, which is required to be implemented in 2023.
- The GASB issued Statement #92, Omnibus 2020, which is required to be implemented in 2022.
- The GASB issued <u>Statement #93</u>, *Replacement of Interbank Offered Rates*, which is required to be implemented in 2022.
- The GASB issued <u>Statement #94</u>, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, which is required to be implemented in 2023.
- The GASB issued <u>Statement #96</u>, <u>Subscription-Based Information Technology Arrangements</u>, which is required to be implemented in 2023.
- The GASB issued <u>Statement #97</u>, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32, in which certain paragraphs are required to be implemented in 2021 and 2022.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

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| Required | Suppl | lementary | Inform | ation |
|----------|-------|-----------|--------|-------|
|----------|-------|-----------|--------|-------|

# General Fund Budgetary Comparison Schedule

The General Fund is the general operating fund of the City. It is used to account for the entire City's financial resources, except those required to be accounted for in another fund.

### 

### YEAR ENDED JUNE 30, 2020

|   | Budgeted A       | mounts           |                     |                            |                      |
|---|------------------|------------------|---------------------|----------------------------|----------------------|
|   | Original         | Final            | Actual<br>Budgetary | Amounts<br>Carried Forward | Variance<br>to Final |
|   | Budget           | Budget           | Amounts             | To Next Year               | Budget               |
| REVENUES:                                     |                  |                  |                     |                            |                      |
| Real estate and personal property taxes,      |                  |                  |                     |                            |                      |
| net of tax refunds\$                          | 91,855,752 \$    | 91,855,752       | \$ 91,876,884       | 4 \$ - \$                  | 21,132               |
| Tax liens                                     | -                | =                | 446,224             | 4 -                        | 446,224              |
| Motor vehicle excise taxes                    | 4,000,000        | 4,000,000        | 4,248,629           | 9 -                        | 248,629              |
| Chapter 121A excise payments in lieu of taxes | 20,000,000       | 20,000,000       | 20,000,000          | ) -                        |                      |
| Community impact fee                          | 5,000,000        | 5,000,000        | 5,000,000           | -                          |                      |
| Hotel/motel tax                               | 2,250,000        | 2,250,000        | 3,295,972           | 2 -                        | 1,045,97             |
| Meals tax                                     | 1,000,000        | 1,000,000        | 1,090,679           | 9 -                        | 90,679               |
| Penalties and interest on taxes               | 350,000          | 350,000          | 367,259             | 9 -                        | 17,259               |
| Payments in lieu of taxes                     | 14,000           | 14,000           | 14,112              | 2 -                        | 112                  |
| Licenses and permits                          | 1,200,000        | 1,200,000        | 1,866,483           | -                          | 666,483              |
| Fines and forfeitures                         | 1,000,000        | 1,000,000        | 1,211,590           | ) -                        | 211,590              |
| Intergovernmental - state aid                 | 83,350,453       | 83,350,453       | 83,653,373          | 3 -                        | 302,920              |
| Intergovernmental - School Building Authority | 1,730,060        | 1,730,060        | 1,730,060           |                            | • • •                |
| Departmental and other                        | 2,145,002        | 2,145,002        | 3,892,050           |                            | 1,747,048            |
| Investment income                             | 250,000          | 250,000          | 608,02              |                            | 358,02               |
|   |                  |                  |                     | <u> </u>                   |                      |
| TOTAL REVENUES                                | 214,145,267      | 214,145,267      | 219,301,336         | <u> </u>                   | 5,156,069            |
| EXPENDITURES:                                 |                  |                  |                     |                            |                      |
| Current:                                      |                  |                  |                     |                            |                      |
| General government                            |                  |                  |                     |                            |                      |
| City Council:                                 |                  |                  |                     |                            |                      |
| Personnel services                            | 386,190          | 386,190          | 386,295             | 5 -                        | (105                 |
| General expenditures                          | 136,111          | 136,111          | 47,179              | 9 10,751                   | 78,181               |
| Total   | 522,301          | 522,301          | 433,474             | 10,751                     | 78,076               |
| Mayor:  |                  |                  |                     |                            |                      |
| Personnel services                            | 1,046,080        | 1,046,080        | 821,757             | 7 -                        | 224,323              |
| General expenditures                          | 699,300          | 699,300          | 307,178             | 330,108                    | 62,014               |
| Capital articles                              | 68,185           | 68,185           |                     | - 68,185                   |                      |
| Total   | 1,813,565        | 1,813,565        | 1,128,93            | 398,293                    | 286,337              |
| City Auditor:                                 |                  |                  |                     |                            |                      |
| Personnel services                            | 488,529          | 488,529          | 485,05              | 1 -                        | 3,478                |
| General expenditures                          | 312,559          | 312,559          | 176,93              | 1 119,993                  | 15,635               |
| Capital articles                              | 6,351            | 6,351            |                     | - 6,270                    | 81                   |
| Total   | 807,439          | 807,439          | 661,982             | 2 126,263                  | 19,194               |
| Purchasing:                                   |                  |                  |                     |                            |                      |
| Personnel services                            | 157,131          | 157,131          | 121,47              |                            | 35,660               |
| General expenditures                          | 29,634           | 29,634           | 13,709              |                            | 3,791                |
| Total   | 186,765          | 186,765          | 135,180             | 12,134                     | 39,451               |
| Assessors:                                    |                  |                  |                     |                            |                      |
| Personnel services                            | 297,207          | 297,207          | 279,74              |                            | 17,466               |
| General expenditures                          | 516,291          | 516,291          | 263,026             |                            | 262                  |
| Capital articles<br>Total                     | 1,314<br>814,812 | 1,314<br>814,812 | 542,78              | 1,300<br>1 254,303         | 17,728               |
| Treasurer/Collector:                          |                  |                  |                     |                            |                      |
| Personnel services                            | 763,726          | 763,726          | 761,312             |                            | 2,414                |
|   |                  |                  |                     |                            |                      |
| General expenditures                          | 515,079          | 515,079          | 434,928             | 3 72,879                   | 7,272                |

(Continued)

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### YEAR ENDED JUNE 30, 2020

|                          | Budgeted A | Amounts    |            |                 |                     |
|--------------------------|------------|------------|------------|-----------------|---------------------|
|                          |            |            | Actual     | Amounts         | Variance            |
|                          | Original   | Final      | Budgetary  | Carried Forward | to Final            |
|                          | Budget     | Budget     | Amounts    | To Next Year    | Budget              |
| City Solicitor:          |            |            |            |                 |                     |
| Personnel services       | 321,571    | 321,571    | 319,497    | -               | 2,074               |
| General expenditures     | 167,535    | 167,535    | 98,682     | 60,009          | 8,844               |
| Capital articles         | 2,500      | 2,500      | 2,071      | <u>-</u>        | 429                 |
| Total                    | 491,606    | 491,606    | 420,250    | 60,009          | 11,347              |
| Human resources:         |            |            |            |                 |                     |
| Personnel services       | 1,437,421  | 1,437,421  | 1,436,682  | -               | 739                 |
| General expenditures     | 105,103    | 105,103    | 39,300     | 62,420          | 3,383               |
| Total                    | 1,542,524  | 1,542,524  | 1,475,982  | 62,420          | 4,122               |
| Information technology:  |            |            |            |                 |                     |
| Personnel services       | 236,122    | 236,122    | 235,957    | -               | 169                 |
| General expenditures     | 1,106,488  | 1,106,488  | 645,393    | 459,761         | 1,334               |
| Capital articles         | 169,171    | 169,171    | 26,872     | 142,299         |                     |
| Total                    | 1,511,781  | 1,511,781  | 908,222    | 602,060         | 1,499               |
| City Clerk:              |            |            |            |                 |                     |
| Personnel services       | 364,906    | 364,906    | 318,774    | 5,000           | 41,132              |
| General expenditures     | 368,618    | 368,618    | 172,318    | 181,867         | 14,433              |
| Total                    | 733,524    | 733,524    | 491,092    | 186,867         | 55,565              |
| Election commissions:    |            |            |            |                 |                     |
| Personnel services       | 268,382    | 268,382    | 219,895    | -               | 48,48               |
| General expenditures     | 83,000     | 83,000     | 57,494     | 20,971          | 4,535               |
| Total                    | 351,382    | 351,382    | 277,389    | 20,971          | 53,022              |
| Licensing:               |            |            |            |                 |                     |
| Personnel services       | 7,200      | 7,200      | 5,183      | -               | 2,017               |
| General expenditures     | 552        | 552        | 105        | -               | 44                  |
| Total                    | 7,752      | 7,752      | 5,288      | =               | 2,464               |
| Conservation commission: |            |            |            |                 |                     |
| Personnel services       | 15,600     | 15,600     | 15,116     | -               | 484                 |
| General expenditures     | 680        | 680        | 100        | -               | 580                 |
| Total                    | 16,280     | 16,280     | 15,216     | -               | 1,06                |
| Planning Board:          |            |            |            |                 |                     |
| Personnel services       | 16,300     | 16,300     | 13,366     | -               | 2,93                |
| General expenditures     | 100        | 100        | 96         | -               | 4                   |
| Total                    | 16,400     | 16,400     | 13,462     | -               | 2,93                |
| Zoning Board of Appeals: |            |            |            |                 |                     |
| Personnel services       | 14,696     | 14,696     | 13,092     | -               | 1,604               |
| General expenditures     | 500        | 500        | 106        | -               | 394                 |
| Total                    | 15,196     | 15,196     | 13,198     | -               | 1,998               |
| otal General Government  | 10,110,132 | 10,110,132 | 7,718,691  | 1,806,950       | 584,49 <sup>-</sup> |
| ıblic safety:            |            |            |            |                 |                     |
| Police:                  |            |            |            |                 |                     |
| Personnel services       | 14,977,953 | 15,492,953 | 14,293,808 | 400,000         | 799,14              |
| General expenditures     | 549,537    | 549,537    | 431,314    | 79,932          | 38,29               |
| Capital articles         | 407,404    | 407,404    | 296,666    | 110,738         |                     |
| Total                    | 15,934,894 | 16,449,894 | 15,021,788 | 590,670         | 837,436             |

(Continued)

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### YEAR ENDED JUNE 30, 2020

|                                  | Budgeted / | Amounts    |                    |                 |           |
|----------------------------------|------------|------------|--------------------|-----------------|-----------|
|                                  |            |            | Actual             | Amounts         | Variance  |
|                                  | Original   | Final      | Budgetary          | Carried Forward | to Final  |
|                                  | Budget     | Budget     | Amounts            | To Next Year    | Budget    |
| Fire:                            |            |            |                    |                 |           |
| Personnel services               | 11,089,727 | 11,089,727 | 10,798,235         | 250,000         | 41,492    |
| General expenditures             | 307,185    | 307,185    | 187,049            | 88,339          | 31,797    |
| Capital articles                 | 68,202     | 122,827    | 117,472            | 5,355           |           |
| Total                            | 11,465,114 | 11,519,739 | 11,102,756         | 343,694         | 73,289    |
| Inspectional services:           |            |            |                    |                 |           |
| Personnel services               | 2,001,256  | 2,001,256  | 1,756,601          | =               | 244,655   |
| General expenditures             | 3,155,332  | 3,155,332  | 1,146,198          | 1,952,970       | 56,164    |
| Capital articles                 | 132,154    | 132,154    |                    | 93,625          | 38,529    |
| Total                            | 5,288,742  | 5,288,742  | 2,902,799          | 2,046,595       | 339,348   |
| Emergency communications center: |            |            |                    |                 |           |
| Personnel services               | 1,056,936  | 1,056,936  | 967,082            | 10,000          | 79,854    |
| General expenditures             | 149,606    | 149,606    | 56,031             | 68,836          | 24,739    |
| Total                            | 1,206,542  | 1,206,542  | 1,023,113          | 78,836          | 104,593   |
| Total Public Safety              | 33,895,292 | 34,464,917 | 30,050,456         | 3,059,795       | 1,354,666 |
| ducation                         | 97,119,515 | 96,370,383 | 85,423,484         | 10,081,605      | 865,294   |
| ity services facility:           |            |            |                    |                 |           |
| Executive division:              |            |            |                    |                 |           |
| Personnel services               | 924,334    | 924,334    | 862,028            | -               | 62.306    |
| General expenditures             | 1,323,797  | 1,323,797  | 999,691            | 311,913         | 12,193    |
| Capital articles                 | 390,362    | 390,362    | 236,772            | 153,590         | ,         |
| Total                            | 2,638,493  | 2,638,493  | 2,098,491          | 465,503         | 74,499    |
| Facilities/maintenance:          |            |            |                    |                 |           |
| Personnel services               | 1,415,651  | 1,415,651  | 1,378,845          | -               | 36,806    |
| General expenditures             | 1,788,879  | 1,788,879  | 1,382,254          | 274,285         | 132,340   |
| Capital articles                 | 19,415     | 19,415     | , , , <sub>=</sub> | 19,415          |           |
| Total                            | 3,223,945  | 3,223,945  | 2,761,099          | 293,700         | 169,146   |
| Engineering:                     |            |            |                    |                 |           |
| Personnel services               | 158,032    | 158,032    | 154,264            | -               | 3,768     |
| General expenditures             | 523,513    | 523,513    | 342,487            | 163,655         | 17,37     |
| Capital articles                 | 158,137    | 158,137    | -                  | 158,137         |           |
| Total                            | 839,682    | 839,682    | 496,751            | 321,792         | 21,139    |
| Parks and cemeteries:            |            |            |                    |                 |           |
| Personnel services               | 1,371,355  | 1,371,355  | 1,204,460          | -               | 166,89    |
| General expenditures             | 900,724    | 900,724    | 513,025            | 243,787         | 143,91    |
| Total                            | 2,272,079  | 2,272,079  | 1,717,485          | 243,787         | 310,807   |
| Stadium:                         |            |            |                    |                 |           |
| General expenditures             | 107,224    | 107,224    | 30,386             | 50,298          | 26,540    |
| Highway:                         |            |            |                    |                 |           |
| Personnel services               | 1,238,601  | 1,238,601  | 1,123,729          | -               | 114,872   |
| General expenditures             | 1,420,535  | 1,420,535  | 508,043            | 574,207         | 338,285   |
| Capital articles                 | 300,000    | 300,000    |                    | 300,000         |           |
| Total                            | 2,959,136  | 2,959,136  | 1,631,772          | 874,207         | 453,157   |

(Continued)

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### YEAR ENDED JUNE 30, 2020

|   | Budgeted A         | Budgeted Amounts   |                     | A ·                     | \/o=:                |
|---|--------------------|--------------------|---------------------|-------------------------|----------------------|
|   | Original           | Final              | Actual<br>Budgetary | Amounts Carried Forward | Variance<br>to Final |
| On any and in a   | Budget             | Budget             | Amounts             | To Next Year            | Budget               |
| Snow and ice:   | 70.000             | 70.000             | 122.005             |                         | (62.06               |
| Personnel services  | 70,000             | 70,000             | 133,965             | 76.042                  | (63,96               |
| General expenditures  | 372,789<br>442,789 | 372,789<br>442,789 | 259,631<br>393,596  | 76,043<br>76,043        | 37,11                |
| Total   | 442,769            | 442,769            | 393,390             | 76,043                  | (26,85               |
| Solid waste:  | 4.400.000          | 4.400.000          | 0.504.400           | 400.070                 | 400.40               |
| General expenditures  | 4,169,606          | 4,169,606          | 3,564,129           | 499,072                 | 106,40               |
| Total City Services and Facilities                          | 16,652,954         | 16,652,954         | 12,693,709          | 2,824,402               | 1,134,84             |
| Human services:   |                    |                    |                     |                         |                      |
| Health inspection services:                                 |                    |                    |                     |                         |                      |
| Personnel services  | 1,464,412          | 1,464,412          | 1,196,105           | 100,000                 | 168,30               |
| General expenditures  | 94,278             | 94,278             | 45,020              | 30,832                  | 18,42                |
| Total   | 1,558,690          | 1,558,690          | 1,241,125           | 130,832                 | 186,73               |
| Planning & development:                                     |                    |                    |                     |                         |                      |
| Personnel services  | 480,044            | 480,044            | 480,044             | -                       |                      |
| General expenditures  | 1,413,858          | 1,413,858          | 1,009,068           | 399,899                 | 4,89                 |
| Capital articles  | 191,762            | 191,762            | 52,392              | 139,370                 |                      |
| Total   | 2,085,664          | 2,085,664          | 1,541,504           | 539,269                 | 4,8                  |
| Council on aging:   |                    |                    |                     |                         |                      |
| General expenditures  | 50,682             | 50,682             | 44,459              | 1,335                   | 4,8                  |
| Veterans' services:   |                    |                    |                     |                         |                      |
| Personnel services  | 101,416            | 101,416            | 100,780             | -                       | 6                    |
| General expenditures  | 500,067            | 500,067            | 356,712             | 30,950                  | 112,4                |
| Total   | 601,483            | 601,483            | 457,492             | 30,950                  | 113,0                |
| Commission on disability:                                   |                    |                    |                     |                         |                      |
| Personnel services  | 10,700             | 10,700             | 7,450               | -                       | 3,2                  |
| General expenditures  Total                                 | 250<br>10,950      | 250<br>10,950      | 7,450               | <del></del> .           | 3,5                  |
|   | ,                  | ,                  | ,,,,,,              |                         | -,-                  |
| Mayor's office of human services:                           | 393.133            | 202.422            | 240.257             | 45.000                  | 20.0                 |
| Personnel services  | ,                  | 393,133            | 349,257             | 15,000                  | 28,8                 |
| General expenditures  Capital articles                      | 109,814            | 109,814            | 95,892              | 12,479                  | 1,4                  |
| Total   | 74,004<br>576,951  | 74,004<br>576,951  | 495<br>445,644      | 73,509<br>100,988       | 30,3                 |
| Total Human Services  | 4,884,420          | 4,884,420          | 3,737,674           | 803,374                 | 343,3                |
| ibraries and recreation:                                    |                    |                    |                     |                         |                      |
| Library - Parlin and Shute:                                 |                    |                    |                     |                         |                      |
| Personnel services  | 914,808            | 914,808            | 676,531             | _                       | 238,2                |
|   | 337,087            | 337,087            | 175,769             | 65,066                  | 96,2                 |
| General expenditures  | 1,251,895          | 1,251,895          | 852,300             | 65,066                  | 334,5                |
| General expenditures  Total                                 |                    |                    |                     |                         |                      |
| •   | , ,                |                    |                     |                         |                      |
| Total   | 581,097            | 581,097            | 463,879             | <u>-</u>                | 117.2                |
| Total   |                    | 581,097<br>88,771  | 463,879<br>13,831   | -<br>62,111             | 117,2<br>12,8        |
| TotalRecreation:  | 581,097            |                    |                     | -<br>62,111<br>10,935   |                      |
| Total  Recreation: Personnel services  General expenditures | 581,097<br>88,771  | 88,771             |                     |                         |                      |

(Continued)

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### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - $$\operatorname{\mathtt{BUDGET}}$ AND ACTUAL

### YEAR ENDED JUNE 30, 2020

|   | Budgeted A    | mounts        |                     |                         |                      |
|---|---------------|---------------|---------------------|-------------------------|----------------------|
|   | Original      | Final         | Actual<br>Budgetary | Amounts Carried Forward | Variance<br>to Final |
|   | Budget        | Budget        | Amounts             | To Next Year            | Budget               |
| Pension Benefits                          | 15,970,286    | 15,970,286    | 15,970,286          |                         |                      |
| Property and liability insurance:         |               |               |                     |                         |                      |
| Employee injuries                         | 1,181,963     | 1,181,963     | 965,790             | 70,073                  | 146,100              |
| Property/liability insurance              | 2,286,266     | 2,286,266     | 1,983,135           | 59,097                  | 244,034              |
| Total Property and Liability Insurance    | 3,468,229     | 3,468,229     | 2,948,925           | 129,170                 | 390,134              |
| Employee benefits:                        |               |               |                     |                         |                      |
| Unemployment compensation                 | 465,578       | 465,578       | 231,132             | 234,446                 | -                    |
| Employee insurance:                       |               |               |                     |                         |                      |
| Life insurance                            | 88,000        | 88,000        | 66,716              | 11,489                  | 9,795                |
| Health insurance                          | 21,100,674    | 22,847,578    | 22,789,047          | 58,531                  | -                    |
| AD&D insurance                            | 28,000        | 28,000        | 27,242              | -                       | 758                  |
| Medicare tax                              | 1,710,225     | 1,809,357     | 1,595,720           | <u> </u>                | 213,637              |
| Total Employee Benefits                   | 23,392,477    | 25,238,513    | 24,709,857          | 304,466                 | 224,190              |
| State and county charges                  | 14,926,599    | 14,926,599    | 14,214,449          |                         | 712,150              |
| Debt service:                             |               |               |                     |                         |                      |
| Principal                                 | 13,222,416    | 13,222,416    | 13,222,416          | -                       | _                    |
| Interest                                  | 3,107,287     | 3,107,287     | 3,107,284           | -                       | 3                    |
|   |               |               |                     |                         |                      |
| Total Debt Service                        | 16,329,703    | 16,329,703    | 16,329,700          |                         | 3                    |
| TOTAL EXPENDITURES                        | 238,682,305   | 240,348,834   | 215,127,241         | 19,147,874              | 6,073,719            |
| EXCESS (DEFICIENCY) OF REVENUES           |               |               |                     |                         |                      |
| OVER (UNDER) EXPENDITURES                 | (24,537,038)  | (26,203,567)  | 4,174,095           | (19,147,874)            | 11,229,788           |
| OTHER FINANCING SOURCES (USES):           |               |               |                     |                         |                      |
| Transfers in                              | 876,040       | 930,665       | 930,665             | -                       | _                    |
| Transfers out                             | -             | (2,559,442)   | (2,559,442)         | _                       | _                    |
|   |               | (2,000, 1.2)  | (=,000,11=)         |                         |                      |
| TOTAL OTHER FINANCING                     |               |               |                     |                         |                      |
| SOURCES (USES)                            | 876,040       | (1,628,777)   | (1,628,777)         | <del>-</del> -          |                      |
| NET CHANGE IN FUND BALANCE                | (23,660,998)  | (27,832,344)  | 2,545,318           | (19,147,874)            | 11,229,788           |
| BUDGETARY FUND BALANCE, Beginning of year | 40,342,825    | 40,342,825    | 40,342,825          |                         |                      |
| BUDGETARY FUND BALANCE, End of year \$    | 16,681,827 \$ | 12,510,481 \$ | 42,888,143          | (19,147,874) \$         | 11,229,788           |

(Concluded)

## Pension Plan Schedules – Retirement System

The Pension Plan's Schedule of Changes in the Net Pension Liability and Related Ratios presents multi-year trend information on the net pension liability and related ratios.

The Pension Plan's Schedule of Contributions presents multi-year trend information on the required and actual contributions to the pension plan and related ratios.

The Pension Plan's Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on retirement assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS EVERETT CONTRIBUTORY RETIREMENT SYSTEM

|  | December 31,<br>2014 | December 31,<br>2015 | December 31,<br>2016 |      | December 31,<br>2017 |    | December 31,<br>2018 |      | December 31,<br>2019 |
|--|----------------------|----------------------|----------------------|------|----------------------|----|----------------------|------|----------------------|
| Total pension liability:                                 |                      |                      |                      | _    |                      | -  |                      | -    |                      |
| Service cost\$   | 5,511,000            | \$<br>5,759,000      | \$<br>6,346,000      | \$   | 6,632,000            | \$ | 7,484,000            | \$   | 7,821,000            |
| Interest   | 16,044,000           | 16,750,000           | 17,243,000           |      | 18,331,000           |    | 18,885,000           |      | 19,838,000           |
| Differences between expected and actual experience       | -                    | -                    | (4,252,000)          |      | (7,871,000)          |    | -                    |      | 1,268,000            |
| Changes of assumptions                                   | -                    | -                    | 8,000,000            |      | 6,850,000            |    | -                    |      | 4,400,000            |
| Benefit payments.  | (12,592,000)         | <br>(12,789,000)     | (13,406,000)         | _    | (13,304,000)         | -  | (13,479,000)         | -    | (14,538,000)         |
| Net change in total pension liability                    | 8,963,000            | 9,720,000            | 13,931,000           |      | 10,638,000           |    | 12,890,000           |      | 18,789,000           |
| Total pension liability - beginning                      | 207,807,000          | <br>216,770,000      | 226,490,000          | _    | 240,421,000          | -  | 251,059,000          | -    | 263,949,000          |
| Total pension liability - ending (a)\$                   | 216,770,000          | \$<br>226,490,000    | \$<br>240,421,000    | \$ _ | 251,059,000          | \$ | 263,949,000          | \$   | 282,738,000          |
| Plan fiduciary net position:                             |                      |                      |                      |      |                      |    |                      |      |                      |
| Employer contributions\$                                 | 13,011,000           | \$<br>13,596,000     | \$<br>14,208,000     | \$   | 14,919,000           | \$ | 15,667,000           | \$   | 16,452,000           |
| Member contributions                                     | 3,642,000            | 3,277,000            | 4,358,000            |      | 4,740,000            |    | 4,638,000            |      | 4,551,000            |
| Net investment income (loss)                             | 7,053,000            | 551,000              | 8,492,000            |      | 21,664,000           |    | (3,772,000)          |      | 25,127,000           |
| Administrative expenses                                  | (219,000)            | (208,000)            | (226,000)            |      | (233,000)            |    | (249,000)            |      | (283,000)            |
| Retirement benefits and refunds                          | (12,592,000)         | (12,789,000)         | (13,406,000)         |      | (13,304,000)         |    | (13,479,000)         |      | (14,538,000)         |
| Other receipts   | 19,000               | 13,000               | 1,000                | _    | 5,000                | -  | 1,000                | -    | 1,000                |
| Net increase (decrease) in fiduciary net position        | 10,914,000           | 4,440,000            | 13,427,000           |      | 27,791,000           |    | 2,806,000            |      | 31,310,000           |
| Fiduciary net position - beginning of year               | 94,899,000           | <br>105,813,000      | 110,253,000          | _    | 123,680,000          | -  | 151,471,000          | -    | 154,277,000          |
| Fiduciary net position - end of year (b)\$               | 105,813,000          | \$<br>110,253,000    | \$<br>123,680,000    | \$ _ | 151,471,000          | \$ | 154,277,000          | \$ _ | 185,587,000          |
| Net pension liability - ending (a)-(b)\$                 | 110,957,000          | \$<br>116,237,000    | \$<br>116,741,000    | \$ _ | 99,588,000           | \$ | 109,672,000          | \$   | 97,151,000           |
| Plan fiduciary net position as a percentage of the       |                      |                      |                      |      |                      |    |                      |      |                      |
| total pension liability                                  | 48.81%               | 48.68%               | 51.44%               |      | 60.33%               |    | 58.45%               |      | 65.64%               |
| Covered payroll\$  | 36,167,000           | \$<br>36,981,000     | \$<br>39,973,000     | \$   | 45,131,000           | \$ | 46,034,000           | \$   | 47,725,000           |
| Net pension liability as a percentage of covered payroll | 306.79%              | 314.32%              | 292.05%              |      | 220.66%              |    | 238.24%              |      | 203.56%              |
|  |                      |                      |                      |      |                      |    |                      |      |                      |

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF CONTRIBUTIONS EVERETT CONTRIBUTORY RETIREMENT SYSTEM

| Year                 | Actuarially determined contribution | Contributions in relation to the actuarially determined contribution | Contribution<br>deficiency<br>(excess) | Covered payroll | Contributions as a percentage of covered payroll |
|----------------------|-------------------------------------|--|--|-----------------|--|
| December 31, 2019 \$ | 16,452,000 \$                       | (16,452,000) \$  | - \$                                   | 47,725,000      | 34.47%   |
| December 31, 2018    | 15,667,000                          | (15,667,000)   | -                                      | 46,034,000      | 34.03%   |
| December 31, 2017    | 14,919,000                          | (14,919,000)   | -                                      | 45,131,000      | 33.06%   |
| December 31, 2016    | 14,208,000                          | (14,208,000)   | -                                      | 39,973,000      | 35.54%   |
| December 31, 2015    | 13,596,000                          | (13,596,000)   | -                                      | 36,981,000      | 36.76%   |
| December 31, 2014    | 13,011,000                          | (13,011,000)   | -                                      | 36,167,000      | 35.97%   |

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF INVESTMENT RETURNS EVERETT CONTRIBUTORY RETIREMENT SYSTEM

Annual money-weighted rate of return, Year net of investment expense December 31, 2019..... 16.00% December 31, 2018..... -2.44% December 31, 2017..... 17.16% December 31, 2016..... 7.55% December 31, 2015..... 0.51% December 31, 2014..... 7.31%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

## Pension Plan Schedules – City

The Schedule of the City's Proportionate Share of the Net Pension Liability presents multi-year trend information on the City's net pension liability and related ratios.

The Schedule of City's Contributions presents multi-year trend information on the City's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers' Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the City along with related ratios.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

EVERETT CONTRIBUTORY RETIREMENT SYSTEM

| <u>Year</u>       | Proportion of<br>the net pension<br>liability (asset) | <br>Proportionate<br>share of the<br>net pension<br>liability (asset) | <br>Covered payroll | Net pension<br>liability as a<br>percentage of<br>covered payroll | Plan fiduciary net position as a percentage of the total pension liability |
|-------------------|---|---|---------------------|---|--|
| December 31, 2019 | 97.06%  | \$<br>94,295,000  | \$<br>46,322,000    | 203.56%   | 65.64%   |
| December 31, 2018 | 96.89%  | 106,261,000   | 44,602,000          | 238.24%   | 58.45%   |
| December 31, 2017 | 96.36%  | 95,963,000  | 43,488,000          | 220.67%   | 60.33%   |
| December 31, 2016 | 96.41%  | 112,550,000   | 38,538,000          | 292.05%   | 51.44%   |
| December 31, 2015 | 96.38%  | 112,029,000   | 35,642,000          | 314.32%   | 48.68%   |
| December 31, 2014 | 96.38%  | 106,940,000   | 34,858,000          | 306.79%   | 48.81%   |

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE CITY'S CONTRIBUTIONS EVERETT CONTRIBUTORY RETIREMENT SYSTEM

| <u>Year</u>     | Actuarially<br>determined<br>contribution | Contributions in relation to the actuarially determined contribution | _  | Contribution<br>deficiency<br>(excess) | _  | Covered payroll | Contributions as a percentage of covered payroll |
|-----------------|---|--|----|--|----|-----------------|--|
| June 30, 2020\$ | 15,970,000                                | \$<br>(15,970,000)   | \$ | -                                      | \$ | 47,480,050      | 33.64%   |
| June 30, 2019   | 15,183,000                                | (15,183,000)   |    | -                                      |    | 45,717,050      | 33.21%   |
| June 30, 2018   | 14,381,000                                | (14,381,000)   |    | -                                      |    | 44,575,200      | 32.26%   |
| June 30, 2017   | 13,703,000                                | (13,703,000)   |    | -                                      |    | 39,501,450      | 34.69%   |
| June 30, 2016   | 13,109,000                                | (13,109,000)   |    | -                                      |    | 36,533,050      | 35.88%   |
| June 30, 2015   | 12,526,000                                | (12,526,000)   |    | -                                      |    | 35,729,450      | 35.06%   |

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE SPECIAL FUNDING AMOUNTS OF THE NET PENSION LIABILITY

### MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

|        |                   |    | Expense and        |                    |
|--------|-------------------|----|--------------------|--------------------|
|        | Commonwealth's    |    | Revenue            | Plan Fiduciary Net |
|        | 100% Share of the |    | Recognized for the | Position as a      |
|        | Associated Net    |    | Commonwealth's     | Percentage of the  |
| Year   | Pension Liability |    | Support            | Total Liability    |
|        |                   | ,  |                    |                    |
| 2020\$ | 177,653,405       | \$ | 21,543,559         | 53.95%             |
| 2019   | 177,867,088       |    | 18,024,254         | 54.84%             |
| 2018   | 167,397,590       |    | 17,471,774         | 54.25%             |
| 2017   | 174,774,212       |    | 17,828,115         | 52.73%             |
| 2016   | 149,836,518       |    | 12,153,075         | 55.38%             |
| 2015   | 108,435,522       |    | 7,533,536          | 61.64%             |

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## Other Postemployment Benefit Plan Schedules

The Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered-employee payroll.

The Schedule of the City's Contributions presents multi-year trend information on the City's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF CHANGES IN THE CITY'S NET OPEB LIABILITY AND RELATED RATIOS

OTHER POSTEMPLOYMENT BENEFIT PLAN

| Total OPEB Liability Service Cost                                       | June 30,<br>2017<br>9,824,677 \$<br>9,068,465<br>(1,651)<br>-<br>(7,065,440) | June 30,<br>2018<br>11,048,063 \$<br>9,551,582<br>-<br>(7,401,157)                         | June 30,<br>2019<br>9,493,779 \$<br>9,977,532<br>(21,935,653)<br>27,725,897<br>(7,977,564) | June 30,<br>2020<br>10,142,202<br>10,640,472<br>(164,021)<br>-<br>(8,490,326)                          |
|---|--|--|--|--|
| Net change in total OPEB liability                                      | 11,826,051   | 13,198,488   | 17,283,991   | 12,128,327   |
| Total OPEB liability - beginning  | 235,501,275  | 247,327,326  | 260,525,814  | 277,809,805  |
| Total OPEB liability - ending (a)\$                                     | 247,327,326 \$   | 260,525,814 \$   | 277,809,805 \$   | 289,938,132  |
| Plan fiduciary net position  Employer contributions                     |  | 986,484 \$ 7,401,157 160,822 (7,401,157)  1,147,306 3,575,072  4,722,378 \$ 255,803,436 \$ | 899,295 \$ 7,977,564 403,699 (7,977,564)  1,302,994 4,722,378 6,025,372 \$ 271,784,433 \$  | 1,096,904<br>8,490,326<br>260,244<br>(8,490,326)<br>1,357,148<br>6,025,372<br>7,382,520<br>282,555,612 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 1.45%  | 1.81%  | 2.17%  | 2.55%  |
| Covered-employee payroll\$  | 101,415,481 \$   | 104,457,946 \$   | 106,547,105 \$   | 97,075,106   |
| Net OPEB liability as a percentage of covered-employee payroll          | 240.35%  | 244.89%  | 255.08%  | 291.07%  |

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE CITY'S CONTRIBUTIONS OTHER POSTEMPLOYMENT BENEFIT PLAN

| <u>Year</u>     | Actuarially determined contribution | Contributions in relation to the actuarially determined contribution | Contribution deficiency (excess) | Covered-<br>employee payroll | Contributions as a percentage of covered-employee payroll |
|-----------------|-------------------------------------|--|----------------------------------|------------------------------|---|
| June 30, 2020\$ | 25,417,260 \$                       | (9,587,230) \$   | 15,830,030 \$                    | 97,075,106                   | 9.88%   |
| June 30, 2019   | 24,186,543                          | (8,876,859)  | 15,309,684                       | 106,547,105                  | 8.33%   |
| June 30, 2018   | 24,225,398                          | (8,387,641)  | 15,837,757                       | 104,457,946                  | 8.03%   |
| June 30, 2017   | 22,422,832                          | (8,071,224)  | 14,351,608                       | 101,415,481                  | 7.96%   |

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF INVESTMENT RETURNS OTHER POSTEMPLOYMENT BENEFIT PLAN

|               | Annual money-weighted rate of return, |
|---------------|---------------------------------------|
| Year          | net of investment expense             |
| June 30, 2020 | 4.32%                                 |
| June 30, 2019 | 8.05%                                 |
| June 30, 2018 | 4.21%                                 |
| June 30, 2017 | 3.77%                                 |

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

### **NOTE A - BUDGETARY BASIS OF ACCOUNTING**

### **Budgetary Information**

Municipal Law requires the adoption of a balanced budget that is approved by the Mayor and the City Council (the Council). The Mayor presents an annual budget to the Council, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Expenditures are budgeted by categories that are broken down by personal services, expenses, debt service and capital outlay, which are mandated by Municipal Law. The Council, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between departments subsequent to the approval of the annual budget, requires majority Council approval via a supplemental appropriation or Council order.

The majority of the City's appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending authorized (functional level). However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by two-thirds majority vote of the Council.

The City adopts an annual budget for the General Fund in conformity with the guidelines described above. The original 2020 budget authorized \$238.7 million in appropriations and other amounts to be raised; which includes \$16.8 million of amounts carried forward from the prior year. During 2020, the Council also approved supplemental appropriations totaling \$4.2 million for police department salaries, contributions to the OPEB trust fund, and contributions to the capital improvement and general stabilization accounts. The Office of the City Auditor has the responsibility to ensure that budgetary control is maintained on an individual line item appropriation basis. Budgetary control is exercised through the City's accounting system.

#### Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2020, is presented below:

| Net change in fund balance - budgetary basis\$                               | 2,545,318    |
|--|--------------|
| Perspective differences:  Activity of the stabilization fund recorded in the |              |
| general fund for GAAP  | 2,425,259    |
| gonoral rana for Critici   | 2, 120,200   |
| Basis of accounting differences:   |              |
| Net change in recording tax refunds payable                                  | (912,044)    |
| Net change in recording 60 day receipts                                      | 265,912      |
| Net change in recording accrued payroll                                      | (975,681)    |
| Recognition of revenue for on-behalf payments                                | 21,543,559   |
| Recognition of expenditures for on-behalf payments                           | (21,543,559) |
|  |              |
| Net change in fund balance - GAAP basis\$                                    | 3,348,764    |

### **Appropriation Deficits**

During 2020, actual expenditures and encumbrances exceeded budgeted appropriations for City Council personnel services and snow and ice. These over-expenditures will be funded by the subsequent years' tax levy.

### **NOTE B - PENSION PLAN**

### Pension Plan Schedules - Retirement System

### Schedule of Changes in the Net Pension Liability and Related Ratios

The Schedule of Changes in the Net Pension Liability and Related Ratios includes the detailed changes in the systems total pension liability, changes in the systems net position, and the ending net pension liability. It also demonstrates the plan's net position as a percentage of the total pension liability and the net pension liability as a percentage of covered payroll.

### Schedule of Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The total appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The total appropriations are payable on July 1 and January 1. Employers may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual employer contributions may be less than the "total appropriation." The pension fund appropriations are allocated amongst employers based on covered payroll.

### Schedule of Investment Returns

The money weighted rate of return is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense. A money weighted rate of return expresses investment performance, net of pension plan investment expense, adjusted for the changing amounts actually invested. Inputs to the money weighted rate of return calculation are determined monthly.

### Pension Plan Schedules - City

### Schedule of the City's Proportionate Share of the Net Pension Liability

The Schedule of the City's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

### Schedule of City's Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The City may choose to pay the entire appropriation in July

at a discounted rate. Accordingly, actual contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the City based on covered payroll.

## Schedule of the Special Funding Amounts of the Net Pension Liabilities

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the City; the portion of the collective pension expense as both revenue and pension expense recognized by the City; and the Plan's fiduciary net position as a percentage of the total liability.

## **Changes of Assumptions:**

- The discount rate was lowered from 7.50% to 7.375%.
- The mortality tables were updated from the RP-2000 tables to the RP-2014 tables.

<u>Changes in Plan Provisions</u> – None.

#### NOTE C - OTHER POSTEMPLOYMENT BENEFITS

The City administers a single employer defined benefit healthcare plan (Plan). The plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the City's health insurance plan, which covers both active and retired members, including teachers.

## The Other Postemployment Benefit Plan

## The Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered employee payroll.

## Schedule of the City's Contributions

The Schedule of the City's Contributions includes the City's annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The City is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered payroll. Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates are as follows:

Valuation date...... July 1, 2018

Actuarial cost method...... Individual Entry Age.

Asset valuation method....... Fair Value of Assets as of the Reporting Date, June 30, 2020.

Investment rate of return......... 6.21%, net of OPEB plan investment expense, including inflation.

Index - SAPIHG).

Single equivalent discount rate.. 3.75% as of June 30, 2020 and June 30, 2019, net of OPEB plan investment

expense, including inflation.

Healthcare cost trend rate....... 4.50% per year for active and medicare supplement plans.

Annual salary increases......... 3.00% annually as of June 30, 2020, and for future periods.

Pre- Retirement mortality....... General: RP-2014 Mortality Table for Blue Collar Employees projected

generationally with scale MP-2016 for males and females, set forward 1 year for

females.

Teachers: RP-2014 Mortality Table for White Collar Employees projected

generationally with scale MP-2016 for males and females.

Post- Retirement mortality...... General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected

generationally with scale MP-2016 for males and females, set forward 1 year for

females.

Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected

generationally with scale MP-2016 for males and females.

generationally with scale MP-2016 for males and females, set forward 1 year. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected

generationally with scale MP-2016 for males and females.

## Schedule of Investment Returns

The Schedule of Investment Returns includes the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

Changes of Assumptions - None.

Changes in Provisions - None.

| Combining | and Individ | dual Fund | Statements |
|-----------|-------------|-----------|------------|
|           |             |           |            |
|           |             |           |            |

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# Nonmajor Governmental Funds

## Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

City Federal & State Grants Fund – This fund is used to account for non-school related activity specifically financed by federal and state grants which are designated for specific programs.

Other City Grants & Gifts Fund – This fund is used to account for non-school related activity specifically financed by other grants and gifts which are designated for specific programs.

School Federal & State Grants Fund – This fund is used to account for the educational programs specifically financed by federal and state grants which are designated for specific programs.

Other School Grants & Gifts Fund – This fund is used to account for the educational programs specifically financed by other grants and gifts which are designated for specific programs.

Revolving Fund – This fund is used to account for revolving funds specifically allowed by the laws of the Commonwealth of Massachusetts. These funds are expended for purposes specified by the enabling statutes.

School Lunch Fund – This fund is used to account for all cafeteria activities and is funded by user charges, federal and state grants and commodities received.

Receipts Reserved Fund – This fund is used to account for receipts reserved for appropriation.

Community Development Grants Fund – This fund is used to account for community development activity specifically financed by federal, state, and other grants which are designated for specific programs.

## Capital Project Funds

Capital project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

School Capital Projects Fund – The school capital projects fund is used to account for school capital projects as identified in the City's capital plan, which includes yearly expenditures for infrastructure and other project activities.

*Highway Improvements Fund* – This fund is used to account for construction, reconstruction and improvements to roadways, streets and sidewalks. Funding is provided primarily by grants.

## Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

*Trust Funds* – This fund is used to account for various contributions associated with educational, cemetery and library operations.

# NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

## YEAR ENDED JUNE 30, 2020

|   | Special Revenue Funds  City Federal Other City School Other School |    |                                 |    |                                     |    |                                   |    |                   |     |                 |
|---|--|----|---------------------------------|----|-------------------------------------|----|-----------------------------------|----|-------------------|-----|-----------------|
|   | City Federal<br>& State<br>Grants                                  |    | Other City<br>Grants &<br>Gifts |    | School<br>Federal & State<br>Grants |    | Other School<br>Grants &<br>Gifts |    | Revolving<br>Fund |     | School<br>Lunch |
| ASSETS  |  |    |                                 |    |                                     |    |                                   |    |                   |     |                 |
| Cash and cash equivalents\$ Investments\$             | 1,407,003  | \$ | 1,319,217<br>-                  | \$ | 2,244,434                           | \$ | 308,126                           | \$ | 4,343,695<br>-    | \$  | 2,699,380       |
| Receivables, net of uncollectibles: Intergovernmental | 850,943  |    | -                               |    | 419,963                             |    | <u>-</u> _                        | _  | <u>-</u>          |     | 63,454          |
| TOTAL ASSETS\$  | 2,257,946  | \$ | 1,319,217                       | \$ | 2,664,397                           | \$ | 308,126                           | \$ | 4,343,695         | \$_ | 2,762,834       |
| LIABILITIES   |  |    |                                 |    |                                     |    |                                   |    |                   |     |                 |
| Warrants payable\$  Due to other funds                | 15,262   | \$ | 1,711                           | \$ | 227,430                             | \$ | 15,600                            | \$ | 125,511           | \$  | 88,594          |
| Unearned revenue  Notes payable                       | 399,118  |    | -                               |    | -                                   |    | -                                 |    | -                 |     | -               |
| Notes payable   |  |    |                                 |    |                                     |    |                                   | -  |                   | -   |                 |
| TOTAL LIABILITIES                                     | 414,380  |    | 1,711                           |    | 227,430                             |    | 15,600                            | -  | 125,511           | -   | 88,594          |
| DEFERRED INFLOWS OF RESOURCES                         |  |    |                                 |    |                                     |    |                                   |    |                   |     |                 |
| Unavailable revenue                                   | -  |    | =                               |    | =                                   |    | -                                 | =  | -                 | _   | <u>-</u>        |
| FUND BALANCES   |  |    |                                 |    |                                     |    |                                   |    |                   |     |                 |
| Nonspendable  | 1,843,566  |    | -<br>1,317,506                  |    | 2,436,967                           |    | -<br>292,526                      |    | -<br>4,218,184    |     | -<br>2,674,240  |
| Restricted  | 1,043,300  |    | 1,317,500                       |    | 2,430,907                           |    | 292,320                           | -  | 4,210,104         | -   | 2,074,240       |
| TOTAL FUND BALANCES                                   | 1,843,566  |    | 1,317,506                       |    | 2,436,967                           |    | 292,526                           | -  | 4,218,184         | -   | 2,674,240       |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF                |  |    |                                 |    |                                     |    |                                   |    |                   |     |                 |
| RESOURCES, AND FUND BALANCES \$                       | 2,257,946  | \$ | 1,319,217                       | \$ | 2,664,397                           | \$ | 308,126                           | \$ | 4,343,695         | \$  | 2,762,834       |

| _  |                      |    |                          |     |                         |    |                               |    |                         |      |                   |            | Permanent            |    |  |
|----|----------------------|----|--------------------------|-----|-------------------------|----|-------------------------------|----|-------------------------|------|-------------------|------------|----------------------|----|--|
|    |                      | Sp | ecial Revenue F          | und | s                       |    |                               | C  | apital Project Fu       | ınds |                   |            | Funds                |    |  |
| -  | Receipts<br>Reserved | •  | Community<br>Development |     | Subtotal                | -  | School<br>Capital<br>Projects |    | Highway<br>Improvements |      | Subtotal          | · -        | Trust<br>Funds       | -  | Total<br>Nonmajor<br>Governmental<br>Funds |
| \$ | 1,350,916            | \$ | 937,906                  | \$  | 14,610,677<br>-         | \$ | 863,744                       | \$ | -                       | \$   | 863,744           | \$         | 900,532<br>461,338   | \$ | 16,374,953<br>461,338                      |
| -  | -                    |    | 25,759                   |     | 1,360,119               | -  | -                             |    | 1,227,581               | -    | 1,227,581         | -          | -                    |    | 2,587,700                                  |
| \$ | 1,350,916            | \$ | 963,665                  | \$  | 15,970,796              | \$ | 863,744                       | \$ | 1,227,581               | \$   | 2,091,325         | \$         | 1,361,870            | \$ | 19,423,991                                 |
| \$ | -<br>-<br>-          | \$ | 7,225<br>-<br>-          | \$  | 481,333<br>-<br>399,118 | \$ | -<br>-<br>-                   | \$ | 397,104<br>58,728       | \$   | 397,104<br>58,728 | \$         | -<br>-<br>-          | \$ | 878,437<br>58,728<br>399,118               |
| -  | -                    |    |                          |     |                         | -  | 450,000                       |    | -                       | _    | 450,000           | . <u>-</u> | -                    |    | 450,000                                    |
| -  | -                    |    | 7,225                    |     | 880,451                 | -  | 450,000                       |    | 455,832                 | -    | 905,832           | -          | -                    |    | 1,786,283                                  |
| -  | -                    |    |                          |     |                         | -  | -                             | -  | 771,749                 |      | 771,749           |            | -                    | -  | 771,749                                    |
| -  | -<br>1,350,916       |    | 956,440                  |     | 15,090,345              | -  | 413,744                       |    | -                       |      | 413,744           |            | 1,049,074<br>312,796 |    | 1,049,074<br>15,816,885                    |
| -  | 1,350,916            | -  | 956,440                  |     | 15,090,345              | -  | 413,744                       |    | -                       | -    | 413,744           | -          | 1,361,870            |    | 16,865,959                                 |
| \$ | 1,350,916            | \$ | 963,665                  | \$  | 15,970,796              | \$ | 863,744                       | \$ | 1,227,581               | \$   | 2,091,325         | \$         | 1,361,870            | \$ | 19,423,991                                 |

## NONMAJOR GOVERNMENTAL FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## YEAR ENDED JUNE 30, 2020

|   |                                   |            |                                 | Special Rev                         | ver | nue Funds                         |    |                             |
|---|-----------------------------------|------------|---------------------------------|-------------------------------------|-----|-----------------------------------|----|-----------------------------|
|   | City Federal<br>& State<br>Grants | . <u>-</u> | Other City<br>Grants &<br>Gifts | School<br>Federal & State<br>Grants |     | Other School<br>Grants &<br>Gifts | _  | Revolving<br>Fund           |
| REVENUES:  Charges for services\$  Intergovernmental                              | 2,613,679                         | \$         | -                               | \$<br>-<br>8,227,614                | \$  | -                                 | \$ | 361,586 \$<br>149,890       |
| Intergovernmental - COVID-19 relief   | 1,203,874<br>-<br>-               |            | -<br>-<br>582,975<br>-          | -<br>-<br>-                         |     | 345,253                           |    | 1,408,291<br>-<br>-         |
| TOTAL REVENUES  | 3,817,553                         | -          | 582,975                         | 8,227,614                           |     | 345,253                           | -  | 1,919,767                   |
| EXPENDITURES: Current:  |                                   |            |                                 |                                     |     |                                   |    |                             |
| General government  | 45,266<br>1,768,017               |            | 124,073<br>3,419                | -<br>-<br>7,095,107                 |     | -<br>-<br>256,315                 |    | 120,424<br>49,947<br>58,387 |
| City services and facilities. Community development                               | 113,725                           |            | 9,150                           | -                                   |     | -                                 |    | 527,632                     |
| Human services  | 104,648<br>47,119<br>1,203,874    | _          | 83,785<br>9,200<br>-            | -<br>-<br>-                         | _   | -<br>-<br>-                       | _  | 160,376<br>330,019<br>-     |
| TOTAL EXPENDITURES  | 3,282,649                         | -          | 229,627                         | 7,095,107                           | -   | 256,315                           | -  | 1,246,785                   |
| EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES                         | 534,904                           | _          | 353,348                         | 1,132,507                           | -   | 88,938                            | -  | 672,982                     |
| OTHER FINANCING SOURCES (USES):  Premium from issuance of bonds  Capital transfer | <u>.</u>                          |            | -<br>-                          | <u>-</u>                            | _   | <u>.</u>                          | _  | -<br>(1,758,572)            |
| TOTAL OTHER FINANCING SOURCES (USES)  |                                   | <u> -</u>  |                                 |                                     | -   |                                   | -  | (1,758,572)                 |
| NET CHANGE IN FUND BALANCES   | 534,904                           |            | 353,348                         | 1,132,507                           |     | 88,938                            |    | (1,085,590)                 |
| FUND BALANCES AT BEGINNING OF YEAR, AS RESTATED                                   | 1,308,662                         | -          | 964,158                         | 1,304,460                           | -   | 203,588                           | -  | 5,303,774                   |
| FUND BALANCES AT END OF YEAR\$  | 1,843,566                         | \$         | 1,317,506                       | \$<br>2,436,967                     | \$  | 292,526                           | \$ | 4,218,184 \$                |

|                 |    | S                    | pecial Revenue Fur       | ıds           |    | С                             | apital Project Fun      | ds |            | Permanent<br>Funds |    |  |
|-----------------|----|----------------------|--------------------------|---------------|----|-------------------------------|-------------------------|----|------------|--------------------|----|--|
| School<br>Lunch | _  | Receipts<br>Reserved | Community<br>Development | Subtotal      | -  | School<br>Capital<br>Projects | Highway<br>Improvements | -  | Subtotal   | Trust<br>Funds     | -  | Total<br>Nonmajor<br>Governmental<br>Funds |
|                 | \$ | 103,606              |                          | \$ 465,192    | \$ | - \$                          | -                       | \$ | - \$       | -                  | \$ | 465,192                                    |
| 3,124,569       |    | -                    | 1,059,859                | 15,175,611    |    | -                             | 955,120                 |    | 955,120    | -                  |    | 16,130,731                                 |
| -               |    | -                    | -                        | 1,203,874     |    | -                             | -                       |    | -          | -                  |    | 1,203,874                                  |
| -               |    | -                    | -                        | 1,408,291     |    | -                             | -                       |    | -          | -                  |    | 1,408,291                                  |
| -               |    | -                    | -                        | 928,228       |    | -                             | -                       |    | -          | 155                |    | 928,383                                    |
| -               | _  |                      | 2,203                    | 2,203         | _  |                               |                         | -  | <u> </u>   | 14,950             | -  | 17,153                                     |
| 3,124,569       | _  | 103,606              | 1,062,062                | 19,183,399    | -  | -                             | 955,120                 | -  | 955,120    | 15,105             | -  | 20,153,624                                 |
| _               |    | -                    | -                        | 289,763       |    | -                             | _                       |    | -          | -                  |    | 289,763                                    |
| -               |    | -                    | -                        | 1,821,383     |    | -                             | -                       |    | -          | _                  |    | 1,821,383                                  |
| 3,209,449       |    | -                    | -                        | 10,619,258    |    | 715,608                       | -                       |    | 715,608    | _                  |    | 11,334,866                                 |
| -               |    | -                    | -                        | 650,507       |    | · -                           | 955,120                 |    | 955,120    | _                  |    | 1,605,627                                  |
| _               |    | -                    | 554,857                  | 554,857       |    | _                             | -                       |    | -          | _                  |    | 554,857                                    |
| _               |    | _                    | -                        | 348,809       |    | _                             | _                       |    | _          | _                  |    | 348,809                                    |
| _               |    | _                    | _                        | 386,338       |    | _                             | _                       |    | _          | _                  |    | 386,338                                    |
|                 | _  |                      |                          | 1,203,874     | _  | <u> </u>                      |                         | _  | <u> </u>   |                    | _  | 1,203,874                                  |
| 3,209,449       | _  | <u>-</u>             | 554,857                  | 15,874,789    | -  | 715,608                       | 955,120                 | _  | 1,670,728  | <u>-</u> _         | -  | 17,545,517                                 |
| (84,880)        | _  | 103,606              | 507,205                  | 3,308,610     | -  | (715,608)                     |                         | _  | (715,608)  | 15,105             | -  | 2,608,107                                  |
|                 |    | 92,466               | _                        | 92,466        |    | _                             | _                       |    |            |                    |    | 92,466                                     |
| -               |    | 32,400               | -                        | ,             |    | -                             | -                       |    | -          | -                  |    | ,  |
|                 | _  | <u>-</u>             | <del></del>              | (1,758,572)   | -  | <del>-</del>                  |                         | -  |            |                    | -  | (1,758,572)                                |
|                 | -  | 92,466               |                          | (1,666,106)   | -  |                               |                         | -  | <u> </u>   | <u> </u>           | -  | (1,666,106)                                |
| (84,880)        |    | 196,072              | 507,205                  | 1,642,504     |    | (715,608)                     | -                       |    | (715,608)  | 15,105             |    | 942,001                                    |
| 2,759,120       | _  | 1,154,844            | 449,235                  | 13,447,841    | _  | 1,129,352                     |                         | _  | 1,129,352  | 1,346,765          | -  | 15,923,958                                 |
| 2,674,240       | \$ | 1,350,916            | \$ 956,440               | \$ 15,090,345 | \$ | 413,744 \$                    | -                       | \$ | 413,744 \$ | 1,361,870          | \$ | 16,865,959                                 |

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# Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

Health Insurance Fund – This fund is used to account for the accumulation of costs, and employer and employee contributions associated with health insurance.

*Workers' Compensation & Other Insurance Fund* – This fund is used to account for the accumulation of costs, and employer contributions associated with worker's compensation and property and liability insurance.

# **INTERNAL SERVICE FUNDS**

# COMBINING STATEMENT OF NET POSITION

# JUNE 30, 2020

| ASSETS CURRENT:   | Health<br>Insurance                 | •  | Workers' Compensation & Other Insurance | Total<br>Internal<br>Service<br>Funds     |
|---|-------------------------------------|----|---|---|
| Cash and cash equivalents\$ Investments Working capital deposit | 9,592,291<br>2,505,796<br>2,258,400 | \$ | 205,862                                 | \$<br>9,798,153<br>2,505,796<br>2,258,400 |
| TOTAL ASSETS  | 14,356,487                          |    | 205,862                                 | 14,562,349                                |
| LIABILITIES CURRENT:  |                                     |    |   |   |
| Warrants payable Health claims payable                          | 253<br>2,250,000                    | •  | <u> </u>                                | 253<br>2,250,000                          |
| TOTAL LIABILITIES   | 2,250,253                           | •  | -                                       | 2,250,253                                 |
| NET POSITION Unrestricted\$                                     | 12,106,234                          | \$ | 205,862                                 | \$<br>12,312,096                          |

## **INTERNAL SERVICE FUNDS**

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

# YEAR ENDED JUNE 30, 2020

| OPERATING REVENUES: Employee contributions\$                | Health<br>Insurance<br>4,536,112 | \$<br>Workers' Compensation & Other Insurance | \$<br>  | Total<br>Internal<br>Service<br>Funds<br>4,536,112 |
|---|----------------------------------|---|---------|--|
| Employer contributions                                      | 21,667,175                       | 510   |         | 21,667,685   |
| TOTAL OPERATING REVENUES                                    | 26,203,287                       | 510   |         | 26,203,797   |
| OPERATING EXPENSES: Employee benefits                       | 25,287,241                       | <u>-</u>                                      |         | 25,287,241   |
| OPERATING INCOME  | 916,046                          | 510   |         | 916,556  |
| NONOPERATING REVENUES (EXPENSES):  Investment income (loss) | 100,792                          | 151_  |         | 100,943  |
| CHANGE IN NET POSITION                                      | 1,016,838                        | 661   |         | 1,017,499  |
| NET POSITION AT BEGINNING OF YEAR                           | 11,089,396                       | 205,201                                       |         | 11,294,597   |
| NET POSITION AT END OF YEAR\$                               | 12,106,234                       | \$<br>205,862                                 | \$<br>S | 12,312,096   |

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS

# YEAR ENDED JUNE 30, 2020

|  |    | Health<br>Insurance          | Workers'<br>Compensation &<br>Other Insurance |        | Total                        |
|--|----|------------------------------|---|--------|------------------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES:  Receipts from interfund services provided                         |    | 26,075,287<br>(25,316,988)   | \$<br>510                                     | \$     | 26,075,797<br>25,316,988)    |
| NET CASH FROM OPERATING ACTIVITIES   | _  | 758,299                      | 510   |        | 758,809                      |
| CASH FLOWS FROM INVESTING ACTIVITIES: Sales and purchases of investments, net                            |    | 175,096<br>100,792           | -<br>151                                      |        | 175,096<br>100,943           |
| NET CASH FROM INVESTING ACTIVITIES   | _  | 275,888                      | 151   |        | 276,039                      |
| NET CHANGE IN CASH AND CASH EQUIVALENTS  |    | 1,034,187                    | 661   |        | 1,034,848                    |
| CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR   |    | 8,558,104                    | 205,201                                       |        | 8,763,305                    |
| CASH AND CASH EQUIVALENTS AT END OF YEAR   | \$ | 9,592,291                    | \$<br>205,862                                 | \$<br> | 9,798,153                    |
| RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES: Operating income (loss) | \$ | 916,046                      | \$<br>510                                     | \$     | 916,556                      |
| Changes in assets and liabilities:  Working capital deposit  Warrants payable  Health claims payable     |    | (128,000)<br>253<br>(30,000) | -<br>-<br>-                                   |        | (128,000)<br>253<br>(30,000) |
| Total adjustments  | _  | (157,747)                    |   |        | (157,747)                    |
| NET CASH FROM OPERATING ACTIVITIES   | \$ | 758,299                      | \$<br>510                                     | \$<br> | 758,809                      |

# Agency Fund

| Th | e Agency | / fund i | is used | to acco | ount for | off-duty | work | details, | student | activity | accounts, | and | contracto | r bid |
|----|----------|----------|---------|---------|----------|----------|------|----------|---------|----------|-----------|-----|-----------|-------|
| de | posits.  |          |         |         |          |          |      |          |         |          |           |     |           |       |

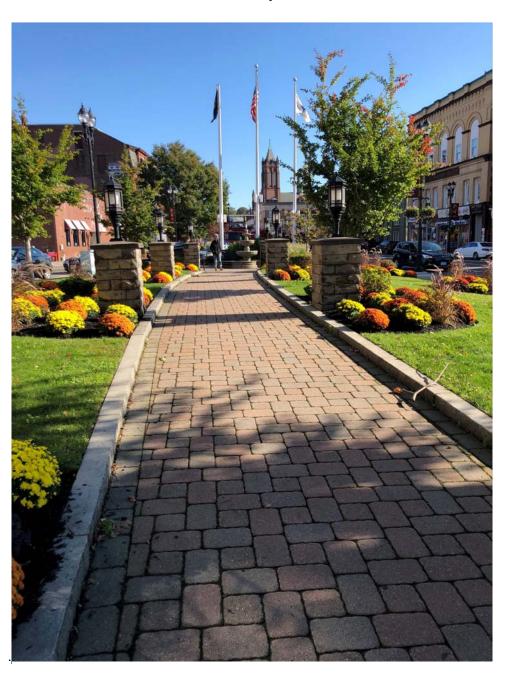
# **AGENCY FUND**STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

# YEAR ENDED JUNE 30, 2020

|   | June 30,<br>2019 | Additions        |    | Deletions    |     | June 30,<br>2020 |
|---|------------------|------------------|----|--------------|-----|------------------|
| ASSETS  |                  |                  |    |              |     |                  |
| CURRENT:  |                  |                  |    |              |     |                  |
| Cash and cash equivalents\$                       | -                | \$<br>6,270,530  | \$ | (6,270,530)  | \$  | -                |
| Receivables, net of allowance for uncollectibles: |                  |                  |    |              |     |                  |
| Departmental and other                            | 3,048,741        | 7,167,030        | _  | (8,368,932)  |     | 1,846,839        |
|   |                  |                  |    |              |     |                  |
| TOTAL ASSETS\$                                    | 3,048,741        | \$<br>13,437,560 | \$ | (14,639,462) | \$_ | 1,846,839        |
|   |                  |                  |    |              |     |                  |
| LIABILITIES                                       |                  |                  |    |              |     |                  |
| Warrants payable\$                                | 3,712            | \$<br>2,400      | \$ | (3,712)      | \$  | 2,400            |
| Liabilities due depositors                        | 2,202,543        | 12,410,249       |    | (13,793,264) |     | 819,528          |
| Due to other funds                                | 842,486          | 1,024,911        | _  | (842,486)    |     | 1,024,911        |
|   |                  |                  |    |              | _   |                  |
| TOTAL LIABILITIES\$                               | 3,048,741        | \$<br>13,437,560 | \$ | (14,639,462) | \$  | 1,846,839        |

# Statistical Section

# **Everett Square**



# Statistical Section

This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

## Financial Trends

• These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

# Revenue Capacity

• These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

# **Debt Capacity**

• These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

# Demographic and Economic Information

• These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

# Operating Information

 These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### **Net Position By Component**

#### Last Ten Years

|   |   |  |     |   |     | Last Tell I                               | eai | 15  |   |     |   |     |   |     |   |     |   |
|---|---|--|-----|---|-----|---|-----|---|---|-----|---|-----|---|-----|---|-----|---|
| -   | 2011                                    | 2012                                       |     | 2013                                    | _   | 2014                                      | _   | 2015                                      | <br>2016  | _   | 2017                                      | _   | 2018                                      | _   | 2019                                      | _   | 2020                                      |
| Governmental activities  Net investment in capital assets\$  Restricted  Unrestricted | 124,490,889<br>7,940,594<br>(5,361,232) | \$ 82,438,762<br>11,308,017<br>(2,010,411) |     | 98,104,115<br>5,999,017<br>(13,084,410) | \$  | 94,083,135<br>9,824,106<br>(129,678,355)  | \$  | 93,957,633<br>7,318,742<br>(141,164,221)  | \$<br>93,319,037<br>8,705,756<br>(121,066,940)  | \$  | 96,180,570<br>8,536,461<br>(261,991,447)  | \$  | 98,422,592<br>6,467,283<br>(295,012,309)  | \$_ | 106,096,350<br>6,609,591<br>(314,042,435) | \$  | 105,053,162<br>8,208,875<br>(312,974,293) |
| Total governmental activities net position \$   | 127,070,251                             | 91,736,368                                 | \$_ | 91,018,722                              | \$_ | (25,771,114)                              | \$_ | (39,887,846)                              | \$<br>(19,042,147)                              | \$_ | (157,274,416)                             | \$_ | (190,122,434)                             | \$_ | (201,336,494)                             | \$_ | (199,712,256)                             |
| Business-type activities  Net investment in capital assets (A)\$  Unrestricted (A)    | -                                       | \$ 43,501,105<br>2,790,282                 | \$  | 42,401,805<br>3,847,469                 | \$  | 42,882,536<br>2,542,195                   | \$_ | 42,966,905<br>3,598,139                   | \$<br>43,996,186<br>5,636,636                   | \$  | 45,184,999<br>4,987,008                   | \$  | 44,188,170<br>6,150,560                   | \$_ | 44,519,111<br>4,753,147                   | \$  | 44,363,296<br>5,218,566                   |
| Total business-type activities net position \$  | <u> </u>                                | \$ 46,291,387                              | \$_ | 46,249,274                              | \$_ | 45,424,731                                | \$_ | 46,565,044                                | \$<br>49,632,822                                | \$_ | 50,172,007                                | \$_ | 50,338,730                                | \$_ | 49,272,258                                | \$_ | 49,581,862                                |
| Primary government Net investment in capital assets\$ Restricted Unrestricted         | 124,490,889<br>7,940,594<br>(5,361,232) | \$ 125,939,867<br>11,308,017<br>779,871    | \$  | 140,505,920<br>5,999,017<br>(9,236,941) | \$  | 136,965,671<br>9,824,106<br>(127,136,160) | \$  | 136,924,538<br>7,318,742<br>(137,566,082) | \$<br>137,315,223<br>8,705,756<br>(115,430,304) | \$  | 141,365,569<br>8,536,461<br>(257,004,439) | \$  | 142,610,762<br>6,467,283<br>(268,995,316) | \$_ | 150,615,461<br>6,609,591<br>(309,289,288) | \$  | 149,416,458<br>8,208,875<br>(307,755,727) |
| Total primary government net position \$_   | 127,070,251                             | 138,027,755                                | \$_ | 137,267,996                             | \$_ | 19,653,617<br>(B)                         | \$_ | 6,677,198                                 | \$<br>30,590,675                                | \$_ | (107,102,409)<br>(C)                      | \$_ | (119,917,271)                             | \$_ | (152,064,236)<br>(D)                      | \$_ | (150,130,394)                             |

<sup>(</sup>A) Prior to 2012, water and sewer activities were accounted for in governmental funds.
(B) 2014 and subsequent years reflect the implementation of GASB 68.
(C) 2017 and subsequent years reflect the implementation of GASB 75.
(D) 2019 and subsequent years reflect Everett Community Television as an enterprise fund, which was previously accounted for as a governmental fund.

#### Changes in Net Position

#### Last Ten Years

| <del>-</del>  |                 |                  | _                | uot ron rouro       |                  |                  |                  |                  |                  |               |
|---|-----------------|------------------|------------------|---------------------|------------------|------------------|------------------|------------------|------------------|---------------|
|   | 2011            | 2012             | 2013             | 2014                | 2015             | 2016             | 2017             | 2018             | 2019             | 2020          |
| Expenses  | 2011            | 2012             | 2010             | 2014                | 2010             | 2010             | 2017             | 2010             | 2010             | 2020          |
| Governmental activities:                                |                 |                  |                  |                     |                  |                  |                  |                  |                  |               |
| General government (B)\$                                | 6,609,901 \$    | 9,445,386 \$     | 10,218,563 \$    | 11,400,759 \$       | 12,158,409 \$    | 13,394,332 \$    | 13,853,866 \$    | 14,971,314 \$    | 15,445,120 \$    | 15,084,350    |
| Public safety   | 18.943.531      | 26,249,785       | 36,153,436       | 40.549.515          | 41.111.224       | 44,666,520       | 46,775,869       | 49.730.241       | 54.265.497       | 48.490.141    |
| Education   | 79,171,561      | 111,282,194      | 112,715,725      | 119,938,769         | 125,762,937      | 136,204,795      | 144,909,659      | 147,363,580      | 149,917,677      | 157,602,324   |
| City services and facilities                            | 10,194,913      | 12,256,790       | 15,097,920       | 14,296,582          | 17,490,503       | 14,639,253       | 16,120,304       | 18,197,426       | 19,954,147       | 20,342,165    |
|   | 11,327,039      | 12,250,790       | 15,097,920       | 14,290,362          | 17,490,503       | 14,039,233       | 10,120,304       | 10,197,420       | 19,954,147       | 20,342,165    |
| Water & Sewer (A)                                       | 11,327,039      | •                | 400 500          | 4 000 740           | -                | -                | 405.040          | -                | 4 004 400        | -             |
| Community development (B)                               | 4 000 000       |                  | 492,590          | 1,006,713           | 945,813          | 57,625           | 405,349          | 338,165          | 1,381,422        | 593,893       |
| Human services  | 1,926,020       | 2,093,982        | 2,986,073        | 3,096,636           | 3,972,247        | 4,354,088        | 4,590,737        | 5,904,607        | 5,318,314        | 5,952,381     |
| Libraries and recreation                                | 1,346,732       | 2,066,192        | 2,389,294        | 2,634,069           | 3,143,406        | 3,080,763        | 3,993,699        | 4,189,986        | 3,696,343        | 3,859,677     |
| COVID-19  | -               | -                | -                | -                   | -                | -                | -                | -                | -                | 1,203,874     |
| Employee Benefits (C)                                   | 36,235,857      | -                | -                | -                   | -                | -                | -                | -                | -                | -             |
| Interest  | 2,778,837       | 2,639,622        | 2,601,124        | 2,306,058           | 2,129,397        | 1,916,451        | 1,747,562        | 1,842,456        | 1,918,885        | 2,154,330     |
| Intergovernmental (C)                                   | 8,851,801       | 9,180,689        | <u> </u>         | <u> </u>            | <u> </u>         | <u> </u>         | <u> </u>         | <u> </u>         |                  |               |
| Total government activities expenses                    | 177,386,192     | 175,214,640      | 182,654,725      | 195,229,101         | 206,713,936      | 218,313,827      | 232,397,045      | 242,537,775      | 251,897,405      | 255,283,135   |
| rotal government activities expenses                    | 177,300,192     | 173,214,040      | 162,034,723      | 193,229,101         | 200,713,930      | 210,313,021      | 232,397,043      | 242,037,775      | 231,097,403      | 255,265,155   |
| Business-type activities:                               |                 |                  |                  |                     |                  |                  |                  |                  |                  |               |
| Water & Sewer (A)                                       | -               | 12,776,972       | 13,942,389       | 13,150,909          | 15,656,873       | 15,920,781       | 16,922,887       | 17,671,575       | 18,264,477       | 19,995,720    |
| Everett community television (E)                        | -               | -                | -                | -                   | -                | -                | -                | -                | -                | 479,675       |
|   |                 |                  |                  |                     |                  |                  |                  |                  |                  |               |
| Total business type activities expenses                 |                 | 12,776,972       | 13,942,389       | 13,150,909          | 15,656,873       | 15,920,781       | 16,922,887       | 17,671,575       | 18,264,477       | 20,475,395    |
| Total primary government expenses\$                     | 177,386,192 \$  | 187,991,612 \$   | 196,597,114 \$   | 208,380,010 \$      | 222,370,809 \$   | 234,234,608 \$   | 249,319,932 \$   | 260,209,350 \$   | 270,161,882 \$   | 275,758,530   |
| Program Revenues  |                 |                  |                  |                     |                  |                  |                  |                  |                  |               |
| Governmental activities:                                |                 |                  |                  |                     |                  |                  |                  |                  |                  |               |
| General government charges for services\$               | 1.124.204 \$    | 1.300.567 \$     | 934.003 \$       | 1.131.393 \$        | 1.163.599 \$     | 1.530.370 \$     | 1.563.901 \$     | 1.123.439 \$     | 1.348.962 \$     | 747.805       |
| Public Safety charges for services                      | 1,982,510       | 1,652,923        | 2.850.724        | 2.353.477           | 2.548.196        | 4.111.774        | 5,488,823        | 6,844,705        | 7.272.142        | 4.679.811     |
| Education charges for services                          | 892,832         | 994,766          | 829,899          | 1,207,084           | 777,691          | 820,905          | 1,212,679        | 841,973          | 1,360,397        | 953.862       |
| Other charges for services                              | 9,065,255       | 433,779          | 373,782          | 404,817             | 444.615          | 704.944          | 793,374          | 1,137,413        | 1,066,886        | 723,044       |
| Education operating grants and contributions            | 60,542,836      | 63,266,603       | 72,050,490       | 82,317,733          | 81,510,620       | 90,903,891       | 97,934,307       | 98,925,306       | 102,756,728      | 109,576,987   |
| Public safety operating grants and contributions        | 2,122,973       | 922,474          | 881.640          | 1.372.560           | 2.249.481        | 987,308          | 1,557,869        | 1.538.943        | 983,974          | 1,913,275     |
| Other operating grants and contributions                | 1,605,839       | 1,599,040        | 2,153,721        | 3,004,878           | 2,171,627        | 2,737,636        | 2,396,099        | 2,159,414        | 2,596,932        | 3,096,048     |
| City services and facilities capital                    | 1,000,009       | 1,599,040        | 2,100,721        | 3,004,076           | 2,171,027        | 2,737,030        | 2,390,099        | 2,139,414        | 2,390,932        | 3,090,040     |
|   | 1,270,635       | 1,461,575        | 1,307,829        | 832,729             | 420,987          | 1,014,442        | 1,323,158        | 978,476          | 2,494,563        | 1 270 505     |
| grants and contributions                                |                 |                  |                  |                     |                  |                  | 747,557          | 567,889          | 2,494,563        | 1,278,505     |
| Other capital grants and contributions                  | 471,750         | 677,021          | 670,947          | 1,346,296           | 256,910          | 333,540          | 141,551          | 307,009          |                  | 486,469       |
| Total government activities program revenues            | 79,078,834      | 72,308,748       | 82,053,035       | 93,970,967          | 91,543,726       | 103,144,810      | 113,017,767      | 114,117,558      | 119,880,584      | 123,455,806   |
| Total government activities program revendes            | 10,010,004      | 72,000,740       | 02,000,000       | 30,570,307          | 01,040,720       | 100,144,010      | 110,017,707      | 114,117,000      | 110,000,004      | 120,400,000   |
| Business-type activities:                               |                 |                  |                  |                     |                  |                  |                  |                  |                  |               |
| Charges for services - Water & Sewer (A)                | -               | 11,133,398       | 13,891,640       | 13,946,348          | 16,767,337       | 18,005,313       | 17,579,874       | 17,496,741       | 17,199,879       | 18,369,190    |
| Charges for services - Everett community television (E) | -               | -                | -                | -                   | -                | -                | -                | -                | -                | 600,353       |
| Operating grants and contributions - Water & Sewer      | -               |                  | 8,636            | 21,018              | 29,849           | 43,646           | 90,731           | 142,235          | 185,033          | 56,884        |
| Capital grants and contributions - Water & Sewer        | _               | _                | -                | -                   | -                | 939,600          | 1,065,750        |                  | -                | -             |
| capital grante and contributions. Trater a contribution |                 |                  | -                |                     |                  | 000,000          | 1,000,700        | -                |                  |               |
| Total business-type activities program revenues         | -               | 11,133,398       | 13,900,276       | 13,967,366          | 16,797,186       | 18,988,559       | 18,736,355       | 17,638,976       | 17,384,912       | 19,026,427    |
|   |                 |                  |                  |                     |                  |                  |                  |                  |                  |               |
| Total primary government program revenues\$             | 79,078,834 \$   | 83,442,146 \$    | 95,953,311 \$    | 107,938,333 \$      | 108,340,912 \$   | 122,133,369 \$   | 131,754,122 \$   | 131,756,534 \$   | 137,265,496 \$   | 142,482,233   |
| Net (Expense)/Revenue                                   |                 |                  |                  |                     |                  |                  |                  |                  |                  |               |
| Governmental activities\$                               | (98,307,358) \$ | (102,905,892) \$ | (100,601,690) \$ | (101,258,134) \$    | (115,731,401) \$ | (115,687,405) \$ | (119,379,278) \$ | (128,420,217) \$ | (132,016,821) \$ | (131,827,329) |
| Business-type activities                                | (30,007,000) ψ  | (1,643,574)      | (42,113)         | 816,457             | 1,701,504        | 3,586,166        | 1,813,468        | (32,599)         | (879,565)        | (1,448,968)   |
| Dudiness type activities                                |                 | (1,040,014)      | (42,113)         | 010,437             | 1,701,304        | 3,300,100        | 1,013,400        | (32,333)         | (073,303)        | (1,440,300)   |
| Total primary government net expense\$                  | (98.307.358) \$ | (104.549.466) \$ | (100.643.803) \$ | (100.441.677) \$    | (114.029.897) \$ | (112.101.239) \$ | (117,565,810) \$ | (128.452.816) \$ | (132,896,386) \$ | (133.276.297) |
| · o.a. pa., government not expense                      | (30,001,000) ψ  | (.σ-,σ-σ,-σσ) ψ  | (.50,0-0,000) ψ  | (.30, π.π., σ. 1) ψ | (π,υ20,υυπ) ψ    | (Σ,101,200) ψ    | (. 17,000,010) ψ | (.20,π02,010) ψ  | (.52,000,000)    | (.30,210,231) |

(Continued)

#### **Changes in Net Position**

#### Last Ten Years

| <del>-</del>                                       |                |                    |                |                           |                 |                |                 |                 |                 |             |
|--|----------------|--------------------|----------------|---------------------------|-----------------|----------------|-----------------|-----------------|-----------------|-------------|
|  | 2011           | 2012               | 2013           | 2014                      | 2015            | 2016           | 2017            | 2018            | 2019            | 2020        |
| General Revenues and other Changes in Net Position |                |                    |                |                           |                 | _              |                 | _               |                 |             |
| Governmental activities:                           |                |                    |                |                           |                 |                |                 |                 |                 |             |
| Real estate and personal property taxes,           |                |                    |                |                           |                 |                |                 |                 |                 |             |
| net of tax refunds payable\$                       | 78,396,428 \$  | 81,146,891 \$      | 88,633,872 \$  | 82,487,277 \$             | 89,490,142 \$   | 92,942,432 \$  | 95,349,960 \$   | 101,613,763 \$  | 105,329,207 \$  | 90,680,955  |
| Tax liens (D)                                      |                | - 1                | 1,387,186      | 1,217,971                 | 676,286         | 779,186        | 197,134         | 613,280         | 220,384         | 788,037     |
| Motor vehicle excise taxes                         | 2,741,051      | 2,810,116          | 2,940,909      | 3,180,085                 | 3,724,538       | 4,205,358      | 4,382,417       | 4,587,473       | 4,520,275       | 4,686,984   |
| Chapter 121A excise payments in lieu of taxes      | -              | -                  | -              | -                         | -               | -              | -               | -               | 438,356         | 20,000,000  |
| Community impact fee                               | -              | -                  | -              | -                         | -               | -              | -               | -               | 109,589         | 5,000,000   |
| Hotel/motel tax (F)                                | -              | -                  | -              | -                         | -               | -              | -               | -               | 237,109         | 3,295,972   |
| Meals tax  | -              | -                  | 457,561        | 488,112                   | 501,327         | 550,625        | 545,969         | 622,963         | 712,076         | 1,090,679   |
| Penalties, interest on taxes, and other taxes      | 3,473,012      | 6,783,311          | 932,498        | 878,084                   | 582,610         | 513,731        | 351,992         | 389,436         | 410,658         | 367,259     |
| Grants and contributions not restricted to         |                |                    |                |                           |                 |                |                 |                 |                 |             |
| specific programs                                  | 8,709,312      | 6,066,395          | 5,958,553      | 6,505,939                 | 5,882,015       | 6,752,028      | 6,760,390       | 7,234,348       | 7,551,355       | 8,479,582   |
| Unrestricted investment income                     | 315,099        | 82,234             | 87,761         | 118,278                   | 109,028         | 223,517        | 216,416         | 348,974         | 1,072,733       | 806,559     |
| Miscellaneous                                      | 695,627        | 1,893,325          | 23,521         | 22,449                    | 87,532          | 47,839         | 173,572         | 227,717         | 14,112          | 14,112      |
| Capital transfers, net                             | -              | -                  | -              | -                         | -               | -              | -               | -               | -               | (1,758,572) |
| Special item                                       |                | <u> </u>           | <u> </u>       |                           |                 | 30,000,000     | <u> </u>        |                 | <u> </u>        | <u> </u>    |
|  |                |                    |                |                           |                 |                |                 |                 |                 |             |
| Total governmental activities                      | 94,330,529     | 98,782,272         | 100,421,861    | 94,898,195                | 101,053,478     | 136,014,716    | 107,977,850     | 115,637,954     | 120,615,854     | 133,451,567 |
|  |                |                    |                |                           |                 |                |                 |                 |                 |             |
| Business-type activities:                          |                |                    |                |                           |                 |                |                 |                 |                 |             |
| Capital transfers, net                             |                |                    |                |                           |                 |                |                 |                 |                 | 1,758,572   |
| Total primary gayarament                           | 04 220 520 €   | 98,782,272 \$      | 100,421,861 \$ | 94,898,195 \$             | 101,053,478 \$  | 100 014 710 C  | 107,977,850 \$  | 115,637,954 \$  | 120,615,854 \$  | 135,210,139 |
| Total primary government\$                         | 94,330,529 \$  | 90,102,212 <b></b> | 100,421,001 \$ | 94,090,195 \$             | 101,055,476 \$  | 136,014,716 \$ | 107,977,000 φ   | 115,637,954 \$  | 120,615,654 \$  | 135,210,139 |
| Changes in Net Position                            |                |                    |                |                           |                 |                |                 |                 |                 |             |
| Governmental activities\$                          | (3.976.829) \$ | (4,123,620) \$     | (179,829) \$   | (6,359,939) \$            | (14,116,732) \$ | 20,845,699 \$  | (11,401,428) \$ | (12,782,263) \$ | (11,400,967) \$ | 1,624,238   |
|  | (3,310,023) \$ | (1,643,574)        | (42,113)       | (6,359,939) \$<br>816.457 | 1,140,313       | 3,067,778      | 1,813,468       | (32,599)        | (879,565)       | 309.604     |
| Business-type activities                           | <del></del>    | (1,043,574)        | (42,113)       | 010,457                   | 1,140,313       | 3,007,770      | 1,013,400       | (32,399)        | (079,000)       | 309,604     |
| Total primary government\$                         | (3,976,829) \$ | (5,767,194) \$     | (221,942) \$   | (5,543,482) \$            | (12,976,419) \$ | 23,913,477 \$  | (9,587,960) \$  | (12,814,862) \$ | (12,280,532) \$ | 1,933,842   |
| · , go   | Ψ              | (3,1 31,1 37) Ψ    | ν==:,σ:=/Ψ     | (3,0 :0, :02) Ψ           | (.2,0.0,1.0)    | Ψ              | (σ,σσ, ,σσσ) φ  | (. =,σ,σσ=)     | (.=,=ου,ου=) Ψ  | 1,000,042   |

(A) Prior to 2012, water and sewer activities were accounted for in governmental funds.

(Concluded)

<sup>(</sup>B) Prior to 2013, community development expenditures were reported as general government expenditures.

<sup>(</sup>C) Prior to 2013, employee benefits and state and county charges (intergovernmental) were not charged to functional line-items.
(D) Prior to 2013, governmental tax liens were reported as penalties and interest on taxes. Prior to 2019, business-type tax liens were reported as user charges.

<sup>(</sup>E) Prior to 2020, Everett Community Television activities were accounted for as general government expenses in the governmental funds.

<sup>(</sup>F) Prior to 2019, hotel/motel tax was combined with meals tax.

## Fund Balances, Governmental Funds

#### **Last Ten Years**

|  | 2011                                  | 2012                                   | 2013                                      | 2014                                    | 2015                                    | 2016                                    | 2017                                    | 2018                                    | 2019                                    | 2020                                 |
|--|---------------------------------------|--|---|---|---|---|---|---|---|--------------------------------------|
| General Fund Committed\$ Assigned Unassigned                         | - \$<br>723,121<br>15,528,899         | 838,622 \$<br>980,880<br>16,464,364    | 5 2,000,446 \$<br>7,532,724<br>14,141,312 | 2,397,168 \$<br>7,577,487<br>17,324,226 | 2,750,852 \$<br>1,121,815<br>21,595,795 | 2,792,988 \$<br>2,307,963<br>29,069,013 | 1,376,311 \$<br>5,262,019<br>36,217,588 | 1,506,076 \$<br>6,103,838<br>37,286,163 | 1,299,067 \$<br>8,416,361<br>26,329,053 | 1,282,728<br>9,790,334<br>28,320,183 |
| Total general fund\$   | 16,252,020 \$                         | 18,283,866 \$                          | <u>23,674,482</u> \$                      | 27,298,881 \$                           | 25,468,462 \$                           | 34,169,964 \$                           | 42,855,918 \$                           | 44,896,077 \$                           | 36,044,481 \$                           | 39,393,245                           |
| All Other Governmental Funds  Nonspendable\$  Restricted  Unassigned | 1,228,670 \$<br>9,105,484<br>(91,118) | 1,227,488 \$<br>8,781,762<br>(235,241) | 5 1,180,193 \$<br>10,790,455<br>(311,932) | 1,232,351 \$<br>14,321,721              | 1,228,489 \$<br>10,412,616              | 1,228,569 \$<br>20,528,449              | 1,228,999 \$<br>26,666,806              | 1,048,919 \$<br>31,412,478              | 1,048,919 \$<br>44,832,001              | 1,049,074<br>21,755,001              |
| Total all other governmental funds \$                                | 10,243,036 \$                         | 9,774,009                              | 11,658,716 \$                             | 15,554,072 \$                           | 11,641,105 \$                           | 21,757,018 \$                           | 27,895,805 \$                           | 32,461,397 \$                           | 45,880,920 \$                           | 22,804,075                           |

Note: Prior to 2012, water and sewer activities were accounted for in governmental funds and prior to 2020 Everett Community Television activities were accounted for in governmental funds.

## Changes in Fund Balances, Governmental Funds

#### **Last Ten Years**

| _   | 2011          | 2012          | 2013          | 2014          | 2015          | 2016          | 2017          | 2018           | 2019           | 2020         |
|---|---------------|---------------|---------------|---------------|---------------|---------------|---------------|----------------|----------------|--------------|
| Revenues:                                     |               |               |               |               |               |               |               |                |                |              |
| Real estate and personal property taxes,      |               |               |               |               |               |               |               |                |                |              |
| net of tax refunds                            | 80,110,135 \$ | 82,642,350 \$ | 85,418,506 \$ | 86,690,275 \$ | 88,644,890 \$ | 92,604,668 \$ | 94,687,299 \$ | 102,010,368 \$ | 102,815,956 \$ | 91,230,752   |
| Tax liens (C)                                 | σο, πο, του φ | 02,042,000 ψ  | 1,387,186     | 1,217,971     | 676,286       | 670,234       | 329,151       | 533,003        | 315,595        | 446,224      |
| Motor vehicle excise taxes                    | 2.805.452     | 2,780,238     | 2,751,895     | 3,397,069     | 3,556,578     | 4,013,283     | 4,352,191     | 4,529,689      | 4,441,258      | 4.248.629    |
| Chapter 121A excise payments in lieu of taxes | 2,000,102     | 2,700,200     | 2,707,000     | -             | -             | -             | .,002,101     | -,020,000      | 438,356        | 20,000,000   |
| Community impact fee                          |               | _             | _             | _             | -             | -             | _             |                | 109,589        | 5,000,000    |
| Hotel/motel tax (I)                           | _             |               |               | _             | _             | _             | _             | _              | 237,109        | 3,295,972    |
| Meals tax (B)                                 |               | _             | 457,561       | 488,112       | 501,327       | 550,625       | 545,969       | 622,963        | 712,076        | 1,090,679    |
| Charges for services                          | 2,930,244     | 3,154,253     | 2,562,994     | 2,519,813     | 1,156,783     | 1,106,605     | 1,079,426     | 983,777        | 1,477,614      | 465,192      |
| Charges for service-water & sewer (A)         | 10,306,220    | -             | -             | -             | -             | -             |               | -              | -              | -            |
| Penalties and interest on taxes (C)           | 3,110,150     | 2,195,506     | 918,384       | 878,084       | 582,610       | 513,731       | 351,992       | 389,436        | 424,770        | 367,259      |
| Licenses and permits                          | 450,644       | 276,832       | 1,128,765     | 1,030,195     | 1,112,065     | 1,212,658     | 1,337,627     | 1,897,721      | 1,810,445      | 1.866.483    |
| Fines and forfeitures                         | 1,033,634     | 950,950       | 1,062,118     | 880,428       | 1,232,782     | 1,666,292     | 1,697,985     | 1,412,090      | 1,472,863      | 1,211,590    |
| Intergovernmental                             | 74,474,637    | 75,950,473    | 83.012.265    | 94.679.962    | 94.055.129    | 103,168,643   | 111,436,766   | 111,487,686    | 115.965,283    | 124,261,597  |
| Departmental and other (B)                    | -             | -             | 414,673       | 1,204,203     | 1,359,930     | 2,919,528     | 4,817,578     | 5,327,744      | 8,085,590      | 5,314,453    |
| Contributions and donations (B)               | -             | _             | 407,191       | 692,386       | 592,185       | 856,519       | 1,211,266     | 1,542,796      | 1,136,571      | 928,383      |
| Investment income                             | 345,758       | 121,509       | 90,054        | 119,077       | 110,716       | 231,004       | 217,212       | 358,925        | 890,554        | 705,616      |
| Other (B)                                     | 1,011,751     | 2,172,710     |               | 22,449        | 87,532        | 47,839        | 173,572       | 227,717        |                |              |
|   |               |               |               |               |               |               |               | <del></del>    | -              |              |
| Total Revenue                                 | 176,578,625   | 170,244,821   | 179,611,592   | 193,820,024   | 193,668,813   | 209,561,629   | 222,238,034   | 231,323,915    | 240,333,629    | 260,432,829  |
| Expenditures:                                 |               |               |               |               |               |               |               |                |                |              |
| General government                            | 6,049,347     | 5,918,735     | 5,023,161     | 5,996,564     | 6,174,501     | 6,787,720     | 7,115,698     | 8,330,929      | 8,625,168      | 7,969,097    |
| Public safety                                 | 19,154,247    | 19,518,680    | 21,315,481    | 24,348,018    | 23,872,516    | 26,789,543    | 29,019,813    | 31,568,496     | 33,665,616     | 31,453,461   |
| Education                                     | 77,929,114    | 80,386,511    | 71,755,593    | 79,314,365    | 85,539,733    | 86,202,875    | 87,439,945    | 93,081,107     | 91,305,307     | 95,949,699   |
| City services and facilities                  | 10,382,560    | 9,740,880     | 9,214,646     | 10,365,574    | 12,199,957    | 9,234,697     | 10,462,577    | 12,251,705     | 14,010,989     | 13,036,086   |
| Water & Sewer (A)                             | 10,781,046    | -             | -             | -             | -             | -             | -             | -              | -              | -            |
| Community development (D)                     | -             | -             | 492,590       | 1,006,713     | 840,934       | 50,171        | 450,076       | 274,621        | 1,110,215      | 401,008      |
| Human services                                | 1,906,595     | 1,661,168     | 2,027,407     | 2,157,424     | 2,767,966     | 2,932,500     | 3,066,086     | 4,323,053      | 3,629,780      | 4,232,158    |
| Libraries and recreation                      | 1,033,459     | 1,057,040     | 1,165,247     | 1,336,851     | 1,653,802     | 1,670,395     | 2,294,619     | 2,415,950      | 2,067,490      | 1,975,796    |
| COVID-19                                      | -             | -             | -             | -             | -             | -             | -             | -              | -              | 1,203,874    |
| Pension benefits (E)                          | -             | -             | 22,257,469    | 22,973,735    | 20,093,090    | 25,272,172    | 31,555,542    | 31,878,906     | 33,206,827     | 37,513,845   |
| Property and liability insurance (F)          | -             | -             | 1,729,712     | 1,996,230     | 2,043,298     | 1,924,506     | 2,176,093     | 2,331,885      | 2,990,592      | 2,948,925    |
| Employee benefits                             | 29,256,093    | 30,746,642    | 18,334,278    | 19,452,261    | 20,544,717    | 21,218,548    | 22,630,843    | 23,146,974     | 23,714,096     | 23,993,817   |
| Claims and judgments                          | -             | -             | -             | -             | -             | -             | 251,692       | 14,465         | -              | -            |
| State and county charges                      | 8,851,801     | 9,180,689     | 10,211,682    | 10,418,587    | 11,194,008    | 11,599,413    | 13,511,625    | 14,222,816     | 15,170,707     | 14,214,449   |
| Capital outlay                                | 3,790,538     | 2,103,799     | 5,560,342     | 8,565,559     | 10,328,505    | 12,862,827    | 12,598,174    | 15,489,547     | 11,260,115     | 26,296,454   |
| Debt service:                                 |               |               |               |               |               |               |               |                |                |              |
| Principal                                     | 8,753,301     | 8,263,363     | 5,279,415     | 5,414,415     | 6,445,416     | 7,159,415     | 8,544,416     | 10,062,416     | 11,618,866     | 13,185,415   |
| Principal - current refunding                 | -             | -             | -             | -             | -             | 14,623,490    | -             | -              | -              | -            |
| Interest (G)                                  | <u> </u>      | <u> </u>      | 2,423,492     | 2,186,221     | 2,176,841     | 1,736,113     | 2,285,758     | 2,491,194      | 2,755,934      | 3,087,997    |
| Total Expenditures                            | 177,888,101   | 168,577,507   | 176,790,515   | 195,532,517   | 205,875,284   | 230,064,385   | 233,402,957   | 251,884,064    | 255,131,702    | 277,462,081  |
| Excess of revenues over (under) expenditures  | (1,309,476)   | 1,667,314     | 2,821,077     | (1,712,493)   | (12,206,471)  | (20,502,756)  | (11,164,923)  | (20,560,149)   | (14,798,073)   | (17,029,252) |

(Continued)

#### Changes in Fund Balances, Governmental Funds

#### **Last Ten Years**

|   | 2011         | 2012         | 2013         | 2014         | 2015           | 2016          | 2017          | 2018         | 2019         | 2020         |
|---|--------------|--------------|--------------|--------------|----------------|---------------|---------------|--------------|--------------|--------------|
| Other Financing Sources (Uses):                         |              |              |              |              |                |               |               |              |              |              |
| Issuance of bonds                                       | 750,000      | -            | 4,370,000    | 8,591,000    | 6,025,000      | 17,857,000    | 12,417,000    | 13,525,450   | 17,613,000   | -            |
| Issuance of refunding bonds                             | -            | -            | 2,445,000    | -            | 6,190,000      | 13,805,000    | -             | -            | -            | -            |
| Premium from issuance of bonds and notes                | -            | -            | 104,024      | 641,248      | 342,114        | 1,719,490     | 1,072,664     | 1,140,450    | 1,753,000    | 92,466       |
| Premium from issuance of refunding bonds                | -            | -            | -            | -            | 716,132        | 938,681       | -             | -            | -            | -            |
| Payments to refunded bond escrow agent                  | -            | -            | (2,464,779)  | -            | (6,810,161)    | -             | -             | -            | -            | -            |
| Transfers in  | 671,472      | 202,033      | 360,493      | 1,178,544    | 650,000        | 740,100       | 881,761       | 1,040,605    | -            | -            |
| Transfers out   | (671,472)    | (202,033)    | (360,493)    | (1,178,544)  | (650,000)      | (740,100)     | (881,761)     | (1,040,605)  |              | (1,758,572)  |
| Total other financing sources (uses)                    | 750,000      | <u> </u>     | 4,454,245    | 9,232,248    | 6,463,085      | 34,320,171    | 13,489,664    | 14,665,900   | 19,366,000   | (1,666,106)  |
| Net change in fund balance before special item          | (559,476)    | 1,667,314    | 7,275,322    | 7,519,755    | (5,743,386)    | 13,817,415    | 2,324,741     | (5,894,249)  | 4,567,927    | (18,695,358) |
| Special Item  |              | <u> </u>     | <u>-</u>     | <u> </u>     | <u> </u>       | 5,000,000     | 12,500,000    | 12,500,000   | <u>-</u> .   | <u>-</u>     |
| Net change in fund balance\$                            | (559,476) \$ | 1,667,314 \$ | 7,275,322 \$ | 7,519,755 \$ | (5,743,386) \$ | 18,817,415 \$ | 14,824,741 \$ | 6,605,751 \$ | 4,567,927 \$ | (18,695,358) |
| Debt service as a percentage of noncapital expenditures | 5.03%        | 4.96%        | 4.61%        | 4.07%        | 4.40%          | 10.83%        | 4.89%         | 5.31%        | 5.89%        | 6.48%        |

<sup>(</sup>A) Prior to 2012, water and sewer activities were accounted for in governmental funds.

(Concluded)

<sup>(</sup>B) Prior to 2013, meals tax, departmental and other revenues, and contributions and donations were reported as other income.

<sup>(</sup>C) Prior to 2013, tax liens were reported as penalties and interest on taxes.

<sup>(</sup>D) Prior to 2013, community development expenditures were reported as general government expenditures.

<sup>(</sup>E) Prior to 2013, pension benefits were reported as employee benefits.

<sup>(</sup>F) Prior to 2013, property and liability insurance were reported as general government expenditures.

<sup>(</sup>G) Prior to 2013, debt principal and interest were reported as one line-item.

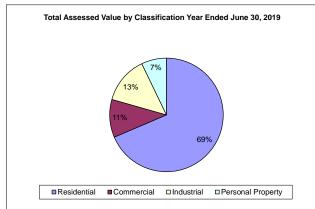
<sup>(</sup>I) Prior to 2019, hotel/motel tax were combined with meals tax.

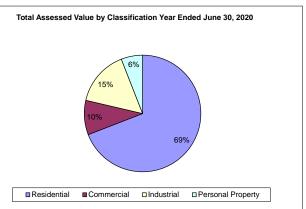
<sup>(</sup>E) Prior to 2020, Everett Community Television activities were accounted for as general government expenditures in the governmental funds.

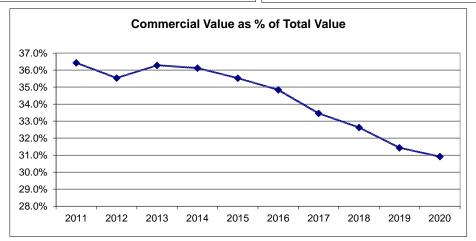
#### Assessed Value and Actual Value of Taxable Property by Classification and Tax Rates

#### Last Ten Years

|      |                      |                         |                     | Assessed and A      | Actua | I Values and Ta      | ıx Ra | ites                         |    |                       |                             |                        |
|------|----------------------|-------------------------|---------------------|---------------------|-------|----------------------|-------|------------------------------|----|-----------------------|-----------------------------|------------------------|
| Year | Residential<br>Value | Residential<br>Tax Rate | Commercial<br>Value | Industrial<br>Value |       | Personal<br>Property |       | Total<br>Commercial<br>Value | (  | Commercia<br>Tax Rate | Total<br>Direct<br>Rate (1) | Total<br>City<br>Value |
|      |                      |                         |                     |                     |       |                      |       |                              |    |                       |                             |                        |
| 2011 | \$<br>2,083,037,260  | \$ 15.89                | \$<br>391,577,840   | \$<br>565,481,528   | \$    | 236,601,200          | \$    | 1,193,660,568                | \$ | 43.74                 | \$<br>26.04 \$              | 3,276,697,828          |
| 2012 | 2,279,045,425        | 15.52                   | 389,212,235         | 620,877,328         |       | 246,297,300          |       | 1,256,386,863                |    | 41.66                 | 24.81                       | 3,535,432,288          |
| 2013 | 2,260,825,559        | 15.64                   | 407,665,811         | 616,972,410         |       | 262,526,300          |       | 1,287,164,521                |    | 43.04                 | 25.58                       | 3,547,990,080          |
| 2014 | 2,309,644,676        | 15.04                   | 409,935,794         | 616,975,000         |       | 278,875,000          |       | 1,305,785,794                |    | 40.95                 | 24.40                       | 3,615,430,470          |
| 2015 | 2,584,829,341        | 14.61                   | 418,981,469         | 644,761,387         |       | 360,687,000          |       | 1,424,429,856                |    | 39.45                 | 23.44                       | 4,009,259,197          |
| 2016 | 2,811,506,692        | 14.45                   | 485,609,578         | 672,925,060         |       | 344,726,450          |       | 1,503,261,088                |    | 37.98                 | 22.65                       | 4,314,767,780          |
| 2017 | 3,162,161,321        | 14.44                   | 503,718,289         | 723,295,700         |       | 363,009,200          |       | 1,590,023,189                |    | 35.69                 | 21.55                       | 4,752,184,510          |
| 2018 | 3,560,495,901        | 13.78                   | 543,308,499         | 771,961,270         |       | 409,072,700          |       | 1,724,342,469                |    | 33.74                 | 20.29                       | 5,284,838,370          |
| 2019 | 4,055,191,542        | 12.38                   | 641,746,948         | 793,306,865         |       | 424,125,900          |       | 1,859,179,713                |    | 35.27                 | 19.58                       | 5,914,371,255          |
| 2020 | 4,554,332,521        | 10.64                   | 629,929,429         | 1,016,425,467       |       | 391,592,700          |       | 2,037,947,596                |    | 24.72                 | 14.99                       | 6,592,280,117          |







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Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the City. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding fiscal year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

<sup>(1)</sup> The direct rate is the weighted average of the residential and commercial tax rates. Source: Assessor's Department All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

# **Principal Taxpayers**

## **Current Year and Nine Years Ago**

|   |                           |                       | 2020 |   |                       | 2011 |   |
|---|---------------------------|-----------------------|------|---|-----------------------|------|---|
| Name                                      | Nature of<br>Business     | Assessed<br>Valuation | Rank | Percentage of<br>Total Taxable<br>Assessed<br>Value | Assessed<br>Valuation | Rank | Percentage of<br>Total Taxable<br>Assessed<br>Value |
| Constellation Mystic Power LLC (Exelon)   | Power Plant               | \$<br>606,796,117     | 1    | 9.2%  | \$<br>342,935,528     | 1    | 10.5%   |
| Distrigas of Massachusetts Corp. (Exelon) | LNG Terminal (Personal)   | \$<br>163,747,700     | 2    | 2.5%  | \$<br>110,337,800     | 2    | 3.4%  |
| MFREVF II - Batch Yard LLC                | Class A Apartments        | \$<br>119,991,700     | 3    | 1.8%  | \$<br>-               | -    | -   |
| DDRC Gateway LLC                          | Gateway Mall              | \$<br>113,364,600     | 4    | 1.7%  | \$<br>71,258,600      | 3    | 2.2%  |
| NSTAR Electric Company (1)                | Utility                   | \$<br>91,969,900      | 5    | 1.4%  | \$<br>38,541,300      | 4    | 1.2%  |
| Massachusetts Electric Company            | Utility                   | \$<br>80,650,200      | 6    | 1.2%  | \$<br>21,312,500      | 7    | 0.7%  |
| Boston Gas Co./DBA National Grid          | Utility                   | \$<br>75,604,200      | 7    | 1.1%  | \$<br>-               | -    | -   |
| Pioneer Owner LLC                         | Office Building           | \$<br>67,946,300      | 8    | 1.0%  | \$<br>-               | -    | -   |
| Exxon/Mobil Corporation                   | Fuel Distribution         | \$<br>58,849,000      | 9    | 0.9%  | \$<br>21,474,200      | 6    | 0.7%  |
| Taurus CD 189 Wellington EV               | Class A Apartments        | \$<br>55,949,800      | 10   | 0.8%  | \$<br>-               | -    | -   |
| GP Portland Investment                    | Class A Apartments        | \$<br>-               | -    | -   | \$<br>32,100,800      | 5    | 1.0%  |
| Prolerized New England Company            | Scrap Exporter            | \$<br>-               | -    | -   | \$<br>8,970,300       | 10   | 0.3%  |
| Every Bear Investments LLC                | Cold Storage & Processing | \$<br>-               | -    | -   | \$<br>13,908,100      | 8    | 0.4%  |
| JP Food Service                           | Food Processing           | \$<br><u> </u>        | -    |   | \$<br>10,071,000      | 9    | 0.3%  |
|   | Totals                    | \$<br>1,434,869,517   |      | 21.8%   | \$<br>670,910,128     |      | 20.5%   |

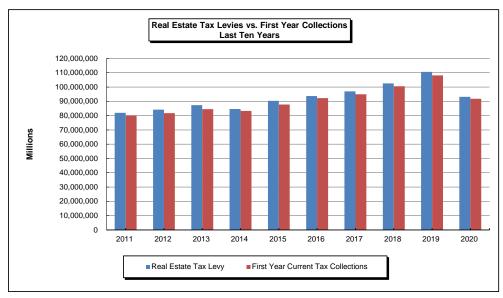
Source: Official Statement

<sup>(1)</sup> Currently at the Appellate Tax Board with the City in connection with approximately \$4.4 million in tax liens relating to unpaid personal property taxes from fiscal 2015 - 2020

# **Property Tax Levies and Collections**

**Last Ten Years** 

| Year | (1)<br>Total<br>Tax Levy | Less<br>Abatements &<br>Exemptions | (1)<br>Net<br>Tax Levy | Current<br>Tax Collections | Percent of<br>Net Levy<br>Collected | Delinquent<br>Tax<br>Collections | Total<br>Tax<br>Collections | Percent of<br>Total Tax<br>Collections to<br>Net Tax Levy |
|------|--------------------------|------------------------------------|------------------------|----------------------------|-------------------------------------|----------------------------------|-----------------------------|---|
| 2011 | \$<br>81,890,151         | \$<br>889,497                      | \$<br>81,000,654       | \$<br>80,032,183           | 98.8%                               | \$<br>968,471                    | \$<br>81,000,654            | 100.0%  |
| 2012 | 84,165,711               | 926,050                            | 83,239,661             | 81,751,173                 | 98.2%                               | 1,488,488                        | 83,239,661                  | 100.0%  |
| 2013 | 87,262,044               | 778,690                            | 86,483,354             | 84,532,449                 | 97.7%                               | 1,950,905                        | 86,483,354                  | 100.0%  |
| 2014 | 84,594,327               | 512,673                            | 84,081,654             | 83,311,626                 | 99.1%                               | 770,028                          | 84,081,654                  | 100.0%  |
| 2015 | 90,369,956               | 2,475,610                          | 87,894,346             | 87,778,714                 | 99.9%                               | 115,618                          | 87,894,332                  | 100.0%  |
| 2016 | 93,653,216               | 1,110,780                          | 92,542,436             | 92,246,027                 | 99.7%                               | 296,409                          | 92,542,436                  | 100.0%  |
| 2017 | 96,907,071               | 1,286,247                          | 95,620,824             | 94,871,830                 | 99.2%                               | 748,994                          | 95,620,824                  | 100.0%  |
| 2018 | 102,566,340              | 1,745,836                          | 100,820,504            | 100,569,895                | 99.8%                               | 250,609                          | 100,820,504                 | 100.0%  |
| 2019 | 110,566,340              | 2,092,903                          | 108,473,437            | 108,086,682                | 99.6%                               | 90,573                           | 108,177,255                 | 99.7%   |
| 2020 | 93,125,938               | 1,270,186                          | 91,855,752             | 91,757,396                 | 99.9%                               | -                                | 91,757,396                  | 99.9%   |



Source: Massachusetts Department of Revenue; Board of Assessors

<sup>(1)</sup> Includes tax liens.

## **Ratios of Outstanding Debt by Type**

#### **Last Ten Years**

|      | <br>Governmenta                    | al Activi | ties               | -  | Business-type                      | Activ | vities (1)           |    |                              |                                     |                            |                       |
|------|------------------------------------|-----------|--------------------|----|------------------------------------|-------|----------------------|----|------------------------------|-------------------------------------|----------------------------|-----------------------|
| Year | General<br>Obligation<br>Bonds (2) |           | Direct<br>rrowings |    | General<br>Obligation<br>Bonds (2) | E     | Direct<br>Borrowings | Ć  | Total<br>Debt<br>Outstanding | Percentage<br>of Personal<br>Income | U. S. Census<br>Population | Debt<br>Per<br>Capita |
| 2011 | \$<br>66,245,379                   | \$        | -                  | \$ | -                                  | \$    | _                    | \$ | 66,245,379                   | 7.11%                               | 41,667                     | \$<br>1,590           |
| 2012 | 57,497,721                         |           | -                  |    | -                                  |       | 2,871,636            |    | 60,369,357                   | 6.22%                               | 41,667                     | 1,449                 |
| 2013 | 56,698,306                         |           | -                  |    | 1,130,000                          |       | 6,917,251            |    | 64,745,557                   | 6.44%                               | 41,667                     | 1,554                 |
| 2014 | 60,503,144                         |           | -                  |    | 4,980,000                          |       | 6,885,834            |    | 72,368,978                   | 7.06%                               | 41,667                     | 1,737                 |
| 2015 | 60,900,676                         |           | -                  |    | 4,530,000                          |       | 7,200,626            |    | 72,631,302                   | 6.95%                               | 41,667                     | 1,743                 |
| 2016 | 72,190,859                         |           | 1,000,000          |    | 4,395,000                          |       | 7,595,693            |    | 85,181,552                   | 7.45%                               | 46,050                     | 1,850                 |
| 2017 | 76,435,565                         |           | 937,000            |    | 4,015,000                          |       | 8,575,657            |    | 89,963,222                   | 7.97%                               | 46,340                     | 1,941                 |
| 2018 | 80,315,570                         |           | 871,000            |    | 3,881,053                          |       | 8,417,005            |    | 93,484,628                   | 8.12%                               | 46,340                     | 2,017                 |
| 2019 | 87,313,495                         |           | 802,000            |    | 3,740,189                          |       | 8,249,626            |    | 100,105,310                  | 8.43%                               | 46,340                     | 2,160                 |
| 2020 | 73,287,120                         |           | 729,000            |    | 3,098,920                          |       | 9,848,593            |    | 86,963,633                   | 7.18%                               | 46,340                     | 1,877                 |

<sup>(1)</sup> Prior to 2012, water and sewer enterprise long-term debt activity was accounted for in the general fund.

Source: Audited Financial Statements, U. S. Census

<sup>(2)</sup> This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums.

# Ratios of Outstanding Debt and General Bonded Debt

**Last Ten Years** 

| Year | General<br>Obligation<br>Bonds (1) | Percentage of<br>Estimated Actual<br>Taxable Value<br>of Property | C  | Per<br>Capita |
|------|------------------------------------|---|----|---------------|
|      |                                    |   |    |               |
| 2011 | \$<br>66,245,379                   | 2.02%   | \$ | 1,590         |
| 2012 | 57,497,721                         | 1.71%   |    | 1,380         |
| 2013 | 57,828,306                         | 1.82%   |    | 1,388         |
| 2014 | 65,483,144                         | 2.00%   |    | 1,572         |
| 2015 | 65,430,676                         | 1.81%   |    | 1,570         |
| 2016 | 76,585,859                         | 1.97%   |    | 1,663         |
| 2017 | 80,450,565                         | 1.89%   |    | 1,736         |
| 2018 | 84,196,623                         | 1.59%   |    | 1,817         |
| 2019 | 91,053,684                         | 1.54%   |    | 1,965         |
| 2020 | 76,386,040                         | 1.16%   |    | 1,648         |

<sup>(1)</sup> This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums.

Source: Audited Financial Statements, U. S. Census

## **Direct and Overlapping Governmental Activities Debt**

## As of June 30, 2020

|   | Debt          | Estimated<br>Percentage |    | Estimated Share of Overlapping |
|---|---------------|-------------------------|----|--------------------------------|
| City of Everett, Massachusetts                | Outstanding   | Applicable (1)          | _  | Debt                           |
| Debt repaid with property taxes:              |               |                         |    |                                |
| Massachusetts Bay Transportation Authority \$ | 5,478,860,000 | 1.80%                   | \$ | 98,345,537                     |
| City debt:                                    |               |                         |    |                                |
| General obligations bonds payable             |               |                         |    | 73,287,120                     |
| Direct borrowings payable                     |               |                         |    | 729,000                        |
| City total direct debt                        |               |                         |    | 74,016,120                     |
| Total direct and overlapping debt             |               |                         | \$ | 172,361,657                    |

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of the overlapping governments that is borne by the taxpayers of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) The percentage applicable for the Massachusetts Bay Transportation Authority (MBTA) is based on a weighted percentage of the cities and towns in the MBTA.

Source: Official Statement for Sale of Bonds

#### Computation of Legal Debt Margin

#### **Last Ten Years**

| <del></del>  |                  |                          |                          |                         |                          |                         |                         |                          |                          |                          |
|--|------------------|--------------------------|--------------------------|-------------------------|--------------------------|-------------------------|-------------------------|--------------------------|--------------------------|--------------------------|
|  | 2011             | 2012                     | 2013                     | 2014                    | 2015                     | 2016                    | 2017                    | 2018                     | 2019                     | 2020                     |
| Equalized Valuation\$  | 4,013,223,400 \$ | 3,653,316,400 \$         | 3,653,316,400 \$         | 3,794,616,400 \$        | 3,794,616,400 \$         | 4,584,699,100 \$        | 4,584,699,100 \$        | 5,767,100,400 \$         | 5,767,100,400 \$         | 7,029,819,300            |
| Debt Limit -5% of Equalized Valuation \$                         | 200,661,170 \$   | 182,665,820 \$           | 182,665,820 \$           | 189,730,820 \$          | 189,730,820 \$           | 229,234,955 \$          | 229,234,955 \$          | 288,355,020 \$           | 288,355,020 \$           | 351,490,965              |
| Less:  |                  |                          |                          |                         |                          |                         |                         |                          |                          |                          |
| Outstanding debt applicable to limit                             | 16,867,141<br>-  | 15,172,538<br>59,481,367 | 16,923,690<br>17,765,907 | 28,562,042<br>4,066,597 | 32,887,556<br>23,941,150 | 49,163,015<br>7,985,750 | 58,246,371<br>8,625,786 | 66,003,112<br>10,831,036 | 76,000,825<br>12,676,886 | 66,977,778<br>39,307,636 |
| Legal debt margin\$  | 183,794,029 \$   | 108,011,915 \$           | 147,976,223 \$           | 157,102,181 \$          | 132,902,114 \$           | 172,086,190 \$          | 162,362,798 \$          | 211,520,872 \$           | 199,677,309 \$           | 245,205,551              |
| Total debt applicable to the limit as a percentage of debt limit | 8.41%            | 40.87%                   | 18.99%                   | 17.20%                  | 29.95%                   | 24.93%                  | 29.17%                  | 26.65%                   | 30.75%                   | 30.24%                   |

Source: Audited Financial Statements; Statement of Indebtedness; and the Massachusetts Department of Revenue, Bureau of Local Assessment.

# **Demographic and Economic Statistics**

**Last Ten Years** 

| Year | Population<br>Estimates | Personal<br>Income | Per<br>Capita<br>Personal<br>Income | Median<br>Age | School<br>Enrollment | Unemployment<br>Rate |
|------|-------------------------|--------------------|-------------------------------------|---------------|----------------------|----------------------|
|      |                         |                    |                                     |               |                      |                      |
| 2011 | 41,667                  | \$<br>931,215,783  | \$<br>22,349                        | 35.6          | 6,262                | 7.8%                 |
| 2012 | 42,567                  | 970,356,481        | 22,796                              | 35.6          | 6,498                | 6.9%                 |
| 2013 | 42,935                  | 1,005,108,350      | 23,410                              | 35.6          | 6,796                | 6.5%                 |
| 2014 | 42,935                  | 1,025,210,517      | 23,878                              | 35.6          | 7,008                | 5.2%                 |
| 2015 | 42,935                  | 1,045,714,727      | 24,356                              | 35.6          | 7,071                | 4.4%                 |
| 2016 | 46,050                  | 1,121,582,932      | 24,356                              | 35.6          | 7,125                | 4.1%                 |
| 2017 | 46,340                  | 1,128,657,040      | 24,356                              | 35.6          | 7,078                | 3.9%                 |
| 2018 | 46,340                  | 1,151,230,181      | 24,843                              | 34.9          | 7,068                | 2.8%                 |
| 2019 | 46,880                  | 1,187,938,375      | 25,340                              | 34.9          | 7,107                | 2.8%                 |
| 2020 | 46,880                  | 1,211,697,142      | 25,847                              | 34.9          | 7,057                | 23.0%                |

Note: Per Capita Personal Income based on 2010 U.S Census

Source: Massachusetts Department of Revenue, Division of Local Services; U.S. Census Bureau

# Principal Employers (excluding City)

# **Current Year and Nine Years Ago**

|                                  |  |           | 2020 |   |           | 201  | 1   |
|----------------------------------|--|-----------|------|---|-----------|------|---|
| Employer                         | Nature of<br>Business                  | Employees | Rank | Percentage of<br>Total City<br>Employment | Employees | Rank | Percentage of<br>Total City<br>Employment |
|                                  |  |           |      |   |           |      |   |
| Wynn MA LLC                      | Resort Casino                          | 4,900     | 1    | 18.3%                                     | -         |      | 0.0%                                      |
| Mellon Bank                      | Banking/Financial Institution          | 1,200     | 2    | 4.5%                                      | 1,500     | 1    | 8.5%                                      |
| Cambridge Health Alliance        | Hospital                               | 800       | 3    | 3.0%                                      | 523       | 3    | 3.0%                                      |
| MBTA                             | Transportation                         | 600       | 4    | 2.2%                                      | -         | -    | -   |
| Boston Coach                     | Transportation                         | 300       | 5    | 1.1%                                      | 600       | 2    | 3.4%                                      |
| Target                           | Retail                                 | 200       | 6    | 0.7%                                      | 248       | 4    | 1.4%                                      |
| Alliance Detection               | Security                               | 200       | 6    | 0.7%                                      | 150       | 6    | 0.8%                                      |
| Everett Nursing and Rehab Center | Health Care/Long Term & Rehabilitation | 150       | 7    | 0.6%                                      | -         | -    | -   |
| Home Depot                       | Retail                                 | 150       | 7    | 0.6%                                      | 150       | 6    | 0.8%                                      |
| COSTCO                           | Wholesale                              | 100       | 8    | 0.4%                                      | 140       | 7    | 0.8%                                      |
| Best Buy                         | Retail                                 | 100       | 8    | 0.4%                                      | -         |      | -   |
| Schnitzer Northeaster            | Metal Recycling                        | 100       | 8    | 0.4%                                      | 115       | 9    | 0.7%                                      |
| Texas Roadhouse                  | Resturant                              | 100       | 8    | 0.4%                                      | -         |      | -   |
| Dunkin Donuts                    | Coffee/Fast Food                       | 100       | 8    | 0.4%                                      | -         |      | -   |
| Resturant Depot                  | Wholesale                              | 90        | 9    | 0.3%                                      | -         |      | -   |
| Honda Cars of Boston             | Car Dealership                         | 80        | 10   | 0.3%                                      | -         |      | -   |
| Dunkin Galvanizing               | Metal Fabrication                      | 80        | 10   | 0.3%                                      | -         |      | -   |
| Eagle Bank                       | Banking                                | 80        | 10   | 0.3%                                      | 95        | 10   | 0.5%                                      |
| ΓGIF Friday's                    | Resturant                              | 80        | 10   | 0.3%                                      | -         |      | -   |
| Bond Brothers                    | Construction                           | -         | -    | -   | 170       | 5    | 1.0%                                      |
| Stop & Shop                      | Retail/Food                            |           | -    |   | 120       | 8    | 0.7%                                      |
|                                  |  | 9,410     |      | 35.1%                                     | 3,811     |      | 21.5%                                     |

Source: Official Statement

## Full-time Equivalent City Employees by Function

## **Last Ten Years**

| -                         | 2011  | 2012  | 2013  | 2014  | 2015  | 2016  | 2017  | 2018  | 2019  | 2020  |
|---------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Function                  |       |       |       |       |       |       |       |       |       |       |
| General government        | 45    | 43    | 43    | 46    | 49    | 58    | 75    | 55    | 66    | 49    |
| Public safety             | 241   | 235   | 245   | 253   | 256   | 282   | 309   | 292   | 288   | 276   |
| Education                 | 815   | 823   | 635   | 700   | 730   | 813   | 832   | 1,020 | 1,066 | 843   |
| Public works              | 66    | 43    | 45    | 47    | 52    | 59    | 58    | 60    | 63    | 61    |
| Health and human services | 40    | 30    | 32    | 28    | 32    | 33    | 37    | 40    | 38    | 32    |
| Culture and recreation    | 23    | 15    | 16    | 16    | 19    | 20    | 23    | 20    | 19    | 18    |
|                           |       |       |       |       |       |       |       |       |       |       |
| Total                     | 1,230 | 1,188 | 1,015 | 1,090 | 1,138 | 1,265 | 1,334 | 1,487 | 1,540 | 1,279 |

Source: Various City Departments

# **Operating Indicators by Function/Program**

# **Last Ten Years**

| Function/Program                           | 2011  | 2012  | 2013  | 2014  | 2015  | 2016  | 2017  | 2018  | 2019  | 2020  |
|--|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| General government                         |       |       |       |       |       |       |       |       |       |       |
| Marriage recordings                        | 329   | 385   | 384   | 332   | 303   | 395   | 463   | 673   | 536   | 404   |
| Birth recordings                           | 598   | 613   | 637   | 592   | 478   | 473   | 684   | 608   | 621   | 500   |
| Death recordings                           | 470   | 441   | 423   | 398   | 386   | 438   | 388   | 431   | 430   | 518   |
| Police                                     |       |       |       |       |       |       |       |       |       |       |
| Physical arrests                           | 822   | 833   | 752   | 810   | 922   | 801   | 722   | 809   | 784   | 886   |
| Motor vehicle violations                   | 3,575 | 4,135 | 3,262 | 3,889 | 3,307 | 2,881 | 2,516 | 3,190 | 3,383 | 1,987 |
| Police personnel and officers              | 98    | 89    | 94    | 100   | 106   | 119   | 134   | 141   | 138   | 127   |
| Fire                                       |       |       |       |       |       |       |       |       |       |       |
| Inspections                                | 2,477 | 4,413 | 2,988 | 2,650 | 3,198 | 1,625 | 3,840 | 3,500 | 3,369 | 3,682 |
| Emergency responses                        | 4,575 | 4,781 | 5,167 | 5,259 | 5,752 | 5,728 | 5,521 | 5,599 | 6,019 | 6,440 |
| Fire personnel and officers                | 99    | 95    | 95    | 95    | 103   | 105   | 109   | 110   | 98    | 106   |
| Education                                  |       |       |       |       |       |       |       |       |       |       |
| Number of students                         | 6,262 | 6,498 | 6,796 | 7,008 | 7,071 | 7,125 | 7,078 | 7,068 | 7,107 | 7,057 |
| Number of graduates                        | 324   | 348   | 408   | 404   | 490   | 430   | 461   | 492   | 487   | 430   |
| Number of teachers                         | 434   | 464   | 463   | 485   | 522   | 690   | 659   | 650   | 617   | 565   |
| Health and human services                  |       |       |       |       |       |       |       |       |       |       |
| Number of persons using COA transportation | 142   | 185   | 212   | 218   | 217   | 200   | 182   | 151   | 148   | 137   |

Source: Various City Departments; Massachusetts Department of Education

# **Capital Asset Statistics by Function/Program**

# **Last Ten Years**

| Function/Program             | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
|------------------------------|------|------|------|------|------|------|------|------|------|------|
| General government           | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 2    |
| Number of buildings          | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    |
| Number of stations           | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    |
| Fire                         |      |      |      |      |      |      |      |      |      |      |
| Number of stations           | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    |
| Education                    |      |      |      |      |      |      |      |      |      |      |
| Number of elementary schools | 6    | 6    | 6    | 6    | 6    | 6    | 6    | 6    | 6    | 6    |
| Number of middle schools     | 5    | 5    | 5    | 5    | 5    | 5    | 5    | 5    | 5    | 5    |
| Number of high schools       | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    |
| Public Works                 |      |      |      |      |      |      |      |      |      |      |
| Cemeteries                   | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    |

Source: Various City Departments, Manual of the City Government

# Free Cash and Stabilization Account Balances

# **Last Ten Years**

| <u>Year</u> | Free<br>Cash | Stabilization<br>Accounts |
|-------------|--------------|---------------------------|
| 2020\$      | 10,637,026   | \$<br>9,570,397           |
| 2019        | 14,312,691   | 7,145,138                 |
| 2018        | 9,995,301    | 17,585,661                |
| 2017        | 6,576,560    | 21,185,739                |
| 2016        | 6,705,227    | 15,378,002                |
| 2015        | 5,194,938    | 12,221,997                |
| 2014        | 5,435,464    | 11,354,748                |
| 2013        | 5,156,668    | 10,941,602                |
| 2012        | 5,305,529    | 9,001,217                 |
| 2011        | 3,578,286    | 9,224,016                 |

Source: City Records & Annual Report from Hilltop Securities