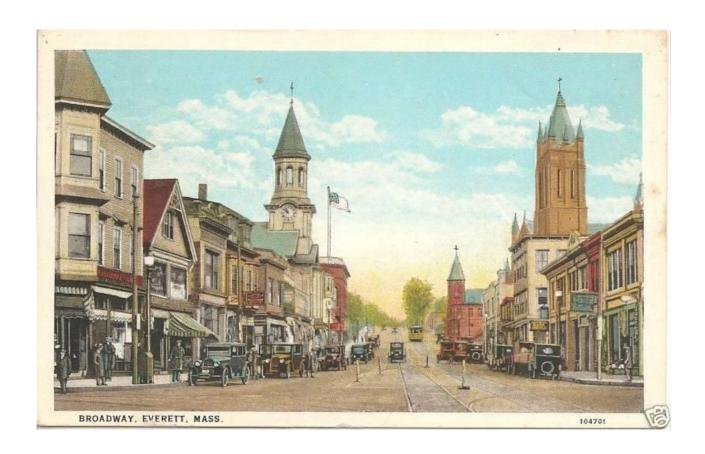
# CITY OF EVERETT

### **MASSACHUSETTS**

# **ANNUAL COMPREHENSIVE FINANCIAL REPORT**



For the Year Ended June 30, 2023

Carlo DeMaria, Jr., Mayor Eric J. Demas, Chief Financial Officer/City Auditor

Prepared by the City of Everett Finance Department



City of Everett Skyline

# **CITY OF EVERETT, MASSACHUSETTS**

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2023



Prepared by the Finance Department

## CITY OF EVERETT, MASSACHUSETTS

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

### JUNE 30, 2023

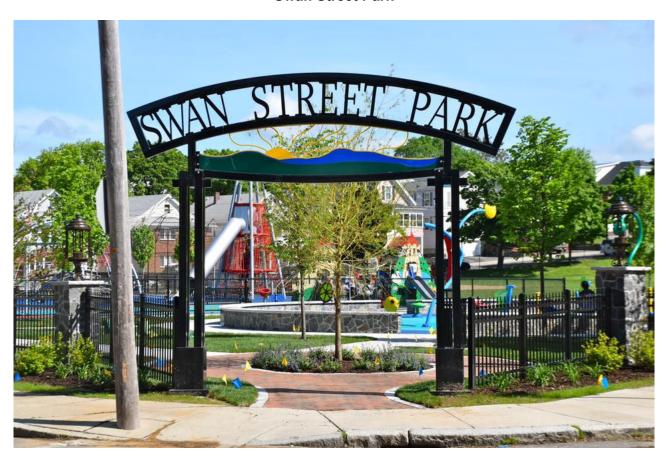
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# Introductory Section

**Swan Street Park** 



# **Introductory Section**

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# City of Everett, Massachusetts

Finance Department 484 Broadway Everett, MA 02149 Ph. (617) 394-2210 Fax (617) 394-2453

Eric.Demas@ci.everett.ma.us

#### Letter of Transmittal

December 28, 2023

To the Honorable Mayor, Members of the City Council and Citizens of the City of Everett, Massachusetts:

At the close of each year, state law requires the City of Everett to publish a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Annual Comprehensive Financial Report (ACFR) of the City of Everett, Massachusetts, for the year ending June 30, 2023 for your review.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements for the year ended June 30, 2023, are fairly presented in conformity with GAAP.

The City of Everett's financial statements have been audited by Powers & Sullivan, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the year ended June 30, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the year ended June 30, 2023 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited City's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of Everett's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement that analysis and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### Profile of the City

The City of Everett is located in Middlesex County. It is bordered on the north by the City of Malden, on the east by the Cities of Revere and Chelsea, on the west by the Cities of Medford and Somerville, and on the south by the Mystic River and the City of Boston. Everett has a population of 49,075 (according to the 2020 Federal Census) and occupies a land area of 3.36 square miles. Modern transportation facilities are available to residents and commercial enterprises in the City of Everett. The City maintains a total of 56 miles of roads. Bus transportation within the City and throughout the local region is provided by the Massachusetts Bay Transportation Authority (MBTA). The MBTA maintains a major repair facility in the city.

Incorporated as a town in 1870, and as a city in 1892, Everett had been governed by a Mayor-Council-Alderman form of government, with a two-year Mayor, seven aldermen (elected at large), and eighteen councilors (3 elected from each ward). However, on January 1, 2014, the City's Council/Aldermen form of government converted to an elected 11-member City Council, and the Mayor's term converted to 4 years.

The Mayor is elected for four years in November of odd-numbered years. The Mayor is the administrative head of the City. The Mayor acts with the City Council to carry out City business. The Mayor appoints his office staff, the City Solicitor, and the Assistant City Solicitor without City Council confirmation. The appointments of most City department heads, and members of the various boards and commissions, however, require City Council confirmation. The Mayor has the right to veto any order, resolution, or ordinance passed by the Council. However, a veto may be overturned by a two-thirds vote of all councilors. After reviewing and revising estimates prepared by department heads, the Mayor submits the budget to the City Council for final action. The Mayor approves all municipal payrolls, vouchers, contracts and instruments; and recommends bond issues, legislations and orders to the City Council; and represents the City with other levels of government. As the general administrator of all City departments, the Mayor is consulted by department heads pertaining to the City's welfare.

The City Council is primarily the legislative branch of the city government. As the legislative body, the Council confirms appointments made by the Mayor and appropriates all monies necessary for City operation. It can approve, disapprove, or reduce the amount of appropriations, but not add to the appropriation. The Council receives orders of recommendation by the Mayor and petitions from the public, and acts on them after committee study. The City Council also has the power to enact the ordinances and other regulations. A majority of the City Council constitutes a quorum, and the affirmative vote of a majority of all the members of the Council is necessary for the adoption of any motion resolution, or ordinance. In some instances, adoption by a two-thirds vote of the members is required by statute.

The City provides general governmental services for the territory within its boundaries, including police and fire protection, disposal of garbage and rubbish, public education in grades K-12, street maintenance, and parks and recreational facilities. Water and sewer services are provided via connections to the Massachusetts Water Resources Authority. The entire area of the City is served by the municipal water and sewer system. Vocational technical education is provided at the high school level by the City.

The Everett Housing Authority is responsible for managing 671 units of State aided elderly and family housing units for the City. Of the 671 units, 279 are for elderly and 392 are designated for families. These units are owned and operated by the Authority. The Everett Housing Authority does not meet the criteria to be considered a component unit of the City.

In the City of Everett, within 170 days after the annual organization of the city government (which is ordinarily in early January), the Mayor is required to submit a budget of proposed expenditures for the year beginning on the next July 1<sup>st</sup>. The City Council may make appropriations for the recommended purposes and may reduce or reject any item. Without a recommendation of the Mayor, the council may not make any appropriation for a purpose not included in the proposed budget, except by a 2/3 vote in the case of a failure of the Mayor to recommend an appropriation for such purpose within seven days after request from the City Council. If the council fails to act on any item of the proposed budget within 45 days, that item takes effect.

The amount raised on the tax recapitulation sheet approved by the Department of Revenue for 2023 totaled approximately \$289.4 million, which includes real and personal property tax revenues, State revenues, local revenues, indirect costs from the water and sewer enterprise fund and the use of \$7 million of free cash to reduce the tax. These revenues cover general fund and enterprise fund budgeted expenses and a prior year snow and ice deficit. The 2023 tax recapitulation also includes the use of \$4.4 million of free cash that was used to fund 2022 appropriations.

The City includes the Everett Retirement System (the System) as a fiduciary component unit in its financial reporting since the City represents approximately 97% of the Systems' membership. The System was established to provide retirement benefits to its members, including employees and beneficiaries of the City of Everett and the Everett Housing Authority.

#### Factors Affecting Economic Condition

According to the Massachusetts Department of Unemployment Assistance, as of June 30, 2023, the City had a total labor force of 26,663 of which 26,010 were employed and 653 or 2.4% were unemployed as compared with 2.8% for the Commonwealth. Everett is a diverse City, a blue-collar community with many of its residents working in the trade, transportation, and utility fields. Closely behind are residents working in the education and health services industry.

#### Power Plant

The City of Everett is home to a power plant containing a multi-unit gas-fueled 1,968-megawatt (MW) steam turbine, electric power generating station. The site was originally developed by Boston Edison Company in the early 1940's with three coal-fired steam generators. The power plant increased development in the 1950's and 1960's; which lead to the construction of three additional units that were eventually converted to oil. A 578 MW unit was added in 1975 and an 8.6 MW jet-turbine generator was added in 1969 and upgraded in 1990 that was used as a "peaking" unit.

As a result of the Massachusetts Electric Utility Restructuring Act of 1997, Boston Edison sold Mystic Station along with its other generating assets for a reported \$536 million to Sithe Energies. Exelon Generation Company, LLC acquired Sithe New England in 2002. In 2003, Exelon completed the addition of two new Raytheon built combined-cycle generators to the site, with a generating capacity of 1,400 MG.

Currently, the plant's primary fuel source is a liquefied natural gas (LNG) terminal adjacent to the facility along the Mystic River, currently owned by Distrigas of Massachusetts, who relies on offshore supplies of LNG. The site also contains a substation, switchyards and transformers for supplying power to the electricity grid.

For 2023, the power plant's payment of \$7.5 million represented 7.1% of the total tax levy of \$106 million.

#### Wynn Everett

On September 15, 2014, the Massachusetts state gaming commission formally voted to award the eastern Massachusetts casino license to Wynn Resorts for its plan in Everett. Prior to the license being awarded to Wynn, the City and Wynn entered into a host agreement, which memorialized the economic and social commitments to the City of Everett. In summary, the City received \$30 million of advance payments for a Community Enhancement Fund that was paid during the construction period. Also, once the resort opened for business, which occurred on June 23, 2019, the City began receiving an additional \$25 million per year, which increases 2.5% per year for the life of the agreement. Furthermore, Wynn agreed to fund \$250,000 annually, increasing by 2.5% per year, to the Everett Citizens Foundation, which will support local groups, associations, and programs with important City initiatives.

These sum specific payments, as well as the conservatively estimated \$2.5 million per year in hotel and restaurant taxes paid by Wynn customers, will benefit the City and its residents for decades.

#### Financial Planning and Forecasting

As part of the City's budget process, the City has included a Five-Year Financial Forecast in its budget document. This is the fifth year that such a forecast has been completed. This forecast acts as a useful tool to the Mayor and Council to better identify "budget busters" on the expenditure side and to also determine whether forecasted revenue growth is adequate for future expenses. Also included in the budget was the City's Five-Year Capital Improvement Plan (CIP) for the purpose of planning and maintaining the City's capital and infrastructure. The CIP includes policies on debt service and capital improvement budgeting.

As part of the 2023 CIP, the City Council approved \$29.1 million in capital expenditures, of which \$27.5 million will be funded through the issuance of general obligation bonds. The remainder will be funded by federal and state grants totaling \$680,000, \$776,000 from stabilization funds and \$168,000 from revolving funds.

#### Financial Policy

The City has set a goal to fund the stabilization account in the amount of 10% of the City's current operating budget, or \$25.8 million. As of June 30, 2023, the balance in the City's general stabilization account was \$7.7 million. The stabilization account shall be funded by appropriations from free cash (available funds), operating budget appropriations when available, and other one-time non-recurring revenues that become available for appropriation per Massachusetts General Law.

In 2014, the City established a second stabilization account (capital improvement stabilization account) for the funding of capital items proposed as part of the comprehensive five-year Capital Improvement Program. The City has set a goal to fund the capital improvement stabilization account in the amount of 20% of any free cash available after funding a prior year drawdown of the stabilization account. As of June 30, 2023, the balance in the City's capital improvement stabilization account was \$6.8 million.

Also, in 2014, the City established a third stabilization account (employee leave buyback stabilization account) for the funding of retirement buyouts as well as other buybacks of accrued sick and vacation time as allowed by collective bargaining agreements. During FY16, the City experienced a number of unanticipated retirements and used the majority of this fund to meet the retirement obligations. The goal of the employee leave buyback stabilization account is to pay for any unanticipated retirements and buyouts from this fund instead of using general fund appropriations. This will allow the departments to backfill vacancies and pay attendance bonuses in a timely manner without having to request a supplemental appropriation by the Council.

In 2023, the City established a fourth stabilization account (opioid settlement stabilization account) for the funds received as part of the State's opioid settlement. As of June 30, 2023, the balance in this stabilization account was \$193,000.

In 2013, the City adopted Massachusetts General Law Chapter 32B, Section 20, establishing the "Other Postemployment Benefits (OPEB) Liability Trust Fund" as a local option. This fund gives communities a mechanism to reduce the unfunded actuarial liability of health care and other postemployment benefits. The City currently has \$12.2 million in the fund. Future appropriations will be made to this fund in accordance with financial policies of the Finance Department of the City.

As defined by the Massachusetts budgetary basis of accounting, free cash is the remaining unrestricted funds from operations of the previous year including unexpended free cash from the previous year, actual receipts in excess of revenue estimates shown on the tax rate recapitulation sheet, and unspent amounts in budget line-items. Unpaid property taxes and certain deficits reduce the amount that can be certified as free cash. The calculation of free cash is based on the balance sheet as of June 30th, which is submitted by the community's auditor, accountant, or comptroller. Free cash is not available for appropriation until certified by the Massachusetts Director of Accounts. Free cash is the term used for a community's funds that are available for appropriation. Once free cash is certified, it is available for appropriation by City Council. The June 30, 2023 balance for free cash was certified in the amount of \$25.1 million which is available for use in 2024.

Free cash may be used for any lawful municipal purpose and provides communities with flexibility to fund additional appropriations after the tax rate has been set. Free cash balances do not carry forward to the next year (July 1st). The certification expires on June 30th at the end of the year.

The City's policy is to use free cash for reserves, capital, and special uses in accordance with the policies set forth by the Mayor and Chief Financial Officer. Once free cash is certified by the Director of Accounts, any drawdown of the stabilization account from the prior year shall be replenished from the certified free cash if the free cash exceeds such drawdown. Once any drawdown of stabilization accounts are replenished, allocation of the remaining free cash shall be as follows:

- 15% of any free cash available after funding a prior year drawdown will also be allocated from free cash
  to the stabilization account up to the goal of the stabilization account equaling 10% of the current
  operating budget of the City.
- 20% of any free cash available after funding a prior year drawdown of the stabilization account will also be allocated to the capital improvement fund for funding capital.
- 15% of any free cash available after funding any drawdown will be allocated to the OPEB Liability Trust Fund.

Any free cash available after funding the above may be used to augment trust funds related to fringe benefits and unfunded liabilities related to employee benefits, including Workers' Compensation Fund, Unemployment Fund, and any health benefits payable through Police and Fire operating budgets (111f settlements). Free cash available may also be used to augment general fund appropriations for expenses that increased due to extraordinary and/or unforeseen events as detailed by the department head of the affected budget.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Everett, Massachusetts for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2022. This was the ninth year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the City had to

publish an easily readable and efficiently organized ACFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement for Excellence in Financial Reporting is valid for a period of one year only. However, we believe that our current ACFR continues to meet the Certificate of Achievement for Excellence in Financial Reporting Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The City also received the GFOA's Distinguished Budget Presentation Award for its annual budget document dated July 1, 2022. To qualify for the Distinguished Budget Presentation Award, the City's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

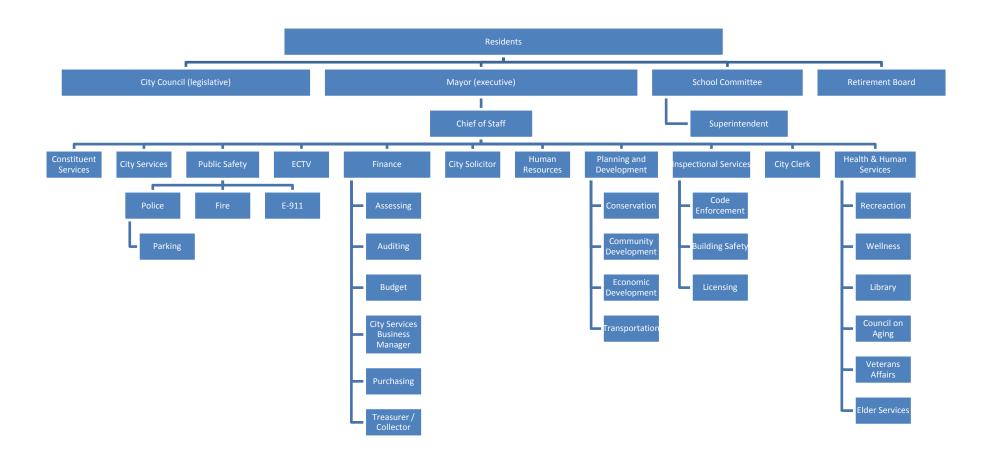
The preparation of this report would not have been possible without the skill, effort, and dedication of the entire staff of the Finance Department. We wish to thank all government departments for their assistance in providing the data necessary to prepare this report. Credit also is due to the Mayor and the City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Everett, Massachusetts' finances.

Respectfully submitted,

Eric J. Demas, CFE

Chief Financial Officer / City Auditor

#### **Organizational Chart**





# Principal Executive Officers As of June 30, 2023

		MANNER OF	
TITLE	NAME	SELECTION	TERM EXPIRES
Mayor	Carlo DeMaria, Jr.	Elected	2025
Ward One, City Councilor	Wayne A. Matewsky	Elected	2023
Ward Two, City Councilor	Stephanie Martins	Elected	2023
Ward Three, City Councilor	Darren Costa	Elected	2023
Ward Four, City Councilor	Jimmy Tri Le	Elected	2023
Ward Five, City Councilor	Vivan Nguyen	Elected	2023
Ward Six, City Councilor	Alfred Lattanzi	Elected	2023
President, Councilor At Large	John F. Hanlon	Elected	2023
Councilor At Large	Irene Cardillo	Elected	2023
Councilor At Large	Michael Marchese	Elected	2023
Councilor At Large	Richard Dell Isola	Elected	2023
Councilor At Large	Stephanie Smith	Elected	2023
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Chief Financial Officer/City Auditor	Eric J. Demas	Appointed	2025
Treasurer/Collector	Monica Ford	Appointed	2024
City Solicitor	Colleen Mejia	Appointed	2025
City Clerk	Sergio Cornelio	Appointed	2025



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Everett Massachusetts

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2022

Executive Director/CEO

Christopher P. Morrill

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# Financial Section

## **Bus Lane**



# Financial Section

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100 Quannapowitt Parkway, Suite 101 Wakefield, Massachusetts 01880 T. 781.914.1700 | F. 781.914.1701 info@pas.cpa | www.pas.cpa

#### **Independent Auditor's Report**

To the Honorable City Council City of Everett, Massachusetts

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Everett, Massachusetts, as of and for the year ended June 30, 2023 (except for the Everett Contributory Retirement System which is as of and for the year ended December 31, 2022), and the related notes to the financial statements, which collectively comprise the City of Everett, Massachusetts' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Everett, Massachusetts, as of June 30, 2023 (except for the Everett Contributory Retirement System which is as of and for the year ended December 31, 2022), and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Everett, Massachusetts and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Everett, Massachusetts' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the City of Everett, Massachusetts' internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the City of Everett, Massachusetts' ability to continue as a going
  concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not

express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Everett, Massachusetts' basic financial statements. The accompanying combining statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2023, on our consideration of the City of Everett, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Everett, Massachusetts' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Everett, Massachusetts' internal control over financial reporting and compliance.

December 28, 2023

Ponex Alli, LC

<i>Management's</i>	Discussion	and Analysis

### Management's Discussion and Analysis

As management of the City of Everett (City), we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2023. The City complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB).

The GASB is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with generally accepted accounting principles (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators and others) can assess the financial condition of one government compared to others.

#### **Financial Highlights**

- The City has maintained its bond rating of AA+ by Standard & Poor's Investors Service.
- The City's liabilities and deferred inflows exceeded its assets and deferred outflows of resources at the close of the most recent year by \$126.4 million (net position).
- At the close of the current year, the City's general fund reported an ending fund balance of \$56.4 million, an increase of \$7.0 million in comparison with the prior year. Total fund balance represents 21% of total general fund expenditures.
- The City transferred \$1.8 million to the general stabilization account in 2023, and \$82,000 was used for the general fund operating budget. At year-end, the general stabilization account balance totaled \$7.7 million.
- The City transferred \$2.4 million to the capital improvement stabilization account and \$1.5 million was used to fund capital items. At year-end, the capital improvement stabilization account totaled \$6.8 million.
- The employee leave buy-back stabilization account did not have any activity in 2023 and the account balance totaled \$8,000 at year-end.
- During fiscal year 2023 the City adopted a new stabilization fund for the opioid settlement, and \$193,000 was transferred into the fund.
- The City appropriated \$7.0 million in free cash to reduce the 2023 tax rate.
- The City transferred \$1.8 million to the other postemployment benefits (OPEB) trust fund in 2023. At yearend, the net position of the OPEB trust fund totaled \$12.2 million.
- The net OPEB liability increased by \$16.1 million during the current year and the year-end balance totaled \$309.9 million.
- The City's net pension liability increased by \$35.8 million during the current year and the year-end balance totaled \$82.9 million.
- At year end the City reported \$38.5 million of American Rescue Plan Act (ARPA) funds which were not obligated and were recorded as unearned revenue within the City's federal and state grants fund.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Everett's basic financial statements. These basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The basic financial statements focus on both the City as a whole (government-wide) and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the City as a whole. The fund financial statements focus on the individual parts of the City government, reporting the City's operations in more detail than the government-wide statements. Both presentations (government-wide and fund) allow the user to address relevant questions, broaden the basis of comparison and enhance the City's accountability. An additional part of the basic financial statements are the notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, public safety, education, city services and facilities, community development, human services, libraries and recreation, and interest. The business-type activities include the activities of the water and sewer fund and the Everett community television fund.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** The City maintains two types of propriety funds.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer activities and its community television activities.

The *internal service fund* is used to account for the financing of services provided by one department to other departments or governmental units. This fund is used to account for risk financing activities related to employees' health insurance, workers compensation insurance and other insurance.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for propriety funds. A legally separate public employee retirement system for which the City of Everett is financially accountable is a *component unit* and reported within the fiduciary fund statements. The City established the other postemployment benefits trust fund that is reported as a fiduciary fund.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The City's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources by \$126.4 million at the close of 2023 (net position), an increase of \$13.0 million from the prior year.

Net position of \$174.7 million reflects its net investment in capital assets (e.g., land, land improvements, buildings and building improvements, machinery and equipment, vehicles and infrastructure); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the governmental net position, \$10.8 million, represents resources that are subject to external restrictions on how they may be used. The balance of *unrestricted net position* has a year-end deficit of \$311.9 million. The primary reason for this deficit balance is the recognition of the net other postemployment benefits liability and the net pension liability totaling \$309.9 million and \$82.9 million, respectively.

#### **Governmental Activities**

The City's liabilities and deferred inflows exceeded assets and deferred outflows or resources for governmental activities by \$183.7 million at the close of 2023.

Assets   Current assets   Signature   Si		2023	_	2022
Capital assets, nondepreciable.         10,755,597         10,755,597           Capital assets, net of accumulated depreciation.         182,491,781         177,755,209           Total assets.         384,416,172         383,893,386           Deferred outflows of resources.         74,470,040         60,720,563           Liabilities:         83,679,068         85,273,430           Current liabilities (excluding debt).         83,679,068         85,273,430           Noncurrent liabilities (excluding debt).         397,436,654         344,270,444           Current debt.         10,007,902         11,040,824           Noncurrent debt.         80,704,226         90,712,129           Total liabilities.         571,827,850         531,296,827           Deferred inflows of resources.         70,749,074         104,087,223           Net position:         Net investment in capital assets.         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         314,785,339         312,955,818           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:         \$ (16,713,099         13,632,204           Operating grants and contributions.         307,497         1,112,529		404 400 704	•	405 000 504
Capital assets, net of accumulated depreciation.         182,491,781         177,755,205           Total assets.         384,416,172         383,893,386           Deferred outflows of resources.         74,470,040         60,720,563           Liabilities:         Current liabilities (excluding debt).         83,679,068         85,273,430           Noncurrent liabilities (excluding debt).         397,436,654         344,270,444           Current debt.         10,007,902         11,040,824           Noncurrent debt.         80,704,226         90,712,129           Total liabilities.         571,827,850         531,296,827           Deferred inflows of resources.         70,749,074         104,087,223           Net position:         Net investment in capital assets.         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         (190,770,101)           Program Revenues:         2023         2022           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         397,497         1,112,529           General Revenues:         16,713,099         \$ 13			Ъ	
Total assets.         384,416,172         383,893,386           Deferred outflows of resources.         74,470,040         60,720,563           Liabilities:         Current liabilities (excluding debt).         83,679,068         85,273,430           Noncurrent liabilities (excluding debt).         397,436,654         344,270,444           Current debt.         10,007,902         11,040,824           Noncurrent debt.         80,704,226         90,712,129           Total liabilities.         571,827,850         531,296,827           Deferred inflows of resources.         70,749,074         104,087,223           Net position:         120,342,630         114,503,355         Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)         334,295,339         (312,955,818)           Total net position.         (183,690,712)         (190,770,101)         (190,770,101)           Program Revenues:         2023         2022           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         397,497         1,112,529           General Revenues:         144,036,144         125,915,614           Capital grants and contributions.         397,497         1,1				
Deferred outflows of resources.         74,470,040         60,720,563           Liabilities:         Current liabilities (excluding debt).         83,679,068         85,273,430           Noncurrent liabilities (excluding debt).         397,436,654         344,270,444           Current debt.         10,007,902         11,040,824           Noncurrent debt.         80,704,226         90,712,129           Total liabilities.         571,827,850         531,296,827           Deferred inflows of resources.         70,749,074         104,087,223           Net position:         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:         \$ (16,713,099)         \$ 13,632,204           Operating grants and contributions.         397,497         1,112,529           General Revenues:         \$ (16,713,099)         \$ 13,632,204           Capital grants and contributions.         397,497         1,1112,529           General Revenues:         \$ (16,713,099)         \$ (17,573,613)         1,112,529           General Revenues:         \$ (16,713,099)         \$ (16,713,614) </td <td></td> <td></td> <td>-</td> <td></td>			-	
Liabilities:           Current liabilities (excluding debt).         83,679,068         85,273,430           Noncurrent liabilities (excluding debt).         397,436,654         344,270,444           Current debt.         10,007,902         11,040,824           Noncurrent debt.         80,704,226         90,771,2129           Total liabilities.         571,827,850         531,296,827           Deferred inflows of resources.         70,749,074         104,087,223           Net position:         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:         2023         2022           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         397,497         1,112,529           General Revenues:         8         16,713,099         \$ 13,632,204           Operating grants and contributions.         397,497         1,112,529           General Revenues:         8         16,713,099         \$ 13,632,204           Operating grants and contributions.         104,595,319	Total assets	304,410,172		303,093,300
Current liabilities (excluding debt).         83,679,068         85,273,430           Noncurrent liabilities (excluding debt).         397,436,654         344,270,444           Current debt.         10,007,902         11,040,824           Noncurrent debt.         80,704,226         90,712,129           Total liabilities.         571,827,850         531,296,827           Deferred inflows of resources.         70,749,074         104,087,223           Net investment in capital assets.         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         (190,770,101)           Program Revenues:         \$ (16,713,099)         \$ 13,632,204           Operating grants and contributions.         397,497         1112,529           General Revenues:         \$ (16,713,099)         \$ 13,632,204           Capital grants and contributions.         397,497         1112,529           General Revenues:         \$ (16,713,099)         \$ 13,632,204           Operating grants and contributions.         104,595,319         94,529,705           Tax liens.         104,595,319         94,529,705           Tax liens.	Deferred outflows of resources	74,470,040	_	60,720,563
Noncurrent liabilities (excluding debt)         397,436,654         344,270,444           Current debt.         10,007,902         11,040,824           Noncurrent debt.         80,704,226         90,712,129           Total liabilities.         571,827,850         531,296,827           Deferred inflows of resources.         70,749,074         104,087,223           Net position:         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:         2023         2022           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions         144,036,144         125,915,614           Capital grants and contributions         397,497         1,112,529           General Revenues:         104,595,319         94,529,705           Tax liens         178,122         645,540           Motor vehicle excise taxes         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes         21,537,813         21,012,500           Community impact fee         5,384,452 <td< td=""><td>Liabilities:</td><td></td><td></td><td></td></td<>	Liabilities:			
Current debt         10,007,902         11,040,824           Noncurrent debt         80,704,226         90,712,129           Total liabilities         571,827,850         531,296,827           Deferred inflows of resources         70,749,074         104,087,223           Net position:         Net investment in capital assets         120,342,630         114,503,355           Restricted         10,751,997         7,682,362           Unrestricted         (314,785,339)         (312,955,818)           Total net position         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:         16,713,099         \$ 13,632,204           Operating grants and contributions         144,036,144         125,915,614           Capital grants and contributions         397,497         1,112,529           General Revenues:         8         104,595,319         94,529,705           Tax liens         104,595,319         94,529,705           Tax liens         178,122         645,540           Motor vehicle excise taxes         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes         21,537,813         21,012,500           Community impact fee         5,384,452         5,253,124           Hotel/motel tax	Current liabilities (excluding debt)	83,679,068		85,273,430
Noncurrent debt.         80,704,226         90,712,129           Total liabilities.         571,827,850         531,296,827           Deferred inflows of resources.         70,749,074         104,087,223           Net position:         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         2023         2022           Program Revenues:         16,713,099         13,632,204           Operating grants and contributions.         144,036,144         125,915,614           Capital grants and contributions.         397,497         1,112,529           General Revenues:         Real estate and personal property taxes, net of tax refunds payable.         104,595,319         94,529,705           Tax liens.         178,122         645,540           Motor vehicle excise taxes.         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes         5,384,452         5,253,124           Hotel/motel tax.         1,969,909         784,679           Meals tax.         2,589,265         1,236,866           Penalties and interest on taxes         537,329         3,536,876           Payments in lieu o	Noncurrent liabilities (excluding debt)	397,436,654		344,270,444
Total liabilities.         571,827,850         531,296,827           Deferred inflows of resources.         70,749,074         104,087,223           Net position:         Net investment in capital assets.         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         144,036,144         125,915,614           Capital grants and contributions.         397,497         1,112,529           General Revenues:         8         104,595,319         94,529,705           Tax liens.         178,122         645,540           Motor vehicle excise taxes.         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes.         21,537,813         21,012,500           Community impact fee.         5,384,452         5,253,124           Hotel/motel tax.         1,969,909         784,679           Meals tax.         2,589,265         1,236,866           Penalties and interest on taxes.	Current debt	10,007,902		11,040,824
Deferred inflows of resources.         70,749,074         104,087,223           Net position:         Net investment in capital assets.         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         397,497         1,112,529           General Revenues:           Real estate and personal property taxes, net of tax refunds payable.         104,595,319         94,529,705           Tax liens.         178,122         645,540           Motor vehicle excise taxes.         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes         21,537,813         21,012,500           Community impact fee         5,384,452         5,253,124           Hotel/motel tax.         1,969,909         784,679           Meals tax.         2,589,265         1,236,866           Penalties and interest on taxes.         537,329         3,536,876           Payments in lieu of taxes.         14,112 </td <td>Noncurrent debt</td> <td>80,704,226</td> <td></td> <td>90,712,129</td>	Noncurrent debt	80,704,226		90,712,129
Net position:           Net investment in capital assets         120,342,630         114,503,355           Restricted	Total liabilities	571,827,850	_	531,296,827
Net investment in capital assets.         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Total net position.         \$ 2023         2022           Program Revenues:           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         144,036,144         125,915,614           Capital grants and contributions.         397,497         1,112,529           General Revenues:           Real estate and personal property taxes, net of tax refunds payable.         104,595,319         94,529,705           Tax liens.         178,122         645,540           Motor vehicle excise taxes.         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes.         21,537,813         21,012,500           Community impact fee.         5,384,452         5,253,124           Hotel/motel tax.         1,969,909         784,679           Meals tax.         2,589,265         1,236,866           Penalties and interest on taxes.         537,329         3,536,876 </th <th>Deferred inflows of resources</th> <th>70,749,074</th> <th>_</th> <th>104,087,223</th>	Deferred inflows of resources	70,749,074	_	104,087,223
Net investment in capital assets.         120,342,630         114,503,355           Restricted.         10,751,997         7,682,362           Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Total net position.         \$ 2023         2022           Program Revenues:           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         144,036,144         125,915,614           Capital grants and contributions.         397,497         1,112,529           General Revenues:           Real estate and personal property taxes, net of tax refunds payable.         104,595,319         94,529,705           Tax liens.         178,122         645,540           Motor vehicle excise taxes.         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes.         21,537,813         21,012,500           Community impact fee.         5,384,452         5,253,124           Hotel/motel tax.         1,969,909         784,679           Meals tax.         2,589,265         1,236,866           Penalties and interest on taxes.         537,329         3,536,876 </td <td>Not position:</td> <td></td> <td></td> <td></td>	Not position:			
Restricted.         10,751,997 (314,785,339)         7,682,362 (312,955,818)           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         144,036,144         125,915,614           Capital grants and contributions.         397,497         1,112,529           General Revenues:         Real estate and personal property taxes, net of tax refunds payable.         104,595,319         94,529,705           Tax liens.         178,122         645,540           Motor wehicle excise taxes.         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes.         21,537,813         21,012,500           Community impact fee.         5,384,452         5,253,124           Hotel/motel tax.         1,969,909         784,679           Meals tax.         2,589,265         1,236,866           Penalties and interest on taxes.         537,329         3,536,876           Payments in lieu of taxes         14,112         14,112           Grants and contributions not restricted to specific programs.         8,428,662         8,078,038           Unrestricted investment income.         4,576,361         783,62	=	120 342 630		114 503 355
Unrestricted.         (314,785,339)         (312,955,818)           Total net position.         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:           Charges for services         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions         144,036,144         125,915,614           Capital grants and contributions         397,497         1,112,529           General Revenues:         Seal estate and personal property taxes, net of tax refunds payable         104,595,319         94,529,705           Tax liens         178,122         645,540           Motor vehicle excise taxes         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes         21,537,813         21,012,500           Community impact fee         5,384,452         5,253,124           Hotel/motel tax         1,969,909         784,679           Meals tax         2,589,265         1,236,866           Penalties and interest on taxes         537,329         3,536,876           Payments in lieu of taxes         14,112         14,112           Grants and contributions not restricted to specific programs         8,428,662         8,078,038           Unrestricted investment income         4,576,361         783,626	•			
Total net position.         \$ (183,690,712)         \$ (190,770,101)           Program Revenues:           Charges for services.         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         144,036,144         125,915,614           Capital grants and contributions.         397,497         1,112,529           General Revenues:         8         8           Real estate and personal property taxes, net of tax refunds payable.         104,595,319         94,529,705           Tax liens.         178,122         645,540           Motor vehicle excise taxes.         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes.         21,537,813         21,012,500           Community impact fee.         5,384,452         5,253,124           Hotel/motel tax.         1,969,909         784,679           Meals tax.         2,589,265         1,236,866           Penalties and interest on taxes.         537,329         3,536,876           Payments in lieu of taxes         14,112         14,112           Grants and contributions not restricted to specific programs.         8,428,662         8,078,038           Unrestricted investment income.         4,576,361         783,626				
Program Revenues:         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions.         144,036,144         125,915,614           Capital grants and contributions.         397,497         1,112,529           General Revenues:           Real estate and personal property taxes, net of tax refunds payable.         104,595,319         94,529,705           Tax liens.         178,122         645,540           Motor vehicle excise taxes.         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes.         21,537,813         21,012,500           Community impact fee.         5,384,452         5,253,124           Hotel/motel tax.         1,969,909         784,679           Meals tax.         2,589,265         1,236,866           Penalties and interest on taxes.         537,329         3,536,876           Payments in lieu of taxes.         14,112         14,112           Grants and contributions not restricted to specific programs.         8,428,662         8,078,038           Unrestricted investment income.         4,576,361         783,626	Offics the ted	(314,703,339)	-	(312,933,010)
Program Revenues:           Charges for services	Total net position \$	(183,690,712)	\$	(190,770,101)
Program Revenues:           Charges for services				
Charges for services         \$ 16,713,099         \$ 13,632,204           Operating grants and contributions         144,036,144         125,915,614           Capital grants and contributions         397,497         1,112,529           General Revenues:           Real estate and personal property taxes,         104,595,319         94,529,705           Tax liens         178,122         645,540           Motor vehicle excise taxes         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes         21,537,813         21,012,500           Community impact fee         5,384,452         5,253,124           Hotel/motel tax         1,969,909         784,679           Meals tax         2,589,265         1,236,866           Penalties and interest on taxes         537,329         3,536,876           Payments in lieu of taxes         14,112         14,112           Grants and contributions not restricted to specific programs         8,428,662         8,078,038           Unrestricted investment income         4,576,361         783,626		2023	_	2022
Operating grants and contributions.         144,036,144         125,915,614           Capital grants and contributions.         397,497         1,112,529           General Revenues:           Real estate and personal property taxes, net of tax refunds payable.         104,595,319         94,529,705           Tax liens.         178,122         645,540           Motor vehicle excise taxes.         5,026,718         4,129,602           Chapter 121A excise payments in lieu of taxes.         21,537,813         21,012,500           Community impact fee.         5,384,452         5,253,124           Hotel/motel tax.         1,969,909         784,679           Meals tax.         2,589,265         1,236,866           Penalties and interest on taxes.         537,329         3,536,876           Payments in lieu of taxes.         14,112         14,112           Grants and contributions not restricted to specific programs.         8,428,662         8,078,038           Unrestricted investment income.         4,576,361         783,626	<del>-</del>			
Capital grants and contributions       397,497       1,112,529         General Revenues:       Real estate and personal property taxes, net of tax refunds payable.       104,595,319       94,529,705         Tax liens	-		\$	
General Revenues:         Real estate and personal property taxes,       104,595,319       94,529,705         Tax liens				
Real estate and personal property taxes,       104,595,319       94,529,705         Tax liens	· · · · ·	397,497		1,112,529
net of tax refunds payable.       104,595,319       94,529,705         Tax liens.       178,122       645,540         Motor vehicle excise taxes.       5,026,718       4,129,602         Chapter 121A excise payments in lieu of taxes.       21,537,813       21,012,500         Community impact fee.       5,384,452       5,253,124         Hotel/motel tax.       1,969,909       784,679         Meals tax.       2,589,265       1,236,866         Penalties and interest on taxes.       537,329       3,536,876         Payments in lieu of taxes.       14,112       14,112         Grants and contributions not restricted to specific programs.       8,428,662       8,078,038         Unrestricted investment income.       4,576,361       783,626				
Tax liens       178,122       645,540         Motor vehicle excise taxes       5,026,718       4,129,602         Chapter 121A excise payments in lieu of taxes       21,537,813       21,012,500         Community impact fee       5,384,452       5,253,124         Hotel/motel tax       1,969,909       784,679         Meals tax       2,589,265       1,236,866         Penalties and interest on taxes       537,329       3,536,876         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,428,662       8,078,038         Unrestricted investment income       4,576,361       783,626				
Motor vehicle excise taxes       5,026,718       4,129,602         Chapter 121A excise payments in lieu of taxes       21,537,813       21,012,500         Community impact fee       5,384,452       5,253,124         Hotel/motel tax       1,969,909       784,679         Meals tax       2,589,265       1,236,866         Penalties and interest on taxes       537,329       3,536,876         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,428,662       8,078,038         Unrestricted investment income       4,576,361       783,626	• •			
Chapter 121A excise payments in lieu of taxes       21,537,813       21,012,500         Community impact fee       5,384,452       5,253,124         Hotel/motel tax       1,969,909       784,679         Meals tax       2,589,265       1,236,866         Penalties and interest on taxes       537,329       3,536,876         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,428,662       8,078,038         Unrestricted investment income       4,576,361       783,626	Tax liens			
Community impact fee       5,384,452       5,253,124         Hotel/motel tax       1,969,909       784,679         Meals tax       2,589,265       1,236,866         Penalties and interest on taxes       537,329       3,536,876         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,428,662       8,078,038         Unrestricted investment income       4,576,361       783,626				
Hotel/motel tax       1,969,909       784,679         Meals tax       2,589,265       1,236,866         Penalties and interest on taxes       537,329       3,536,876         Payments in lieu of taxes       14,112       14,112         Grants and contributions not restricted to specific programs       8,428,662       8,078,038         Unrestricted investment income       4,576,361       783,626		21,537,813		21,012,500
Meals tax		5,384,452		
Penalties and interest on taxes.       537,329       3,536,876         Payments in lieu of taxes.       14,112       14,112         Grants and contributions not restricted to specific programs.       8,428,662       8,078,038         Unrestricted investment income.       4,576,361       783,626	Hotel/motel tax	1,969,909		784,679
Payments in lieu of taxes	Meals tax	2,589,265		1,236,866
Grants and contributions not restricted to specific programs         8,428,662         8,078,038           Unrestricted investment income         4,576,361         783,626	Penalties and interest on taxes	537,329		3,536,876
specific programs       8,428,662       8,078,038         Unrestricted investment income       4,576,361       783,626	Payments in lieu of taxes	14,112		14,112
Unrestricted investment income	Grants and contributions not restricted to			
Unrestricted investment income	specific programs	8,428,662		8,078,038
		4,576,361		783,626
	Total revenues	315,984,802	-	280,665,015

	2023	2022
Expenses:		
General government	15,408,422	15,034,737
Public safety	55,946,704	54,898,821
Education	202,222,870	164,840,570
City services and facilities	18,862,459	19,327,923
Community development	1,761,729	1,776,477
Human services	9,368,642	9,016,209
Libraries and recreation	3,196,517	3,079,829
Interest	2,138,070	2,168,720
Total expenses	308,905,413	270,143,286
Change in net position	7,079,389	10,521,729
Net position, beginning of year	(190,770,101)	(201,291,830)
Net position, end of year\$	(183,690,712) \$	(190,770,101)

The governmental expenses totaled \$308.9 million of which \$161.1 million (52%) was directly supported by program revenues consisting of charges for services, operating and capital grants and contributions. General revenues totaled \$154.8 million, primarily coming from property taxes, Chapter 121A excise payments in lieu taxes and non-restricted state aid.

The governmental net position increased by \$7.1 million during the current year. The primary elements of this increase include a general fund operating surplus of \$7.0 million related to better than anticipated budgetary results, a \$7.2 million increase from the change in the net pension liability and related deferred outflows and inflows of resources, a \$2.1 million surplus in the city federal and state grants fund, and \$4.5 million of capital assets that were funded in the operating budget. These increases were offset by a \$12.8 million decrease from the net change in the net OPEB liability and related deferred outflows and inflows of resources, and a \$3.9 million decrease in the internal service fund.

The City's charges for services increased \$3.1 million over the prior year which is, mainly due to building permits and police details.

Operating grants and contributions increased \$18.1 million over the prior year, which is primarily related to increased expenditures from the ARPA program and increased school grants. Capital grants and contributions decreased \$715,000 over the prior year which is mainly due to a decrease in activity related to the State's highway infrastructure program.

The hotel/motel and meals taxes reported a combined increase of \$2.5 million as a result of services and travel continuing to increase post COVID-19 pandemic.

Overall expenditures increased \$38.8 million, or 14.3% over the prior year. Education reported the largest increase of \$37.4 million which related to general fund budgetary increases, additional grant expenditures and the increase in the net OPEB liability and related deferrals.

### **Business-type Activities**

For the City's business-type activities, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$57.3 million at the close of 2023.

	2023	_	2022
Assets:		_	
Current assets\$	10,596,771	\$	15,159,724
Capital assets, net of accumulated depreciation	63,775,630	-	59,103,304
Total assets	74,372,401		74,263,028
Deferred outflows of resources	865,337	=	884,103
Liabilities:			
Current liabilities (excluding debt)	235,358		2,508,442
Noncurrent liabilities (excluding debt)	4,154,598		5,038,200
Current debt	2,036,046		2,080,857
Noncurrent debt	11,040,100		12,489,901
Total liabilities	17,466,102	-	22,117,400
Deferred inflows of resources	509,358	-	1,685,454
Net position:			
Net investment in capital assets	54,399,016		48,882,594
Unrestricted	2,863,262	-	2,461,683
Total net position\$	57,262,278	\$	51,344,277
	2023		2022
Program Revenues:		_	
Charges for services\$	20,482,201	\$	20,432,278
Capital grants and contributions	4,049,048		1,982,494
Unrestricted investment income	518,805		26,330
Total revenues	25,050,054	-	22,441,102
Expenses:			
Water and sewer	18,890,496		19,935,954
Everett community television	241,557		446,255
Total expenses	19,132,053	-	20,382,209
Change in net position	5,918,001		2,058,893
Net position, beginning of year	51,344,277	-	49,285,384
Net position, end of year\$	57,262,278	\$	51,344,277

Business-type net position of \$54.4 million (95%) represents the net investment in capital assets while \$2.9 million (5%) was unrestricted. The City's business-type activities net position increased by \$5.9 million in the current year.

The \$5.7 million increase in water and sewer net position is primarily due to the \$4.0 million capital contributions for water and sewer upgrades and \$519,000 of interest income. Included in the capital contributions are \$2.3 million of ARPA funds.

The \$183,000 increase in the ECTV net position is primarily due current year revenues exceeding the budget.

#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$98.9 million; of which, \$56.4 million was the general fund, \$1.1 million was the City federal and state grants fund, and \$41.5 million was the nonmajor governmental funds. Cumulatively there was an increase of \$460,000 in fund balances from the prior year.

The general fund is the chief operating fund. At the end of the current year, unassigned fund balance of the general fund was \$46.2 million, while total fund balance was \$56.4 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and the total fund balance to total fund expenditures. Unassigned fund balance represented 17% of the total general fund expenditures, while total fund balance represented 21% of that same amount. Fund balance of \$742,000 was committed for continuing appropriations and \$9.5 million of fund balance was assigned for encumbrances to be carried forward to the next year.

In 2023, the City's general fund increased by \$7.0 million. This increase is primarily due to a \$3.1 million budgetary basis operating surplus, a \$3.2 increase in the stabilization funds which are reported as a component of the general fund on the GAAP basis financial statements.

General fund revenues increased \$22.3 million over the prior year primarily due to real estate and personal property taxes increasing by \$5.0 million in accordance with State law that allows for the assessment to increase by 2.5%, plus new growth, which were reduced by a significant tax abatement settlement. The City saw a decrease of \$3.0 million in penalties and interest on taxes which was related to the prior year's significant increased collections of past due accounts. Additionally state aid increased by \$9.6 million with the primary purpose of the additional funds being education, while the teachers' retirement revenue, paid on behalf of the City by the State, increased \$1.9 million due to the special funding situation for teachers' pensions.

General fund expenditures increased by \$19.5 million over the prior year, primarily related to the education increase of \$10.7 million. Education expenditures were able to increase due to the associated state aid increase, as noted above. Further, public safety expenditures decreased \$2.2 million over the prior year, mainly related to salary increases from contract negotiations during fiscal year 2022.

The City federal and state grants fund is used to account for non-school related activity financed by grants. At the end of the current year fund balance totaled \$1.1 million, which represents a \$2.1 million increase from the prior year. This increase is primarily related to the recognition of additional grant revenue related to the COVID-19

pandemic, and interest earnings on unspent ARPA funds. The fund reported \$38.5 million of unearned revenue related to unobligated American Rescue Plan Act (ARPA) funds received from the State and Federal government.

The internal service fund experienced a decrease of \$3.9 million that is primarily due to an increase in claims experience. Ending net position was \$8.6 million at June 30, 2023.

#### General Fund Budgetary Highlights

The original 2023 budget authorized \$278.3 million of appropriations, other amounts to be raised, and amounts carried forward from the prior year. For fiscal year 2023, the City Council approved the use of \$7 million of free cash to reduce the tax rate and supplemental appropriations from free cash of \$7.3 million for contributions to the OPEB trust fund, contributions to the capital improvement and general stabilization funds, and additional funds for the operating budget.

Actual revenues exceeded budgeted revenues by \$3.9 million, while actual expenditures, including carry forwards, were less than budgeted amounts by \$9.4 million. For revenues, real estate and personal property taxes were under the budget by \$7.1 million due to the settlement of prior year abatements filed by the Power Plant. Licenses and permits exceeded the budget by \$4.0 million due to an increase in building permit revenue, while investment income exceeded the budget by \$2.7 million due to strong investment returns. For expenditures, the most significant turn backs relate to public safety and City services and facilities.

#### Capital Asset and Debt Administration

**Capital Assets.** In conjunction with the annual operating budget, the City annually prepares a capital budget for the upcoming year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2023, amounted to \$257.0 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and building improvements, machinery and equipment, and infrastructure.

The total additions to the governmental activity's investment in capital assets for the current year were \$18.7 million. Major capital asset acquisitions during the current year included building improvements, infrastructure improvements, technology and other machinery and equipment purchases.

The \$6.4 million in additions to the business-type activities is mainly attributable to water and sewer main improvements and inflow infiltration projects.

**Debt Administration.** The City's bond rating was maintained at AA+ by Standard & Poor's Investors Service. The City continues to maintain strong market access for both note and bond sales.

Outstanding long-term debt for governmental activities, as of June 30, 2023, totaled \$90.7 million, of which \$6.1 million relates to unamortized debt premiums.

At year end, the water and sewer enterprise fund had \$13.1 million of outstanding long-term debt, which funded various water and sewer infrastructure projects and is fully supported by rates and does not rely on a general fund subsidy. The enterprise fund issued \$800,000 of long-term debt in 2023 through the Massachusetts Water Resource Authority (MWRA).

Please refer to notes 4, 6, and 7 to the basic financial statements for further discussion of the major capital and debt activity.

## Requests for Information

This financial report is designed to provide a general overview of the City of Everett's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer/City Auditor, City Hall, 484 Broadway, Everett, Massachusetts 02149.

# **Basic Financial Statements**

#### STATEMENT OF NET POSITION

#### JUNE 30, 2023

	Primary Government		
	Governmental Activities	Business-type Activities	Total
ASSETS			
CURRENT:			
Cash and cash equivalents\$	164,624,684	\$ 9,183,550 \$	173,808,234
Investments	11,266,941	-	11,266,941
Receivables, net of allowance for uncollectibles:			
Real estate and personal property taxes	1,548,417	-	1,548,417
Tax liens	2,325,032	-	2,325,032
Motor vehicle excise taxes	1,193,947	-	1,193,947
User charges	-	1,413,221	1,413,221
Departmental and other	2,595,183	-	2,595,183
Intergovernmental	5,057,490	_	5,057,490
Working capital deposit	2,557,100	-	2,557,100
Total current coacts		10 506 771	
Total current assets	191,168,794	10,596,771	201,765,565
NONCURRENT:	10 755 507		10 755 507
Capital assets, nondepreciable	10,755,597	-	10,755,597
Capital assets, net of accumulated depreciation	182,491,781	63,775,630	246,267,411
Total noncurrent assets	193,247,378	63,775,630	257,023,008
TOTAL ASSETS	384,416,172	74,372,401	458,788,573
DEFERRED OUTFLOWS OF RESOURCES		<del></del>	
Deferred outflows for refunding debt	44,831	_	44,831
Deferred outflows related to pensions	20,091,000	475,000	20,566,000
Deferred outflows related to other postemployment benefits	54,334,209	390,337	54,724,546
TOTAL DEFERRED OUTFLOWS OF RESOURCES	74,470,040	865,337	75,335,377
	74,470,040	605,557	10,000,011
LIABILITIES			
CURRENT:			
Warrants payable	9,754,878	143,618	9,898,496
Accrued payroll	14,760,141	18,707	14,778,848
Health claims payable	2,951,000	-	2,951,000
Tax refunds payable	2,382,000	•	2,382,000
Accrued interest	762,566	35,898	798,464
Other liabilities	876,482	-	876,482
Unearned revenue	46,924,508	-	46,924,508
Compensated absences	5,232,193	36,735	5,268,928
Workers' compensation	35,300	400	35,700
Bonds payable	10,007,902	2,036,046	12,043,948
Total current liabilities	93,686,970	2,271,404	95,958,374
NONCURRENT:			
Compensated absences	8,440,072	24,936	8,465,008
Workers' compensation	318,200	3,500	321,700
Net pension liability	81,028,000	1,916,000	82,944,000
Net other postemployment benefits liability	307,650,382	2,210,162	309,860,544
Bonds payable	80,704,226	11,040,100	91,744,326
Total noncurrent liabilities	478,140,880	15,194,698	493,335,578
TOTAL LIABILITIES	571,827,850	17,466,102	589,293,952
DEFERRED INFLOWS OF RESOURCES			e
Taxes paid in advance	24,859	-	24,859
Deferred inflows related to pensions	101,000	2,000	103,000
Deferred inflows related to other postemployment benefits	70,623,215	507,358	71,130,573
TOTAL DEFERRED INFLOWS OF RESOURCES	70,749,074	509,358	71,258,432
NET POSITION			
	120,342,630	54,399,016	174,741,646
Net investment in capital assets			
			404.40
Restricted for:	181,187	-	181.18
Restricted for: Permanent funds: Expendable		-	
Restricted for: Permanent funds: Expendable Nonexpendable	1,322,572	-	1,322,572
Restricted for: Permanent funds: Expendable	1,322,572 9,248,238	- - - 2,863,262	181,187 1,322,572 9,248,238 (311,922,077
Expendable	1,322,572	2,863,262 \$ 57,262,278 \$	1,322,572

See notes to basic financial statements.

#### STATEMENT OF ACTIVITIES

# YEAR ENDED JUNE 30, 2023

		Program Revenues						
Functions/Programs	Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Net (Expense) Revenue
Primary Government:								
Governmental Activities:								
General government\$	15,408,422	\$ 1,187,805	\$	8,065,900	\$	-	\$	(6,154,717)
Public safety	55,946,704	13,809,067		2,508,109		-		(39,629,528)
Education	202,222,870	642,272		132,601,728		-		(68,978,870)
City services and facilities	18,862,459	200,430		-		283,552		(18,378,477)
Community development	1,761,729	-		12,298		-		(1,749,431)
Human services	9,368,642	527,114		683,653		113,945		(8,043,930)
Libraries and recreation	3,196,517	346,411		164,456		-		(2,685,650)
Interest	2,138,070	-		-		-		(2,138,070)
Total Governmental Activities	308,905,413	 16,713,099		144,036,144		397,497		(147,758,673)
Business-Type Activities:								
Water and sewer	18,890,496	20,057,922		-		4,049,048		5,216,474
Everett community television	241,557	 424,279		-		-		182,722
Total Business-Type Activities	19,132,053	 20,482,201	•	-		4,049,048		5,399,196
Total Primary Government\$	328,037,466	\$ 37,195,300	\$	144,036,144	\$	4,446,545	\$	(142,359,477)

(Continued)

#### **STATEMENT OF ACTIVITIES**

# YEAR ENDED JUNE 30, 2023

	Primary Government						
	Governmental Activities	Business-Type Activities		Total			
Changes in net position:							
Net (expense) revenue from previous page\$	(147,758,673)	\$ 5,399,196	\$	(142,359,477)			
General revenues:							
Real estate and personal property taxes,							
net of tax refunds payable	104,595,319	-		104,595,319			
Tax liens	178,122	-		178,122			
Motor vehicle excise taxes	5,026,718	-		5,026,718			
Chapter 121A excise payments in lieu of taxes	21,537,813	-		21,537,813			
Community impact fee	5,384,452	-		5,384,452			
Hotel/motel tax	1,969,909	-		1,969,909			
Meals tax	2,589,265	-		2,589,265			
Penalties and interest on taxes	537,329	-		537,329			
Payments in lieu of taxes	14,112	-		14,112			
Grants and contributions not restricted to							
specific programs	8,428,662	-		8,428,662			
Unrestricted investment income	4,576,361	518,805	•	5,095,166			
Total general revenues	154,838,062	518,805		155,356,867			
Change in net position	7,079,389	5,918,001		12,997,390			
Net position:							
Beginning of year	(190,770,101)	51,344,277		(139,425,824)			
End of year\$	(183,690,712)	\$ 57,262,278	\$	(126,428,434)			

(Concluded)

# **GOVERNMENTAL FUNDS**

# BALANCE SHEET

JUNE 30, 2023

ASSETS	General	 City Federal & State Grants	· -	Nonmajor Governmental Funds	-	Total Governmental Funds
		10.000.150			_	450 550 000
Cash and cash equivalents\$		\$ 40,283,156	\$	41,322,920	\$	158,756,093
Investments	7,513,909	-		583,531		8,097,440
Receivables, net of uncollectibles:						
Real estate and personal property taxes	1,548,417	-		-		1,548,417
Tax liens	2,325,032	-		-		2,325,032
Motor vehicle excise taxes	1,193,947	-		-		1,193,947
Departmental and other	12,601	-		2,582,582		2,595,183
Intergovernmental	5,986	259,266		4,792,238		5,057,490
Due from other funds	1,491,246	 -	-	-	-	1,491,246
TOTAL ASSETS\$	91,241,155	\$ 40,542,422	\$	49,281,271	\$	181,064,848
LIABILITIES						
Warrants payable\$	5,371,083	\$ 954,115	\$	3,425,092	\$	9,750,290
Accrued payroll	14,760,141	_		-		14,760,141
Tax refunds payable	2,382,000	_		_		2,382,000
Due to other funds	-	_		1,491,246		1,491,246
Other liabilities	368,670	_		507,812		876,482
Unearned revenue	7,485,439	 38,471,463		967,606	-	46,924,508
TOTAL LIABILITIES	30,367,333	 39,425,578		6,391,756	-	76,184,667
DEFERRED INFLOWS OF RESOURCES						
Taxes paid in advance	24,859	_		_		24,859
Unavailable revenue	4,492,596	 -		1,412,903	_	5,905,499
TOTAL DEFERRED INFLOWS OF RESOURCES	4,517,455	 -	-	1,412,903	-	5,930,358
FUND BALANCES						
Nonspendable	-	_		1,322,572		1,322,572
Restricted	=	1,116,844		40,154,040		41,270,884
Committed	741,753	-		-		741,753
Assigned	9,462,127	_		_		9,462,127
Unassigned	46,152,487	 -		-	-	46,152,487
TOTAL FUND BALANCES	56,356,367	 1,116,844		41,476,612	-	98,949,823
TOTAL LIABILITIES, DEFERRED INFLOWS OF						
RESOURCES, AND FUND BALANCES\$	91,241,155	\$ 40,542,422	\$	49,281,271	\$	181,064,848

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION

#### JUNE 30, 2023

tal governmental fund balances		\$ 98,949,823
Capital assets (net) used in governmental activities are not financial resources		
and, therefore, are not reported in the funds		193,247,378
Accounts receivable are not available to pay for current-period		
expenditures and, therefore, are unavailable in the funds		5,905,499
The statement of net position includes certain deferred inflows of resources		
and deferred outflows of resources that will be amortized over future periods.		
In governmental funds, these amounts are not deferred		3,745,825
The assets and liabilities of the internal service funds are included in		
the governmental activities in the statement of net position		8,639,604
n the statement of activities, interest is accrued on outstanding long-term debt,		
whereas in governmental funds interest is not reported until due		(762,566)
ong-term liabilities are not due and payable in the current period and, therefore,		
are not reported in the governmental funds:		
Long-term debt payable	(90,712,128)	
Net pension liability	(81,028,000)	
Net other postemployment benefits liability	(307,650,382)	
Workers' compensation	(353,500)	
Compensated absences	(13,672,265)	
Net effect of reporting long-term liabilities		 (493,416,275)
t position of governmental activities		\$ (183,690,712)

# **GOVERNMENTAL FUNDS**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 2023

	General		City Federal & State Grants		Nonmajor Governmental Funds		Total Governmental Funds
REVENUES:	General	-	Grants	•	i ulius	•	1 dild5
Real estate and personal property taxes,							
net of tax refunds\$	104,179,932	\$	_	\$	_	\$	104,179,932
Tax liens	707,587	•	-	•	-	•	707,587
Motor vehicle excise taxes.	4,502,864		_		_		4,502,864
Chapter 121A excise payments in lieu of taxes	21,537,813		-		-		21,537,813
Community impact fee	5,384,452		-		-		5,384,452
Hotel/motel tax	1.969.909		_		_		1,969,909
Meals tax	2,589,265		_		_		2,589,265
Charges for services	_,,,,_,,		-		413,529		413,529
Penalties and interest on taxes	537,329		-		-		537,329
Payments in lieu of taxes	14,112		_		_		14,112
Licenses and permits	6,024,522		_		_		6,024,522
Fines and forfeitures	2,071,506		_		_		2,071,506
Intergovernmental - state aid	104,099,126		_		_		104,099,126
Intergovernmental - Teachers Retirement	15,351,930		_		_		15,351,930
Intergovernmental	-		9,629,803		22,160,666		31,790,469
Departmental and other	2,943,953		-		5,997,599		8,941,552
Contributions and donations	-		_		774.910		774,910
Investment income	3,383,071		526,540		435,855		4,345,466
	2,222,21	-	,	•	,	•	.,,
TOTAL REVENUES	275,297,371	-	10,156,343		29,782,559		315,236,273
EXPENDITURES:							
Current:							
General government	10,016,146		53,658		505,872		10,575,676
Public safety	34,510,957		2,942,473		6.562.912		44,016,342
Education	110,741,122		-		20,180,079		130,921,201
City services and facilities	13,289,155		3,085		5,609,142		18,901,382
Community development	-		163,622		5,219,334		5,382,956
Human services.	3,756,318		4,900,603		223,358		8,880,279
Libraries and recreation	1,438,687		47,316		493,246		1,979,249
Pension benefits	18,468,083				-		18,468,083
Pension benefits - Teachers Retirement	15,351,930		_		_		15,351,930
Property and liability insurance	3,232,609		_		_		3,232,609
Employee benefits	25,844,559		_		_		25,844,559
State and county charges.	17,966,679		_		_		17,966,679
Debt service:	17,000,070						17,000,070
Principal	9,853,416						9,853,416
•			-		-		
Interest	3,401,617	-	<u>-</u> _		<u>-</u>		3,401,617
TOTAL EXPENDITURES	267,871,278	-	8,110,757		38,793,943		314,775,978
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	7,426,093		2.045.586		(9,011,384)		460,295
OVER (ONDER) EXI ENDITORES	7,420,093	•	2,043,300	•	(9,011,004)	•	400,293
OTHER FINANCING SOURCES (USES):							
Transfers in	1,078,620		82,737		3,452,534		4,613,891
Transfers out	(1,492,000)	-	-		(3,121,891)		(4,613,891)
TOTAL OTHER FINANCING SOURCES (USES)	(413,380)		82,737		330,643		
NET CHANGE IN FUND BALANCES	7,012,713		2,128,323		(8,680,741)		460,295
FUND BALANCES AT BEGINNING OF YEAR	49,343,654	-	(1,011,479)		50,157,353		98,489,528
FUND BALANCES AT END OF YEAR\$	56,356,367	\$	1,116,844	\$	41,476,612	\$	98,949,823

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### YEAR ENDED JUNE 30, 2023

Net change in fund halances, total governmental funds		\$	460.295
Net change in fund balances - total governmental funds		Ф	460,295
Governmental funds report capital outlays as expenditures. However, in the			
Statement of Activities the cost of those assets is allocated over their			
estimated useful lives and reported as depreciation expense.			
Capital outlay	18,721,442		
Depreciation expense	(13,984,866)		
Net effect of reporting capital assets			4,736,576
Revenues in the Statement of Activities that do not provide current financial			
resources are unavailable in the Statement of Revenues, Expenditures and			
Changes in Fund Balances. Therefore, the recognition of revenue for various			
types of accounts receivable differ between the two statements. This amount			
represents the net change in unavailable revenue			517,634
The issuance of long-term debt provides current financial resources to governmental			
funds, while the repayment of the principal of long-term debt consumes the			
financial resources of governmental funds. Neither transaction has any effect			
on net position. Also, governmental funds report the effect of premiums,			
discounts, and similar items when debt is first issued, whereas these amounts			
are unavailable and amortized in the Statement of Activities.			
Net amortization of premium from issuance of bonds	1,187,409		
Net change in deferred charge on refunding	(33,456)		
Debt service principal payments	9,853,416		
Net effect of reporting long-term debt			11,007,369
Some expenses reported in the Statement of Activities do not require the use of			
current financial resources and, therefore, are not reported as expenditures			
in the governmental funds.			
Net change in compensated absences accrual	(286,984)		
Net change in accrued interest on long-term debt	109,594		
Net change in deferred outflow/(inflow) of resources related to pensions	42,136,000		
Net change in net pension liability	(34,927,000)		
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits	5,009,941		
Net change in net other postemployment benefits liability	(17,844,994)		
Net change in workers' compensation liability	107,100		
Net effect of recording long-term liabilities			(5,696,343)
The net activity of internal service funds is reported with Governmental Activities		_	(3,946,142)
Change in net position of governmental activities.		\$	7,079,389

# PROPRIETARY FUNDS STATEMENT OF NET POSITION

# JUNE 30, 2023

_	Business-ty				
ASSETS	Water and Sewer	Everett Community Television	Total	=	Governmental Activities - Internal Service Funds
CURRENT:	0.477.570	4 005 074 0	0.400.550	•	5 000 504
Cash and cash equivalents\$	8,177,576 \$	1,005,974 \$	9,183,550	ф	5,868,591
Investments	-	-	-		3,169,501
Receivables, net of allowance for uncollectibles:					
User charges	1,413,221	-	1,413,221		-
Working capital deposit	<u>-</u>			_	2,557,100
Total current assets	9,590,797	1,005,974	10,596,771	-	11,595,192
NONCURRENT:					
Capital assets, net of accumulated depreciation	63,775,630		63,775,630		
TOTAL ASSETS.	73,366,427	1,005,974	74,372,401	_	11,595,192
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows related to pensions	385,000	90,000	475,000		-
Deferred outflows related to other postemployment benefits	305,411	84,926	390,337	_	<u> </u>
TOTAL DEFERRED OUTFLOWS OF RESOURCES	690,411	174,926	865,337	_	
LIABILITIES					
CURRENT:					
Warrants payable	105,520	38,098	143,618		4,588
Accrued payroll	18,707	-	18.707		.,000
Health claims payable	10,707	_	10,707		2,951,000
Accrued interest	35,898		35,898		2,551,000
Compensated absences.	36,735	-	36,735		_
·		-			-
Workers' compensation	400	-	400		-
Bonds payable	2,036,046	<u> </u>	2,036,046	_	
Total current liabilities	2,233,306	38,098	2,271,404	_	2,955,588
NONCURRENT:					
Compensated absences	24,936	-	24,936		-
Workers' compensation	3,500	-	3,500		-
Net pension liability	1,551,000	365,000	1,916,000		_
Net other postemployment benefits liability	1,729,296	480,866	2,210,162		_
Bonds payable	11,040,100		11,040,100	_	
Total noncurrent liabilities	14,348,832	845,866	15,194,698	_	<u> </u>
TOTAL LIABILITIES	16,582,138	883,964	17,466,102	_	2,955,588
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows related to pensions	2,000	-	2,000		_
Deferred inflows related to other postemployment benefits	396,972	110,386	507,358	_	<u> </u>
TOTAL DEFERRED INFLOWS OF RESOURCES	398,972	110,386	509,358	_	<u>-</u> _
NET POSITION					
Net investment in capital assets	54,399,016	_	54,399,016		_
Unrestricted.	2,676,712	186,550	2,863,262	_	8,639,604
TOTAL NET POSITION\$	57,075,728 \$	186,550 \$	57,262,278	\$_	8,639,604

#### PROPRIETARY FUNDS

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

# YEAR ENDED JUNE 30, 2023

	Business-f			
	Water and Sewer	Everett Community Television	Total	Governmental Activities - Internal Service Funds
OPERATING REVENUES:				
Employee contributions\$	-	\$ -	\$ -	\$ 4,935,629
Employer contributions	-	-	-	22,505,054
Charges for services - water	5,730,642	-	5,730,642	-
Charges for services - sewer	13,799,766	-	13,799,766	-
Charges for services - ECTV	-	424,279	424,279	-
Liens - charges for services	527,514		527,514	
TOTAL OPERATING REVENUES	20,057,922	424,279	20,482,201	27,440,683
OPERATING EXPENSES:				
Cost of services and administration	544,353	241,557	785,910	-
MWRA assessment - water	6,422,774	-	6,422,774	-
MWRA assessment - sewer	10,050,691	-	10,050,691	-
Depreciation	1,753,786	-	1,753,786	-
Employee benefits			<u> </u>	31,617,720
TOTAL OPERATING EXPENSES	18,771,604	241,557	19,013,161	31,617,720
OPERATING INCOME (LOSS)	1,286,318	182,722	1,469,040	(4,177,037)
NONOPERATING REVENUES (EXPENSES):				
Investment income (loss)	518,805	_	518,805	230,895
Interest expense	(118,892)	-	(118,892)	<u> </u>
TOTAL NONOPERATING				
REVENUES (EXPENSES), NET	399,913		399,913	230,895
INCOME (LOSS) BEFORE CAPITAL				
CONTRIBUTIONS	1,686,231	182,722	1,868,953	(3,946,142)
CAPITAL CONTRIBUTIONS	4,049,048	-	4,049,048	
CHANGE IN NET POSITION	5,735,279	182,722	5,918,001	(3,946,142)
NET POSITION AT BEGINNING OF YEAR	51,340,449	3,828	51,344,277	12,585,746
NET POSITION AT END OF YEAR\$	57,075,728	\$186,550	\$ 57,262,278	\$8,639,604

# PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

#### YEAR ENDED JUNE 30, 2023

		Business-type Activities - Enterprise Funds							
		Water and Sewer		Everett Community Television	_	Total	-	Governmental Activities - Internal Service Funds	
CASH FLOWS FROM OPERATING ACTIVITIES:									
Receipts from customers and users	\$	20,334,651	\$	424,279	\$	20,758,930	\$	-	
Receipts from interfund services provided		-		· -		-		27,440,683	
Payments to vendors		(17,972,928)		(201,277)		(18,174,205)		-	
Payments to employees		(1,098,210)		(229,443)		(1,327,653)		-	
Payments for interfund services used		-		-		-		(30,368,888)	
,					-		-		
NET CASH FROM OPERATING ACTIVITIES		1,263,513		(6,441)	_	1,257,072	_	(2,928,205)	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:									
Proceeds from the issuance of bonds		800,000		-		800,000		-	
Capital contributions		4,049,048		-		4,049,048		-	
Acquisition and construction of capital assets		(8,472,551)		-		(8,472,551)		-	
Principal payments on bonds and notes		(2,285,555)		-		(2,285,555)		-	
Interest expense		(135,530)			_	(135,530)	_	_	
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES		(6,044,588)		_		(6,044,588)		_	
OAGU ELOMO EDOM INVESTINO AGTIVITIES.				_	-		-		
CASH FLOWS FROM INVESTING ACTIVITIES:								0.006.057	
Sales and (purchases) of investments, net		- 		-		- 		2,036,357	
investment income (loss)		518,805			-	518,805	-	230,895	
NET CASH FROM INVESTING ACTIVITIES		518,805			-	518,805	-	2,267,252	
NET CHANGE IN CASH AND CASH EQUIVALENTS		(4,262,270)		(6,441)		(4,268,711)		(660,953)	
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR		12,439,846		1,012,415	_	13,452,261	_	6,529,544	
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$	8,177,576	\$	1,005,974	\$	9,183,550	\$	5,868,591	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH					_		_		
FROM OPERATING ACTIVITIES:									
Operating income (loss)	\$	1,286,318	\$	182,722	\$	1,469,040	\$	(4,177,037)	
Adjustments to reconcile operating income to net	Ť —	1,200,010	٠,	.02,.22	Ť -	1,100,010	Ť -	(1,111,001)	
cash from operating activities:									
Depreciation		1,753,786		_		1,753,786		_	
Deferred (outflows)/inflows related to pensions		(741,000)		(246,000)		(987,000)		_	
Deferred (outflows)/inflows related to other postemployment benefits		(158,803)		(11,527)		(170,330)		_	
Changes in assets and liabilities:		(100,000)		(,02.)		(1.0,000)			
User charges		276,729		_		276,729		_	
Working capital deposit		-,		-		,5		(248,100)	
Other assets		_		17,513		17,513		(=:=,:==,	
Warrants payable		(237,049)		33,242		(203,807)		932	
Accrued payroll		2,413		-		2,413		-	
Health claims payable		_,		_		_,		1,496,000	
Compensated absences.		(15,784)		_		(15,784)		., .50,000	
Workers' compensation.		(31,800)		_		(31,800)		_	
Net pension liability.		806,000		40,000		846,000		_	
Net other postemployment benefits liability		(1,677,297)		(22,391)		(1,699,688)		-	
Strong postoriple juicine solution mastery		(1,0.7,207)		(22,001)	-	(.,555,555)	-		
Total adjustments		(22,805)		(189,163)	-	(211,968)	-	1,248,832	
NET CASH FROM OPERATING ACTIVITIES	\$	1,263,513	\$	(6,441)	\$	1,257,072	\$	(2,928,205)	
NONCACLLINI/ECTING CADITAL AND FINANCING ACTIVITIES									
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:  Acquisition of capital assets on account	\$	2,046,439	\$	-	\$	2,046,439	\$	-	

# FIDUCIARY FUNDS

# STATEMENT OF FIDUCIARY NET POSITION

# JUNE 30, 2023

	Pension and Other Employee Benefit Trust Funds (1)
ASSETS	
Cash and cash equivalents\$	654,203
Investments:	
Investments in Pension Reserve Investment Trust	242,163,586
Government sponsored enterprises	595,834
Corporate bonds	6,549,066
U.S. Government securities	1,419,269
Equity securities	1,383,162
Bond mutual funds	1,894,148
Receivables, net of allowance for uncollectibles:	
Departmental and other	57,540
TOTAL ASSETS	254,716,808
NET POSITION	
Restricted for pensions	242,550,705
Restricted for other postemployment benefits	12,166,103
TOTAL NET POSITION\$	254,716,808
(1) The Pension Trust Fund is as of December 31, 2022	

(1) The Pension Trust Fund is as of December 31, 2022.

#### **FIDUCIARY FUNDS**

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

# YEAR ENDED JUNE 30, 2023

ADDITIONO	-	Pension and Other Employee Benefit Trust Funds (1)
ADDITIONS:		
Contributions:	<b>c</b>	20 925 466
Employer contributions Employer contributions for other postemployment benefit payments	Φ	20,825,466 9,256,329
Member contributions		5,621,981
Transfers from other systems.		719,417
Retirement benefits - 3(8)c contributions from other systems		407,688
Workers compensation settlements		27,120
Interest not refunded		9,291
Retirement benefits - Intergovernmental	-	177,520
Total contributions		37,044,812
	-	07,011,012
Net investment income (loss):		
Investment income (loss)		(27,842,760)
Less: investment expense		(1,243,014)
<b>'</b>	-	<u> </u>
Net investment income (loss)	-	(29,085,774)
TOTAL ADDITIONS	-	7,959,038
DEDUCTIONS:		
Administration		295,708
Transfers to other systems.		731,492
Retirement benefits - 3(8)c transfer to other systems		522,356
Retirement benefits and refunds.		17,516,387
Other postemployment benefit payments		9,256,329
Other postemployment benefit payments	-	9,200,329
TOTAL DEDUCTIONS		28,322,272
	-	
NET INCREASE (DECREASE) IN NET POSITION		(20,363,234)
NET POSITION AT BEGINNING OF YEAR		275 000 042
NET POSITION AT BEGINNING OF TEAK	-	275,080,042
NET POSITION AT END OF YEAR	\$	254,716,808
THE TOTAL CONTROL OF TEXAS.	Ψ.	201,110,000

(1) The Pension Trust Fund is as of December 31, 2022.

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the City of Everett, Massachusetts (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described herein.

#### A. Reporting Entity

The City is a municipal corporation that is governed by an elected Mayor and an elected City Council.

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and institutions. The City has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the City (the primary government) and its component units. One entity has been included as a component unit in the reporting entity, because of the significance of its operational and/or financial relationship.

Component Unit Presented as a Fiduciary Fund – The following component unit is presented as a Fiduciary Fund of the primary government due to the nature and significance of the relationship between the City and the component unit.

The Everett Contributory Retirement System (System) was established to provide retirement benefits to City employees, the City Housing Authority employees, and their beneficiaries. The System is governed by a five-member board comprised of the City Auditor (ex-officio), two members elected by the System's participants, one member appointed by the Mayor and one member appointed by the Board members. The System is presented using the accrual basis of accounting and is reported as a pension and other employee benefit trust fund in the fiduciary fund financial statements.

The System did not issue a separate audited financial statement. The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth of Massachusetts' (Commonwealth) Public Employee Retirement Administration Commission (PERAC). That report may be obtained by contacting the System located at 484 Broadway, Everett, MA 02149.

#### B. Government-Wide and Fund Financial Statements

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

#### Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets and deferred outflows of resources, liabilities and deferred inflows or resources, etc.) for all funds of that category or type (total governmental or total enterprise funds), and
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Internal service funds and fiduciary funds are reported by fund type.

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions are charges between the general fund and enterprise funds. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The City federal and state grants fund is used to account for non-school related activity specifically financed by federal and state grants which are designated for specific programs.

The *nonmajor governmental funds* consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the nonmajor governmental funds column on the governmental funds financial statements.

The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principle ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The water and sewer enterprise fund is used to account for water and sewer activities.

The Everett community television enterprise fund is used to account for the community television operations.

Additionally, the following proprietary fund type is reported:

The *internal service funds* are used to account for the financing of services provided by one department to other departments or governmental units. These funds are used to account for risk financing activities related to employees' health insurance, workers' compensation claims, and property and liability insurance.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund type is reported:

The pension and other employee benefit trust fund is used to account for the activities of the System, which accumulates resources to provide pension benefits to eligible retirees and their beneficiaries and to accumulate resources to provide funding for future OPEB liabilities.

#### D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

#### E. Fair Value Measurements

The City reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the City to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances, the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the City's financial instruments, see Note 2 – Cash and Investments.

#### F. Accounts Receivable

#### Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

#### Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessors for 100% of the estimated fair value. Taxes are due on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup> and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed during the fourth quarter of every year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

#### Motor Vehicle Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

# Water and Sewer User Charges

User charges are levied monthly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Unbilled user charges are estimated at year-end and are recorded

as revenue in the current period. Water and Sewer liens are processed in December of every year and included as a lien on the property owner's tax bill. Water and Sewer charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

#### Departmental and Other

Departmental and other receivables consist primarily of police details, various penalties, fees and fines and are recorded as receivables in the year accrued. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

#### Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

#### G. Inventories and Prepaid Items

#### Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of the prepaid item is recorded as expenditures/expenses when consumed, rather than when purchased.

#### H. Capital Assets

#### Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, land improvements, buildings, machinery and equipment, vehicles, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets; donated works of art, historical treasurers and similar assets; and capital assets received in service concession arrangements are recorded at acquisition value.

All purchases and construction costs in excess of \$25,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated
	Useful Life
Capital Asset Type	(in years)
Buildings and improvements	5 - 40
Machinery and equipment	5 - 10
Infrastructure	10 - 40

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

#### Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

#### I. Deferred Outflows/Inflows of Resources

#### Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City has reported deferred charges on refunding and deferred outflows of resources related to pensions and OPEB in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has reported taxes paid in advance, deferred inflows of resources related to pensions and OPEB in this category.

#### Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents assets that have been recorded in the governmental fund financial statements, but the revenue is not available and so will *not* be recognized as an inflow of resources (revenue) until it becomes available. The City has reported taxes paid in advance and unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

#### J. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

#### Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances."

#### Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

#### K. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

#### Government-Wide Financial Statements

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net."

#### Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

# L. Unavailable Revenue

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting, i.e. receivables that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

#### M. Net Position and Fund Balance

#### Government-Wide Financial Statements (Net Position)

Net position reported as "net investment in capital assets" includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state's school building program is not considered to be capital related debt.

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been "restricted for" the following:

"Permanent funds - expendable" represents the amount of realized and unrealized investment earnings on donor restricted trusts. The restrictions and trustee policies only allow the trustees to approve spending of the realized investment earnings.

"Permanent funds - nonexpendable" represents the endowment portion of donor restricted trusts that support governmental programs.

"Gifts and grants" represents assets that have restrictions placed on them from outside parties.

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Financial Statements (Fund Balances)

Governmental fund equity is classified as fund balance. Fund balance is further classified as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that is either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision-making authority. The passage of a City Council Order is the highest level of decision-making authority that can commit funds for a specific purpose. Once passed, the limitation imposed by the order remains in place until the funds are used for their intended purpose or a Council Order is passed to rescind the commitment.

"Assigned" fund balance includes amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. The City Council has by resolution authorized the City Auditor to assign fund balance. Funds are assigned when the City has an obligation to purchase goods or services from the current years' appropriation. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount. However, in governmental funds other than the general fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

Sometimes the City will fund outlays for a particular purpose from different components of fund balance. In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balances in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. When different components of fund balance can be used for the same purpose, it is

the City's policy to consider restricted fund balance to have been depleted first, followed by committed fund balance, and assigned fund balance. Unassigned fund balance is applied last.

#### N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Everett Contributory Retirement System and the Massachusetts Teachers Retirement System and additions to/deductions from the System's fiduciary net position have been determined on the same basis as they are reported by the System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### O. Long-term debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

#### Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

#### P. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Investment income earned by proprietary funds is retained by those funds.

#### Q. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

# Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities only if they have matured.

#### R. Use of Estimates

#### Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

#### S. Total Column

#### Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

#### Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

#### **NOTE 2 - CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and Cash Equivalents." The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

The City Treasurer is the custodian of funds held in the OPEB trust fund. As of June 30, 2023, \$12,166,103 from the OPEB trust fund is included within the City's cash and investments balances in the following disclosures.

The System participates in the Pension Reserve Investment Trust (PRIT), which meets the criteria of an external investment pool. PRIT is administered by the Pension Reserves Investment Management Board (PRIM), which was established by the Treasurer of the Commonwealth of Massachusetts who serves as Trustee. The fair value of the position in the PRIT is the same as the value of the PRIT shares. The System does not have the ability to control any of the investment decisions relative to its funds in PRIT.

#### Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's policy allows unlimited deposits in bank accounts or CD's (up to one-year maturity) that are fully collateralized through a third-party agreement and up to the coverage limit for insured accounts. For unsecured

bank deposits and CD's, these deposits are limited to no more than 25% of the City's cash. This percentage may be increased for not more than 30 days during times of heavy collection or in anticipation of large payments that will be made by the City in the near future. Their credit worthiness will be tracked by Veribanc, or other bank credit worthiness reporting systems. They will be diversified as much as possible. The City's policy also allows unlimited investments in money market mutual funds that are registered with the Securities and Exchange Commission that have received the highest possible rating from at least one nationally recognized statistical rating organization and as otherwise referenced in the Massachusetts General Law Chapter 44, Section 55.

At year-end, the carrying amount of deposits totaled \$113,729,048 and the bank balance totaled \$120,928,299. Of the bank balance, \$1,750,000 was covered by Federal Depository Insurance, \$30,864,626 was covered by the Depository Insurance Fund, \$1,094,085 was collateralized, and \$87,219,588 was uncollateralized.

At December 31, 2022, the carrying amount of deposits for the System totaled \$329,579 and the bank balance of \$351,425 was covered by Federal Depository Insurance. The System does not have a deposit policy for custodial credit risk.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City will manage interest rate risk by managing the duration in the account. The System follows PRIM policies for interest rate risk.

The City participates in MMDT, which maintains a cash portfolio with a weighted average maturity of 33 days.

As of June 30, 2023, the City had the following investments:

				Maturities		
Investment Type	Fair value		Under 1 Year	 1-5 Years	_	6-10 Years
Debt securities:						
U.S. Government securities\$	4,709,171	\$	768,731	\$ 3,760,541	\$	179,899
Government sponsored enterprises	890,681		49,743	693,525		147,413
Corporate bonds	6,852,472		1,722,386	4,925,839		204,247
Bond mutual funds	2,059,700		494,865	 1,564,835		
Total debt securities	14,512,024	\$	3,035,725	\$ 10,944,740	\$	531,559
Other investments:						
Equity securities	8,596,396					
Money market mutual funds	483,088					
Total other investments	9,079,484					
Investments measured at amortized cost:  MMDT - Cash portfolio	59,920,722	_				
Total investments\$	83,512,230	<b>1</b> 1				

The System participates in PRIT. As of December 31, 2022, the Retirement System had investments in PRIT totaling \$242,163,586. The effective weighted duration rate for PRIT investments ranged from 1.98 to 14.64 years.

Maturitica

#### Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the City will not be able to recover the value of its investments or collateral security that are in possession of an outside party. The City will review the financial institution's financial statements and the background of the Advisor. The intent of this qualification is to limit the City's exposure to only those institutions with a proven financial strength, Capital adequacy of the firm, and overall affirmative reputation in the municipal industry. Further, all securities not held directly by the City, will be held in the City's name and tax identification number by a third-party custodian approved by the Treasurer and evidenced by safekeeping receipts showing individual CUSIP numbers for each security.

The City's investments in U.S. government securities, government sponsored enterprises, corporate bonds and equity securities are subject to custodial credit; however, the custodial credit risk has been minimized through the City's investment policy as previously stated.

At December 31, 2022, the System did not have investments that were subject to custodial credit risk. The System follows PRIM policies for custodial credit risk.

## Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of an investment. The City will manage credit risk several ways. There will be no limit to the amount of United States Treasury and United States Government Custodial obligations. In regard to other investments, the City will only purchase investment grade securities with a high concentration in securities rated A or better. The City may invest in the Massachusetts Municipal Depository Trust (MMDT) with no limit to the amount of funds placed in the fund. The City's investments are rated as follows by Standard & Poor's Investors Service:

	Government			Bond
	Sponsored		Corporate	Mutual
Quality Rating	Enterprises		Bonds	Funds
		•		
AAA\$	-	\$	527,740	\$ -
AA+	890,681		72,019	411,724
AA	-		87,313	245,036
AA	-		379,725	-
A+	-		1,511,575	-
A	-		492,163	163,787
A	-		1,581,553	251,014
BBB+	-		833,914	-
BBB	-		1,326,539	-
BB+	-		-	164,494
B+	-		-	573,035
Not Rated			39,931	250,610
Total \$	890,681	\$	6,852,472	\$ 2,059,700

The City's investments in MMDT were unrated. The System's investments of \$242,163,586 in PRIT shares were also unrated.

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City will minimize concentration of credit risk by diversifying the investment portfolio so that the impact

of potential losses from any one type of security or issuer will be minimized. The City did not have any investments in anyone issuer exceeding 5 percent of the total investments.

The System follows PRIM policies for concentration of credit risk. The System did not have any investments that were subject to concentration of credit risk.

### Fair Value of Investments

The City holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the City's mission, the City determines that the disclosures related to these investments only need to be disaggregated by major type. The City chooses a tabular format for disclosing the levels within the fair value hierarchy.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The City has the following recurring fair value measurements as of June 30, 2023:

		Fair \	/alue Measuremen	nts Using
		Quoted		
		Prices in		
		Active	Significant	
		Markets for	Other	Significant
		Identical	Observable	Unobservable
	June 30,	Assets	Inputs	Inputs
Investment Type	2023	(Level 1)	(Level 2)	(Level 3)
Investments measured at fair value:				
Debt securities:				
U.S. Government securities\$	4,709,171 \$	4,709,171	\$ -	\$ -
Government sponsored enterprises	890,681	890,681	-	-
Corporate Bonds	6,852,472	-	6,852,472	-
Bond mutual funds	2,059,700	2,059,700		
Total debt securities	14,512,024	7,659,552	6,852,472	
Other investments:				
Equity securities	8,596,396	8,596,396	_	-
Money market mutual funds	483,088	483,088		
Total other investments	9,079,484	9,079,484		
Total investments measured at fair value	23,591,508 \$	16,739,036	\$ 6,852,472	\$
Investments measured at amortized cost:				
MMDT - Cash portfolio	59,920,722			
Total investments\$	83,512,230			

U.S. government securities, government sponsored enterprises, bond mutual funds, equity securities and money market mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active

markets for those securities. Corporate bonds classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

MMDT investments are valued at amortized cost. Under the amortized cost method, an investment is valued initially at its cost and adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by the Advisor.

At December 31, 2022, the System's investments in PRIT totaled \$242,163,586, and are valued using the net asset value (NAV) method. The fair value of the positions in each investment Pool are the same as the value of each Pool's shares.

#### **NOTE 3 - RECEIVABLES**

At June 30, 2023, receivables for the individual major and non-major governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Allowance					
	Gross	Gross for			Net	
	Amount		Uncollectibles		Amount	
Receivables:		_		-		
Real estate and personal property taxes \$	2,098,717	\$	(550,300)	\$	1,548,417	
Tax liens	2,325,032		-		2,325,032	
Motor vehicle excise taxes	2,820,647		(1,626,700)		1,193,947	
Departmental and other	2,595,183		-		2,595,183	
Intergovernmental	5,057,490		-		5,057,490	
•						
Total\$	14,897,069	\$	(2,177,000)	\$	12,720,069	

At June 30, 2023, the water and sewer enterprise fund reported \$1,413,221 of user charges receivable.

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

			Other		
	General		Governmental		
	Fund		Funds		Total
Receivables:		•		-	
Real estate and personal property taxes \$	961,016	\$	-	\$	961,016
Tax liens	2,325,032		-		2,325,032
Motor vehicle excise taxes	1,193,947		-		1,193,947
Departmental and other	12,601		-		12,601
Intergovernmental - highway improvements	-		1,412,903	_	1,412,903
		=			_
Total\$	4,492,596	\$	1,412,903	\$	5,905,499

# **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2023, was as follows:

Governmental Activities:	Beginning Balance		Increases		Decreases		Ending Balance
Capital assets not being depreciated:	Dalatice		increases		Decreases	-	Dalance
Land\$	10,755,597	\$		\$		\$	10,755,597
Capital assets being depreciated:							
Buildings and improvements	154,364,453		2,161,985		(50,116)		156,476,322
Machinery and equipment	32,138,952		8,045,045		(2,275,866)		37,908,131
Infrastructure	132,117,814		8,514,412	į.			140,632,226
Total capital assets being depreciated	318,621,219		18,721,442		(2,325,982)	-	335,016,679
Less accumulated depreciation for:							
Buildings and improvements	(79,606,654)		(4,954,404)		50,116		(84,510,942)
Machinery and equipment	(15, 184, 709)		(4,495,036)		2,275,866		(17,403,879)
Infrastructure	(46,074,651)		(4,535,426)				(50,610,077)
Total accumulated depreciation	(140,866,014)		(13,984,866)		2,325,982		(152,524,898)
Total capital assets being depreciated, net	177,755,205		4,736,576				182,491,781
Total governmental activities capital assets, net \$	188,510,802	\$	4,736,576	\$	_	\$	193,247,378
Water and Sewer Activities:	Beginning						Ending
	Balance		Increases		Decreases	-	Balance
Capital assets being depreciated:							
Machinery and equipment\$	723,030	\$	270,412	\$	(102,375)	\$	891,067
Infrastructure	85,190,253		6,155,700	į			91,345,953
Total capital assets being depreciated	85,913,283		6,426,112		(102,375)	_	92,237,020
Less accumulated depreciation for:							
Machinery and equipment	(393, 132)		(101,280)		102,375		(392,037)
Infrastructure	(26,416,847)		(1,652,506)		-		(28,069,353)
	(==,, 0 11 )	•	(1,102,000)			-	(==,===,===)
Total accumulated depreciation	(26,809,979)		(1,753,786)		102,375		(28,461,390)
Total water and sewer activities capital assets, net \$	59,103,304	\$	4,672,326	\$		\$	63,775,630

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General government\$	309,483
Public safety	1,020,095
Education	6,556,282
City services and facilities	4,284,247
Community development	707,436
Libraries and recreation	1,107,323
Total depreciation expense - governmental activities \$	13,984,866
Business-Type Activities:	
Water and sewer\$	1,753,786

#### NOTE 5 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivables and payables totaled \$1,491,246 and represents funding by the general fund for a temporary cash deficit in the other special revenue fund.

-	Transfers In:										
Transfers Out:	General fund		City Federal & State Grants		Nonmajor governmental funds		Total				
General fund\$  Nonmajor governmental funds	1,078,620	\$	82,737	\$	1,492,000 1,960,534	\$	1,492,000 3,121,891	(1) (2)			
Total\$	1,078,620	\$	82,737	\$	3,452,534	\$	4,613,891				

- (1) Represents budgeted transfers from the general fund to the City and School capital project funds.
- (2) Represents budgeted transfers from receipts reserved for appropriation and surplus balances in the school capital projects fund to the general fund. The transfer into the City grants fund represents a reallocation of resources while the transfers between nonmajor funds represents transfers from receipts reserved for appropriation into capital funds related to the capital improvement program.

#### **NOTE 6 - SHORT-TERM FINANCING**

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and each applicable enterprise fund.

The City had no outstanding short-term debt activity for the year ended June 30, 2023.

# NOTE 7 - LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit."

Details related to the outstanding indebtedness at June 30, 2023, and the debt service requirements are as follows:

# Long-Term Debt Payable Schedule – Governmental Funds

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2023
General Obligation Bonds Payable:				
General Obligation Bonds of 2008	2033 \$	11,235,383	1.99 \$	4,494,154
General Obligation Bonds of 2014	2034	7,636,000	2.00-3.00	2,310,000
General Obligation Bonds of 2014	2029	5,325,000	3.00-3.50	1,590,000
General Obligation Refunding Bonds of 2015	2026	6,190,000	2.00-4.00	2,035,000
General Obligation Bonds of 2015	2035	6,025,000	2.00-4.00	2,635,000
General Obligation Bonds of 2016	2036	17,857,000	2.00-4.00	7,560,000
General Obligation Bonds of 2017	2037	12,417,000	3.00-5.00	7,240,000
General Obligation Bonds of 2018	2038	13,525,450	3.00-5.00	6,475,000
General Obligation Bonds of 2019	2039	17,613,000	3.00-5.00	10,305,000
General Obligation Bonds of 2020	2041	17,136,000	2.00-5.00	15,035,000
General Obligation Refunding Bonds of 2020	2030	759,000	5.00	595,000
General Obligation Energy Improvement Bonds	2031	1,570,000	5.00	1,250,000
General Obligation Municipal Loan of 2022	2042	13,450,000	2.00-5.00	12,555,000
General Obligation Property Acquisition Bonds of 2022	2042	10,455,000	2.00-3.00	10,050,000
Subtotal General Obligation Bonds Payable			_	84,129,154
Direct Borrowings Payable:				
Section 108 HUD Loan	2028	1,000,000	0.00	489,000
Add: Unamortized premium on bonds			·····	6,093,974
Total Bonds Payable, net			\$	90,712,128

Debt service requirements for principal and interest for governmental general obligation bonds and direct borrowings payable in future years are as follows:

Genera	I Obl	gation	Bonds	Pay	′able
--------	-------	--------	-------	-----	-------

Year	Principal	Interest	Total
2024\$	8,874,415	\$ 3,009,661	\$ 11,884,076
2025	7,489,415	2,630,193	10,119,608
2026	7,389,415	2,307,771	9,697,186
2027	6,589,415	2,003,985	8,593,400
2028	6,454,415	1,720,538	8,174,953
2029	6,279,415	1,467,442	7,746,857
2030	5,994,415	1,221,988	7,216,403
2031	5,654,415	994,297	6,648,712
2032	4,899,415	792,079	5,691,494
2033	4,669,419	633,864	5,303,283
2034	4,025,000	495,537	4,520,537
2035	3,605,000	396,907	4,001,907
2036	3,240,000	311,828	3,551,828
2037	2,795,000	233,309	3,028,309
2038	1,725,000	160,102	1,885,102
2039	1,455,000	112,720	1,567,720
2040	1,110,000	74,297	1,184,297
2041	1,130,000	45,856	1,175,856
2042	750,000	21,050	771,050
-			
Total\$	84,129,154	\$ 18,633,424	\$ 102,762,578

# Direct Borrowings Payable:

	2 oot 2 o o									
Year	Principal		Interest		Total					
0004	00.000	•		•	00.000					
2024\$	88,000	\$	-	\$	88,000					
2025	93,000		-		93,000					
2026	97,000		-		97,000					
2027	102,000		-		102,000					
2028	109,000		-		109,000					
Total \$	489,000	\$		\$	489,000					

# Long-Term Debt Payable Schedule – Water and Sewer Enterprise Fund

Project	Maturities Through		Original Loan Amount	Interest Rate (%)		Outstanding at June 30, 2023	
General Obligation Bonds Payable:							
General Obligation Bonds of 2014	2024	\$	1,930,000	3.00	\$	90,000	
General Obligation Bonds of 2014	2029	Ψ	3,050,000	3.00	Ψ	770,000	
General Obligation Bonds of 2016	2026		325,000	4.00		90,000	
General Obligation Bonds of 2019	2029		397,000	3.00-5.00		240,000	
Subtotal General Obligation Bonds Payable						1,190,000	
Direct Borrowings Payable:							
MWRA Loans	2033		15,468,563	0.00		9,346,585	
MCWT Loans	2037		4,615,501	2.00		2,517,829	
Subtotal Direct Borrowings Payable					_	11,864,414	
Add: Unamortized premium on bonds						21,732	
Total Bonds Payable, net					\$	13,076,146	

Debt service requirements for principal and interest for enterprise general obligation bonds and direct borrowings payable in future years are as follows:

	General Obligation Bonds Payable:								
Year	Principal	Principal Interest							
2024\$	430,000	\$	40,526	\$	470,526				
2025	170,000	•	27,876	,	197,876				
2026	170,000		21,676		191,676				
2027	140,000		15,476		155,476				
2028	140,000		10,350		150,350				
2029	140,000		5,100		145,100				
				_					
Total\$	1,190,000	\$	121,004	\$	1,311,004				

2031.....

2032.....

2033.....

2034.....

2035.....

2036.....

2037.....

Total.....\$

Principal Interest Total Year 2024.....\$ 1,599,680 48,790 \$ 1,648,470 \$ 2025..... 1,574,247 44,668 1,618,915 2026..... 1,478,912 40,460 1,519,372 2027..... 1,483,678 36,158 1,519,836 2028..... 31,766 1,353,021 1,384,787 2029..... 1,263,897 27,274 1,291,171 2030..... 1,168,977 22,693 1,191,670

**Direct Borrowings Payable:** 

18,004

13,420

8,739

3,952

2,593

1,204

300,334

613

915,236

541,330

327,983

71,914

72,032

30,988

31,044

12,164,748

The City is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2023, the City had the following authorized and unissued debt:

897,232

527,910

319,244

67,962

69,439

29,784

30,431

11,864,414

Purpose	Amount
Water main replacements\$	8,158,800
School improvements	4,918,000
Sewer system inflow and infiltration	3,483,386
Public works	3,000,000
Park construction	472,909
City hall improvements	450,000
Shute library construction	223,650
Public safety	76,000
Snow-ops software	40,000
Total\$	20,822,745

# Changes in Long-term Liabilities

During the year ended June 30, 2023, the following changes occurred in long-term liabilities:

	Beginning Balance	Long-term Debt Issued	Long-term Debt Redeemed	Other Increases	Other Decreases	Ending Balance	Due Within One Year
Governmental Activities:					, -		
Long-term general obligation bonds payable\$	93,898,570 \$	- \$	(9,769,416) \$	- \$	- \$	84,129,154 \$	8,874,415
Long-term direct borrowing payable	573,000	-	(84,000)	-	-	489,000	88,000
Add: Unamortized premium on bonds	7,281,383	-	(1,187,409)	-	-	6,093,974	1,045,487
Total long-term debt payable	101,752,953	-	(11,040,825)		= -	90,712,128	10,007,902
Compensated absences	13,385,281	-	-	5,722,709	(5,435,725)	13,672,265	5,232,193
Workers' compensation	460,600	-	-	739,244	(846,344)	353,500	35,300
Net pension liability	46,101,000	-	-	40,094,000	(5,167,000)	81,028,000	-
Net OPEB liability	289,805,388			22,340,815	(4,495,821)	307,650,382	
Total governmental activity long-term liabilities\$	451,505,222 \$	<u> </u>	(11,040,825) \$	68,896,768 \$	(15,944,890) \$	493,416,275 \$	15,275,395
Business-Type Activities:							
Long-term general obligation bonds payable\$	1,795,000 \$	- \$	(605,000) \$	- \$	- \$	1,190,000 \$	430,000
Long-term direct borrowing payable	12,744,969	800,000	(1,680,555)	-	-	11,864,414	1,599,680
Add: Unamortized premium on bonds	30,789	-	(9,057)	<u> </u>	-	21,732	6,366
Total long-term debt payable	14,570,758	800,000	(2,294,612)	-		13,076,146	2,036,046
Compensated absences	77,455	-	-	35,421	(51,205)	61,671	36,735
Workers' compensation	35,700	-	-	8,156	(39,956)	3,900	400
Net pension liability	1,070,000	-	-	968,000	(122,000)	1,916,000	-
Net OPEB liability	3,909,850	<u> </u>		160,497	(1,860,185)	2,210,162	-
Total business-type activity long-term liabilities\$	19,663,763 \$	800,000 \$	(2,294,612) \$	1,172,074 \$	(2,073,346) \$	17,267,879 \$	2,073,181

The long-term liabilities will be liquidated in the future by the general fund and enterprise funds.

#### **NOTE 8 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS**

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources. GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- <u>Committed:</u> fund balances that contain self-imposed constraints of the City from its highest level of decision-making authority, City Council Order.
- <u>Assigned:</u> fund balances that contain self-imposed constraints of the City to be used for a particular purpose.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

The City's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

Massachusetts General Law Ch.40 §5B allows for the establishment of stabilization accounts for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body.

At year-end, the balances of the general, capital improvement, employee leave buyback, and opioid settlement stabilization accounts totaled \$7,709,132, \$6,808,338, \$7,874, and \$193,152, respectively and are reported as unassigned fund balance within the general fund.

The City has classified its fund balances with the following hierarchy:

_	General	City Federal & State Grants	Nonmajor Governmental Funds	Total Governmental Funds
und Balances:				
Nonspendable:				
Permanent fund principal\$	- \$	- :	\$ 1,322,572 \$	1,322,572
Restricted for:				
City federal and state grants	-	1,116,844	-	1,116,844
Other City grants and gifts	-	-	1,540,739	1,540,739
School federal and state grants	-	-	4,676,571	4,676,57
Other school grants and gifts	-	-	458,774	458,774
Revolving fund	-	-	5,826,995	5,826,99
School lunch	-	-	5,678,535	5,678,53
Receipts reserved for appropriation	-	-	1,328,150	1,328,15
Community development	-	-	1,455,310	1,455,31
Other special revenue	-	-	578,507	578,50
City capital projects	-	-	16,361,004	16,361,00
School capital projects	-	-	1,401,545	1,401,54
Highway improvements	-	-	666,723	666,72
Permanent trust fund	-	-	181,187	181,18
Committed to:				
Articles and continuing appropriations:				
General government	130,132	-	-	130,13
Public safety	202,497	-	-	202,49
City services and facilities	215,544	-	-	215,54
Human services	182,645	-	-	182,64
Libraries and recreation	10,935	_	_	10,93
Assigned to:				
General government	1,815,957	_	_	1,815,95
Public safety	1,262,286	_	_	1,262,28
Education	4,073,539	_	_	4,073,53
City services and facilities	1,412,324	_	_	1,412,32
Human services	534,578	_	_	534,57
Libraries and recreation	65,390	_	_	65,39
Property and liability insurance	150,864	_	_	150,86
Employee benefits	147,189	_	_	147,18
Unassigned	46,152,487	_	_	46,152,48
otal Fund Balances\$	56,356,367 \$	1,116,844	41,476,612 <b>\$</b>	98,949,82

The details for the committed and assigned amounts in the preceding table are provided on the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual in the *Required Supplementary Information* section of this report. The amounts are listed under the column titled Amounts Carried Forward to Next Year. The restricted amounts in the preceding table are for funds that are subject to externally imposed constraints relating to grants, contributions, or laws and regulations by other governments.

#### **NOTE 9 - HOST COMMUNITY AGREEMENT**

The City entered into a Host Community Agreement (Agreement) with Wynn MA, LLC (Wynn) a subsidiary of Wynn Resorts, Limited on April 19, 2013 for the development of a luxury hotel and a destination resort casino (the Project), which opened for business in June 2019. Under the agreement, the City is entitled to an annual community impact fee and an annual excise payment in lieu of taxes.

Annual Community Impact Fee Payment – Wynn shall pay an annual community impact fee to Everett in the sum of \$5,000,000. The annual community impact fee shall continue for as long as Wynn (or any parent, subsidiary or related entities) owns, controls or operates a commercial gaming facility at the Project site and shall increase by 2.5% per annum. The impact fee is based on the Project substantially as proposed, containing approximately 1.32 million square feet of building area. If total square footage of the Project building area exceeds 1.75 million square feet, then the parties shall renegotiate the impact fee in good faith based on the actual impacts resulting from such additional square footage. However, if, after Wynn commences operations, Wynn undertakes any substantial new construction on property which is not a part of the Project site as of the date Wynn commences operations then the parties shall renegotiate the impact fee or negotiate a separate impact fee in good faith based on the actual impacts resulting from such substantial new construction on such New Property. For the year ended June 30, 2023, the City recognized \$5,384,452 of community impact fee revenue.

Annual Excise Payment In lieu of Taxes - Chapter 121A - Wynn shall make an annual payment in lieu of taxes of \$20,000,000 to Everett. Massachusetts General law Chapter 121A authorizes the creation of single-purpose, project-specific, for-profit companies for undertaking commercial projects in areas which are considered to be decadent, substandard, or blighted. Chapter 121A sets forth the procedures for negotiating an alternative tax payment which benefits a municipality by: (1) creating agreed upon tax payments for a period of years, (2) eliminating the uncertainty and expense associated with the property tax assessment process, (3) allowing the municipality to use the full amount of tax prepayments without regard to possible abatement claims, and (4) allowing the municipality to receive advance payments on dates certain during the development and construction of the project. The annual payment shall continue for as long as Wynn (or any parent, subsidiary or related entity) owns, controls or operates a commercial gaming facility at the Project site and shall increase by 2.5% per annum. The payment is based on the Project substantially as proposed, containing approximately 1.32 million square feet of building area. If total square footage of the Project building area exceeds 1.75 million square feet, then the parties shall renegotiate the payment in good faith based on the full amount of additional space above the currently proposed 1.32 million square feet. However, if, after Wynn commences operations, Wynn undertakes any substantial new construction on property which is not a part of the Project site as of the date Wynn commences operations, then the parties shall renegotiate the payment or negotiate a separate real estate tax arrangement in good faith based on such substantial new construction on such New Property. For the year ended June 30, 2023, the City recognized \$21,537,813 of revenue for the payment in lieu of taxes.

#### **NOTE 10 - RISK FINANCING**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. In addition, the City is self-insured for damages not covered by commercial insurance. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The City is self-insured for its workers' compensation and its health insurance activities. The health insurance activities are accounted for in the internal service fund where revenues are recorded when earned and expenses are recorded when the liability is incurred, and the workers' compensation activities are accounted for in the general fund and the internal service fund.

Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many factors. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claims settlement trends, and other economic and social factors. The estimate of the claims liability also includes amounts for non-incremental claim adjustment expenses related to specific claims and other claim adjustment expense regardless of whether allocated to specific claims.

Health Insurance – The estimate of IBNR claims is based on a historical trend analysis and recent trends. The City purchases individual stop loss insurance for claims in excess of \$110,000. Settled claims have not exceeded this third-party insurance coverage in any of the previous past three years. Changes in the reported liability since July 1, 2021 are as follows:

			Current Year		
	Balance at		Claims and		
	Beginning of		Changes in	Claims	Balance at
	Year		Estimate	Payments	Year-End
		•		_	
2022\$	2,764,000	\$	25,383,000	\$ (26,692,000)	\$ 1,455,000
2023	1,455,000		33,114,000	(31,618,000)	2,951,000

*Workers' Compensation* – Workers' compensation claims are administered by the City's Personnel Department and is funded on a pay-as-you-go basis from annual appropriations. The estimated future workers' compensation liability is based on history and injury type. Changes in the reported liability since July 1, 2021, are as follows:

	Balance at Beginning of Year	,	Current Year Claims and Changes in Estimate	Claims Payments	Balance at Year-End	 Current Portion
2022\$ 2023	1,134,400 496,300	\$	257,800 747,400	\$ (895,900) (886,300)	\$ 496,300 357,400	\$ 49,700 35,700

#### **NOTE 11 - PENSION PLAN**

The City is a member of the Everett Contributory Retirement System (System), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 2 member units. The System is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The System is a component unit and is reported as a pension and other employee benefit trust fund in the fiduciary fund financial statements. The System does not issue a publicly available financial report.

The City is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is

responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting https://mtrs.state.ma.us/service/financial-reports/.

Special Funding Situation – The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the City to the MTRS. Therefore, the City is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2022. The City's portion of the collective pension expense, contributed by the Commonwealth, of \$15,351,930 is reported in the general fund as intergovernmental revenue and pension benefits in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the City is \$186,627,469 as of the measurement date.

Benefits Provided – Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The Systems provide retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

At December 31, 2022, the System's membership consists of the following:

Active members	773
Inactive members	290
Retirees and beneficiaries currently receiving benefits	524
Total	1,587

Contributions – Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the System a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The total member units' contribution for the year ended December 31, 2022, was \$19,051,000, or, 36.87% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with

an additional amount to finance any unfunded accrued liability. The City's proportionate share of the required contribution was \$18,468,000, which equaled its actual contribution.

*Pension Liabilities* – The components of the net pension liability of the participating member units at June 30, 2023, were as follows:

Total pension liability\$	328,122,000
Less: pension plan's fiduciary net position	(242,551,000)
Total net pension liability\$	85,571,000
The pension plan's fiduciary net position as a percentage of the total pension liability	73.92%

At June 30, 2023, the City reported a liability of \$82,944,000 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2022. Accordingly, procedures were used to roll forward the total pension liability to the measurement date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating members. At December 31, 2022, the City's proportion was 96.93%, which decreased from its proportion measured at December 31, 2021, of 97.00%.

*Pension Expense* – For the year ended June 30, 2023, the City recognized pension expense of \$11,118,000. At June 30, 2023, the City reported deferred outflows of resources related to pensions of \$20,566,000 and deferred inflows of resources related to pensions of \$103,000.

The balances of deferred outflows and inflows of resources at June 30, 2023, consist of the following:

Deferred Category	Deferred Outflows of Resources	-	Deferred Inflows of Resources	Total
Differences between expected and actual experience\$  Difference between projected and actual earnings, net	1,686,000 16,253,000	\$	- \$ -	1,686,000 16,253,000
Changes of assumptions	2,538,000 89,000	-	(103,000)	2,538,000 (14,000)
Total deferred outflows/(inflows) of resources\$	20,566,000	\$	(103,000) \$	20,463,000

The City's deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2024	3,622,000 5,273,000
Total deferred outflows/(inflows) of resources	\$20,463,000

Actuarial Assumptions – The total pension liability in the January 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement that was updated to December 31, 2022:

Valuation date	January 1, 2022
Actuarial cost method	Individual Entry Age Normal Cost Method.
Amortization method	Total payments increase 5.00% per year until FY27 with a final amortization payment in FY28.
Remaining amortization period	5 years from July 1, 2023.
Asset valuation method	Fair value.
Inflation rate	2.50% per year.
Investment rate of return/Discount rate	7.25% net of pension plan investment expense, including inflation.
Projected salary increases	Select and ultimate by job group; ultimate rates of 4.25% for Group 1, and 4.75% for Group 4.
Cost of living adjustments	3.0% for the first \$14,000 of retirement income.
Mortality rates	Pre-retirement rates reflect the RP-2014 Blue Collar Employees table projected generationally with Scale MP-2020, gender distinct.
	Post-retirement rates reflect the RP-2014 Blue Collar Healthy Annuitant table projected generationally with Scale MP-2020, gender distinct.
	For disabled retirees, rates reflect the RP-2014 Blue Collar Healthy Annuitant table set forward 1 year projected generationally with Scale MP-

2020, gender distinct.

*Investment Policy* – The System's policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of December 31, 2022, are summarized in the following table:

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	21.20%	7.10%
International equities	12.20%	6.90%
Emerging market equity	4.70%	9.60%
Core fixed income	13.80%	4.23%
Value-added fixed income	7.00%	7.80%
Private equity	17.70%	10.20%
Real estate	11.20%	5.70%
Timberland	3.20%	7.00%
Hedge funds   PCS	8.60%	6.60%
Portfolio completion	0.40%	6.50%
Total	100.00%	

Rate of Return – For the year ended December 31, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -11.13%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount Rate – The discount rate used to measure the total pension liability was 7.25% as of December 31, 2022, and December 31, 2021. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents the net pension liability, calculated using the discount rate of 7.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

					1% Increase (8.25%)
_	December 31, 2022 Measurem				, , ,
The City's proportionate share of the net pension liability\$	119,127,000	\$	82,944,000	\$	52,342,000
ECRS total net pension liability\$	122,900,000	\$	85,571,000	\$	54,000,000

Changes of Assumptions – None.

Changes in Plan Provisions - None.

#### NOTE 12 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description – The City of Everett administers a single-employer defined benefit healthcare plan (Plan). The Plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the City's group health insurance plan, which covers both active and retired members. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the City and the unions representing City employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report.

Summary of Significant Accounting Policies – For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

Funding Policy – Contribution requirements are also negotiated between the City and union representatives. The required contribution is based on a pay-as-you-go financing requirement. The City contributes 85 percent of the cost of current-year medical premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 15 percent of their premium costs. The City contributes 85 to 90 percent of the cost of current-year medical premiums for eligible retired teachers and their spouses. Plan members receiving benefits contribute the remaining 10 to 15 percent of their premium costs. For life insurance, the City contributes 85 percent of the cost of current year premiums and plan members contribute the remaining 15 percent, except for teachers who retired prior to July 1, 1990 where the City contributes 90 percent of premiums and the retirees contribute the remaining 10 percent. Retirees contribute 100% of the premium cost for dental coverage. For the year ended June 30, 2023, the City's average contribution rate was 9.93% of covered-employee payroll.

The Commonwealth of Massachusetts passed special legislation that has allowed the City to establish a postemployment benefit trust fund and to enable the City to begin pre-funding its other postemployment benefit (OPEB) liabilities. During 2023, the City pre-funded future OPEB liabilities totaling \$1,774,428 by contributing funds to the OPEB trust fund in excess of the pay-as-you-go required contribution. These funds are reported within the fiduciary funds' financial statements. As of June 30, 2023, the balance of this fund totaled \$12,166,103.

Investment Policy – The City's policy in regard to the allocation of invested assets is established and may be amended by the City Council by a majority vote of its members. The OPEB plan's assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the OPEB plan. The long-term real rate of return on OPEB investments was determined using the City's investment policy.

Employees Covered by Benefit Terms – The following table represents the Plan's membership as of July 1, 2022:

Active members	1,778
Inactive members currently receiving benefits	917
Total	2,695

Components of Net OPEB Liability – The following table represents the components of the Plan's OPEB liability as of the June 30, 2023 measurement date:

Total OPEB liability\$	322,026,647
Less: OPEB plan's fiduciary net position	(12, 166, 103)
•	
Net OPEB liability\$	309,860,544
•	
The OPEB plan's fiduciary net position	
as a percentage of the total OPEB liability	3.78%

Significant Actuarial Methods and Assumptions – The total OPEB liability in the July 1, 2022, actuarial valuation was determined by using the following actuarial assumptions, applied to all periods included in the measurement that was updated to June 30, 2023:

Valuation date	July 1, 2022
Actuarial cost method	Individual Entry Age.
Asset valuation method	Fair value of assets as of the measurement date, June 30, 2023.
Investment rate of return	5.15%, net of OPEB plan investment expense, including inflation. Previously 5.47%.
Municipal bond rate	4.13% as of June 30, 2023 (source: S&P Municipal Bond 20-Year High Grade Index - SAPIHG). Previously 4.09%.

Single equivalent discount rate.. 4.50%, net of OPEB plan investment expense, including inflation.

Previously 4.61%.

Healthcare cost trend rate...... Based on amounts according to the Getzen Model of Long-Run Medical

Cost Trends for Active and Medicare supplement plans, which includes an assumed 9.00% increase in fiscal year 2023 and an ultimate trend rate of

3.63% in fiscal year 2060.

Annual salary increases.......... 3.00% annually as of June 30, 2023, and for future periods.

Pre-Retirement mortality....... General: RP-2014 Mortality Table for Blue Collar Employees projected

generationally with scale MP-2016 for males and females, set forward 1

year for females.

Teachers: RP-2014 Mortality Table for White Collar Employees projected

generationally with scale MP-2016 for males and females.

Post- Retirement mortality ...... General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants

projected generationally with scale MP-2016 for males and females, set

forward 1 year for females.

Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants

projected generationally with scale MP-2016 for males and females.

Disabled mortality...... General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants

projected generationally with scale MP-2016 for males and females, set

forward 1 year.

Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants

projected generationally with scale MP-2016 for males and females.

Rate of Return – For the year ended June 30, 2023, the annual money-weighted rate of return on investments, net of investment expense, was 8.82%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The Plan's expected future real rate of return of 2.90% is added to the expected inflation of 2.50% to produce the long-term expected nominal rate of return of 5.40%, less investment expense of 0.25% produces the net investment return of 5.15%.

Best estimates of geometric real rates of return for each major asset class included in the OPEB plan's target asset allocation as of June 30, 2023, are summarized in the following table:

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic Equity - Large Cap  Domestic Equity - Small/Mid Cap  International Equity - Developed Market	34.00% 4.50% 4.50%	4.10% 4.55% 4.64%
International Equity - Emerging Market  Domestic Fixed Income  International Fixed Income  Alternatives	2.25% 40.75% 2.75% 6.50%	5.45% 1.05% 0.96% 5.95%
Real EstateCash	2.00% 2.75% 100.00%	6.25% 0.00%

Discount Rate – The discount rate used to measure the total OPEB liability decreased to 4.50% as of June 30, 2023, from 4.61% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed that contributions will be made in accordance with the Plan's funding policy. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be insufficient to make all projected benefit payments to current plan members. Therefore, the long-term expected rate of return on the OPEB plan assets was applied to the projected benefit payments which the Plan fiduciary net position is expected to be sufficient to cover and the municipal bond rate was applied thereafter. The municipal bond rate was based on the S&P Municipal Bond 20 – Year High Grade Index (SAPIHG), which was 4.13% as of June 30, 2023. The S&P Municipal Bond 20 – Year High Grade Index is the index rate for 20-year, tax exempt general obligation municipal bonds with an average rate of AA/Aa or higher.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate – The following table presents the net other postemployment benefit liability, calculated using the discount rate of 4.50%, as well as what the net other postemployment benefit liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.50%) or 1-percentage-point higher (5.50%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
_	(3.50%)	(4.50%)	(5.50%)
Net OPEB liability \$	366,716,607	\$ 309,860,544	\$ 265,091,097

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend Rate – The following table presents the net other postemployment benefit liability, calculated using the current healthcare trend rate based upon amounts according to the Getzen Model of Long-Run Medical Cost Trends for Active and Medicare supplement plans, as well as what the net other postemployment benefit liability would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher:

	_	1% Decrease	e Current Trend		1% Increase
Net OPEB liability	\$	260,110,027	\$	309,860,544	\$ 374,683,100

Changes in the Net OPEB Liability:

		Increase (Decrease)			
		Plan			
	Total OPEB	Fiduciary	Net OPEB		
	Liability	Net Position	Liability		
-	(a)	(b)	(a) - (b)		
Balances at June 30, 2022\$	303,206,608 \$	9,491,370 \$	293,715,238		
Changes for the year:					
Service cost	9,778,731	-	9,778,731		
Interest	14,217,670	-	14,217,670		
Differences between expected and actual experience	(11,470,555)	-	(11,470,555)		
Changes in assumptions and other inputs	15,550,522	-	15,550,522		
Employer contributions	-	11,030,757	(11,030,757)		
Net investment income/(loss)	-	900,305	(900, 305)		
Benefit payments	(9,256,329)	(9,256,329)			
Net change	18,820,039	2,674,733	16,145,306		
Balances at June 30, 2023\$	322,026,647 \$	12,166,103 \$	309,860,544		

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2023, the City recognized OPEB expense of \$21,995,792. At June 30, 2023, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of	Deferred Inflows of	
Deferred Category	Resources	 Resources	Total
Differences between expected and actual experience \$ Difference between projected and actual earnings, net Changes in assumptions	- 73,648 54,650,898	\$ (21,838,340) \$ - (49,292,233)	(21,838,340) 73,648 5,358,665
Total deferred outflows/(inflows) of resources\$	54,724,546	\$ (71,130,573)	(16,406,027)

The City's deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2024	\$ (1,413,891)
2025	(1,831,592)
2026	(2,126,277)
2027	(2,341,521)
2028	(9,275,596)
Thereafter	582,850
Total deferred outflows/(inflows) of resources	\$ (16,406,027)

### Changes of Assumptions

- The single equivalent discount rate was decreased from 4.61% to 4.50%.
- · Based on actuarial research, the assumption for future healthcare cost increases was modified.

Changes in Plan Provisions – None.

### NOTE 13 – FINANCIAL STATEMENTS FOR INDIVIDUAL PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS

GAAP requires that all Pension and Other Employee Benefit Trust Funds be combined and presented in one column in the Fiduciary Funds financial statements and that the individual financial statements for each trust fund plan are reported in the notes to the financial statements. Provided below are the individual financial statements for the pension and OPEB plans that are included in the Fiduciary Funds as Pension and Other Employee Benefit Trust Funds.

	Pension Trust Fund (as of December 31, 2022)	Other Postemployment Benefit Trust Fund	Total Pension and Other Employee Benefit Trust Funds
ASSETS			
Cash and cash equivalents\$ Investments:	329,579	\$ 324,624 \$	654,203
Investments in Pension Reserve Investment Trust	242,163,586	-	242,163,586
Government sponsored enterprises	-	595,834	595,834
Corporate bonds	-	6,549,066	6,549,066
U.S. Government securities	-	1,419,269	1,419,269
Equity securities	-	1,383,162	1,383,162
Bond mutual funds	-	1,894,148	1,894,148
Receivables, net of allowance for uncollectibles:			
Departmental and other	57,540	-	57,540
TOTAL ASSETS	242,550,705	12,166,103	254,716,808
NET POSITION			
Restricted for pensions	242,550,705	-	242,550,705
Restricted for other postemployment benefits	<u>-</u> _	12,166,103	12,166,103
TOTAL NET POSITION\$	242,550,705	\$ 12,166,103 \$	254,716,808

ADDITIONS	Pension Trust Fund (as of December 31, 2022)	Other Postemployment Benefit Trust Fund	Total Pension and Other Employee Benefit Trust Funds
ADDITIONS:			
Contributions:	40.054.000 A	4 774 400	DO 005 400
Employer contributions\$	19,051,038 \$	1,774,428	
Employer contributions for other postemployment benefit payments.	-	9,256,329	9,256,329
Member contributions	5,621,981	-	5,621,981
Transfers from other systems	719,417	-	719,417
Retirement benefits - 3(8)c contributions from other systems	407,688	-	407,688
Workers compensation settlements	27,120	-	27,120
Interest not refunded	9,291	-	9,291
Retirement benefits - Intergovernmental	177,520		177,520
Total contributions	26,014,055	11,030,757	37,044,812
Net investment income (loss):			
Investment income (loss)	(28,743,065)	900,305	(27,842,760)
Less: investment expense	(1,243,014)		(1,243,014)
Net investment income (loss)	(29,986,079)	900,305	(29,085,774)
TOTAL ADDITIONS	(3,972,024)	11,931,062	7,959,038
DEDUCTIONS:			
Administration	295,708	-	295,708
Transfers to other systems	731,492	-	731,492
Retirement benefits - 3(8)c transfer to other systems	522,356	-	522,356
Retirement benefits and refunds	17,516,387	-	17,516,387
Other postemployment benefit payments	-	9,256,329	9,256,329
TOTAL DEDUCTIONS	19,065,943	9,256,329	28,322,272
NET INCREASE (DECREASE) IN NET POSITION	(23,037,967)	2,674,733	(20,363,234)
NET POSITION AT BEGINNING OF YEAR	265,588,672	9,491,370	275,080,042
NET POSITION AT END OF YEAR\$	242,550,705 \$	12,166,103	\$ 254,716,808

### NOTE 14 - COMMITMENTS AND CONTINGENCIES

The City participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of the Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial. Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2023, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2023.

The City has entered into, or is planning to enter into, contracts totaling approximately: \$11.6 million for water and sewer infrastructure improvements, \$4.9 million for schools, and \$4.3 million for other various City-wide projects.

The general fund has various commitments for goods and services related to encumbrances and articles of \$23.6 million.

#### **NOTE 15 – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through December 28, 2023, which is the date the financial statements were available to be issued.

### **NOTE 16 - IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS**

During 2023, the following GASB pronouncements were implemented:

- GASB <u>Statement #91</u>, *Conduit Debt Obligations*. This pronouncement did not impact the annual comprehensive financial report.
- GASB <u>Statement #94</u>, <u>Public-Private and Public-Public Partnerships and Availability Payment Arrangements</u>. This pronouncement did not impact the annual comprehensive financial report.
- GASB <u>Statement #96</u>, <u>Subscription-Based Information Technology Arrangements</u>. This pronouncement did not impact the annual comprehensive financial report.
- GASB <u>Statement #99</u>, *Omnibus 2022*. This pronouncement did not impact the annual comprehensive financial report.

The following GASB pronouncements will be implemented in the future:

- The GASB issued <u>Statement #100</u>, *Accounting Changes and Error Corrections*, which is required to be implemented in 2024.
- The GASB issued <u>Statement #101</u>, *Compensated Absences*, which is required to be implemented in 2025.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

# General Fund Budgetary Comparison Schedule

The General Fund is the general operating fund of the City. It is used to account for the entire City's financial resources, except those required to be accounted for in another fund.

### YEAR ENDED JUNE 30, 2023

	Budgeted	Amounts	_			
				Actual	Amounts	Variance
	Original	Final		Budgetary	Carried Forward	to Final
	Budget	Budget		Amounts	to Next Year	Budget
REVENUES:						
Real estate and personal property taxes,						
net of tax refunds\$	106,229,160 \$	106,229,160	\$	99,172,325	\$ - \$	(7,056,835
Tax liens	-	-		707,587	-	707,587
Motor vehicle excise taxes	4,300,000	4,300,000		4,502,864	-	202,864
Chapter 121A excise payments in lieu of taxes	21,537,813	21,537,813		21,537,813	-	
Community impact fee	5,384,452	5,384,452		5,384,452	-	
Hotel/motel tax	780,000	780,000		1,969,909	-	1,189,909
Meals tax	1,200,000	1,200,000		2,589,265	-	1,389,26
Penalties and interest on taxes	500,000	500,000		537,329	-	37,329
Payments in lieu of taxes	14,112	14,112		14,112	-	
Licenses and permits	2,000,000	2,000,000		6,024,522	-	4,024,522
Fines and forfeitures	1,500,000	1,500,000		2,071,506	-	571,506
Intergovernmental - state aid	104,866,177	104,866,177		104,099,126	-	(767,05
Departmental and other	2,057,000	2,057,000		2,943,953	-	886,953
Investment income	300,000	300,000		2,974,047	· <u> </u>	2,674,047
TOTAL REVENUES	250,668,714	250,668,714		254,528,810	<u> </u>	3,860,096
EXPENDITURES:						
Current:						
General government						
City Council:						
Personnel services	475,097	475,097		438,140	-	36,957
General expenditures	98,309	98,309		37,801	23,638	36,870
Total	573,406	573,406		475,941	23,638	73,827
Mayor:						
Personnel services	580,805	580,805		524,330	-	56,47
General expenditures	540,464	540,465		316,867	189,596	34,002
Capital articles	68,185	68,185		_	68,185	
Total	1,189,454	1,189,455		841,197	257,781	90,477
Diversity, equity and inclusion:						
Personnel services	207,874	207,874		136,061	<del>-</del>	71,81
General expenditures	328,500	328,500		304,016	12,315	12,169
Total	536,374	536,374		440,077	12,315	83,982
311-Constituents services:						
Personnel services	423,468	423,468		314,407	-	109,06
General expenditures	10,000	10,000		637	1,701	7,662
Total	433,468	433,468		315,044	1,701	116,723
City Auditor:	40			,		
Personnel services	490,493	490,493		488,794	-	1,699
General expenditures	383,247	383,247		285,725	52,499	45,023
Capital articles Total	6,269 880,009	6,269 880,009		295 774,814	5,974 58,473	46,722
Purchasing:						
S .	112.046	67.040		44 665	0.000	16 20
Personnel services	112,046	67,046		41,665	9,000	16,381
General expenditures	20,500	20,500		15,632	4,341	527
Total	132,546	87,546		57,297	13,341	16,90

### YEAR ENDED JUNE 30, 2023

	Budgeted Amounts				
	Original	Final	Actual Budgetary	Amounts Carried Forward	Variance to Final
	Budget	Budget	Amounts	to Next Year	Budget
Assessors:	Duaget	Duaget	Amounts	to Next Teal	Budget
Personnel services	329,028	329,028	319,121	_	9,907
General expenditures	673,916	673,916	342,216	201,778	129,922
Capital articles	1,300	1,300		1,300	.20,022
Total	1,004,244	1,004,244	661,337	203,078	139,829
Treasurer/Collector:					
Personnel services	1,006,183	1,006,183	960,048	-	46,13
General expenditures	519,490	601,491	544,497	9,270	47,724
Total	1,525,673	1,607,674	1,504,545	9,270	93,859
City Solicitor:					
Personnel services	482,794	392,794	390,830	-	1,964
General expenditures	242,751	1,092,751	1,059,573	25,696	7,482
Total	725,545	1,485,545	1,450,403	25,696	9,446
Human resources:					
Personnel services	1,600,055	1,520,055	1,152,580	-	367,47
General expenditures	339,521	339,521	206,108	100,844	32,569
Total	1,939,576	1,859,576	1,358,688	100,844	400,044
Information technology:					
Personnel services	244,473	244,473	230,873	-	13,60
General expenditures	2,092,558	2,092,558	845,305	1,073,856	173,39
Capital articles	84,618	84,618	23,971	60,647	
Total	2,421,649	2,421,649	1,100,149	1,134,503	186,997
City Clerk:					
Personnel services	352,653	352,653	348,839	-	3,814
General expenditures	88,056	213,056	108,709	103,229	1,118
Capital articles	53,642	53,642	53,642		
Total	494,351	619,351	511,190	103,229	4,93
Election commissions:					
Personnel services	389,044	389,044	340,985	-	48,05
General expenditures	142,000	142,000	138,314	1,617	2,069
Total	531,044	531,044	479,299	1,617	50,128
Licensing:					
Personnel services	7,200	7,200	6,600	-	600
General expenditures	500	500	499		
Total	7,700	7,700	7,099	-	60
Conservation commission:					
Personnel services	15,400	15,400	12,558	-	2,842
General expenditures	885	885	685	200	
Total	16,285	16,285	13,243	200	2,842
Planning Board:	,	4			
Personnel services	14,201	14,200	12,866	-	1,334
General expenditures	199	200	72		128
Total	14,400	14,400	12,938	-	1,462

### YEAR ENDED JUNE 30, 2023

	Budgeted	Amounts			
	Ortotal	Fire	Actual	Amounts	Variance
	Original	Final	Budgetary	Carried Forward	to Final
	Budget	Budget	Amounts	to Next Year	Budget
Zoning Board of Appeals:					
Personnel services	*	14,600	12,716	-	1,88
General expenditures		596	169	403	2
Total	15,196	15,196	12,885	403	1,90
Total General Government	12,440,920	13,282,922	10,016,146	1,946,089	1,320,68
Public safety:					
Police:					
Personnel services	17,724,517	17,724,517	15,825,560	531,735	1,367,2
General expenditures	546,820	546,820	398,727	23,015	125,0
Capital articles	456,895	456,895	254,398	202,497	
Total	18,728,232	18,728,232	16,478,685	757,247	1,492,3
Fire:					
Personnel services	12,682,048	13,207,048	12,087,716	380,461	738,8
General expenditures	437,123	437,123	401,778	3,685	31,6
Capital articles	487	487	487	-	
Total	13,119,658	13,644,658	12,489,981	384,146	770,5
Inspectional services:					
Personnel services	2,079,964	2,079,964	1,775,931	-	304,0
General expenditures	2,970,580	2,970,580	2,618,201	273,628	78,7
Total		5,050,544	4,394,132	273,628	382,7
Emergency communications center:					
Personnel services	1,256,056	1,256,056	1,096,802	-	159,2
General expenditures	133,157	133,157	51,357	49,762	32,0
Total	1,389,213	1,389,213	1,148,159	49,762	191,2
Total Public Safety	38,287,647	38,812,647	34,510,957	1,464,783	2,836,9
Education	123,223,790	124,016,221	106,510,904	17,505,317	
City services and facilities:					
Executive division:					
Personnel services	1,064,142	1,064,142	1,000,915	_	63,2
General expenditures		1,734,395	1,020,868	239,511	474,0
Capital articles		153,595	7,650	145,945	,
Total		2,952,132	2,029,433	385,456	537,2
Facilities/maintenance:					
Personnel services	1,721,052	1,721,052	1,535,443	-	185,6
General expenditures		1,097,989	684,576	310,780	102,6
Capital articles		19,415	, <u>-</u>	19,415	,
Total		2,838,456	2,220,019	330,195	288,2
Engineering:					
Personnel services	434,581	434,581	370,031	_	64,5
General expenditures		854,476	460,739	227,873	165,8
Capital articles		50,184		50,184	100,0
Total		1,339,241	830,770	278,057	230,4
Parks and cemeteries:					
	1,494,765	1,494,765	1,067,994	_	426,7
Personnel services					
Personnel services		1,137,253	777,073	250,981	109,1

### YEAR ENDED JUNE 30, 2023

	Budgeted Amounts				
	Original	Final	Actual Budgetary	Amounts	Variance to Final
	ŭ	Final	0 ,	Carried Forward	
Stadium:	Budget	Budget	Amounts	to Next Year	Budget
General expenditures	42,660	42,660	23,855	1,010	17,79
Highway:					
Personnel services	1,345,795	1,345,795	1,216,965	-	128,83
General expenditures	725,952	725,952	366,588	133,107	226,25
Total	2,071,747	2,071,747	1,583,553	133,107	355,08
Snow and ice:					
Personnel services	70,000	70,000	146,653	-	(76,6
General expenditures	325,000	325,000	477,179	-	(152,17
Total	395,000	395,000	623,832	-	(228,83
Solid waste:					
General expenditures	4,821,264	4,821,264	4,132,626	249,062	439,57
otal City Services and Facilities	17,092,519	17,092,518	13,289,155	1,627,868	2,175,49
uman services:					
Health inspection services:					
Personnel services	1,720,392	1,720,392	1,568,804	103,223	48,3
General expenditures	95,881	95,881	62,790	2,158	30,9
Total	1,816,273	1,816,273	1,631,594	105,381	79,2
Planning and development:					
Personnel services	350,062	350,062	270,349	43,000	36,7
General expenditures	728,564	728,564	561,031	167,043	4
Capital articles	118,720	118,720	9,584	109,136	
Total	1,197,346	1,197,346	840,964	319,179	37,2
Transportation:					
Personnel services	188,403	188,403	183,303	-	5,1
General expenditures	514,884	514,884	242,490	189,811	82,5
Total	703,287	703,287	425,793	189,811	87,6
Council on aging:					
General expenditures	52,896	52,896	39,770	896_	12,23
Veterans' services:					
Personnel services	116,186	116,186	105,725	-	10,4
General expenditures	508,105	508,105	283,320	9,396	215,3
Total	624,291	624,291	389,045	9,396	225,8
Commission on disability:	40.700	40.700	7.000		
Personnel services	10,700	10,700	7,808	-	2,8
General expenditures Total	250 10,950	250 10,950	7,808	<del></del>	3,1
Mayor's office of human services:					
Personnel services	468,552	468,552	300,327	-	168,2
General expenditures	168,913	168,913	121,017	19,051	28,8
Capital articles	73,509	73,509		73,509	<u> </u>
Total	710,974	710,974	421,344	92,560	197,07

### GENERAL FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

### YEAR ENDED JUNE 30, 2023

	Budgeted A	Amounts			
	Original	Final	Actual Budgetary	Amounts Carried Forward	Variance to Final
Libraries and recreation:	Budget	Budget	Amounts	to Next Year	Budget
Library - Parlin and Shute:					
Personnel services	1,058,326	1,058,326	900,963	-	157,363
General expenditures	361,269	361,269	257,988	60,104	43,177
Total	1,419,595	1,419,595	1,158,951	60,104	200,540
Recreation:					
Personnel services	351,128	261,128	215,222	-	45,906
General expenditures	331,611	331,611	64,514	5,286	261,811
Capital articles	10,935	10,935	270 726	10,935	307,717
Total	693,674	603,674	279,736	16,221	307,717
Total Libraries and Recreation	2,113,269	2,023,269	1,438,687	76,325	508,257
Pension Benefits	19,051,038	19,051,038	18,468,083	<u> </u>	582,955
Property and liability insurance:					
Employee injuries	1,231,692	1,231,692	1,051,253	118,020	62,419
Property/liability insurance	2,272,040	2,272,040	2,181,356	32,844	57,840
Total Property and Liability Insurance	3,503,732	3,503,732	3,232,609	150,864	120,259
Employee benefits:					
Unemployment compensation	392,095	347,094	229,925	117,169	-
Employee insurance:					
Life insurance	88,000	88,000	80,754		7,246
Health insurance	22,654,987	24,443,343	24,413,323	30,020	-
AD&D insurance	28,000	28,000	26,083	-	1,917
Medicare tax	2,323,214	2,323,214	1,917,919		405,295
Total Employee Benefits	25,486,296	27,229,651	26,668,004	147,189	414,458
State and county charges	18,726,480	18,726,480	17,966,679		759,801
Debt service:					
Principal	9,839,416	9,839,416	9,839,416	-	-
Interest	3,414,425	3,414,425	3,415,617		(1,192)
Total Debt Service	13,253,841	13,253,841	13,255,033	<u> </u>	(1,192)
TOTAL EXPENDITURES	278,295,549	282,108,336	249,112,575	23,635,658	9,360,103
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	(27,626,835)	(31,439,622)	5,416,235	(23,635,658)	13,220,199
OTHER FINANCING SOURCES (USES):					
Transfers in	823,445	1,678,940	1,984,065	_	305,125
Transfers out	<u> </u>	(4,333,484)	(4,333,484)		
TOTAL OTHER FINANCING					
SOURCES (USES)	823,445	(2,654,544)	(2,349,419)		305,125
NET CHANGE IN FUND BALANCE	(26,803,390)	(34,094,166)	3,066,816	(23,635,658)	13,525,324
BUDGETARY FUND BALANCE, Beginning of year	53,797,438	53,797,438	53,797,438		
BUDGETARY FUND BALANCE, End of year\$	26,994,048 \$	19,703,272 \$	56,864,254	\$ (23,635,658)	13,525,324
See notes to required supplementary information.					(Concluded)

# Pension Plan Schedules – Retirement System

The Pension Plan's Schedule of Changes in the Net Pension Liability and Related Ratios presents multi-year trend information on the net pension liability and related ratios.

The Pension Plan's Schedule of Contributions presents multi-year trend information on the required and actual contributions to the pension plan and related ratios.

The Pension Plan's Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on retirement assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

### SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

### EVERETT CONTRIBUTORY RETIREMENT SYSTEM

	December 31, 2014		December 31, 2015		December 31, 2016		December 31, 2017
Total pension liability:						_	
Service cost	\$ 5,511,000 16,044,000	\$	5,759,000 16,750,000	\$	6,346,000 17,243,000	\$	6,632,000 18,331,000
Differences between expected and actual experience	-		-		(4,252,000)		(7,871,000)
Changes of assumptions	-		-		8,000,000		6,850,000
Benefit payments	(12,592,000)	•	(12,789,000)	-	(13,406,000)	-	(13,304,000)
Net change in total pension liability	8,963,000		9,720,000		13,931,000		10,638,000
Total pension liability - beginning	207,807,000		216,770,000	-	226,490,000	-	240,421,000
Total pension liability - ending (a)	\$ 216,770,000	\$	226,490,000	\$	240,421,000	\$	251,059,000
Plan fiduciary net position:							
Employer contributions	\$ 13,011,000	\$	13,596,000	\$	,,	\$	14,919,000
Member contributions	3,642,000		3,277,000		4,358,000		4,740,000
Net investment income (loss)	7,053,000		551,000		8,492,000		21,664,000
Administrative expenses	(219,000)		(208,000)		(226,000)		(233,000)
Retirement benefits and refunds	(12,592,000)		(12,789,000)		(13,406,000)		(13,304,000)
Other receipts	19,000		13,000	-	1,000	-	5,000
Net increase (decrease) in fiduciary net position	10,914,000		4,440,000		13,427,000		27,791,000
Fiduciary net position - beginning of year	94,899,000		105,813,000	-	110,253,000	-	123,680,000
Fiduciary net position - end of year (b)	\$ 105,813,000	\$	110,253,000	\$	123,680,000	\$	151,471,000
Net pension liability - ending (a)-(b)	\$ 110,957,000	\$	116,237,000	\$	116,741,000	\$	99,588,000
Plan fiduciary net position as a percentage of the							
total pension liability	48.81%		48.68%		51.44%		60.33%
Covered payroll	\$ 36,167,000	\$	36,981,000	\$	39,973,000	\$	45,131,000
Net pension liability as a percentage of covered payroll	306.79%		314.32%		292.05%		220.66%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

	December 31, 2018		December 31, 2019		December 31, 2020		December 31, 2021		December 31, 2022
\$	7,484,000 18,885,000	\$	7,821,000 19,838,000	\$	7,936,000 20,866,000	\$	8,294,000 21,826,000	\$	8,585,000 22,771,000
	-		1,268,000 4,400,000		-		2,320,000		-
	(13,479,000)		(14,538,000)		(15,501,000)		2,500,000 (16,760,000)		(17,453,000)
	12,890,000		18,789,000		13,301,000		18,180,000		13,903,000
	251,059,000		263,949,000		282,738,000		296,039,000		314,219,000
\$	263,949,000	\$	282,738,000	\$	296,039,000	\$	314,219,000	\$	328,122,000
\$	15,667,000	\$	16,452,000	\$	17,277,000	\$	18,142,000	\$	19,051,000
•	4,638,000	·	4,551,000	·	4,749,000	·	5,539,000	•	5,610,000
	(3,772,000)		25,127,000		23,875,000		43,124,000		(29,986,000)
	(249,000)		(283,000)		(260,000)		(264,000)		(296,000)
	(13,479,000)		(14,538,000)		(15,501,000)		(16,760,000)		(17,453,000)
	1,000		1,000		16,000		65,000		36,000
	2,806,000		31,310,000		30,156,000		49,846,000		(23,038,000)
-	151,471,000		154,277,000		185,587,000		215,743,000		265,589,000
\$	154,277,000	\$	185,587,000	\$	215,743,000	\$	265,589,000	\$	242,551,000
\$	109,672,000	\$	97,151,000	\$	80,296,000	\$	48,630,000	\$	85,571,000
	58.45%		65.64%		72.88%		84.52%		73.92%
\$	46,034,000	\$	47,725,000	\$	48,202,000	\$	51,163,000	\$	51,675,000
	238.24%		203.56%		166.58%		95.05%		165.59%

### SCHEDULE OF CONTRIBUTIONS EVERETT CONTRIBUTORY RETIREMENT SYSTEM

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
December 31, 2022\$	19,051,000 \$	(19,051,000) \$	- \$	51,675,000	36.87%
December 31, 2021	18,142,000	(18,142,000)	-	51,163,000	35.46%
December 31, 2020	17,277,000	(17,277,000)	-	48,202,000	35.84%
December 31, 2019	16,452,000	(16,452,000)	-	47,725,000	34.47%
December 31, 2018	15,667,000	(15,667,000)	-	46,034,000	34.03%
December 31, 2017	14,919,000	(14,919,000)	-	45,131,000	33.06%
December 31, 2016	14,208,000	(14,208,000)	-	39,973,000	35.54%
December 31, 2015	13,596,000	(13,596,000)	-	36,981,000	36.76%
December 31, 2014	13,011,000	(13,011,000)	-	36,167,000	35.97%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF INVESTMENT RETURNS EVERETT CONTRIBUTORY RETIREMENT SYSTEM

	Annual money-weighted
	rate of return,
Year	net of investment expense
December 31, 2022	-11.13%
December 31, 2021	19.70%
December 31, 2020	12.65%
December 31, 2020	12.05%
December 31, 2019	16.00%
December 31, 2018	-2.44%
December 24, 2017	47.400/
December 31, 2017	17.16%
December 31, 2016	7.55%
December 31, 2015	0.51%
D 1 04 0044	7.040/
December 31, 2014	7.31%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

### Pension Plan Schedules - City

The Schedule of the City's Proportionate Share of the Net Pension Liability presents multi-year trend information on the City's net pension liability and related ratios.

The Schedule of the City's Contributions presents multi-year trend information on the City's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers' Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the City along with related ratios.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

EVERETT CONTRIBUTORY RETIREMENT SYSTEM

Year	Proportion of the net pension liability (asset)	 Proportionate share of the net pension liability (asset)	 Covered payroll	Net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
December 31, 2022	96.93%	\$ 82,944,000	\$ 50,089,000	165.59%	73.92%
December 31, 2021	97.00%	47,171,000	49,628,000	95.05%	84.52%
December 31, 2020	96.90%	77,807,000	46,785,000	166.31%	72.88%
December 31, 2019	97.06%	94,295,000	46,322,000	203.56%	65.64%
December 31, 2018	96.89%	106,261,000	44,602,000	238.24%	58.45%
December 31, 2017	96.36%	95,963,000	43,488,000	220.67%	60.33%
December 31, 2016	96.41%	112,550,000	38,538,000	292.05%	51.44%
December 31, 2015	96.38%	112,029,000	35,642,000	314.32%	48.68%
December 31, 2014	96.38%	106,940,000	34,858,000	306.79%	48.81%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

### SCHEDULE OF THE CITY'S CONTRIBUTIONS EVERETT CONTRIBUTORY RETIREMENT SYSTEM

<u>Year</u>	Actuarially determined contribution	-	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	_	Covered payroll	Contributions as a percentage of covered payroll
June 30, 2023\$	18,468,000	\$	(18,468,000) \$	-	\$	51,341,225	35.97%
June 30, 2022	17,599,000		(17,599,000)	-		50,868,700	34.60%
June 30, 2021	16,744,000		(16,744,000)	-		47,954,625	34.92%
June 30, 2020	15,970,000		(15,970,000)	-		47,480,050	33.64%
June 30, 2019	15,183,000		(15,183,000)	-		45,717,050	33.21%
June 30, 2018	14,381,000		(14,381,000)	-		44,575,200	32.26%
June 30, 2017	13,703,000		(13,703,000)	-		39,501,450	34.69%
June 30, 2016	13,109,000		(13,109,000)	-		36,533,050	35.88%
June 30, 2015	12,526,000		(12,526,000)	-		35,729,450	35.06%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

### SCHEDULE OF THE SPECIAL FUNDING AMOUNTS OF THE NET PENSION LIABILITY

### MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

		Expense and	
	Commonwealth's	Revenue	Plan Fiduciary Net
	100% Share of the	Recognized for the	Position as a
	Associated Net	Commonwealth's	Percentage of the
Year	Pension Liability	Support	Total Liability
2023\$	186,627,469	\$ 15,351,930	57.75%
2022	167,399,158	13,433,085	62.03%
2021	211,761,561	26,155,587	50.67%
2020	177,653,405	21,543,559	53.95%
2019	177,867,088	18,024,254	54.84%
2018	167,397,590	17,471,774	54.25%
2017	174,774,212	17,828,115	52.73%
2016	149,836,518	12,153,075	55.38%
2015	108,435,522	7,533,536	61.64%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

# Other Postemployment Benefit Plan Schedules

The Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered-employee payroll.

The Schedule of the City's Contributions presents multi-year trend information on the City's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

#### SCHEDULE OF CHANGES IN THE CITY'S NET OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFIT PLAN

T. (10075) (11%)	June 30, 2017	_	June 30, 2018		June 30, 2019		June 30, 2020		June 30, 2021	_	June 30, 2022	June 30, 2023
Total OPEB Liability												
Service cost\$	9,824,677	\$	11,048,063	\$		\$	10,142,202	\$	13,319,286	\$	14,027,197 \$	9,778,731
Interest	9,068,465		9,551,582		9,977,532		10,640,472		11,216,753		11,855,536	14,217,670
Differences between expected and actual experience	(1,651)		-		(21,935,653)		(164,021)		(11,770,244)		-	(11,470,555)
Changes of assumptions	-		-		27,725,897		-		60,774,915		(69,009,125)	15,550,522
Benefit payments	(7,065,440)		(7,401,157)		(7,977,564)		(8,490,326)		(8,364,989)		(8,780,853)	(9,256,329)
	( ) / - /	_		•		-	(-,,-,-,		(-177	-	(-,,,	(1)
Net change in total OPEB liability	11,826,051		13,198,488		17,283,991		12,128,327		65,175,721		(51,907,245)	18,820,039
Total OPEB liability - beginning	235,501,275	_	247,327,326		260,525,814	-	277,809,805		289,938,132	_	355,113,853	303,206,608
Total OPEB liability - ending (a)\$	247,327,326	\$_	260,525,814	\$	277,809,805	\$	289,938,132	\$	355,113,853	\$	303,206,608 \$	322,026,647
Plan fiduciary net position												
Employer contributions\$	1,005,784	œ	986.484	e	899.295	æ	1,096,904	•	545.554	œ	714,144 \$	1,774,428
Employer contributions for OPEB payments	7.065.440	φ	7.401.157	φ	7,977,564	φ	8.490.326	φ	8.364.989	φ	8.780.853	9,256,329
	,,		, . , .				-,,-		.,,		., ,	
Net investment income	108,337		160,822		403,699		260,244		1,407,450		(558,298)	900,305
Benefit payments	(7,065,440)	_	(7,401,157)		(7,977,564)	-	(8,490,326)		(8,364,989)	-	(8,780,853)	(9,256,329)
Net change in plan fiduciary net position	1,114,121		1,147,306		1,302,994		1,357,148		1,953,004		155,846	2,674,733
Plan fiduciary net position - beginning of year	2,460,951	_	3,575,072		4,722,378		6,025,372		7,382,520	_	9,335,524	9,491,370
Plan fiduciary net position - end of year (b)\$	3,575,072	\$ _	4,722,378	\$	6,025,372	\$	7,382,520	\$	9,335,524	\$_	9,491,370 \$	12,166,103
Net OPEB liability - ending (a)-(b)\$	243,752,254	\$ _	255,803,436	\$	271,784,433	\$	282,555,612	\$	345,778,329	\$_	293,715,238 \$	309,860,544
Plan fiduciary net position as a percentage of the												
total OPEB liability	1.45%		1.81%		2.17%		2.55%		2.63%		3.13%	3.78%
Covered-employee payroll\$	101,415,481	\$	104,457,946	\$	106,547,105	\$	97,075,106	\$	88,712,664	\$	91,374,044 \$	111,059,349
Net OPEB liability as a percentage of												
covered-employee payroll	240.35%		244.89%		255.08%		291.07%		389.77%		321.44%	279.00%
ooro.ou employee payron	2-10.0070		£-1-1.00 /0		200.0070		201.0770		000.1770		OZ 1.77 /0	210.0070

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

### SCHEDULE OF THE CITY'S CONTRIBUTIONS OTHER POSTEMPLOYMENT BENEFIT PLAN

<u>Year</u>	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- employee payroll	Contributions as a percentage of covered- employee payroll
June 30, 2023\$	22,417,252 \$	(11,030,757) \$	11,386,495 \$	111,059,349	9.93%
June 30, 2022	26,177,034	(9,494,997)	16,682,037	91,374,044	10.39%
June 30, 2021	25,254,962	(8,910,543)	16,344,419	88,712,664	10.04%
June 30, 2020	25,417,260	(9,587,230)	15,830,030	97,075,106	9.88%
June 30, 2019	24,186,543	(8,876,859)	15,309,684	106,547,105	8.33%
June 30, 2018	24,225,398	(8,387,641)	15,837,757	104,457,946	8.03%
June 30, 2017	22,422,832	(8,071,224)	14,351,608	101,415,481	7.96%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF INVESTMENT RETURNS OTHER POSTEMPLOYMENT BENEFIT PLAN

	Annual money-weighted
	rate of return,
Year	net of investment expense
_	
June 30, 2023	8.82%
June 30, 2022	-5.94%
June 30, 2021	19.06%
June 30, 2020	4.32%
June 30, 2019	8.05%
June 30, 2018	4.21%
June 30, 2017	3.77%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

### **NOTE A - BUDGETARY BASIS OF ACCOUNTING**

### **Budgetary Information**

Municipal Law requires the adoption of a balanced budget that is approved by the Mayor and the City Council (the Council). The Mayor presents an annual budget to the Council, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Expenditures are budgeted by categories that are broken down by personnel services, general expenditures, debt service and capital outlay, which are mandated by Municipal Law. The Council, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between departments subsequent to the approval of the annual budget, requires majority Council approval via a supplemental appropriation or Council order.

The majority of the City's appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the City Auditor has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending authorized (functional level). However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by two-thirds majority vote of the Council.

The City adopts an annual budget for the General Fund in conformity with the guidelines described above. The original 2023 budget authorized \$278.3 million in appropriations and other amounts to be raised, which includes \$20.2 million of amounts carried forward from the prior year. During 2023, the Council also approved supplemental appropriations totaling \$8.1 million for legal costs, fire department salaries, education, contributions to the OPEB trust fund, and contributions to the capital improvement, opioid settlement, and general stabilization accounts. The Office of the City Auditor has the responsibility to ensure that budgetary control is maintained on an individual line-item appropriation basis. Budgetary control is exercised through the City's accounting system.

### Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2023, is presented below:

Net change in fund balance - budgetary basis\$	3,066,816
Perspective differences:  Activity of the stabilization funds recorded in the general fund for GAAP	3,168,508
Basis of accounting differences:	
Net change in recording tax refunds payable	4,697,000
Net change in recording 60 day receipts	310,608
Net change in recording accrued payroll	(4,230,219)
Recognition of revenue for on-behalf payments	15,351,930
Recognition of expenditures for on-behalf payments	(15,351,930)
Net change in fund balance - GAAP basis\$	7,012,713

### **Appropriation Deficits**

During 2023, actual expenditures and encumbrances exceeded budgeted appropriations for snow and ice and debt service interest. These over-expenditures will be funded by the subsequent years' tax levy.

#### **NOTE B - PENSION PLAN**

### Pension Plan Schedules - Retirement System

### Schedule of Changes in the Net Pension Liability and Related Ratios

The Schedule of Changes in the Net Pension Liability and Related Ratios includes the detailed changes in the systems total pension liability, changes in the systems net position, and the ending net pension liability. It also demonstrates the plan's net position as a percentage of the total pension liability and the net pension liability as a percentage of covered payroll.

### Schedule of Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The total appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The total appropriations are payable on July 1 and January 1. Employers may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual employer contributions may be less than the "total appropriation." The pension fund appropriations are allocated amongst employers based on covered payroll.

### Schedule of Investment Returns

The money weighted rate of return is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense. A money weighted rate of return expresses investment performance, net of pension plan investment expense, adjusted for the changing amounts actually invested. Inputs to the money weighted rate of return calculation are determined monthly.

### Pension Plan Schedules - City

### Schedule of the City's Proportionate Share of the Net Pension Liability

The Schedule of the City's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

### Schedule of the City's Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The City may choose to pay the entire appropriation in July at a discounted

rate. Accordingly, actual contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the City based on covered payroll.

### Schedule of the Special Funding Amounts of the Net Pension Liabilities

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the City does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the City; the portion of the collective pension expense as both revenue and pension expense recognized by the City; and the Plan's fiduciary net position as a percentage of the total liability.

Changes of Assumptions - None.

Changes in Plan Provisions - None.

#### NOTE C - OTHER POSTEMPLOYMENT BENEFITS

The City administers a single employer defined benefit healthcare plan (Plan). The plan provides lifetime healthcare and life insurance for eligible retirees and their spouses through the City's health insurance plan, which covers both active and retired members, including teachers.

### The Other Postemployment Benefit Plan Schedules

### The Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the City's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered employee payroll.

#### Schedule of the City's Contributions

The Schedule of the City's Contributions includes the City's annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The City is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered payroll. Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates are as follows:

Valuation date...... July 1, 2022 Actuarial cost method..... Individual Entry Age. Asset valuation method....... Fair value of assets as of the measurement date, June 30, 2023. Investment rate of return........ 5.15%, net of OPEB plan investment expense, including inflation. Previously 5.47%. Index - SAPIHG). Previously 4.09%. Single equivalent discount rate.. 4.50%, net of OPEB plan investment expense, including inflation. Previously 4.61%. Based on amounts according to the Getzen Model of Long-Run Medical Healthcare cost trend rate..... Cost Trends for Active and Medicare supplement plans, which includes an assumed 9.00% increase in fiscal year 2023 and an ultimate trend rate of 3.63% in fiscal year 2060. Annual salary increases..... 3.00% annually as of June 30, 2023, and for future periods. Pre-Retirement mortality ......... General: RP-2014 Mortality Table for Blue Collar Employees projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Employees projected generationally with scale MP-2016 for males and females. General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants Post- Retirement mortality...... projected generationally with scale MP-2016 for males and females, set forward 1 year for females. Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females. Disabled mortality..... General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year.

Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females.

### Schedule of Investment Returns

The Schedule of Investment Returns includes the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

### Changes of Assumptions

- The single equivalent discount rate was decreased from 4.61% to 4.50%.
- · Based on actuarial research, the assumption for future healthcare cost increases was modified.

Changes in Provisions - None.

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# **Combining Statements**

# Nonmajor Governmental Funds

### Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Other City Grants & Gifts Fund – This fund is used to account for non-school related activity specifically financed by other grants and gifts which are designated for specific programs.

School Federal & State Grants Fund – This fund is used to account for the educational programs specifically financed by federal and state grants which are designated for specific programs.

Other School Grants & Gifts Fund – This fund is used to account for the educational programs specifically financed by other grants and gifts which are designated for specific programs.

Revolving Fund – This fund is used to account for revolving funds specifically allowed by the laws of the Commonwealth of Massachusetts. These funds are expended for purposes specified by the enabling statutes.

School Lunch Fund – This fund is used to account for all cafeteria activities and is funded by federal and state grants and commodities received.

Receipts Reserved Fund – This fund is used to account for receipts reserved for appropriation.

Community Development Fund – This fund is used to account for community development activity specifically financed by federal, state, and other grants which are designated for specific programs.

Other Special Revenue – This fund accounts for all other legally established special revenues where the funds are spent on governmental purposes.

#### Capital Project Funds

Capital project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

City Capital Projects Fund – The City capital projects fund is used to account for financial activities associated with City Capital acquisitions and improvements that have been authorized and approved by City Council. These projects will be funded through the issuance of long-term bonds and notes, state grants and available funds.

School Capital Projects Fund – The school capital projects fund is used to account for school capital projects as identified in the City's capital plan, which includes yearly expenditures for infrastructure and other project activities.

*Highway Improvements Fund* – This fund is used to account for construction, reconstruction and improvements to roadways, streets and sidewalks. Funding is provided primarily by grants.

# Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

*Trust Fund* – This fund is used to account for various contributions associated with educational, cemetery and library operations.

# NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

# YEAR ENDED JUNE 30, 2023

			Special Rever	nue	Funds				
	Other City Grants & Gifts	School Federal & State Grants	Other School Grants & Gifts		Revolving Fund		School Lunch		Receipts Reserved
ASSETS						-			
Cash and cash equivalents\$	1,562,436	\$ 4,609,095	\$ 458,774	\$	5,317,669	\$	5,260,017	\$	1,328,150
Investments	-	-	-		-		-		-
Receivables, net of uncollectibles:									
Departmental and other	-	-	-		-		-		-
Intergovernmental	-	1,638,088		-	561,922	-	650,782	-	-
TOTAL ASSETS\$	1,562,436	\$ 6,247,183	\$ 458,774	\$	5,879,591	\$	5,910,799	\$	1,328,150
LIABILITIES									
Warrants payable\$	21,697	\$ 603,006	\$ -	\$	52,596	\$	232,264	\$	_
Due to other funds	· -	-	-		-		· -		-
Other liabilities	-	-	-		-		_		-
Unearned revenue	-	967,606		_	-	_		_	
TOTAL LIABILITIES	21,697	 1,570,612		_	52,596	-	232,264	-	
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue	-	 -		-	-	-		_	
FUND BALANCES									
Nonspendable	_	_	_		_		_		_
Restricted	1,540,739	4,676,571	458,774	_	5,826,995	_	5,678,535	_	1,328,150
TOTAL FUND BALANCES	1,540,739	 4,676,571	458,774	-	5,826,995		5,678,535	-	1,328,150
TOTAL LIABILITIES, DEFERRED INFLOWS OF									
RESOURCES, AND FUND BALANCES\$	1,562,436	\$ 6,247,183	\$ 458,774	\$	5,879,591	\$	5,910,799	\$	1,328,150

_	S	pec	ial Revenue F	unds	3		Capital F	Pro	ject Funds			Permanent Funds		
	Community Development		Other Special Revenue		Subtotal	City Capital Projects	 School Capital Projects		Highway Improvements		Subtotal	 Trust Fund		Total Nonmajor Governmental Funds
\$	1,115,159 -	\$	-	\$	19,651,300	\$ 17,939,996	\$ 2,144,673	\$	666,723	\$	20,751,392	\$ 920,228 583,531	\$	41,322,920 583,531
-	- 528,543		2,582,582		2,582,582 3,379,335	- 	 -		1,412,903		1,412,903	 -		2,582,582 4,792,238
\$	1,643,702	\$	2,582,582	\$	25,613,217	\$ 17,939,996	\$ 2,144,673	\$	2,079,626	\$	22,164,295	\$ 1,503,759	\$	49,281,271
\$	188,392 - - -	\$	5,017 1,491,246 507,812	\$	1,102,972 1,491,246 507,812 967,606	\$ 1,578,992 - - -	\$ 743,128 - - -	\$	- - - -	\$	2,322,120 - - -	\$ - - -	\$	3,425,092 1,491,246 507,812 967,606
	188,392		2,004,075	-	4,069,636	1,578,992	 743,128			•	2,322,120	 -	-	6,391,756
•			<u>-</u>	-			 		1,412,903		1,412,903	 	-	1,412,903
	- 1,455,310		- 578,507	-	- 21,543,581	16,361,004	 - 1,401,545		666,723	•	- 18,429,272	 1,322,572 181,187	_	1,322,572 40,154,040
•	1,455,310		578,507		21,543,581	16,361,004	 1,401,545		666,723		18,429,272	 1,503,759		41,476,612
\$	1,643,702	\$	2,582,582	\$	25,613,217	\$ 17,939,996	\$ 2,144,673	\$	2,079,626	\$	22,164,295	\$ 1,503,759	\$	49,281,271

#### NONMAJOR GOVERNMENTAL FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

# YEAR ENDED JUNE 30, 2023

_					Special Re	ever	ue Funds				
	Other City Grants & Gifts	_	School Federal & State Grants	(	Other School Grants & Gifts	_	Revolving Fund	_	School Lunch	_	Receipts Reserved
REVENUES: Charges for services. \$ Intergovernmental	- - - 449,944 -	\$	- \$ 14,649,144 - - -	\$ _	210,643	\$	367,954 713,668 1,190,205	\$	5,493,513 - - -	\$	45,575 - - - -
TOTAL REVENUES	449,944	_	14,649,144	_	210,643	_	2,271,827	_	5,493,513	_	45,575
EXPENDITURES: Current: General government	256,111 53,297		- -		- -		223,746 164,303		- -		15,065 -
Education.  City services and facilities.  Community development.  Human services.  Library and recreation.	- - - 6,914 43,121		14,011,851 - - - -		132,983 - - - -		43,147 64,540 - 216,444 437,281		4,783,047 - - - -		- - - -
TOTAL EXPENDITURES	359,443	-	14,011,851		132,983		1,149,461	_	4,783,047	_	15,065
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	90,501	_	637,293	_	77,660	_	1,122,366	_	710,466	-	30,510
OTHER FINANCING SOURCES (USES): Transfers in	-	-	(387,862)	_	- -	-	-	_	-	_	(1,960,534)
TOTAL OTHER FINANCING SOURCES (USES)	-	_	(387,862)	_		-		_	-	_	(1,960,534)
NET CHANGE IN FUND BALANCES	90,501		249,431		77,660		1,122,366		710,466		(1,930,024)
FUND BALANCES AT BEGINNING OF YEAR	1,450,238	_	4,427,140	_	381,114	-	4,704,629	_	4,968,069	_	3,258,174
FUND BALANCES AT END OF YEAR\$	1,540,739	\$	4,676,571	\$_	458,774	\$	5,826,995	\$_	5,678,535	\$	1,328,150

_														Permanent		
		Spe	cial Revenue Fu	unds	i	_		Capital Pro	oje	ect Funds			_	Funds		
	Community Development		Other Special Revenue		Subtotal	_	City Capital Projects	School Capital Projects		Highway Improvements		Subtotal	_	Trust Fund	-	Total Nonmajor Governmental Funds
\$	708,709 -	\$	- - 4,807,394	\$	413,529 21,565,034 5,997,599	\$	- - -	\$ - \$ - -	\$	595,632 -	\$	595,632 -	\$	- - -	\$	413,529 22,160,666 5,997,599
	422,808		-		660,587 422,808	_	6	<u>-</u>	-	- -		- 6	-	114,323 13,041		774,910 435,855
	1,131,517		4,807,394	-	29,059,557	-	6		-	595,632		595,638	-	127,364		29,782,559
					494,922		10,950					10,950				505,872
	-		4,968,715		5,186,315		1,376,597	-		-		1,376,597		-		6,562,912
	-		54,502		19,025,530		1,370,397	1,141,249		_		1,141,249		13,300		20,180,079
	_		04,002		64,540		5,544,602	1,141,245		_		5,544,602		10,000		5,609,142
	721,861		_		721,861		4,497,473	_		_		4,497,473		_		5,219,334
			_		223,358		-	_		_		-		_		223,358
	-		-		480,402	_	12,844					12,844	-	-	-	493,246
	721,861		5,023,217	-	26,196,928	-	11,442,466	1,141,249	-			12,583,715	-	13,300	-	38,793,943
	409,656		(215,823)		2,862,629	-	(11,442,460)	(1,141,249)		595,632	•	(11,988,077)	-	114,064	-	(9,011,384)
	-		-		(2,348,396)	_	1,613,900	1,838,634 (773,495)	_	- -	,	3,452,534 (773,495)	_	- -	_	3,452,534 (3,121,891)
	-		-		(2,348,396)	_	1,613,900	1,065,139	-	<u>-</u>		2,679,039	-			330,643
	409,656		(215,823)		514,233		(9,828,560)	(76,110)		595,632		(9,309,038)		114,064		(8,680,741)
	1,045,654		794,330		21,029,348	-	26,189,564	1,477,655	-	71,091		27,738,310	-	1,389,695		50,157,353
\$	1,455,310	\$	578,507	\$	21,543,581	\$	16,361,004	\$ 1,401,545	₿.	666,723	\$	18,429,272	\$	1,503,759	\$	41,476,612

# Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or custodial to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

*Health Insurance Fund* – This fund is used to account for the accumulation of costs, and employee contributions associated with health insurance.

*Workers' Compensation & Other Insurance Fund* – This fund is used to account for the accumulation of costs, and employer contributions associated with worker's compensation and property and liability insurance.

# **INTERNAL SERVICE FUNDS**

# COMBINING STATEMENT OF NET POSITION

# JUNE 30, 2023

ASSETS CURRENT:	Health Insurance		Workers' Compensation & Other Insurance	Total Internal Service Funds
Cash and cash equivalents\$ Investments Working capital deposit	5,474,675 3,169,501 2,557,100	\$	393,916 - -	\$ 5,868,591 3,169,501 2,557,100
TOTAL ASSETS	11,201,276		393,916	11,595,192
LIABILITIES CURRENT:				
Warrants payable Health claims payable	4,588 2,951,000	•	- -	4,588 2,951,000
TOTAL LIABILITIES	2,955,588	•		2,955,588
NET POSITION Unrestricted\$	8,245,688	\$	393,916	\$ 8,639,604

# **INTERNAL SERVICE FUNDS**

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

# YEAR ENDED JUNE 30, 2023

OPERATING REVENUES: Employee contributions	Health Insurance 4,935,629 22,505,054	Workers' Compensation & Other Insurance	\$	Total Internal Service Funds  4,935,629 22,505,054
TOTAL OPERATING REVENUES	27,440,683		-	27,440,683
OPERATING EXPENSES: Employee benefits	31,617,720	<del>-</del> _	-	31,617,720
OPERATING INCOME	(4,177,037)		-	(4,177,037)
NONOPERATING REVENUES (EXPENSES): Investment income (loss)	230,420	475	-	230,895
CHANGE IN NET POSITION	(3,946,617)	475		(3,946,142)
NET POSITION AT BEGINNING OF YEAR	12,192,305	393,441		12,585,746
NET POSITION AT END OF YEAR\$	8,245,688	\$393,916	\$	8,639,604

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS

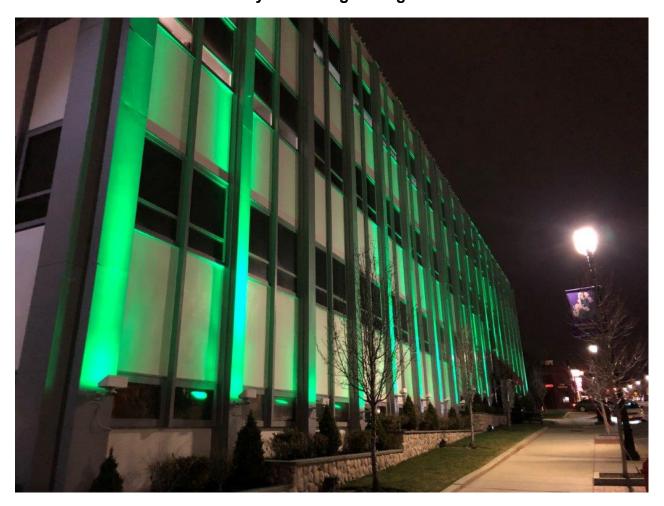
# YEAR ENDED JUNE 30, 2023

		Health Insurance	Workers' Compensation & Other Insurance	-	Total
CASH FLOWS FROM OPERATING ACTIVITIES:  Receipts from interfund services provided		27,440,683 (30,368,888)	\$ 	\$	27,440,683 (30,368,888)
NET CASH FROM OPERATING ACTIVITIES	_	(2,928,205)		-	(2,928,205)
CASH FLOWS FROM INVESTING ACTIVITIES: Sales and (purchases) of investments, net		2,036,357 230,420	- 475	-	2,036,357 230,895
NET CASH FROM INVESTING ACTIVITIES	_	2,266,777	475	_	2,267,252
NET CHANGE IN CASH AND CASH EQUIVALENTS		(661,428)	475		(660,953)
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	_	6,136,103	393,441	-	6,529,544
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ _	5,474,675	\$ 393,916	\$	5,868,591
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES: Operating income (loss)	\$_	(4,177,037)	\$ 	\$ <u>.</u>	(4,177,037)
Changes in assets and liabilities:  Working capital deposit  Warrants payable  Health claims payable		(248,100) 932 1,496,000	- - -	-	(248,100) 932 1,496,000
Total adjustments	_	1,248,832		_	1,248,832
NET CASH FROM OPERATING ACTIVITIES	\$ _	(2,928,205)	\$ 	\$	(2,928,205)

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# Statistical Section

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# Statistical Section

This part of the Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### Financial Trends

• These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

# Revenue Capacity

 These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

# **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels
of outstanding debt and the City's ability to issue additional debt in the future.

# Demographic and Economic Information

• These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

# Operating Information

• These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.

#### **Net Position By Component**

#### Last Ten Years

-	2014	2015	2016	2017	2018	2019	2020	2021	2022 20	2023
Governmental activities  Net investment in capital assets  Restricted  Unrestricted	\$ 94,083,135 \$ 9,824,106 (129,678,355)	93,957,633 \$ 7,318,742 (141,164,221)	93,319,037 \$ 8,705,756 (121,066,940)	96,180,570 8,536,461 (261,991,447)	\$ 98,422,592 \$ 6,467,283 (295,012,309)	\$ 106,096,350 \$ 6,609,591 (314,042,435)	105,053,162 \$ 8,208,875 (312,431,865)	3 111,708,092 \$ 8,197,497 (321,197,419)	7,682,362 10,	,342,630 ,751,997 ,785,339)
Total governmental activities net position	\$ (25,771,114)	(39,887,846) \$	(19,042,147) \$	(157,274,416)	\$ (190,122,434)	(201,336,494) \$	(199,169,828)	(201,291,830) \$	(190,770,101) \$ (183,	,690,712)
Business-type activities  Net investment in capital assets  Unrestricted  Total business-type activities net position	\$ 42,882,536 \$ 2,542,195 \$ 45,424,731 \$	42,966,905 \$ 3,598,139 46,565,044 \$	43,996,186 \$ 5,636,636 49,632,822 \$	45,184,999 4,987,008 50,172,007	\$ 44,188,170 6,150,560 \$ 50,338,730	44,519,111 \$ 4,753,147 49,272,258 \$	44,363,296 \$ 5,218,566 49,581,862 \$	46,810,710 \$ 2,474,674 49,285,384 \$	2,461,683 2,	,399,016 ,863,262 ,262,278
Primary government  Net investment in capital assets		5 136,924,538 \$ 7,318,742 (137,566,082)	137,315,223 \$ 8,705,756 (115,430,304)	141,365,569 8,536,461 (257,004,439)	-		149,416,458 \$ 8,208,875 (307,213,299)		163,385,949 \$ 174, 7,682,362 10,	,741,646 ,751,997 ,922,077)
Total primary government net position	\$ 19,653,617 (A)	6,677,198 \$	30,590,675 \$	(107,102,409) (B)	\$ <u>(119,917,271)</u>	(152,064,236) \$ (C)	(149,587,966) (D)	(152,006,446) \$	(139,425,824) \$ (126,	,428,434)

<sup>(</sup>A) 2014 and subsequent years reflect the implementation of GASB 68.

<sup>(</sup>B) 2017 and subsequent years reflect the implementation of GASB 75.

<sup>(</sup>C) 2019 and subsequent years reflect Everett Community Television as an enterprise fund, which was previously accounted for as a governmental fund.
(D) 2020 and subsequent years reflect the implementation of GASB 84.

#### **Changes in Net Position**

#### Last Ten Years

<del></del>										
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Expenses									_	
Governmental activities:										
General government\$	11.400.759 \$	12,158,409 \$	13,394,332 \$	13,853,866 \$	14,971,314 \$	15,445,120 \$	15,084,350 \$	14,052,730 \$	15,034,737 \$	15,408,422
Public safety	40,549,515	41,111,224	44,666,520	46,775,869	49,730,241	54,265,497	48,490,141	55,780,910	54,898,821	55,946,704
	119.938.769	125.762.937	136.204.795	144.909.659	147.363.580	149.917.677	157.602.324	165.564.038	164.840.570	202.222.870
Education	.,	., . ,	,	,,				, ,		
City services and facilities	14,296,582	17,490,503	14,639,253	16,120,304	18,197,426	19,954,147	20,342,165	19,738,412	19,327,923	18,862,459
Community development	1,006,713	945,813	57,625	405,349	338,165	1,381,422	593,893	642,411	1,776,477	1,761,729
Human services	3,096,636	3,972,247	4,354,088	4,590,737	5,904,607	5,318,314	7,156,255	12,323,126	9,016,209	9,368,642
Libraries and recreation	2,634,069	3,143,406	3,080,763	3,993,699	4,189,986	3,696,343	3,859,677	2,804,070	3,079,829	3,196,517
Interest	2,306,058	2,129,397	1,916,451	1,747,562	1,842,456	1,918,885	2,154,330	2,287,686	2,168,720	2,138,070
•										
Total government activities expenses	195,229,101	206,713,936	218,313,827	232,397,045	242,537,775	251,897,405	255,283,135	273,193,383	270,143,286	308,905,413
Business-type activities:										
Water & Sewer	13,150,909	15,656,873	15,920,781	16,922,887	17,671,575	18,264,477	19,995,720	22,871,038	19,935,954	18,890,496
Everett community television (A)		<u> </u>					479,675	306,937	446,255	241,557
Total business type activities expenses	13,150,909	15,656,873	15,920,781	16,922,887	17,671,575	18,264,477	20,475,395	23,177,975	20,382,209	19,132,053
Total primary government expenses\$	208,380,010 \$	222,370,809 \$	234,234,608 \$	249,319,932 \$	260,209,350 \$	270,161,882 \$	275,758,530 \$	296,371,358 \$	290,525,495 \$	328,037,466
Program Revenues										
Governmental activities:										
Charges for services - general government\$	1,131,393 \$	1,163,599 \$	1,530,370 \$	1,563,901 \$	1,123,439 \$	1,348,962 \$	747,805 \$	982,258 \$	930,741 \$	1,187,805
Charges for services - public safety	2,353,477	2,548,196	4,111,774	5,488,823	6,844,705	7,272,142	4,679,811	10,135,326	10,688,865	13,809,067
Charges for services - education	1,207,084	777,691	820,905	1,212,679	841,973	1,360,397	953,862	183,974	1,304,820	642,272
Charges for services - other	404.817	444.615	704.944	793,374	1.137.413	1.066.886	723.044	406.276	707,778	1.073.955
Operating grants and contributions - public safety	1,372,560	2.249.481	987,308	1.557.869	1.538.943	983.974	1,913,275	1.875.580	1.785.249	2.508.109
Operating grants and contributions - education	82,317,733	81,510,620	90,903,891	97,934,307	98,925,306	102,756,728	109,576,987	115,036,461	120,375,751	132,601,728
Operating grants and contributions - other	3,004,878	2,171,627	2,737,636	2,396,099	2,159,414	2,596,932	3,096,048	8,971,594	3,754,614	8.926.307
Capital grants and contributions - city	3,004,070	2,171,027	2,737,030	2,390,099	2,159,414	2,390,932	3,090,040	0,971,594	3,754,614	0,920,307
	200 700	400.007	4 0 4 4 4 4 0	1 000 150	070 470	0.404.500	4 070 505	4 040 545	0.40.050	000 550
services and facilities	832,729	420,987	1,014,442	1,323,158	978,476	2,494,563	1,278,505	1,012,545	946,852	283,552
Capital grants and contributions - other	1,346,296	256,910	333,540	747,557	567,889	<del>-</del> -	486,469	58,814	165,677	113,945
Total government activities program revenues	93,970,967	91,543,726	103,144,810	113,017,767	114,117,558	119,880,584	123,455,806	138,662,828	140,660,347	161,146,740
Business-type activities:										
Charges for services - Water & Sewer	13,946,348	16,767,337	18,005,313	17,579,874	17,496,741	17,199,879	18,369,190	20,039,434	20,044,228	20,057,922
	13,340,340	10,707,337	10,000,515	17,579,074	17,450,741	17,199,079	600,353	435.199	388.050	424.279
Charges for services - Everett community television (A)	-	-	<del>-</del>		-	-	600,353	,		
Capital grants and contributions - Water & Sewer			939,600	1,065,750				2,338,260	1,982,494	4,049,048
Total business-type activities program revenues	13,946,348	16,767,337	18,944,913	18,645,624	17,496,741	17,199,879	18,969,543	22,812,893	22,441,102	24,531,249
Total primary government program revenues\$	107,917,315 \$	108,311,063 \$	122,089,723 \$	131,663,391 \$	131,614,299 \$	137,080,463 \$	142,425,349 \$	161,475,721 \$	163,101,449 \$	185,677,989
					·			· -		
Net (Expense)/Revenue										
	(101.258.134) \$	(115,170,210) \$	(115,169,017) \$	(119,379,278) \$	(128,420,217) \$	(132,016,821) \$	(131,827,329) \$	(134,530,555) \$	(129,482,939) \$	(147,758,673)
Business-type activities	795,439	1,110,464	3,024,132	1,722,737	(174,834)	(1,064,598)	(1,505,852)	(365,082)	2,058,893	5,399,196
Dadinood type addivided	100,400	1,110,707	3,027,132	1,122,131	(177,004)	(1,007,000)	(1,000,002)	(303,002)	2,000,000	3,333,130
Total primary government net expense\$	(100,462,695) \$	(114,059,746) \$	(112,144,885) \$	(117,656,541) \$	(128,595,051) \$	(133,081,419) \$	(133,333,181) \$	(134,895,637) \$	(127,424,046) \$	(142,359,477)

(Continued)

#### Changes in Net Position

#### Last Ten Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Revenues and other Changes in Net Position							-		-	
Governmental activities:										
Real estate and personal property taxes,										
net of tax refunds payable (B)\$	82,487,277 \$	89,490,142 \$	92,942,432 \$	95,349,960 \$	101,613,763 \$	105,329,207 \$	90,680,955 \$	92,546,236 \$	94,529,705 \$	104,595,319
Tax liens	1,217,971	676,286	779,186	197,134	613,280	220,384	788,037	249,441	645,540	178,122
Motor vehicle excise taxes	3,180,085	3,724,538	4,205,358	4,382,417	4,587,473	4,520,275	4,686,984	4,389,002	4,129,602	5,026,718
Chapter 121A excise payments in lieu of taxes (B)	-	-	-	· · · · ·	-	438,356	20,000,000	20,500,000	21,012,500	21,537,813
Community impact fee (B)	_	_	_	_	_	109,589	5,000,000	5,125,000	5,253,124	5.384.452
Hotel/motel tax	_	_	_	_	_	237,109	3.295.972	24.363	784.679	1.969.909
Meals tax	488.112	501,327	550.625	545.969	622.963	712,076	1,090,679	669,333	1,236,866	2,589,265
Penalties and interest on taxes.	878,084	582,610	513,731	351,992	389,436	410,658	367,259	637,495	3,536,876	537,329
Payments in lieu of taxes	-	-	-	-	-	14,112	14,112	14,112	14,112	14,112
Grants and contributions not restricted to						,2	,2	,2	,	,2
specific programs	6,505,939	5,882,015	6,752,028	6.760.390	7.234.348	7,551,355	8,479,582	7,951,587	8,078,038	8.428.662
Unrestricted investment income	118,278	109,028	223,517	216,416	348,974	1,072,733	806,559	359,584	783,626	4,576,361
Miscellaneous	22,449	87,532	47.839	173,572	227.717	-	-	-	-	-
Transfers, net	_	-	-	_	· -	_	_	(57,600)	_	_
Capital transfers, net	_	_	_	_	_	_	(1,758,572)	(,,	_	_
Special item	-	_	30,000,000	-	_	_	-	_	_	_
_										
Total governmental activities	94,898,195	101,053,478	136,014,716	107,977,850	115,637,954	120,615,854	133,451,567	132,408,553	140,004,668	154,838,062
Business-type activities:										
Unrestricted investment income	21,018	29,849	43,646	90,731	142,235	185,033	56,884	11,004	26,330	518,805
Transfers, net	-	-	-	-	-	-	-	57,600	-	-
Capital transfers, net				<u> </u>	<u> </u>	<u> </u>	1,758,572		<u> </u>	
Total business-type activities.	21,018	29,849	43,646	90,731	142,235	185,033	1,815,456	68,604	26,330	518,805
Total primary government\$	94,919,213 \$	101,083,327 \$	136,058,362 \$	108,068,581 \$	115,780,189 \$	120,800,887 \$	135,267,023 \$	132,477,157 \$	140,004,668 \$	155,356,867
Changes in Net Position										
Governmental activities\$	(6,359,939) \$	(14,116,732) \$	20.845.699 \$	(11.401.428) \$	(12,782,263) \$	(11.400.967) \$	1.624.238 \$	(2,122,002) \$	10.521.729 \$	7.079.389
Business-type activities	816,457	1,140,313	3,067,778	1,813,468	(32,599)	(879,565)	309,604	(296,478)	2,085,223	5,918,001
					(- //	<u> </u>	,			-//
Total primary government\$	(5,543,482) \$	(12,976,419) \$	23,913,477 \$	(9,587,960) \$	(12,814,862) \$	(12,280,532) \$	1,933,842 \$	(2,418,480) \$	12,580,622 \$	12,997,390
• • • • • • • • • • • • • • • • • • • •	, , , , , , , , , , , , , , , , , , ,	, ,, ,, ,, ,, ,, ,, ,, ,, ,, ,, ,, ,, ,		,.,, ,, <del>+</del>		, , , , , , , , , , , , , , , , , , ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , ., ., ., , , , , , , , , , , , , ,		7

<sup>(</sup>A) 2020 and subsequent years reflect Everett Community Television as an enterprise fund, which was previously accounted for as a governmental fund.

(Concluded)

<sup>(</sup>B) 2020 reflects a decrease in real estate and personal property taxes and an increase in Chapter 121A excise payments in lieu of taxes and community impact fees due to the new casino.

#### Fund Balances, Governmental Funds

#### Last Ten Years

				Lust Ton	i cui 3					
-	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Fund Nonspendable\$ Committed Assigned Unassigned	- \$ 2,397,168 7,577,487 17,324,226	- \$ 2,750,852 1,121,815 21,595,795	- \$ 2,792,988 2,307,963 29,069,013	- \$ 1,376,311 5,262,019 36,217,588	- \$ 1,506,076 6,103,838 37,286,163	- \$ 1,299,067 8,416,361 26,329,053	- \$ 1,282,728 9,790,334 28,320,183	17,599,547 \$ 952,573 12,008,455 15,498,108	- \$ 1,097,754 16,873,021 31,372,879	741,753 9,462,127 46,152,487
Total general fund\$	27,298,881 \$	25,468,462 \$	34,169,964 \$	42,855,918	\$ 44,896,077 \$	36,044,481 \$	39,393,245 \$	46,058,683 \$	49,343,654 \$	56,356,367
All Other Governmental Funds  Nonspendable\$  Restricted  Unassigned	1,232,351 \$ 14,321,721 -	1,228,489 \$ 10,412,616	1,228,569 \$ 20,528,449	1,228,999 \$ 26,666,806 -	\$ 1,048,919 \$ 31,412,478	1,048,919 \$ 44,832,001	1,049,074 \$ 22,297,429	1,048,919 \$ 31,036,732	1,048,919 \$ 51,636,856 (3,539,901)	1,322,572 41,270,884 -
Total all other governmental funds \$	15,554,072 \$	11,641,105 \$	21,757,018 \$	27,895,805	\$ 32,461,397 \$	45,880,920 \$	23,346,503 \$	32,085,651 \$	49,145,874 \$	42,593,456

<sup>\*</sup> Prior to 2020 Everett Community Television activities were accounted for in governmental funds.

<sup>\* 2020</sup> and subsequent years reflect the implementation of GASB 84.

\* In 2021, the City reported a \$17.6 million prepaid expenditure; which was required to be reported as nonspendable fund balance.

#### Changes in Fund Balances, Governmental Funds

#### Last Ten Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Revenues:										
Real estate and personal property taxes,										
net of tax refunds (C)\$	86.690.275 \$	88,644,890 \$	92.604.668 \$	94.687.299 \$	102.010.368 \$	102.815.956 \$	91.230.752 \$	92.067.808 \$	99,163,532 \$	104.179.932
Tax liens	1,217,971	676,286	670,234	329.151	533,003	315,595	446,224	414.853	179,443	707.587
Motor vehicle excise taxes	3,397,069	3,556,578	4,013,283	4,352,191	4,529,689	4,441,258	4,248,629	4,693,384	4,662,553	4,502,864
Chapter 121A excise payments in lieu of taxes (C)	· · ·	· · ·	· · · · -	_	· · ·	438.356	20.000.000	20,500,000	21,012,500	21.537.813
Community impact fee (C)	-	-	-	-	-	109,589	5,000,000	5,125,000	5,253,124	5,384,452
Hotel/motel tax (B)	_	_	_	_	-	237,109	3,295,972	24.363	784,679	1.969.909
Meals tax	488,112	501,327	550,625	545,969	622,963	712,076	1,090,679	669,333	1,236,866	2,589,265
Charges for services	2,519,813	1,156,783	1,106,605	1,079,426	983.777	1,477,614	465,192	398,642	697,625	413,529
Penalties and interest on taxes	878,084	582,610	513,731	351,992	389,436	424,770	367,259	637,495	3,536,876	537,329
Payments in lieu of taxes	· -					14,112	14,112	14,112	14,112	14,112
Licenses and permits	1,030,195	1,112,065	1,212,658	1,337,627	1,897,721	1,810,445	1,866,483	3,010,071	4,034,315	6,024,522
Fines and forfeitures	880,428	1,232,782	1,666,292	1,697,985	1,412,090	1,472,863	1,211,590	1,353,414	1,780,496	2,071,506
Intergovernmental	94,679,962	94,055,129	103,168,643	111,436,766	111,487,686	115,965,283	124,261,597	133,158,641	132,576,128	151,241,525
Departmental and other	1,204,203	1,359,930	2,919,528	4,817,578	5,327,744	8,071,478	5,300,341	8,292,834	8,247,302	8,941,552
Contributions and donations	692,386	592,185	856,519	1,211,266	1,542,796	1,136,571	928,383	484,565	789,555	774,910
Investment income	119,077	110,716	231,004	217,212	358,925	890,554	705,616	277,354	554,254	4,345,466
Other	22,449	87,532	47,839	173,572	227,717	<u> </u>	<u> </u>	<u> </u>	<u> </u>	
Total Revenue	193,820,024	193,668,813	209,561,629	222,238,034	231,323,915	240,333,629	260,432,829	271,121,869	284,523,360	315,236,273
Expenditures:										
General government (A)	5,996,564	6,174,501	6,787,720	7,115,698	8,330,929	8,625,168	7,969,097	7,471,979	9,277,483	10.355.203
Public safety	24,348,018	23,872,516	26,789,543	29.019.813	31,568,496	33,665,616	31,453,461	36,255,576	42,465,022	41.932.462
Education	79,314,365	85,539,733	86,202,875	87,439,945	93,081,107	91,305,307	95,949,699	92,113,441	108,866,443	124,426,426
City services and facilities	10.365.574	12,199,957	9,234,697	10.462.577	12.251.705	14.010.989	13.036.086	13.325.162	12.930.484	13.531.729
Community development	1,006,713	840,934	50,171	450,076	274,621	1,110,215	401,008	221,683	1,130,128	1,058,191
Human services	2.157.424	2.767.966	2,932,500	3.066.086	4.323.053	3.629.780	5,436,032	10.832.601	8,090,209	8.790.834
Libraries and recreation	1,336,851	1,653,802	1,670,395	2,294,619	2,415,950	2,067,490	1,975,796	1,060,258	1,639,727	1,840,798
Pension benefits	22.973.735	20.093.090	25.272.172	31.555.542	31.878.906	33.206.827	37.513.845	42.898.910	31.032.632	33.820.013
Property and liability insurance	1,996,230	2,043,298	1,924,506	2,176,093	2,331,885	2,990,592	2,948,925	3,129,546	3,216,109	3,232,609
Employee benefits	19,452,261	20,544,717	21,218,548	22,630,843	23,146,974	23,714,096	23,993,817	23,144,643	23,863,006	25,844,559
Claims and judgments	-	-	-	251.692	14.465	-	-	-	-	-
State and county charges	10,418,587	11,194,008	11,599,413	13,511,625	14,222,816	15,170,707	14,214,449	14,117,639	16,097,533	17.966.679
Capital outlay	8,565,559	10,328,505	12,862,827	12,598,174	15,489,547	11,260,115	26,296,454	21,253,510	18,876,118	18,721,442
Debt service:	-,,	.,,	, ,-	*****	.,,		.,	,		
Principal	5,414,415	6,445,416	7,159,415	8,544,416	10,062,416	11,618,866	13,185,415	8,610,414	8,934,417	9,853,416
Interest	2,186,221	2,176,841	1,736,113	2,285,758	2,491,194	2,755,934	3,087,997	2,859,616	3,497,555	3,401,617
Total Expenditures	195,532,517	205,875,284	215,440,895	233,402,957	251,884,064	255,131,702	277,462,081	277,294,978	289,916,866	314,775,978
Excess of revenues over (under) expenditures	(1,712,493)	(12,206,471)	(5,879,266)	(11,164,923)	(20,560,149)	(14,798,073)	(17,029,252)	(6,173,109)	(5,393,506)	460,295
•										

(Continued)

#### Changes in Fund Balances, Governmental Funds

#### **Last Ten Years**

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Other Financing Sources (Uses):										
Issuance of bonds	8,591,000	6,025,000	17,857,000	12,417,000	13,525,450	17,613,000	-	18,706,000	23,905,000	-
Issuance of refunding bonds	-	6,190,000	13,805,000	-	-	-	-	759,000	-	-
Premium from issuance of bonds and notes	641,248	342,114	1,719,490	1,072,664	1,140,450	1,753,000	92,466	2,932,079	1,833,700	-
Premium from issuance of refunding bonds	-	716,132	938,681	-	-	-	-	138,216	-	-
Payments to refunded bond escrow agent	-	(6,810,161)	(14,623,490)	-	-	-	-	900,000	-	-
Transfers in	1,178,544	650,000	740,100	881,761	1,040,605	-	-	(57,600)	1,323,699	4,613,891
Transfers out	(1,178,544)	(650,000)	(740,100)	(881,761)	(1,040,605)		(1,758,572)	<del>-</del> .	(1,323,699)	(4,613,891)
Total other financing sources (uses)	9,232,248	6,463,085	19,696,681	13,489,664	14,665,900	19,366,000	(1,666,106)	23,377,695	25,738,700	<u>-</u>
Net change in fund balance before special item	7,519,755	(5,743,386)	13,817,415	2,324,741	(5,894,249)	4,567,927	(18,695,358)	17,204,586	20,345,194	460,295
Special Item	<u> </u>	<u> </u>	5,000,000	12,500,000	12,500,000	<u> </u>	<u> </u>	<u>-</u> .	<u> </u>	<u>-</u>
Net change in fund balance\$	7,519,755 \$	(5,743,386) \$	18,817,415 \$	14,824,741 \$	6,605,751 \$	4,567,927 \$	(18,695,358) \$	17,204,586 \$	20,345,194 \$	460,295
Debt service as a percentage of noncapital expenditures	4.07%	4.41%	4.39%	4.90%	4.89%	5.89%	6.48%	4.48%	4.59%	4.48%

<sup>(</sup>A) Prior to 2020, Everett Community Television activities were accounted for as general government expenditures in the governmental funds.

(B) Prior to 2019, hotel/motel tax were combined with meals tax.

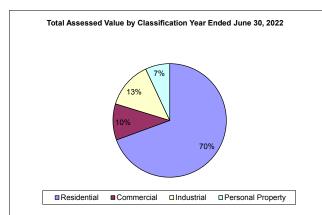
(Concluded)

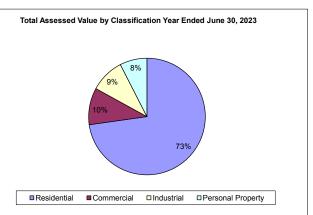
<sup>(</sup>C) 2020 reflects a decrease in real estate and personal property taxes and an increase in Chapter 121A excise payments in lieu of taxes and community impact fees due to the new casino.

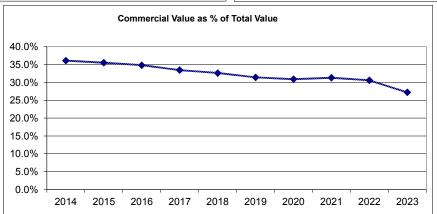
#### Assessed Value and Actual Value of Taxable Property by Classification and Tax Rates

#### **Last Ten Years**

	_	Assessed and Actual Values and Tax Rates														
Year		Residential Value	Residential Tax Rate		Commercial Value		Industrial Value		Personal Property		Total Commercial Value	_	ommercia Tax Rate		Total Direct Rate (1)	Total City Value
2014	\$	2,309,644,676	\$ 15.04	\$	409,935,794	\$	616,975,000	\$	278,875,000	\$	1,305,785,794	\$	40.95	\$	24.40	3,615,430,470
2015		2,584,829,341	14.61		418,981,469		644,761,387		360,687,000		1,424,429,856		39.45		23.44	4,009,259,197
2016		2,811,506,692	14.45		485,609,578		672,925,060		344,726,450		1,503,261,088		37.98		22.65	4,314,767,780
2017		3,162,161,321	14.44		503,718,289		723,295,700		363,009,200		1,590,023,189		35.69		21.55	4,752,184,510
2018		3,560,495,901	13.78		543,308,499		771,961,270		409,072,700		1,724,342,469		33.74		20.29	5,284,838,370
2019		4,055,191,542	12.38		641,746,948		793,306,865		424,125,900		1,859,179,713		35.27		19.58	5,914,371,255
2020		4,554,332,521	10.64		629,929,429		1,016,425,467		391,592,700		2,037,947,596		24.72		14.99	6,592,280,117
2021		4,764,415,799	9.87		726,729,191		1,025,699,462		419,604,100		2,172,032,753		23.20		14.04	6,936,448,552
2022		5,054,546,645	10.36		753,235,855		969,160,550		506,075,700		2,228,472,105		24.04		14.55	7,283,018,750
2023		5,471,993,242	11.78		766,921,381		715,209,600		565,598,700		2,047,729,681		25.36		15.48	7,519,722,923







(1) The direct rate is the weighted average of the residential and commercial tax rates. Source: Assessor's Department

All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the City. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding fiscal year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

# **Principal Taxpayers**

# **Current Year and Nine Years Ago**

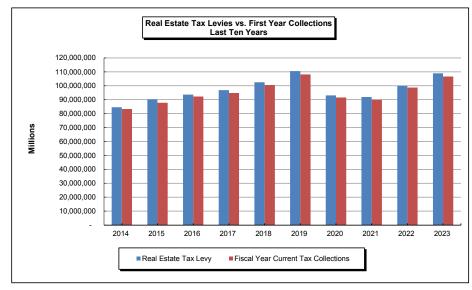
		2023						2014		
Name	Nature of Business	Assessed Valuation		Rank	Percentage of Total Taxable Assessed Value		Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	
Constellation Mystic Power LLC (Exelon)	Power Plant	\$	297,341,000	1	4.0%	\$	364,285,500	1	10.1%	
NSTAR Electric Company	Utility		209,705,400	2	2.8%		47,376,100	4	1.3%	
MFRREVF II - Batch Yard LLC	Class A Apartments		125,957,400	3	1.7%		-		-	
Distrigas of Massachusetts Corp. (Exelon)	LNG Terminal (Personal)		121,600,000	4	1.6%		166,307,000	2	4.6%	
Pioneer Owner LLC	Office Building		120,993,700	5	1.6%		-		-	
DDRC Gateway LLC	Gateway Mall		117,159,300	6	1.6%		73,554,100	3	2.0%	
Massachusetts Electric Company	Utility		107,467,600	7	1.4%		32,596,700	5	0.9%	
Boston Gas Co./DBA National Grid	Utility		106,444,400	8	1.4%		19,031,300	8	0.5%	
Exxon/Mobil Corporation	Fuel Distribution		71,350,700	9	0.9%		25,219,200	7	0.7%	
Encore Boston Harbor & Affiliates	Casino Resort		70,763,700	10	0.9%		-		-	
GP Portland Investment Company	Invesment		-		-		26,878,600	6	0.7%	
Prolerized New England Company	Scrap Exporter		-		-		15,838,000	10	0.4%	
	Totals	\$	1,348,783,200		17.9%	\$	771,086,500		21.3%	

Source: Official Statement

# **Property Tax Levies and Collections**

**Last Ten Years** 

Year	Total Tax Levy	Less Abatements & Net Exemptions Tax Levy		Current Tax Collections		Percent of Net Levy Collected	et Levy Tax		Total Tax Collections	Percent of Total Tax Collections to Net Tax Levy	
2014	\$ 84,594,327	\$ 512,673	\$	84,081,654	\$	83,311,626	99.1%	\$	770,028	\$ 84,081,654	100.0%
2015	90,369,956	2,052,689		88,317,267		87,778,714	99.4%		538,553	88,317,267	100.0%
2016	93,653,216	1,065,864		92,587,352		92,246,027	99.6%		251,493	92,497,520	99.9%
2017	96,907,071	875,121		96,031,950		94,871,830	98.8%		1,160,120	96,031,950	100.0%
2018	102,566,340	1,745,836		100,820,504		100,569,895	99.8%		19,383	100,589,278	99.8%
2019	110,566,340	1,490,664		109,075,676		108,086,682	99.1%		988,994	109,075,676	100.0%
2020	93,125,938	68,497		93,057,441		91,575,396	98.4%		1,482,045	93,057,441	100.0%
2021	91,966,655	576,754		91,389,901		89,959,328	98.4%		1,430,573	91,389,901	100.0%
2022	100,040,824	1,259,653		98,781,171		98,781,171	100.0%		-	98,781,171	100.0%
2023	108,958,844	2,043,669		106,915,175		106,705,541	99.8%		-	106,705,541	99.8%



Source: Massachusetts Department of Revenue; Board of Assessors

<sup>\* 2020</sup> reflects a decrease in real estate and personal property taxes and an increase in Chapter 121A excise payments in lieu of taxes and community impact fees due to the new casino.

# **Ratios of Outstanding Debt by Type**

# **Last Ten Years**

	Governmental	Activities	Business-type	Activities				
Year	General Obligation Bonds (1)	Direct Borrowings	General Obligation Bonds (1)	Direct Borrowings	Total Debt Outstanding	Percentage of Personal Income	U. S. Census Population	Debt Per Capita
2014	\$ 60,503,144 \$	- \$	4,980,000 \$	6,885,834 \$	72,368,978	7.06%	\$ 42,935 \$	1,686
2015	60,900,676	-	4,530,000	7,200,626	72,631,302	6.95%	42,935	1,692
2016	72,190,859	1,000,000	4,395,000	7,595,693	85,181,552	7.45%	46,050	1,850
2017	76,435,565	937,000	4,015,000	8,575,657	89,963,222	7.97%	46,340	1,941
2018	80,315,570	871,000	3,881,053	8,417,005	93,484,628	8.12%	46,340	2,017
2019	87,313,495	802,000	3,740,189	8,249,626	100,105,310	8.43%	46,880	2,135
2020	73,287,120	729,000	3,098,920	9,848,593	86,963,633	7.18%	46,880	1,855
2021	85,431,332	653,000	2,463,144	12,087,685	100,635,161	6.49%	49,075	2,051
2022	101,179,953	573,000	1,825,789	12,744,969	116,323,711	7.35%	49,075	2,370
2023	90,223,128	489,000	1,211,732	11,864,414	103,788,274	6.40%	49,350	2,103

<sup>(1)</sup> This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums. Source: Audited Financial Statements, U. S. Census

# Ratios of Outstanding Debt and General Bonded Debt Last Ten Years

Year		General Obligation Bonds (1)	Percentage of Estimated Actual Taxable Value of Property		Per Capita
2014	\$	65,483,144	2.00%	\$	1,525
2015	•	65,430,676	1.81%	•	1,524
2016		76,585,859	1.97%		1,663
2017		80,450,565	1.89%		1,736
2018		84,196,623	1.59%		1,817
2019		91,053,684	1.54%		1,942
2020		76,386,040	1.16%		1,629
2021		87,894,476	1.27%		1,791
2022		103,005,742	1.41%		2,099
2023		91,434,860	1.22%		1,853

<sup>(1)</sup> This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums.

Source: Audited Financial Statements, U. S. Census

# **Direct and Overlapping Governmental Activities Debt**

# As of June 30, 2023

		Estimated		Estimated Share of
	Debt	Percentage		Overlapping
<u>-</u>	Outstanding	Applicable (1)		Debt
Debt repaid with property taxes:				
Massachusetts Bay Transportation Authority \$	5,896,383,000	1.795%	\$_	105,840,075
City debt:				
General obligations bonds payable				90,223,128
Direct borrowings payable			· _	489,000
City total direct debt				90,712,128
Total direct and overlapping debt			. \$ _	196,552,203

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of the overlapping governments that is borne by the taxpayers of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) The percentage applicable for the Massachusetts Bay Transportation Authority (MBTA) is based on a weighted percentage of the cities and towns in the MBTA.

Source: Official Statement for Sale of Bonds

# Computation of Legal Debt Margin

#### **Last Ten Years**

-	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Equalized Valuation\$	3,794,616,400 \$	3,794,616,400 \$	4,584,699,100 \$	4,584,699,100 \$	5,767,100,400 \$	5,767,100,400 \$	7,029,819,300 \$	7,029,819,300 \$	9,500,450,600 \$	9,500,450,600
Debt Limit - 5% of Equalized Valuation \$	189,730,820 \$	189,730,820 \$	229,234,955 \$	229,234,955 \$	288,355,020 \$	288,355,020 \$	351,490,965 \$	351,490,965 \$	475,022,530 \$	475,022,530
Less:										
Outstanding debt applicable to limitAuthorized and unissued debt	28,562,042 4,066,597	32,887,556 23,941,150	49,163,015 7,985,750	58,246,371 8,625,786	66,003,112 10,831,036	76,000,825 12,676,886	66,977,778 39,307,636	77,532,388 24,385,903	92,614,246 13,056,336	82,867,090 20,822,745
Legal debt margin\$	157,102,181 \$	132,902,114 \$	172,086,190 \$	162,362,798 \$	211,520,872 \$	199,677,309 \$	245,205,551 \$	249,572,674 \$	369,351,948 \$	371,332,695
Total debt applicable to the limit as a percentage of debt limit	17.20%	29.95%	24.93%	29.17%	26.65%	30.75%	30.24%	29.00%	22.25%	21.83%

Source: Audited Financial Statements; Statement of Indebtedness; and the Massachusetts Department of Revenue, Bureau of Local Assessment.

# **Demographic and Economic Statistics**

**Last Ten Years** 

Year	Population Estimates	Personal Income	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2014	42,935	\$ 1,025,210,517	\$ 23,878	35.6	7,008	5.2%
2015	42,935	1,045,714,727	24,356	35.6	7,071	4.4%
2016	46,050	1,121,582,932	24,356	35.6	7,125	4.1%
2017	46,340	1,128,657,040	24,356	35.6	7,078	3.9%
2018	46,340	1,151,230,181	24,843	34.9	7,068	2.8%
2019	46,880	1,187,938,375	25,340	34.9	7,107	2.8%
2020	46,880	1,211,697,142	25,847	34.9	7,057	23.0%
2021	49,075	1,550,720,925	31,599	35.9	6,883	5.7%
2022	49,075	1,581,735,344	32,231	35.9	6,813	3.2%
2023	49,350	1,622,410,840	32,876	35.9	7,285	2.4%

Note: Per Capita Personal Income based on 2020 U.S Census

Source: Massachusetts Department of Revenue, Division of Local Services; U.S. Census Bureau

# **Principal Employers (excluding City)**

# **Current Year and Nine Years Ago**

			2023			201	4
Employer	Nature of Business	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Wynn MA LLC	Resort Casino	4,000	1	47.0%	-	_	-
Mellon Bank	Banking/Financial Institution	1,200	2	14.1%	1,286	1	32.0%
Cambridge Health Alliance	Hospital	800	3	9.4%	825	2	20.5%
MBTA	Transportation	600	4	7.1%	600	3	14.9%
Boston Coach	Transportation	300	5	3.5%	299	4	7.4%
Target	Retail	200	6	2.4%	235	5	5.8%
Alliance Detection	Security	200	7	2.4%	150	9	3.7%
Everett Nursing and Rehab Center	Health Care/Long Term & Rehabilitation	150	8	1.8%	165	7	4.1%
Home Depot	Retail	150	9	1.8%	150	8	3.7%
COSTCO	Wholesale	100	10	1.2%	-	-	-
Distrigas GDF/SUEZ	LNG Terminal	-	-	-	170	6	4.2%
Schnitzer Northeaster	Metal Recycling		-		139	10	3.5%
		7,700		90.5%	4,019		100.0%

Source: Official Statement

# Full-time Equivalent City Employees by Function

# **Last Ten Years**

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Function										
General government	46	49	58	75	55	66	49	56	52	59
Public safety	253	256	282	309	292	288	276	298	275	297
Education	700	730	813	832	1,020	1,066	843	889	1,353	1,031
City services and facilities	47	52	59	58	60	63	61	62	66	67
Human services	28	32	33	37	40	38	32	26	26	40
Libraries and recreation	16	19	20	23	20	19	18	5	11	20
<b></b>	4 000	4 400	4.005	4.004	4.407	4.540	4.070	4.000	4.700	4 544
Total	1,090	1,138	1,265	1,334	1,487	1,540	1,279	1,336	1,783	1,514

Source: Various City Departments

# Operating Indicators by Function/Program

# **Last Ten Years**

Function/Program	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General government										
Marriage recordings	332	303	395	463	673	536	404	339	440	480
Birth recordings	592	478	473	684	608	621	500	446	515	630
Death recordings	398	386	438	388	431	430	518	283	453	411
Police										
Physical arrests	810	922	801	722	809	784	886	587	684	756
Motor vehicle violations	3,889	3,307	2,881	2,516	3,190	3,383	1,987	1,388	1,501	2,575
Police personnel and officers	100	106	119	134	141	138	127	138	147	159
Fire										
Inspections	2,650	3,198	1,625	3,840	3,500	3,369	3,682	3,972	2,602	3,469
Emergency responses	5,259	5,752	5,728	5,521	5,599	6,019	6,440	6,279	5,057	8,804
Fire personnel and officers	95	103	105	109	110	98	106	117	98	113
Education										
Number of students	7,008	7,071	7,125	7,078	7,068	7,107	7,057	6,883	6,813	7,285
Number of graduates	404	490	430	461	492	487	430	415	466	445
Number of teachers	485	522	690	659	650	617	565	562	550	718
Health and human services										
Number of persons using										
COA transportation	218	217	200	182	151	148	137	91	104	131

Source: Various City Departments; Massachusetts Department of Education

# **Capital Asset Statistics by Function/Program**

# **Last Ten Years**

Function/Program	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General government										
Number of buildings	3	3	3	3	3	3	3	3	3	4
Police										
Number of stations	1	1	1	1	1	1	1	1	1	1
Fire										
Number of stations	3	3	3	3	3	3	3	3	3	3
Education										
Number of elementary schools	6	6	6	6	6	6	6	6	6	6
Number of middle schools	5	5	5	5	5	5	5	5	5	5
Number of high schools	1	1	1	1	1	1	1	1	1	1
Public Works										
Cemeteries	3	3	3	3	3	3	3	3	3	3

Source: Various City Departments, Manual of the City Government

# Free Cash and Stabilization Account Balances

# **Last Ten Years**

<u>Year</u>	Free Cash	Stabilization Accounts
2023\$	25,105,861	\$ 14,718,496
2022	18,829,520	11,549,989
2021	11,760,957	10,908,236
2020	10,637,026	9,570,397
2019	14,312,691	7,145,138
2018	9,995,301	17,585,661
2017	6,576,560	21,185,739
2016	6,705,227	15,378,002
2015	5,194,938	12,221,997
2014	5,435,464	11,354,748

Source: City Records & Annual Report from Hilltop Securities